THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 17

Session of 1977

INTRODUCED BY FISCHER, JANUARY 19, 1977

REFERRED TO COMMITTEE ON STATE GOVERNMENT, JANUARY 19, 1977

AN ACT

- 1 Relating to the expiration, continuation or reenactment of 2 boards, councils, commissions and agencies.
- 3 The General Assembly of the Commonwealth of Pennsylvania
- 4 hereby enacts as follows:
- 5 Section 1. Legislative findings.
- 6 The General Assembly finds that State Government has produced
- 7 an inexorable increase in numbers of agencies, growth of
- 8 programs, and proliferation of rules and regulations and that
- 9 the whole process developed without adequate legislative
- 10 oversight, regulatory accountability, or a system of checks and
- 11 balances. The General Assembly further finds that by
- 12 establishing a system for the termination, continuation, or
- 13 reestablishment of such agencies, it will be in a better
- 14 position to evaluate the need for the continued existence of
- 15 existing and future regulatory bodies.
- 16 Section 2. Termination of boards, commissions, councils and
- 17 agencies.
- 18 (a) Unless specifically authorized to continue in being and

- 1 function by act of the General Assembly subsequent to the
- 2 effective date of this act, every board, commission, special or
- 3 independent agency and council heretofore created by law, or by
- 4 resolution adopted jointly by the House of Representatives and
- 5 the Senate or by either of them, shall wind up its affairs and
- 6 go out of existence according to the following schedule:
- 7 (1) On July 1, 1977
- 8 Board of Trustees for the Slippery Rock State College
- 9 Board of Trustees for the West Chester State College
- 10 Board of Trustees for the Pennsylvania State University
- Board of Trustees for the Temple University--of the
- 12 Commonwealth System of Higher Education
- Board of Trustees for the Philadelphia State Hospital
- Board of Trustees for the Philipsburg State General
- 15 Hospital
- