THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 1511

Session of 1979

INTRODUCED BY RAPPAPORT, JUNE 18, 1979

18

REFERRED TO COMMITTEE ON STATE GOVERNMENT, JUNE 18, 1979

AN ACT

1 2	Relating to and Pennsylvania.	regulating local government boundary changes in
3		TABLE OF CONTENTS
4	Article I.	Short Title; Definitions; Applicability
5	Section 101.	Short title.
6	Section 102.	Definitions.
7	Section 103.	Interpretation.
8	Section 104.	Applicability.
9	Articl	e II. The Boundary Change Commission
10	Section 201.	Boundary Change Commission; members.
11	Section 202.	Conduct of business.
12	Section 203.	Powers and duties of Boundary Change
13		Commission.
14	Section 204.	Criteria for granting approval of detachments
15		of territory.
16	Section 205.	Findings of effect of detachment.
17	Section 206.	Boundary Change Commission panels.

Section 207. Costs of Boundary Change Commission.

- 1 Article III. Annexation
- 2 Section 301. Procedure for annexation.
- 3 Section 302. Petition to the Boundary Change Commission.
- 4 Section 303. Notice of annexation proposal.
- 5 Section 304. Study and report of petition for annexation.
- 6 Section 305. Annexation of property of annexing municipality
- 7 or of municipal authority created solely
- 8 thereby.
- 9 Section 306. Transfer or exchange of territory by agreement
- of adjacent municipalities.
- 11 Section 307. Content of ordinances.
- 12 Section 308. Responsibilities of annexing municipality
- following annexation.
- 14 Section 309. Appeals.
- 15 Section 310. Annexation by initiative and referendum.
- 16 Section 311. Distribution of annexed territory among wards;
- new wards; ward officers.
- 18 Section 312. Adjustment of indebtedness, assets and
- 19 liabilities, following annexation.
- 20 Section 313. Judicial adjustment on failure or agreement.
- 21 Section 314. Proceedings on judicial adjustment.
- 22 Section 315. Exceptions to report.
- 23 Section 316. Compensation and expenses of commissioners;
- 24 costs.
- 25 Section 317. Where annexing municipality located in two or
- more counties.
- 27 Section 318. Liquidation of indebtedness.
- 28 Section 319. Collection of taxes levied prior to annexation.
- 29 Section 320. Authorized expenditures.
- 30 Section 321. Crossing county lines.

- 1 Section 322. Election districts and officers.
- 2 Article IV. Consolidation or Merger
- 3 Section 401. Procedure for consolidation or merger.
- 4 Section 402. Initiative of consolidation or merger
- 5 proceedings by joint agreement of governing
- 6 bodies.
- 7 Section 403. Initiation of consolidation or merger
- 8 proceedings by petition of electors.
- 9 Section 404. Initiation of consolidation or merger
- 10 proceedings by petition to the Boundary Change
- 11 Commission.
- 12 Section 405. Conduct of referenda.
- 13 Section 406. Consolidation or merger agreement.
- 14 Section 407. Effectuation of consolidation or merger.
- 15 Section 408. Effect of transition on employees of the
- 16 consolidated or merged municipality.
- 17 Section 409. Effect of consolidation or merger.
- 18 Article V. Incorporation
- 19 Section 501. Procedure for incorporation.
- 20 Section 502. Petition for incorporation.
- 21 Section 503. Incorporation petition.
- 22 Section 504. Study and report of petition for incorporation.
- 23 Section 505. Incorporation election.
- 24 Section 506. Effectuation of incorporation.
- 25 Section 507. Assets, liabilities and indebtedness where
- 26 entire municipality incorporated as new
- 27 municipality.
- 28 Section 508. Adjustment of assets, liabilities and
- indebtedness where part of municipality is
- incorporated as new municipality.

- 1 Section 509. Judicial adjustment on failure of agreement.
- 2 Section 510. Proceedings on judicial adjustment.
- 3 Section 511. Compensation and expenses of commissioners;
- 4 costs.
- 5 Section 512. Where incorporating municipality is located
- in two or more counties.
- 7 Section 513. Liquidation of indebtedness.
- 8 Section 514. Collection of taxes levied prior to
- 9 incorporation.
- 10 Section 515. Crossing county lines.
- 11 Section 516. Election districts and officers.
- 12 Article VI. Repeals and Effective Date
- 13 Section 601. Repeals.
- 14 Section 602. Application to procedures previously initialed.
- 15 Section 603. Effective date.
- 16 The General Assembly of the Commonwealth of Pennsylvania
- 17 hereby enacts as follows:
- 18 ARTICLE I
- 19 Short Title; Definitions; Applicability
- 20 Section 101. Short title.
- 21 This act shall be known and may be cited as the "Municipal
- 22 Boundary Change Act."
- 23 Section 102. Definitions.
- 24 The following words, terms and phrases when used in this act
- 25 shall have, unless the context clearly indicates otherwise, the
- 26 meanings given to them in this section:
- 27 "Annexation." Any change in municipal boundaries resulting
- 28 from the transfer of territory, comprising part of any
- 29 municipality, to any other municipality.
- 30 "Annexed municipality." Any municipality from which

- 1 territory shall be proposed to be annexed or attached to an
- 2 annexing municipality, under Article II. The annexed
- 3 municipality may be, but need not necessarily be, located in the
- 4 same county as the annexing municipality.
- 5 "Annexing municipality." Any municipality to which territory
- 6 shall be or shall be proposed to be annexed or attached. The
- 7 annexing municipality may be, but need not necessarily be,
- 8 located in the same county as the annexed municipality.
- 9 "Boundary Change Commission." The Boundary Change Commission
- 10 of the Commonwealth of Pennsylvania.
- "Consolidated or merged municipality." Any municipal entity
- 12 resulting from successful consolidation or merger proceedings
- 13 under Article III.
- "Consolidation or merger." The combination of two or more
- 15 municipalities into one municipality.
- 16 "Contiguous territory." Territory, any portion of which
- 17 abuts the boundary of another municipality, including territory
- 18 separated from the boundary of such other political subdivision
- 19 by a street, road, railroad, or highway, or by a river or other
- 20 natural or artificial stream of water.
- 21 "Detached municipality." A municipality which would decrease
- 22 in total territory as a result of annexation, incorporation or
- 23 any other means by which territory can be transferred.
- 24 "Detaching municipality." A municipality which would
- 25 increase in total territory as a result of annexation,
- 26 incorporation or any other means by which territory can be
- 27 transferred.
- 28 "Detachment." The transfer of territory by annexation,
- 29 incorporation or other means from one municipality to another
- 30 municipality.

- 1 "Election officials." The county boards of election, except
- 2 in Philadelphia where "election officials" means the city board
- 3 of elections.
- 4 "Existing municipality." A municipality from which territory
- 5 is proposed to be annexed.
- 6 "Incorporation." The creation of a new municipality from all
- 7 or part of the territory of an existing municipality or
- 8 municipalities.
- 9 "Municipality." Any county, city, borough, incorporated
- 10 town, township, home rule municipality or any general purpose
- 11 unit of government hereinafter created by the General Assembly.
- 12 Section 103. Interpretation.
- 13 (a) Nothing in this act shall preclude, restrict or limit
- 14 successive changes in boundaries and territorial limits of any
- 15 municipality that would affect any specific territory.
- 16 (b) When any boundary change shall be made under the
- 17 provisions of this act which shall result in a municipality
- 18 which lies partly in one county and partly in one or more other
- 19 counties, the territory within such municipality shall, for
- 20 county and institution district purposes, be and remain a part
- 21 of the county in which such territory is physically located.
- 22 However, the Boundary Change Commission shall advise the
- 23 counties and persons involved of the advisability of placing the
- 24 municipality totally within one of the counties by further
- 25 annexation.
- 26 (c) Nothing in this act, and no action taken pursuant to
- 27 this act, shall affect or apply to any school district or any
- 28 school district boundary, but nothing shall preclude further
- 29 action from being taken under the provisions of the act of March
- 30 10, 1949 (P.L.30, No.14), known as the "Public School Code of

- 1 1949," or other applicable provisions of the law to change
- 2 school district boundaries or locations.
- 3 Section 104. Applicability.
- 4 This act establishes the procedure for and shall apply to the
- 5 change of boundaries of all municipalities.
- 6 ARTICLE II
- 7 The Boundary Change Commission
- 8 Section 201. Boundary Change Commission; members.
- 9 (a) The Boundary Change Commission of the Commonwealth of
- 10 Pennsylvania is created and shall be composed of 15 members,
- 11 five of whom are to be appointed by the Governor, five of whom
- 12 are to be appointed by the President pro tempore of the Senate,
- 13 and five of whom are to be appointed by the Speaker of the House
- 14 of Representatives. The five members of the Boundary Change
- 15 Commission appointed by each of the three above appointing
- 16 powers shall not all be of the same political party. Boundary
- 17 Change Commission members need not be members of the General
- 18 Assembly. The chairman of the commission shall be elected by a
- 19 majority vote of the members.
- 20 (b) The Boundary Change Commission members shall be
- 21 appointed as to provide for staggered terms to begin on January
- 22 1, 1981 and each shall serve until his successor is qualified.
- 23 Initially, of the five members appointed by each appointing
- 24 power mentioned in this section, three shall be appointed for
- 25 terms of four years and two shall be appointed for terms of two
- 26 years. Thereafter, terms of each member of the Boundary Change
- 27 Commission shall be for a period of four years. Vacancies shall
- 28 be filled by the respective appointing power. The person
- 29 appointed to fill such vacancy shall serve only for the
- 30 remainder of the vacated term.

