THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 801

Session of 1979

INTRODUCED BY WILSON, DAVIES AND KOLTER, MARCH 20, 1979

REFERRED TO COMMITTEE ON TRANSPORTATION, MARCH 20, 1979

AN ACT

- Amending the act of April 9, 1929 (P.L.177, No.175), entitled "An act providing for and reorganizing the conduct of the 3 executive and administrative work of the Commonwealth by the Executive Department thereof and the administrative 5 departments, boards, commissions, and officers thereof, including the boards of trustees of State Normal Schools, or 7 Teachers Colleges; abolishing, creating, reorganizing or authorizing the reorganization of certain administrative 8 9 departments, boards, and commissions; defining the powers and 10 duties of the Governor and other executive and administrative officers, and of the several administrative departments, 11 boards, commissions, and officers; fixing the salaries of the 12 13 Governor, Lieutenant Governor, and certain other executive and administrative officers; providing for the appointment of 14 15 certain administrative officers, and of all deputies and other assistants and employes in certain departments, boards, 16 17 and commissions; and prescribing the manner in which the 18 number and compensation of the deputies and all other assistants and employes of certain departments, boards and 19 20 commissions shall be determined, "further providing for the 21 State Transportation Commission. 22 The General Assembly of the Commonwealth of Pennsylvania
- 23 hereby enacts as follows:
- Section 1. Section 468, act of April 9, 1929 (P.L.177, 24
- No.175), known as "The Administrative Code of 1929," amended May
- 26 6, 1970 (P.L.356, No.120) and subsections (a) and (b) amended
- October 4, 1978 (P.L.972, No.192), is amended to read: 27
- 28 Section 468. State Transportation Commission.--(a) There is

- 1 hereby created a State Transportation Commission which shall
- 2 consist of [fifteen] <u>seventeen</u> members, one of whom shall be the
- 3 Secretary of Transportation, ex officio, who shall be the
- 4 chairman of the commission. [The chairman of the Committee on
- 5 Highways of the Senate and the chairman of the Committee on
- 6 Transportation of the House of Representatives, respectively,
- 7 shall be ex officio members of the commission.]
- 8 (b) The Governor shall nominate and by and with the advice
- 9 and consent of two-thirds of all the members of the Senate,
- 10 appoint ten of the remaining members of the commission, not more
- 11 than five of whom shall be members of the same political party,
- 12 for terms of [six] four years: Provided, That [one of the] two
- 13 members who [is] are to be appointed by virtue of [his] their
- 14 membership on the board of directors of a transportation
- 15 authority shall be appointed for an initial term of four years,
- 16 <u>at the time of their appointment. The authority appointees shall</u>
- 17 <u>not be considered residents of either Philadelphia or Allegheny</u>
- 18 County for the purpose of the preceding sentence. Not more nor
- 19 less than one appointed member of the commission shall be a
- 20 resident of the counties of Philadelphia and Allegheny,
- 21 respectively. At least one of the members of the commission
- 22 shall hold at least a private pilot's license and derive part of
- 23 his or her livelihood from aviation related activities or be
- 24 otherwise actively involved in aviation. [Effective with the
- 25 first two appointments after the adoption of this act at least
- 26 two of the appointees of the Governor shall be members of the
- 27 board of directors of a transportation authority at the time of
- 28 their appointment: Provided, That said authority appointees
- 29 shall not be considered residents of either Philadelphia or
- 30 Allegheny County for the purpose of the preceding sentence.] The

- 1 Governor shall appoint four members from among the regional
- 2 planning commissions existing in the Commonwealth on the
- 3 <u>effective date of this amendatory act or their successor</u>
- 4 organizations or any new organizations organized under the
- 5 Interlocal Cooperation Act in such a matter as to assure
- 6 rotation of representation from these commissions at the
- 7 <u>expiration of terms of appointees. No regional planning</u>
- 8 commission shall be represented on the commission in any two
- 9 <u>consecutive terms</u>. The other two members shall be private
- 10 citizens appointed from the general public representing the
- 11 <u>interests of transportation users including</u>, but not limited to,
- 12 the areas of rail and aviation. The present members of the
- 13 commission shall be entitled to complete their present terms and
- 14 may be reappointed at the completion thereof.
- 15 (c) The President Pro Tempore of the Senate and the Speaker
- 16 of the House of Representatives shall each appoint [one member
- 17 of the minority party in their respective houses to serve until
- 18 February 1, 1971. Subsequent appointees shall serve for two year
- 19 periods ending on January 31, of the odd-numbered years or until
- 20 a successor is appointed whichever shall last occur. In the
- 21 event a member so appointed is no longer a member of the house
- 22 from which he was appointed, there shall be a vacancy in his
- 23 position on the commission.] three members, no more than two of
- 24 which shall be from the same political party, and no more than
- 25 two of whom shall be legislators; the third member selected
- 26 <u>shall be a private citizen representing the interests of</u>
- 27 transportation users of the Commonwealth. Such appointees shall
- 28 serve for two-year periods ending on December 31, of the odd-
- 29 <u>numbered years or until a successor is appointed, whichever</u>
- 30 shall last occur.

- 1 (d) The members of the commission shall be reputable
- 2 citizens of the Commonwealth, of mature judgment and broad
- 3 business experience and shall not hold any other position as an
- 4 employe of the Commonwealth. Any person appointed to fill a
- 5 vacancy shall serve only for the unexpired term. [Any member of
- 6 the commission may be appointed to succeed himself.] All
- 7 appointed members shall serve for their appointed terms and
- 8 until their successors have been appointed and qualify. All
- 9 vacancies shall be filled not later than sixty days after such
- 10 vacancy occurs.
- 11 (e) No member of the commission, during his term of office
- 12 shall directly or indirectly own, have any significant financial
- 13 interest in, be associated with, or receive any fee, commission,
- 14 compensation or anything of value from any person, firm,
- 15 partnership, business association or corporation which supplies
- 16 materials or services of any nature except services of an
- 17 informational or advisory nature rendered as a public service
- 18 and without profit to the Department of Transportation, however,
- 19 this section shall not be deemed to disallow contracts between
- 20 regional planning commissions and the Department of
- 21 Transportation: Provided, That a member of a regional planning
- 22 commission having such an interest does not directly participate
- 23 or take part in negotiations prior to services provided under
- 24 <u>such contracts</u>.
- 25 (f) Each member of the commission shall be deemed to have
- 26 been appointed to represent the interests of the Commonwealth at
- 27 large and shall not be deemed to be the representative of any
- 28 region or district whatsoever.
- 29 (g) The members of the commission, other than legislative
- 30 members, shall be entitled to receive seventy-five dollars (\$75)

- 1 per diem for each day actually spent in the performance of his
- 2 duties and all members shall be entitled to reimbursement for
- 3 reasonable expenses as determined by rule or regulation of the
- 4 commission.
- 5 Section 2. Section 2011 of the act, amended May 6, 1970
- 6 (P.L.356, No.120), is amended to read:
- 7 Section 2011. State Transportation Commission. -- (a) The
- 8 commission shall hold regular meetings throughout the State, as
- 9 may be determined and announced, but no less than six meetings
- 10 in each and every calendar year which meetings shall be open to
- 11 the public at all times. The members shall meet at the call of
- 12 the Secretary of Transportation at the State Capitol during the
- 13 month of January, or as soon thereafter as possible, to organize
- 14 as the State Transportation Commission. The commission shall
- 15 biennially elect a chairman and a secretary from among its
- 16 members [who shall be a member of said commission].
- 17 (b) The commission may hold public hearings, at its
- 18 discretion or it may designate one or more of its members to
- 19 hold such public hearings for the purpose of securing all
- 20 pertinent information it may deem necessary and to comply with
- 21 the provisions of Title 23, U.S. Code, "The Federal Interstate
- 22 Highway Law of 1956," and amendments thereto.
- 23 At any hearing or meeting before the commission on the
- 24 approval or disapproval of the selection of any State
- 25 transportation route or program, comparative estimates [may]
- 26 <u>shall</u> be presented of the effects of the use of alternative
- 27 transportation route or program. Estimates based on similar
- 28 assumptions [may] shall be presented of the effect that the
- 29 selection of any alternative transportation route or program
- 30 would have upon economic or social values, including, but not