- 1 Section 202. Conduct of business.
- 2 The commission shall meet in the city of Harrisburg, except
- 3 as required for the conduct of public hearings within territory
- 4 proposed for boundary change actions. The commission shall make
- 5 rules and regulations and prescribe procedures necessary or
- 6 desirable in carrying out the intent and purpose of this act,
- 7 including forms of petitions for municipal boundary changes, and
- 8 the documents, maps and supporting statements deemed to be
- 9 necessary, establish rules for public hearings, for the
- 10 submission of supplementary documents and statements. The
- 11 commission shall keep a record of all proceedings and shall
- 12 annually make a written report by July 31 of its business and
- 13 activities to the Governor, the General Assembly, the State
- 14 Planning Board, the Department of Transportation, the Department
- 15 of Community Affairs, the Department of Education, the State Tax
- 16 Equalization Board, the Legislative Reapportionment Commission,
- 17 the Pennsylvania State Association of County Commissioners, the
- 18 Pennsylvania League of Cities, the Pennsylvania State
- 19 Association of Boroughs, the Pennsylvania State Association of
- 20 Township Commissioners and the Pennsylvania State Association of
- 21 Township Supervisors.
- 22 Section 203. Powers and duties of Boundary Change Commission.
- 23 The powers and duties of the Boundary Change Commission shall
- 24 be:
- 25 (1) To make studies of proposed local boundary changes
- that are referred to it by the governing bodies of
- 27 municipalities, or by a petition signed by at least 5% of the
- 28 registered electors of a municipality directly affected by
- the proposed study and advise the municipalities thereon, or
- on its own initiative. The governing body of any municipality

- 1 may at any time request the Boundary Change Commission of the
- 2 Commonwealth to make a study of any proposal for boundary
- 3 change affecting the municipality. Such request may also be
- 4 made jointly by the governing bodies of all the
- 5 municipalities directly affected by such a proposal.
- 6 (2) To undertake long-range studies of local boundary 7 problems in Pennsylvania.
- 8 (3) To set up a system of State and local reporting and
- 9 recording of local boundary changes, and of proposals
- 10 relating to local boundary changes. No boundary change shall
- 11 be considered final until official copies of all ordinances,
- 12 petitions and pertinent election returns and other official
- documents relating to local boundary changes are deposited
- with the Boundary Change Commission and the applicable court
- of common pleas.
- 16 (4) To set standards such as population, areawide
- interests, homogeneity, and services which may be used as the
- 18 basis for recommending local and State action relating to
- 19 local boundary changes.
- 20 (5) To make studies of boundary change proposals, other
- 21 than those effected through the process of initiative and
- 22 referendum, which involve detachment of territory from a
- 23 municipality.
- 24 (6) To determine the precedence of simultaneous local
- 25 boundary change proceedings which affect the same territory.
- 26 Section 204. Criteria for granting approval of detachments of
- territory.
- 28 (a) In determining whether a proposal detachment of
- 29 territory requiring its approval shall receive such approval,
- 30 the Boundary Change Commission shall consider, but shall not be

- 1 limited to, the following:
- 2 (1) The topography and other physical characteristics of
- 3 the geographical area affected by the proposed detachment.
- 4 (2) The comprehensive plans that pertain to any
- 5 municipality or territory affected by the proposed
- 6 detachment.
- 7 (3) Service factors such as:
- 8 (i) The need for additional municipal services in 9 the territory proposed for detachment.
- 10 (ii) The ability and willingness of any detaching
 11 municipality to provide municipal services to any
 12 affected territory and the time period within which the
 13 residents of such territory shall receive such services.
- (iii) The extent to which any affected municipality
 or territory is interdependent for municipal services
 with others that are affected by the proposed detachment.
- 17 (4) The ability of any detaching municipality to assume 18 a share of the existing indebtedness and to purchase public 19 property, as provided in sections 312 and 507.
- 20 (5) The extent to which there are mutual community
 21 interests in the territory proposed for annexation and in the
 22 annexing municipality.
- 23 (b) If the only reason set forth in the annexation petition
- 24 is the demand or promise of extension of municipal services and
- 25 within a reasonable period of time as established by the
- 26 Boundary Change Commission the existing municipality provides
- 27 such services, then the Boundary Change Commission must deny the
- 28 petition for annexation.
- 29 Section 205. Findings of effect of detachment.
- 30 If the Boundary Change Commission shall determine that a

- 1 proposed detachment shall seriously impair the ability of the
- 2 remaining portion of the municipality from which territory is
- 3 proposed for detachment to provide public services to its
- 4 residents, the commission shall take one of the following
- 5 actions:
- 6 (1) Direct that there be no further action on the
- 7 original incorporation or annexation petition, and initiate a
- 8 referendum in the affected municipalities for incorporation
- 9 or consolidation of the entire area of the affected
- 10 municipalities.
- 11 (2) Recommend approval of the original petition for
- annexation or incorporation: Provided, That before passage of
- the annexation ordinance or before submitting the question of
- incorporation to the electors of the municipalities or parts
- of municipalities affected, provisions shall be made for the
- 16 remaining portion of the municipality from which territory is
- 17 proposed to be detached to be either consolidated with or
- annexed to another contiguous municipality.
- 19 (3) Disapprove the original petition for detachment.
- 20 Section 206. Boundary Change Commission panels.
- 21 (a) All proposed boundary changes shall be submitted to the
- 22 Local Government Commission. Notice of each proposal shall be
- 23 forwarded to the Chairman of the Boundary Change Commission, who
- 24 may then administratively assign the proposal to a panel
- 25 composed of not more than nine and not less than three members
- 26 of the Boundary Change Commission who are not residents of the
- 27 municipalities affected.
- 28 (b) The Boundary Change Commission panel so appointed or
- 29 commission as a whole will have the right to hold hearings,
- 30 conduct investigations, and solicit the advice of experts,

- 1 citizens, and officials involved. The panel will be entitled to
- 2 call such citizens as are available and to hear from those
- 3 persons within the panel's discretion.
- 4 (c) The members of the panel and commission shall be paid
- 5 \$50 per diem and other actual expenses incurred when actually
- 6 engaged in the performance of their duties.
- 7 (d) The Boundary Change Commission or panel may employ the
- 8 necessary administrative and clerical personnel or utilize
- 9 available existing personnel from the Department of Community
- 10 Affairs, the Local Government Commission, or staffs of the House
- 11 of Representatives, and Senate of Pennsylvania as they may be
- 12 available from those respective departments or agencies, for the
- 13 conduct of investigations, hearings, and determinations. The
- 14 salaried clerical persons who are loaned to the Boundary Change
- 15 Commission will not be paid additional compensation except for
- 16 actual expenses which are incurred while attending these
- 17 functions, in which case they will be reimbursed.
- 18 Section 207. Costs of Boundary Change Commission.
- 19 The cost of the functions of the Boundary Change Commission
- 20 in each individual matter referred to it shall be equitably
- 21 assessed by the Boundary Change Commission which in turn shall,
- 22 as soon as it is assigned, meet with the municipal officials
- 23 involved and such other persons who may have been involved in
- 24 the initiation of the question, after which the Boundary Change
- 25 Commission shall determine and advise them as to the assessment
- 26 of costs that the municipalities will be expected to pay.
- 27 ARTICLE III
- 28 Annexation
- 29 Section 301. Procedure for annexation.
- 30 Annexation of contiguous territory may be accomplished by one

- 1 of the following methods as further provided in sections 302
- 2 through 310.
- 3 (1) petition to the Boundary Change Commission, approved
- 4 by the Boundary Change Commission and adoption of an
- 5 ordinance by the annexing municipality;
- 6 (2) action of the governing bodies of the municipalities
- 7 affected; or
- 8 (3) initiative and referendum.
- 9 Section 302. Petition to the Boundary Change Commission.
- 10 (a) An annexation may be initiated by presenting a petition
- 11 to the Boundary Change Commission, signed by electors comprising
- 12 at least 50% of the number of electors voting for the office of
- 13 Governor in the last gubernatorial general election within the
- 14 territory proposed for annexation, or the petition shall be
- 15 signed by the freeholders who represent at least 50% of the
- 16 assessed valuation of real property within the territory
- 17 proposed for annexation, as certified by the board or boards of
- 18 county commissioners. A majority in interest of owners of
- 19 undivided interests in any piece of property shall be deemed and
- 20 treated as one person for the purpose of ascertaining the number
- 21 of freeholders. The petition shall be accompanied by a
- 22 resolution of intent to annex the territory in question from the
- 23 governing body of the municipality to which the territory is
- 24 proposed to be annexed. Once the circulation of a petition has
- 25 begun, the petition shall be submitted to the Boundary Change
- 26 Commission within 21 days. Failure to do so within that
- 27 prescribed time limit will invalidate such petition.
- 28 Presentation of a receipt indicating that the petition was
- 29 mailed by registered or certified mail on or before the deadline
- 30 date shall be evidence of timely filing.

- 1 (b) The petition for annexation to be submitted to the
- 2 Boundary Change Commission shall be in such form and shall
- 3 contain such information as the commission may require.
- 4 (c) The resolution of intent to annex shall include the
- 5 following information:

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

30

- 6 (1) A statement that the municipality is willing to 7 annex the territory described in the petition.
- 8 (2) A statement setting forth the plans of the 9 municipality for extending to the territory proposed for 10 annexation the municipal services performed within the 11 annexing municipality at the time of annexation.
- 12 Specifically, such plans shall:
 - (i) conform to the standards of service as determined by the Boundary Change Commission;
 - (ii) provide for extending or improving such services to the territory proposed for annexation on the effective date of annexation on substantially the same basis and in the same manner as such services are provided within the rest of the annexing municipality prior to annexation;
 - (iii) provide for extension or improvement of such services into the territory proposed for annexation, so that when such services are extended or improved, persons in the territory proposed for annexation will be able to secure such services, according to the policies in effect in the annexing municipality for extending such services to individual persons, lots or subdivisions;
 - (iv) set forth a proposed timetable which provides for the extension or improvement of such services as soon as possible following the effective date of annexation;

- 1 and
- 2 (v) set forth a method under which the annexing
- 3 municipality plans to finance extension or improvement of
- 4 such services into the territory proposed for annexation.
- 5 (3) A statement specifying a place or places within any
- 6 annexing municipality affected by the proposed annexation
- 7 where copies of the petition and the resolution of intent can
- 8 be examined by interested individuals and public officials
- 9 for a period of at least 30 days following submission of the
- 10 petition to the Boundary Change Commission.
- 11 Section 303. Notice of annexation proposal.
- 12 Within ten days after receipt of the petition, the Boundary
- 13 Change Commission shall notify by certified mail the governing
- 14 bodies of each municipality affected, including the
- 15 commissioners of each county in which territory proposed for
- 16 annexation is located.
- 17 Section 304. Study and report of petition for annexation.
- 18 The Boundary Change Commission shall make a study of the
- 19 petition for annexation and shall submit its recommendations,
- 20 within six months after receipt of the petition, to the
- 21 governing bodies of the municipalities affected, and the board
- 22 or boards of county commissioners of the territory affected by
- 23 the proposed annexation and by public notice in a newspaper of
- 24 general circulation in the affected area or areas that the
- 25 recommendations are available to any person on written request.
- 26 If the Boundary Change Commission approves the proposed
- 27 annexation, the annexing municipality may complete the
- 28 annexation by the passage of an ordinance.
- 29 Section 305. Annexation of property of annexing municipality
- or of municipal authority created solely thereby.

- 1 Any municipality may annex by ordinance any land contiguous
- 2 thereto and owned by such annexing municipality or by a
- 3 municipal authority created solely by such annexing
- 4 municipality, and no petition, from freeholders or residents of
- 5 such annexed area, shall be necessary to initiate such
- 6 annexation.
- 7 Section 306. Transfer or exchange of territory by agreement
- 8 of adjacent municipalities.
- 9 Whenever the governing bodies of two adjacent municipalities
- 10 shall agree that it is to the best interest of each municipality
- 11 and/or that the convenience of the inhabitants thereof would
- 12 best be served thereby, territory may be transferred from one of
- 13 such adjacent municipalities to the other, or territory may be
- 14 exchanged between such two adjacent municipalities, upon
- 15 enactment of an ordinance to that effect by each of the two
- 16 municipalities, and change in the boundaries and territorial
- 17 limits of the said municipalities shall be affected thereby, and
- 18 no petition from freeholders or residents shall be necessary to
- 19 initiate such transfer or exchange.
- 20 Section 307. Content of ordinances.
- 21 Every ordinance providing for annexation pursuant to this
- 22 act, shall set forth a description of the territory to be
- 23 annexed, and shall contain or have attached thereto a plot,
- 24 showing the courses and distances of the boundaries of the
- 25 annexing municipality before and after the proposed change in
- 26 the boundaries or territorial limits thereof.
- 27 Section 308. Responsibilities of annexing municipality
- following annexation.
- 29 Within 30 days after final enactment of any ordinance
- 30 effecting an annexation, pursuant to this act, the governing

- body of the annexing municipality shall perform all of the
 following acts:
- 3 (1) Assign a distinctive designation to the annexed 4 territory, for use in referring thereto.
- 5 (2) File with the court of common pleas of the county a 6 certified copy of the ordinance by which such change was effected, together with a plot, showing the courses and 7 8 distances of the boundaries of the annexing municipality 9 before and after such change, and clearly indicating the 10 designation, as mentioned in paragraph (1), by which the annexed area is to be known. If the territory annexed and the 11 12 annexing municipality are located in different counties, such 13 documents and information shall be filed with the prothonotary of each of such counties. Such change in 14 15 boundaries shall take effect 30 days after the date on which 16 such documents are filed in the county in which the annexing 17 municipality or the larger portion of the territory of the 18 annexing municipality is located, unless:
 - (i) such date is within 90 days prior to any general, municipal or primary election, in which case such change shall take effect as of the day following such election; and
 - (ii) an appeal is taken before the end of such 30 day period, in which case such appeal shall act as a supersedeas, and such change shall take effect immediately upon final determination and approval of such ordinance by the court of common pleas.
- 28 (3) Give notice to the county board of elections of the 29 filing with the court of common pleas of the documents 30 mentioned in paragraph (2).

19

20

21

22

23

24

25

26

27

- 1 (4) File with the Department of Community Affairs, the
- 2 Department of Transportation, the State Planning Board, the
- 3 Local Government Commission, the Pennsylvania Department of
- 4 Education, the State Tax Equalization Board, the Legislative
- 5 Reapportionment Commission and the Boundary Change Commission
- 6 a final report of such annexation, such report to set forth
- 7 the name of the annexing municipality; the area of the
- 8 annexed territory in acres; the total assessed valuation of
- 9 the annexed territory; the approximate population of the
- 10 annexed territory; and the designation, as mentioned in
- 11 paragraph (1), by which the annexed area is to be known.
- 12 Section 309. Appeals.
- Within 30 days after the date of filing, in the court of
- 14 common pleas of the county in which the annexing municipality,
- 15 or the greater portion of the territory of the annexing
- 16 municipality is located, of any ordinance effecting an
- 17 annexation pursuant to this act, any freeholder of the annexing
- 18 municipality or of the municipality within which the proposed
- 19 territory to be annexed is located may appeal from such
- 20 ordinance which shall be the exclusive method of appeal. Such
- 21 appeal shall be taken by petition to the court of common pleas
- 22 of the county in which the annexing municipality is located,
- 23 and, in the case of any annexing municipality located in more
- 24 than one county, to the court of common pleas of the county in
- 25 which the greater portion of the territory of the annexing
- 26 municipality is located. Such appeal shall act as a supersedeas.
- 27 When any such appeal is taken, the court shall fix a day for the
- 28 same and shall give notice of such hearing to all parties
- 29 interested, in such manner as the court shall direct. After such
- 30 hearing, the court shall determine whether the proceedings are

- 1 in conformity with this act, and shall make an order or decree
- 2 dismissing the appeal and approving the annexation or sustaining
- 3 the appeal and dismissing the annexation. From any such final
- 4 order or decree, any party in interest, aggrieved by such order
- 5 or decree, may have an appeal to Commonwealth Court. Upon final
- 6 determination and approval of the ordinance by the court of
- 7 common pleas, or by Commonwealth Court, such annexation shall
- 8 take effect immediately.
- 9 Section 310. Annexation by initiative and referendum.
- 10 As an alternative to annexation by the procedures set forth
- 11 in the preceding sections, annexation by initiative and
- 12 referendum as governed by this section, may be effected in any
- 13 municipality, without the approval of any governing body and
- 14 without enactment of any ordinance therefor. Such referendum
- 15 shall be initiated by the filing with the county board of
- 16 elections of the county in which the territory proposed to be
- 17 annexed shall be located, on or before the 13th Tuesday before
- 18 the next primary, municipal or general election, of a petition
- 19 for referendum signed by electors comprising 5% of the number of
- 20 electors voting for the office of Governor in the last
- 21 gubernatorial general election in such municipality within which
- 22 the proposed territory to be annexed is located, or by the
- 23 filing with the county board of elections of the county in which
- 24 the annexing municipality, or the greater portion of the
- 25 territory thereof, is located, of a petition for referendum
- 26 signed by electors comprising 5% of the number of electors
- 27 voting for the office of Governor in the last gubernatorial
- 28 general election in such annexing municipality. Once the
- 29 circulation of a petition has begun, the petition shall be
- 30 submitted to the county board of elections within 21 days.