- 1 limited to, property values, State and local public facilities
- 2 [and], local traffic, energy conservation, effects on
- 3 competitive transportation modes, productivity enhancement
- 4 potential vis-a-vis alternative investments, and economic and
- 5 <u>environmental impacts.</u> The commission shall compile and submit
- 6 to the Governor, the General Assembly, and the Secretary of
- 7 Transportation for their consideration the information acquired
- 8 at such hearings.
- 9 (c) The commission shall have the power, and its duties
- 10 shall be, to gather and study all available information, data,
- 11 statistics and reports, relating to the needs for highway
- 12 construction [or], reconstruction, or maintenance and for needs,
- 13 problems and opportunities of rapid transit, railroad, omnibus,
- 14 marine and other mass and bulk transportation facilities and
- 15 services, and aviation and airport facilities and services in
- 16 the Commonwealth to determine on the basis of available
- 17 information, data, statistics and reports, the highways rapid
- 18 transit, railroad, omnibus, marine and other mass and bulk
- 19 transportation facilities, operations and services, and aviation
- 20 and airport facilities, operations and services which should be
- 21 constructed [or], reconstructed, or maintained and the
- 22 recommended order of priority in which such highways, rapid
- 23 transit, railroad, omnibus, marine and other mass and bulk
- 24 transportation facilities and services, and aviation and airport
- 25 facilities and services should be constructed [or],
- 26 reconstructed, or maintained and to certify from time to time
- 27 the results of such determination to the Governor, to the
- 28 General Assembly and to the Secretary of Transportation, for
- 29 their consideration. Transportation programs so determined shall
- 30 not be changed, deleted or altered, except by the commission or

- 1 as provided in subsection (d) of this section. The commission
- 2 may directly employ professional staff and assistants including
- 3 consultants.
- 4 (d) In view of the particular sensitivity of special
- 5 instrumentalities of the Commonwealth specifically created to
- 6 serve and coordinate local mass transportation needs throughout
- 7 metropolitan areas within the Commonwealth, the determination of
- 8 needs and programs and the order of priority in which rapid
- 9 transit, railroad, omnibus and other mass transportation
- 10 facilities and services which affect or relate to urban common
- 11 carrier mass transportation, as defined in the Pennsylvania
- 12 Urban Mass Transportation Assistance Law of 1967, are to be
- 13 constructed or reconstructed in the local service area of any
- 14 such instrumentality shall be as determined by said
- 15 instrumentality; the determination of needs and programs and the
- 16 order of priority in which highways, marine, aviation and
- 17 airport facilities and other non-mass transportation facilities
- 18 are to be constructed or reconstructed in the local service area
- 19 of any such instrumentality shall be as determined by the
- 20 commission but only after thorough prior consultation by the
- 21 commission with said instrumentality and coordination of the
- 22 commission's plans with the plans of said instrumentality. For
- 23 purposes of this subsection, neither the commission nor any said
- 24 special instrumentality of the Commonwealth shall arbitrarily,
- 25 unreasonably or capriciously reject any need, program or
- 26 priority presented to it under this subsection.
- 27 (e) The commission shall recommend to the General Assembly
- 28 [a]:
- 29 <u>(1) A</u> system of classification of highways based upon
- 30 information supplied by the Department of Transportation and

- 1 data acquired as a result of its own study or investigation from
- 2 hearings and otherwise;
- 3 (2) A current schedule for upgrading State roads, on a
- 4 priority basis, for return to political subdivisions of the
- 5 Commonwealth;
- 6 (3) An annual report analyzing the productivity of the
- 7 Department of Transportation, its fiscal conditions and future
- 8 needs, and changes, if any, in priorities and objectives; and
- 9 <u>(4) A biennial report on the inter-relationships,</u>
- 10 competitive condition, and problems facing each of the modes of
- 11 transportation, including, but not limited to, highways, mass
- 12 transit, railroad and aviation and proposed policies, actions,
- 13 or programs to assure a balanced and integrated transportation
- 14 network in the Commonwealth. Reports outlined in clauses (1),
- 15 (2), (3) and (4) shall first be submitted by June 30, 1980, and
- 16 <u>annually or biennially thereafter as required.</u>
- 17 The commission shall submit and recommend to the General
- 18 Assembly such highway classification together with [a] other
- 19 reports and a long range plan for the development and
- 20 improvement thereof with priorities based upon studies of needs_
- 21 operating practices, fiscal conditions, and transportation
- 22 objectives and sufficiency ratings. The first plan shall be
- 23 submitted to the General Assembly no later than June 30, 1980.
- 24 (f) The commission shall promulgate regulations not
- 25 inconsistent with provisions of this section for the execution
- 26 of the powers and duties herein delegated to them.
- 27 Section 3. This act shall take effect in 60 days.