- 1 Failure to do so within that prescribed time limit will
- 2 invalidate such petition. When the applicable election officials
- 3 find that the petition as submitted is in proper order, they
- 4 shall send copies of the initiative petition without the
- 5 signatures thereon to the governing bodies of both the annexing
- 6 municipality and the municipality within which the proposed
- 7 territory to be annexed is located and to the Boundary Change
- 8 Commission. The applicable election official shall place the
- 9 proposal for such annexation on the ballot in both the annexing
- 10 municipality and the municipality within which the proposed
- 11 territory to be annexed is located in a manner fairly
- 12 representing the content of the petition for decision by
- 13 referendum at the next primary, municipal or general election,
- 14 occurring not less than the 13th Tuesday after the filing of
- 15 such petition. If there shall be a favorable vote in such
- 16 referendum in both the annexing municipality and the
- 17 municipality within which the proposed territory to be annexed
- 18 is located, such annexation shall become effective upon
- 19 certification by the county board of elections of the county or
- 20 counties involved in the vote. If the vote shall fail, the
- 21 question of annexation described in the annexation proposal
- 22 shall not be voted on again for a period of five years.
- 23 Section 311. Distribution of annexed territory among wards;
- new wards; ward officers.
- 25 (a) In the case of any annexing municipality with a
- 26 governing body not elected entirely at large, the governing body
- 27 of the annexing municipality, within 30 days after the effective
- 28 date of the annexation, shall petition the court of common pleas
- 29 of the county in which the annexed territory is located, praying
- 30 for: the assignment of the annexed territory to one or more

- 1 designated wards of the annexing municipality, or distribution
- 2 of the annexed territory among the wards of the annexing
- 3 municipality, or the creation of one or more new wards out of
- 4 the annexed territory. The court shall thereupon make the
- 5 necessary decree which shall include establishing or changing
- 6 election districts to conform to new ward lines and shall
- 7 furnish a copy of it to each of the following: the governing
- 8 body of the annexing municipality; the county board of elections
- 9 of the county in which the annexing municipality is located; and
- 10 the county board of elections of the county in which the annexed
- 11 territory is located, the school district in which the ward or
- 12 wards are located, the Secretary of the Commonwealth, the
- 13 Secretary of Community Affairs and the Legislative
- 14 Reapportionment Committee.
- 15 (b) In case one or more new wards is created in the annexing
- 16 municipality, the decree of the court shall state the number by
- 17 which each new ward is to be designated and shall contain a plan
- 18 and schedule for the appointment or election of the first
- 19 members of the governing body of the annexing municipality from
- 20 each of the new wards so that either immediately or after a
- 21 transitional period the election and tenure of the members of
- 22 the governing body from the new odd-numbered wards and the new
- 23 even-numbered wards as the case may be shall conform to those of
- 24 the existing odd-numbered wards and even-numbered wards in the
- 25 annexing municipality.
- 26 Section 312. Adjustment of indebtedness, assets and
- 27 liabilities, following annexation.
- 28 (a) Following any annexation of territory, the governing
- 29 body of the annexing municipality and the governing body of the
- 30 municipality from which the territory was annexed shall make a

- 1 proper adjustment and apportionment between the annexing
- 2 municipality and the municipality from which the territory was
- 3 annexed of all indebtedness, assets and liabilities of the
- 4 annexed municipality at the time of the annexation. The
- 5 adjustment and apportionment shall provide that the annexing
- 6 municipality and the municipality from which the territory was
- 7 annexed, respectively, shall be entitled to share in a division
- 8 of the assets, liabilities and indebtedness in the proportion
- 9 that the assessed valuation, as determined by the county board
- 10 for the assessment and revision of taxes, of the annexed portion
- 11 of the municipality from which the territory was annexed bears
- 12 to the assessed valuation, as so determined, of the entire
- 13 municipality from which the territory was annexed immediately
- 14 prior to the annexation.
- 15 (b) However, where indebtedness was incurred by the
- 16 municipality from which the territory was annexed for an
- 17 improvement located wholly within the limits of the territory
- 18 annexed to the annexing municipality, that indebtedness shall be
- 19 assumed by the annexing municipality and where any part of an
- 20 improvement is located within the limits of the annexed
- 21 territory the part of the indebtedness representing that part of
- 22 the improvement shall be assumed by the annexing municipality
- 23 and the adjustment and apportionment of any remaining
- 24 indebtedness of the municipality from which the territory was
- 25 annexed shall be made as provided in subsection (a).
- 26 (c) The adjustment and apportionment of assets, liabilities
- 27 and indebtedness shall be reduced to writing, shall be executed
- 28 and acknowledged by the clerk or secretary of the annexing
- 29 municipality and shall be filed with the prothonotary of the
- 30 county or counties in which any municipality affected is

- 1 located; and a copy shall be filed with the Department of
- 2 Community Affairs.
- 3 Section 313. Judicial adjustment on failure or agreement.
- 4 In case the governing bodies of the municipalities affected
- 5 cannot, within six months after the annexation becomes
- 6 effective, arrive at the adjustment and apportionment of
- 7 indebtedness, assets and liabilities, as required by section
- 8 312, the governing body, a citizen, or a property owner of any
- 9 of the municipalities affected may appeal to the court of common
- 10 pleas of the county in which the annexing municipality, or the
- 11 greater portion of its territory, is located. The court shall
- 12 thereupon appoint three disinterested commissioners, all of whom
- 13 shall be residents and taxpayers of the county, but none of whom
- 14 may be a resident or an owner of real estate in the
- 15 municipalities affected. Those commissioners, after hearing,
- 16 notice of which shall be given to the municipalities affected as
- 17 directed by the court, shall proceed to make the apportionment
- 18 and adjustment, and shall report to the court, stating the
- 19 amount, if any, that shall be due and payable from one
- 20 municipality affected to another, as well as the amount of
- 21 indebtedness, if any, that shall be assumed by the municipality
- 22 there affected or both.
- 23 Section 314. Proceedings on judicial adjustment.
- 24 The commissioners appointed under the terms of section 313
- 25 shall give the affected municipalities at least five days'
- 26 notice of the filing of their report. Unless exceptions to the
- 27 report are filed within 30 days after the date when it was
- 28 filed, the report shall be confirmed absolutely by the court.
- 29 Any sum awarded by the report to any municipality shall be a
- 30 legal and valid claim in its favor against the other

- 1 municipality. Any real or personal property awarded to any
- 2 municipality shall become its property. Any claim of
- 3 indebtedness charged against a municipality may be collected
- 4 from that municipality by its creditors.
- 5 Section 315. Exceptions to report.
- 6 In case exceptions are filed to the report of the
- 7 commissioners appointed as provided for in section 313, the
- 8 court shall dispose of the same, taking testimony thereon if
- 9 deemed advisable. The court shall enter its decree confirming
- 10 the report of the commissioners, or modifying the same as to it
- 11 appears just and proper. The decision of the court shall be
- 12 final unless an appeal is taken to the Commonwealth Court as in
- 13 other cases.
- 14 Section 316. Compensation and expenses of commissioners; costs.
- 15 The commissioners provided for in section 313 shall be
- 16 allowed such compensation and expenses for their services as the
- 17 court shall fix. The costs of the proceedings, including the
- 18 compensation and expenses of the commissioners, shall be
- 19 apportioned among the municipalities involved as the court deems
- 20 proper and equitable.
- 21 Section 317. Where annexing municipality located in two or more
- 22 counties.
- 23 In case the territory of an annexing municipality is located
- 24 in two or more counties, the court of common pleas of the county
- 25 in which the greater portion of the territory of the annexing
- 26 municipality is located shall have exclusive jurisdiction over
- 27 the proceedings to determine the cost of certain improvements in
- 28 the annexed territory and to adjust and apportion the
- 29 indebtedness among the municipalities affected.
- 30 Section 318. Liquidation of indebtedness.

- 1 (a) The court shall make all necessary orders for the
- 2 collection by any municipality affected, as the case may be, and
- 3 payment by it to any other municipality affected of its share of
- 4 any indebtedness apportioned to it. The order may direct that
- 5 the municipality against which the indebtedness was apportioned
- 6 levy and collect special taxes for one year or pay by annual
- 7 installments over a stated period of time, the amount needed to
- 8 liquidate the indebtedness.
- 9 (b) If acceptable to the municipality to which money is owed
- 10 the other municipality shall have the power to issue and deliver
- 11 to the first municipality interest-bearing notes in liquidation
- 12 of the indebtedness.
- 13 Section 319. Collection of taxes levied prior to annexation.
- 14 All taxes assessed and levied against property in annexed
- 15 territory prior to the effective date of the annexation shall be
- 16 paid to the municipality from which the territory has been
- 17 annexed, and the collection and enforcement thereof shall be as
- 18 though the annexation had not taken place.
- 19 Section 320. Authorized expenditures.
- 20 Municipalities initiating annexations under the provisions of
- 21 this act are authorized to make expenditures for surveys
- 22 required to describe the property under consideration, or for
- 23 any other purpose necessary to plan for the study and or
- 24 annexation of territory adjacent to the municipality.
- 25 Section 321. Crossing county lines.
- 26 When the municipalities affected are located in different
- 27 counties, the county board of elections and the court of common
- 28 pleas in the county where the annexing municipality is located
- 29 shall furnish all information relating to an annexation to their
- 30 counterparts in the other county or counties concerned.

- 1 Section 322. Election districts and officers.
- 2 All election districts in the annexed territory shall remain
- 3 as constituted before the annexation except as provided in
- 4 section 311 and shall become election districts of the annexing
- 5 municipality until changed in accordance with the act of June 3,
- 6 1937 (P.L.1333, No.320), known as the "Pennsylvania Election
- 7 Code." All election district officers shall continue in office
- 8 until the expiration of their terms, unless the office is
- 9 vacated.
- 10 ARTICLE IV
- 11 Consolidation or Merger
- 12 Section 401. Procedure for consolidation or merger.
- Any two or more municipalities, situated in the same county
- 14 or in two or more different counties, may be consolidated or
- 15 merged as provided in this article into a single municipality,
- 16 if each of such municipalities shall be contiguous to at least
- 17 one other of such municipalities, and if together such
- 18 municipalities would form a consolidated or merged municipality
- 19 that is territorially compact. Consolidation or merger may be
- 20 commenced by one of the following methods as further provided in
- 21 sections 402 through 405.
- 22 (1) by joint agreement of the governing bodies of the
- 23 municipalities proposed for consolidation or merger as
- 24 approved by ordinance; or
- 25 (2) by initiative; or
- 26 (3) by the Boundary Change Commission.
- 27 Section 402. Initiative of consolidation or merger
- 28 proceedings by joint agreement of governing bodies.
- 29 (a) The governing bodies of all the municipalities proposed
- 30 for consolidation or merger shall enter into a joint agreement

- 1 under the official seal of each municipality for the
- 2 consolidation or merger thereof into one municipality. The joint
- 3 agreement shall set forth:
- 4 (1) the names of the municipalities that are parties to
- 5 the agreement;
- 6 (2) the name and the territorial boundaries of the
- 7 municipality proposed for consolidation or merger;
- 8 (3) the type and class of the new municipality, if the
- 9 municipalities entering into the agreement are of more than
- 10 one type or class;
- 11 (4) whether the municipality proposed to be consolidated
- or merged is to be governed solely by the code and other
- general laws applicable to the kind and class of the
- 14 consolidated municipality or whether it is to be governed by
- a home rule charter or an optional plan of government
- 16 previously adopted by one of the consolidating or merging
- 17 municipalities; and
- 18 (5) the number of wards, if any, into which the new
- 19 municipality is to be divided for the purpose of electing all
- or some of the members of the municipal governing body.
- 21 (b) The joint agreement shall also set forth those terms
- 22 agreed upon for:
- 23 (1) the disposition of the assets of each of the
- 24 municipalities that are parties thereto;
- 25 (2) the liquidation of the indebtedness; and
- 26 (3) the responsibility for the liabilities of each,
- either jointly, separately or in certain defined proportions,
- 28 by separate rates of taxation on all property subject to
- 29 taxation within the boundaries of each of the constituent
- 30 municipalities.

- 1 (c) The joint agreement shall also set forth the
- 2 governmental organization of the new municipality insofar as it
- 3 concerns elected officers and shall contain a transitional plan
- 4 and schedule applicable to elected officers. The plan shall
- 5 provide for the termination of the elected officers of the
- 6 constituent municipalities and for the election of the first
- 7 officers of the new municipality so that, either immediately or
- 8 following a transitional period, election and tenure shall
- 9 conform to those in other municipalities of the same kind and
- 10 class in the Commonwealth with properly staggered terms where
- 11 those are required or desired.
- 12 (d) The joint agreement shall provide for common
- 13 administration and enforcement, during the two-year transitional
- 14 period referred to in section 409, by the officer or officers of
- 15 the consolidated municipality named in the agreement, of those
- 16 ordinances that are to be enforced separately within the former
- 17 constituent municipalities.
- 18 Section 403. Initiation of consolidation or merger proceedings
- by petition of electors.
- 20 (a) In order for consolidation or merger proceedings to be
- 21 initiated by petition of electors, petitions containing
- 22 signatures of at least 5% of the electors in each municipality,
- 23 respectively, voting for the office of Governor in the last
- 24 gubernatorial general election in each municipality proposed to
- 25 be involved in such consolidation or merger shall be filed with
- 26 the county board of elections of the county in which such
- 27 municipality, or the greater portion of the territory thereof,
- 28 is located. When the applicable election officials find that the
- 29 petition or petitions as submitted are in proper order, they
- 30 shall send copies of the initiative petition or petitions

- 1 without the signatures thereon to the governing bodies of each
- 2 of the municipalities affected by the consolidation or merger
- 3 and to the Boundary Change Commission.
- 4 (b) Every such petition shall set forth:
- 5 (1) the name of the municipality from which the signers
- of the petition were obtained;
- 7 (2) the names of the municipalities proposed to be
- 8 involved in the consolidation or merger;
- 9 (3) the name of the municipality proposed for
- 10 consolidation or merger;
- 11 (4) the type and class of the new municipality, if the
- municipalities to be involved in the consolidation or merger
- are of more than one type or class;
- 14 (5) whether the municipality proposed for consolidation
- or merger is to be governed solely by the code and other
- 16 general laws applicable to the kind and class of the
- 17 consolidated or merged municipality, or whether it is to be
- 18 governed by a home rule charter or an optional plan of
- 19 government previously adopted by one of the consolidated or
- 20 merged municipalities; and
- 21 (6) the number of wards, if any, the new municipality is
- 22 to be divided into for the purpose of electing all or some of
- 23 the members of the municipal governing body.
- 24 (c) Once the circulation of a petition has begun, the
- 25 petition shall be submitted to the county board of elections
- 26 within 21 days. Failure to do so within that prescribed time
- 27 limit will invalidate such petition.
- 28 Section 404. Initiation of consolidation or merger proceedings
- by petition to the Boundary Change Commission.
- 30 (a) Petitions may be submitted to the Boundary Change

- 1 Commission, each petition containing signatures of at least 5%
- 2 of the electors in each municipality, respectively, voting for
- 3 the office of Governor in the last gubernatorial general
- 4 election in such municipality, requesting consolidation or
- 5 merger of two or more municipalities into one municipality.
- 6 Every such petition shall set forth:
- 7 (1) the name of the municipality from which the signers
- 8 of the petition were obtained;
- 9 (2) the names of the municipalities proposed to be
- involved in the consolidation or merger;
- 11 (3) the name of the municipality proposed for
- 12 consolidation or merger;
- 13 (4) the type and class of the new municipality, if the
- 14 municipalities to be involved in the consolidation or merger
- are of more than one type or class;
- 16 (5) whether municipality proposed for consolidation or
- merger is to be governed solely by the code and other general
- 18 laws applicable to the kind and class of the consolidated or
- 19 merged municipality, or whether it is to be governed by a
- 20 home rule charter or an optional plan of government
- 21 previously adopted by one of the consolidated or merged
- 22 municipalities; and
- 23 (6) the number of wards, if any, the new municipality is
- to be divided into for the purpose of electing some or all of
- 25 the members of the municipal governing body.
- 26 (b) Once the circulation of a petition has begun, the
- 27 petition shall be submitted to the Boundary Change Commission
- 28 within 21 days. Failure to do so within that prescribed time
- 29 limit will invalidate such petition. Presentation of a receipt
- 30 indicating that the petition was mailed by registered or

- 1 certified mail on or before the deadline date shall be evidence
- 2 of timely filing. Whenever such petitions shall have been
- 3 received by the Boundary Change Commission the Boundary Change
- 4 Commission shall take all necessary steps to place such
- 5 referendum question before the electors of all municipalities
- 6 proposed to be so consolidated or merged. Such steps may
- 7 include: a study of the consolidation or merger proposal;
- 8 advising citizens and officials on any and all matters
- 9 pertaining thereto; and holding meetings or conferences in any
- 10 of the municipalities proposed to be consolidated or merged:
- 11 Provided, that all such studies, meetings and assistance by the
- 12 Boundary Change Commission shall be completed within six months
- 13 after receipt of the petitions received from municipalities
- 14 involved in a specific consolidation or merger proposal, and
- 15 such completion date shall be attested by the Chairman of the
- 16 Boundary Change Commission in a document to be filed with the
- 17 Secretary of the Commonwealth.
- 18 Section 405. Conduct of referenda.
- 19 Following initiation of proceedings for consolidation or
- 20 merger by either of the three procedures set out in the three
- 21 preceding sections, the question of such consolidation or merger
- 22 shall be placed before the electors of each of the
- 23 municipalities proposed to be so consolidated or merged into a
- 24 single municipality. Such referendum shall be held at the first
- 25 primary, municipal or general election held not less than the
- 26 13th Tuesday after:
- 27 (1) the date of the general agreement entered into under
- the provisions of section 402;
- 29 (2) the date of filing of the petition filed under the
- 30 provisions of section 403;

- 1 (3) the date of completion of the work of the Boundary
- 2 Change Commission under the provisions of section 404. Such
- 3 consolidation or merger shall not be effected unless the
- 4 referendum question thereon shall be approved by a majority
- of all the electors voting hereon in each of the
- 6 municipalities in which such referendum is held. If in any
- one of the municipalities in which any such referendum shall
- 8 be held, a majority in favor of such consolidation or merger
- 9 shall not result, such consolidation or merger shall fail and
- 10 such consolidation or merger shall not take place. The
- 11 question of merger or consolidation described in the merger
- or consolidation proposal shall not be voted on again for a
- 13 period of five years; or
- 14 (4) if the electors of two or more contiguous
- municipalities proposed for consolidation or merger shall
- approve the consolidation or merger, but one or more of the
- municipalities shall fail to approve, the Boundary Change
- 18 Commission may make a study of the feasibility of
- 19 consolidation or merger of those municipalities approving the
- 20 proposal, and in its discretion may initiate a local
- 21 referendum for the consolidation or merger of such
- 22 municipalities at the next primary, municipal or general
- 23 election but not less than the 13th Tuesday after the
- 24 Boundary Change Commission has submitted its study to the
- local governing bodies of the municipalities involved.
- 26 Section 406. Consolidation or merger agreement.
- 27 (a) Upon favorable action by the electorate on consolidation
- 28 or merger, in cases where consolidation or merger was initiated
- 29 otherwise than by joint agreement of municipal governing bodies
- 30 under section 402, the governing bodies of all municipalities to

- 1 be consolidated or merged into a single new municipality shall
- 2 meet within 60 days after the certification of the favorable
- 3 vote and shall thereupon make a consolidation or merger
- 4 agreement, as follows:
- 5 (1) In case the governing body, or part of the governing
- 6 body, of the consolidated or merged municipality is to be
- 7 elected on a ward basis, the agreement shall set forth the
- 8 boundaries and the ward designation, by number, of each ward,
- 9 and the number of members of the municipal governing body to
- 10 be elected from each ward.
- 11 (2) The agreement shall set forth those terms agreed
- 12 upon for: the disposition of the assets of each of the
- municipalities that are parties to the agreement; and the
- 14 liquidation of the indebtedness and the responsibility for
- the liabilities of each, either jointly, separately or in
- 16 certain defined proportions, by separate rates of taxation on
- 17 all property subject to taxation within the boundaries of
- 18 each of the municipalities involved.
- 19 (3) The agreement shall also set forth the governmental
- 20 organization of the new municipality, insofar as it concerns
- 21 elected officers, and shall contain a transitional plan and
- schedule applicable to elected officers. The agreement shall
- 23 provide for the termination of the elected officers of the
- 24 municipalities being merged or consolidated, and the election
- of the first officers of the new municipality so that, either
- 26 immediately or following a transitional period, election and
- 27 tenure shall conform to those in other municipalities of the
- same kind and class in the Commonwealth, with properly
- 29 staggered terms, where those are required or desired.
- 30 (4) The agreement shall provide for common

- 1 administration and enforcement, during the two year
- 2 transitional period referred to in section 409, by the
- 3 officer or officers of the consolidated municipality named in
- 4 the agreement, of those ordinances that are to be enforced
- 5 separately within the former constituent municipalities.
- 6 (b) A copy of the consolidation or merger agreement shall be
- 7 filed with the Boundary Change Commission, the Department of
- 8 Community Affairs, the Department of Transportation, the State
- 9 Planning Board, the Local Government Commission, the Department
- 10 of Education, State Tax Equalization Board, the Legislative
- 11 Reapportionment Commission, the court of common pleas and the
- 12 board of county commissioners of the county or counties in which
- 13 municipalities affected are located.
- 14 Section 407. Effectuation of consolidation or merger.
- The municipalities so consolidated or merged shall continue
- 16 to be governed as before consolidation or merger until the first
- 17 Monday of January following the municipal election next
- 18 succeeding the election at which consolidation or merger
- 19 referenda were held. At that municipal election, the necessary
- 20 officers of the consolidated municipality shall be elected in
- 21 accordance with the terms of the general law affecting
- 22 municipalities of the kind or class of the consolidated or
- 23 merged municipality, or, in case of a consolidated or merged
- 24 municipality operating under a home rule charter or optional
- 25 plan of government, in accordance with the charter or optional
- 26 plan or with general law affecting home rule or optional plan
- 27 municipalities, as applicable. The officers elected at that
- 28 municipal election shall be elected for terms of office under
- 29 the plan and schedule set out in the consolidation or merger
- 30 agreement authorized by section 402 or 406, as the case may be.

- 1 They shall take office as officers of the merged municipality on
- 2 the first Monday of January following the municipal election at
- 3 which they were elected, and, thereupon, the consolidated or
- 4 merged municipality shall begin to function and the former
- 5 municipalities so consolidated or merged shall be abolished.
- 6 Section 408. Effect of transition on employees of the
- 7 consolidated or merged municipality.
- 8 As of the date when a consolidated or merged municipality
- 9 shall begin to function, all appointive offices and positions
- 10 then existing in all former municipalities involved in such
- 11 consolidation or merger shall be disposed of in accordance with
- 12 the terms of the consolidation or merger agreement, except for
- 13 officers and employees at such time protected by any tenure of
- 14 office or civil service provision. Provisions shall be made for
- 15 instances in which there is duplication of positions, included
- 16 but not limited to chief of police or manager and to such other
- 17 matters as varying length of employee contracts, different civil
- 18 service regulations in the constituent municipalities, and
- 19 differing ranks and position classifications for similar
- 20 positions.
- 21 Section 409. Effect of consolidation or merger.
- 22 (a) Except for ordinances of which the provisions by their
- 23 very nature could not be carried out after consolidation or
- 24 merger, the ordinances in force in each of the constituent
- 25 municipalities at the time of the consolidation or merger shall
- 26 continue in force throughout the territory for which they were
- 27 originally enacted until replaced or repealed by the governing
- 28 body of the consolidated or merged municipality but subject to
- 29 any common administrative and enforcement arrangements contained
- 30 in the consolidation agreement. After consolidation or merger

- 1 becomes effective, a new ordinance book shall be used by the
- 2 municipality and the first document to be recorded in it shall
- 3 be the consolidation agreement. No later than two years after
- 4 consolidation or merger goes into effect, codification of all
- 5 the ordinances of the constituent municipalities shall be
- 6 completed. This shall include: new provisions uniform throughout
- 7 the new municipality when needed; repeal of obsolete material;
- 8 and tabulation or indexing of those ordinances of the
- 9 constituent municipalities that are of permanent effect.
- 10 (b) All rights, privileges and franchises of each of the
- 11 constituent municipalities and all property, real, personal and
- 12 mixed belonging to each of those municipalities shall be vested
- 13 in the consolidated or merged municipality. The title to real
- 14 estate vested in any of those municipalities shall not revert or
- 15 be in any way impaired by reason of the consolidation or merger.
- 16 All rights of creditors and liens shall be preserved; all
- 17 agreements and contracts shall remain in force; and all debts,
- 18 liabilities and duties of each of the municipalities shall be
- 19 attached to the consolidated or merged municipality and may be
- 20 enforced against it.
- 21 ARTICLE V
- 22 Incorporation
- 23 Section 501. Procedure for incorporation.
- 24 A new municipality may be incorporated by initiative and
- 25 referendum from contiguous territory of all or part of an
- 26 existing municipality or municipalities. Incorporation proposals
- 27 which include a part of a municipality shall receive the
- 28 approval of the Boundary Change Commission before they are
- 29 submitted for referendum.
- 30 Section 502. Petition for incorporation.

- 1 The petition for incorporation of a municipality shall be
- 2 submitted to the Boundary Change Commission and shall be signed
- 3 by electors comprising at least 5% of the elections in each
- 4 municipality, respectively, voting for the office of Governor in
- 5 the last gubernatorial general election within each municipality
- 6 proposed for incorporation, or the petition or petitions shall
- 7 be signed by the freeholders in each municipality or part
- 8 thereof who represent at least 50% of the assessed valuation of
- 9 real property within each municipality or part thereof proposed
- 10 for incorporation, as certified by the board or boards of county
- 11 commissioners. A majority in interest of owners of undivided
- 12 interests in any piece of property shall be deemed and treated
- 13 as one person for the purpose of ascertaining the number of
- 14 freeholders. Once the circulation of a petition has begun, the
- 15 petition shall be submitted to the Boundary Change Commission
- 16 within 21 days. Failure to do so within that prescribed time
- 17 limit will invalidate such petition. Presentation of a receipt
- 18 indicating that the petition was mailed by registered or
- 19 certified mail on or before the deadline date shall be evidence
- 20 of timely filing.
- 21 Section 503. Incorporation petition.
- 22 The petition for incorporation to the Boundary Change
- 23 Commission shall be in such form and shall contain such
- 24 information as the commission may require.
- 25 Section 504. Study and report of petition for incorporation.
- 26 The Boundary Change Commission shall make a study of the
- 27 petition for incorporation and shall submit its recommendations,
- 28 within six months after receipt of the petition, to the person
- 29 in each municipality who submitted the petition, to the
- 30 governing bodies of the municipalities affected, and to the

- 1 board or boards of county commissioners of the territory
- 2 affected by the proposed incorporation.
- 3 Section 505. Incorporation election.
- 4 (a) The Boundary Change Commission shall cause a question
- 5 relating to the proposed incorporation to be submitted to the
- 6 electorate of the territory proposed for incorporation; however,
- 7 the Boundary Change Commission shall not cause to be submitted
- 8 for referendum any incorporation proposal affecting less than an
- 9 entire municipality unless the proposal has been approved by the
- 10 commission. Such election shall be held at the next primary,
- 11 municipal or general election not less than the 13th Tuesday
- 12 after the Boundary Change Commission has requested the
- 13 appropriate county board or boards of election to place the
- 14 question on the ballot. The election shall be conducted under
- 15 the provisions of the "Pennsylvania Election Code." In case a
- 16 referendum on incorporation of territory not constituting an
- 17 entire existing municipality or one or more entire existing
- 18 wards, the county board of elections shall prescribe the
- 19 procedure to be followed. If a majority of the electors voting
- 20 on such question in each of the municipalities affected shall
- 21 vote in favor of such incorporation or, in any case where a
- 22 proposal affecting less than an entire municipality has been
- 23 approved by the Boundary Change Commission, if a majority of the
- 24 electors voting upon such question in the territory proposed for
- 25 incorporation shall vote in favor of such incorporation, it
- 26 shall be deemed final.
- 27 (b) Certification of the vote favorable to incorporate shall
- 28 be made by the county board of elections to the governing bodies
- 29 of the municipalities affected, to the appropriate board or
- 30 boards of county commissioners and to the Boundary Change

- 1 Commission.
- 2 (c) If the incorporation proposal includes either all or
- 3 part of two or more municipalities and if a majority of the
- 4 persons voting on such question in any one of the municipalities
- 5 affected shall vote against such incorporation, then the
- 6 incorporation proceedings shall fail. If the referendum on
- 7 incorporation proceedings shall fail, the question of
- 8 incorporation of territory described in the incorporation
- 9 proposal shall not be voted on again for a period of five years.
- 10 Section 506. Effectuation of incorporation.
- 11 (a) Incorporation shall become effective on the 1st Tuesday
- 12 after the 1st Monday in January following the next succeeding
- 13 municipal election or special election held in conjunction with
- 14 any primary, general or municipal election at which local
- 15 officials of the new municipality shall be elected. At the
- 16 request of the petitioners, the special election may be called
- 17 for by the court of common pleas who shall then fix the time,
- 18 place, and manner of holding the special election which shall be
- 19 in conjunction with any primary, general or municipal election.
- 20 (b) Municipal officers chosen at a special election shall
- 21 serve until the 1st Tuesday after the 1st Monday in January
- 22 following the next succeeding municipal election at which time
- 23 their successors shall be elected in accordance with the laws
- 24 covering the election of municipal officials of the type and
- 25 class of municipality to which the new incorporated municipality
- 26 belongs.
- 27 (c) The municipal election at which said officials are to be
- 28 elected shall be held in accordance with the laws governing
- 29 municipal officials of the type and class of municipality to
- 30 which the new municipality belongs. The election of municipal

- 1 officials shall be such as to provide for staggering terms of
- 2 office as closely in compliance as possible with the governing
- 3 municipal code.
- 4 (d) Said election shall not be held before the 13th Tuesday
- 5 after certification of the favorable vote to incorporate. The
- 6 court of common pleas having jurisdiction shall appoint from
- 7 among the electors of the newly incorporated municipality a
- 8 judge and inspector to hold the election.
- 9 (e) When the newly incorporated municipality shall go into
- 10 effect, the former municipality or municipalities shall cease to
- 11 exist in every case in which the entire territory of a
- 12 municipality or municipalities has been included in the newly
- 13 incorporated municipality.
- 14 Section 507. Assets, liabilities and indebtedness where entire
- 15 municipality incorporated as new municipality.
- 16 Where an entire municipality shall be incorporated as a new
- 17 municipality, all assets of the former municipality shall become
- 18 assets of and property of the new municipality, all indebtedness
- 19 of the old municipality shall be assumed by the new
- 20 municipality, and all liabilities of the old municipality shall
- 21 become liabilities of the new municipality.
- 22 Section 508. Adjustment of assets, liabilities and indebtedness
- 23 where part of municipality is incorporated as new
- 24 municipality.
- 25 (a) Following any incorporation of part of the territory of
- 26 a municipality as a new municipality, the governing body of the
- 27 newly incorporated municipality and the governing body of the
- 28 municipality from which territory was incorporated shall make a
- 29 proper adjustment and apportionment between the two
- 30 municipalities of all indebtedness, assets and liabilities of

- 1 the municipality from which territory was incorporated, as of
- 2 the time of incorporation. The adjustment and apportionment
- 3 shall provide that both the new municipality and the original
- 4 municipality shall be entitled to share in a division of the
- 5 assets, liabilities and indebtedness in the proportion that the
- 6 assessed valuation of the new municipality, as determined by the
- 7 county board for the assessment and revision of taxes, bears to
- 8 the assessed valuation, as so determined, of the original
- 9 municipality immediately prior to the annexation.
- 10 (b) However, where indebtedness was incurred by the
- 11 municipality from which the new municipality was incorporated
- 12 for an improvement located wholly within the newly incorporated
- 13 municipality, that indebtedness shall be assumed by the newly
- 14 incorporated municipality, and where any part of an improvement
- 15 is located within the limits of the newly incorporated
- 16 municipality, the part of the indebtedness representing that
- 17 part of the improvement shall be assumed by the newly
- 18 incorporated municipality, and apportionment of any remaining
- 19 indebtedness of the original municipality shall be made as
- 20 provided in the first paragraph of this section.
- 21 (c) The adjustment and apportionment of the assets,
- 22 liabilities and indebtedness shall be reduced to writing, shall
- 23 be executed and acknowledged by the clerk or secretary of the
- 24 newly incorporated municipality and shall be filed with the
- 25 prothonotary of the county or counties in which the two
- 26 municipalities are located; and copies shall be filed with the
- 27 Department of Community Affairs, the Department of
- 28 Transportation, the Local Government Commission, the Boundary
- 29 Change Commission, the Pennsylvania Department of Education, the
- 30 State Tax Equalization Board, the Pennsylvania Legislative

- 1 Reapportionment Commission, and the boards of county
- 2 commissioners of the counties in which the two municipalities
- 3 are located.
- 4 Section 509. Judicial adjustment on failure of agreement.
- 5 In case the governing bodies of the newly incorporated
- 6 municipality and the municipality from which territory was
- 7 incorporated cannot, within six months after the incorporation
- 8 becomes effective, arrive at the adjustment and apportionment of
- 9 the indebtedness, assets and liabilities, as required by section
- 10 507, the governing body, a citizen, or a property owner of any
- 11 of the municipalities affected may appeal to the court of common
- 12 pleas of the county in which the municipality from which
- 13 territory was incorporated, or the greater portion of the area
- 14 of that municipality, is located. The court shall thereupon
- 15 appoint three disinterested commissioners, all of whom shall be
- 16 residents and taxpayers of the county, but none of whom may be a
- 17 resident or an owner of real estate in either the newly
- 18 incorporated municipality or the municipality from the territory
- 19 of which that municipality was incorporated. Those
- 20 commissioners, after hearing, notice of which shall be given to
- 21 both interested municipalities as directed by the court, shall
- 22 proceed to make the apportionment and adjustment, and shall
- 23 report to the court stating the amount, if any, that shall be
- 24 due and payable from the newly incorporated municipality to the
- 25 municipality from which it was incorporated or from the
- 26 municipality from which the new municipality was incorporated,
- 27 as well as the amount of indebtedness, if any, that shall be
- 28 assumed by the newly incorporated municipality, or the
- 29 municipality from which it was incorporated, or both of them.
- 30 Section 510. Proceedings on judicial adjustment.

- 1 (a) The commissioners shall give the incorporating
- 2 municipality and the municipality from which territory was
- 3 incorporated at least 15 days' notice of the filing of their
- 4 report. Unless exceptions to the report are filed, the report
- 5 shall be confirmed absolutely by the court. Any sum awarded by
- 6 the court to the incorporating municipality or to the
- 7 municipality from which territory has been incorporated shall be
- 8 a legal and valid claim in its favor against the municipality
- 9 charged therewith. Any property, real or personal, given to the
- 10 incorporating municipality or to the municipality from which
- 11 territory has been incorporated shall become its property. Any
- 12 claim or indebtedness charged against the incorporating
- 13 municipality or the municipality from which territory has been
- 14 incorporated shall be paid within one year from the date of
- 15 confirmation absolute.
- 16 (b) If the exceptions are filed to the report of the
- 17 commissioners, the court shall dispose of same and enter its
- 18 decree or modify the same as to it appears just and proper.
- 19 Section 511. Compensation and expenses of commissioners; costs.
- 20 The commissioners provided for in section 509 shall be
- 21 allowed such compensation and expenses for their services as the
- 22 court shall fix. Such compensation and expenses shall be paid to
- 23 the commissioners for days on which they are actually engaged in
- 24 the performance of their duties. The costs of the proceedings,
- 25 including the compensation and expenses of the commissioners,
- 26 shall be apportioned between the newly incorporated municipality
- 27 and the municipality from which territory has been incorporated
- 28 as it deems proper and equitable.
- 29 Section 512. Where incorporating municipality is located in
- two or more counties.

- 1 If the territory of the new incorporated municipality is
- 2 located in two or more counties, the court of common pleas of
- 3 the county in which the greater portion of the territory of the
- 4 new incorporated municipality is located shall have exclusive
- 5 jurisdiction over the proceedings to determine the cost of
- 6 certain improvements in the territory incorporated and to adjust
- 7 and apportion the indebtedness between the incorporating
- 8 municipality and the municipality from which territory has been
- 9 incorporated.
- 10 Section 513. Liquidation of indebtedness.
- 11 (a) The court may make all necessary orders for the
- 12 collection by the newly incorporated municipality or by the
- 13 municipality from which territory was incorporated, as the case
- 14 may be, and payment by it to the other municipality, of its
- 15 share of any indebtedness apportioned to it. The order may
- 16 direct that the municipality against which the indebtedness was
- 17 apportioned levy and collect special taxes for one year, or pay
- 18 by annual installments over a stated period of time, the amount
- 19 needed to liquidate the indebtedness.
- 20 (b) If acceptable to the municipality to which money is
- 21 owed, the other municipality shall have the power to issue and
- 22 deliver to the first municipality interest-bearing bonds in
- 23 liquidation of the indebtedness.
- 24 Section 514. Collection of taxes levied prior to incorporation.
- 25 All taxes levied against property in the territory
- 26 incorporated prior to the effective date of the incorporation
- 27 shall be paid to the municipality from which territory has been
- 28 incorporated and the collection and enforcement thereof shall be
- 29 as though the incorporation had not taken place.
- 30 Section 515. Crossing county lines.

- 1 Where the newly incorporated municipality is located in more
- 2 than one county, the county board of elections and the court of
- 3 common pleas in the county in which the greater part of the
- 4 territory of the newly incorporated municipality is located
- 5 shall furnish official information relating to the incorporation
- 6 to their counterparts in the other county or counties concerned.
- 7 Section 516. Election districts and officers.
- 8 Except for any temporary arrangements for the purpose of a
- 9 referendum under section 505, all election districts in the new
- 10 incorporated territory shall remain as constituted before the
- 11 incorporation, and shall become election districts of the
- 12 incorporating municipality until changed in accordance with the
- 13 "Pennsylvania Election Code." All election district officers
- 14 shall continue in office until the expiration of their terms,
- 15 unless the office is vacated.
- 16 ARTICLE VI
- 17 Repeals and Effective Date
- 18 Section 601. Repeals.
- 19 (a) The following acts and parts of acts are repealed:
- 20 (1) The act of April 22, 1903 (P.L.247, No.183),
- 21 entitled "An act enabling the burgess and council of any
- 22 borough or incorporated town, by ordinance, to annex to the
- 23 borough or incorporated town adjacent territory, upon
- 24 petition of a majority of the freehold owners thereof."
- 25 (2) The act of April 28, 1903 (P.L.332, No.260),
- 26 entitled "An act for the annexation of any city, borough,
- township, or part of a township, to a contiguous city, and
- 28 providing for the indebtedness of the same."
- 29 (3) The act of February 7, 1906 (P.L.7, No.1), entitled
- 30 "An act to enable cities that are now, or may hereafter be,

- contiguous or in close proximity, to be united, with any
- 2 intervening land other than boroughs, in one municipality;
- 3 providing for the consequences of such consolidation, the
- 4 temporary government of the consolidated city, payment of the
- 5 indebtedness of each of the united territories, and the
- 6 enforcement of debts and claims due to or from each."
- 7 (4) The act of May 28, 1907 (P.L.295, No.223), entitled
- 8 "A supplement to an act, entitled 'An act for the annexation
- 9 of any city, borough, township, or part of a township, to a
- 10 contiguous city, and providing for the indebtedness of the
- same, approved the twenty-eighth day of April, Anno Domini
- one thousand nine hundred and three; to enable territory now
- annexed, or which may hereafter be annexed under the
- provisions of said act, to be arranged and erected into a
- ward, or wards, of the city to which it is annexed; and
- 16 providing the procedure for that purpose, and for the proper
- 17 representation of the ward or wards erected."
- 18 (5) The act of June 1, 1907 (P.L.377, No.271), entitled
- 19 "A supplement to an act, approved April twenty-eighth, one
- thousand nine hundred three, entitled 'An act for the
- annexation of any city, borough, township, or part of a
- township, to a contiguous city, and providing for the
- 23 indebtedness of the same,' providing for the preservation of
- 24 rights of creditors and of liens, and for funding the debt of
- 25 the municipality or school district annexed."
- 26 (6) The act of May 6, 1915 (P.L.260, No.152), entitled
- 27 "A supplement to an act approved the seventh day of February,
- one thousand nine hundred and six, entitled 'An act to enable
- cities that are now or may hereafter be contiguous or in
- 30 close proximity, to be united with any intervening land,

1 other than boroughs, in one municipality; providing for the

2 consequences of such consolidation, the temporary government

3 of the consolidated city, payment of the indebtedness of each

of the united territories, and the enforcement of debts and 4

5 claims due to or from each,' by providing that the

6 indebtedness of each city and intervening land, heretofore or

hereafter united or consolidated under the provisions of said

8 act, shall be paid by the consolidated city, and for the

levying of a uniform tax, upon all the territory included

within the consolidated city, for the payment of the same." 10

- The act of May 6, 1915 (P.L.272, No.167), entitled "A supplement to an act, approved the twenty-eighth day of April, one thousand nine hundred and three, entitled 'An act for the annexation of any city, borough, township, or part of a township, to a contiguous city, and providing for the indebtedness of the same, 'by providing that any city,
- 17 heretofore or hereafter enlarged by any annexation under the

18 terms of said act, shall be liable for and shall pay the

19 indebtedness of such city and the territory so annexed; and

providing for the levying of a uniform tax upon all the

21 territory included within such city as enlarged by such

22 annexation, for the payment of all such indebtedness."

- The act of May 31, 1923 (P.L.473, No.258), entitled "An act authorizing the annexation to cities of the second class of portions of townships not exceeding one hundred acres in area and totally surrounded by said cities; and providing for the division of the assets and liabilities of
- 27
- 28 said townships."
- The act of May 12, 1925 (P.L.596, No.320), entitled 29
- 30 "An act providing for the alteration of the boundaries of

7

9

11

12

13

14

15

16

20

23

24

25

26

- 1 counties in certain cases for the adjustment of the
- indebtedness thereof; providing the effect thereof."
- 3 (10) Sections 201, 202, 203, 204, 205, 206, 207, 208,
- 4 209, 210, 211, 250, 251, 252, 253, 254, 255, 501, 502, 503,
- 5 504, 505, 506, 515, 516, 517, 518, 525, 526, 535, 536, 540,
- 6 541, 542, 543, 544, 545, 550, 551, 560, 561, 562, 570 and
- 7 580, act of June 23, 1931 (P.L.932, No.317), known as "The
- 8 Third Class City Code, reenacted and amended June 28, 1951
- 9 (P.L.662, No.164).
- 10 (11) Sections 210, 211, 212, 213, 214, 216, 217, 218 and
- 11 219, act of June 24, 1931 (P.L.1206, No.331), known as "The
- 12 First Class Township Code, " reenacted and amended May 27,
- 13 1949 (P.L.1955, No.569).
- 14 (12) Sections 205, 206, 207, 208, 209, 210, 211, 211.1,
- 15 212, 213, 214 and 215, act of May 1, 1933 (P.L.103, No.69),
- 16 known as "The Second Class Township Code," reenacted and
- 17 amended July 10, 1947 (P.L.1481, No.567).
- 18 (13) Clause (c) of section 2 and all of section 3, act
- 19 of May 29, 1935 (P.L.244, No.102), entitled "An act creating
- 20 a Local Government Commission to study and report on
- 21 functions of local government; their allocation and
- 22 elimination; the cost of local government and means of
- 23 reducing it; and the consolidation of local government; and
- 24 making an appropriation."
- 25 (14) The act of May 13, 1937 (P.L.620, No.161), entitled
- 26 "An act requiring the consent of the electors of a township
- of the first class when such township, or any part thereof,
- is to be annexed to a contiguous borough or city."
- 29 (15) The act of July 2, 1937 (P.L.2803, No.588),
- 30 entitled "An act providing a method of annexation of

- 1 townships of the first class, and parts thereof, to cities
- and boroughs, and regulating the proceedings pertaining
- 3 thereto, " sections 1 through 9 reenacted and amended May 9,
- 4 1951 (P.L.225, No.34).
- 5 (16) The act of June 15, 1939 (P.L.372, No.217),
- 6 entitled "An act affecting cities of the second class A,
- 7 authorizing the annexation of boroughs and townships thereto
- 8 under certain conditions, and, in connection therewith,
- 9 placing duties upon or affecting courts of quarter sessions,
- 10 county boards of elections, and officers of boroughs,
- 11 townships and cities of the second class A, and providing for
- the payment of the indebtedness of the various territorial
- 13 units involved."
- 14 (17) The act of July 20, 1953 (P.L.550, No.145),
- entitled "An act providing for and regulating the annexation
- of parts of a second class township to boroughs, cities and
- 17 townships."
- 18 (18) Articles II and IV, act of February 1, 1966 (1965)
- 19 P.L.1656, No.581), known as "The Borough Code."
- 20 (b) All other acts and parts of acts are repealed insofar as
- 21 they are inconsistent herewith.
- 22 Section 602. Application to procedures previously initialed.
- 23 Where initiative and referendum proceedings under the second
- 24 paragraph of section 8 of Article IX of the Constitution were
- 25 commenced in any municipality before the effective date of this
- 26 act, those proceedings may continue just as if this act had not
- 27 been passed. Insofar as this act sets forth procedures,
- 28 conditions and requirements applicable following a referendum on
- 29 the question of consolidation, merger or boundary change, this
- 30 act shall apply in any municipality where those referendum

- proceedings had been commenced or where the electors had voted
- 2 in the affirmative or in the negative in any such referendum
- 3 before the effective date of this act.
- 4 Section 603. Effective date.
- This act shall take effect immediately. 5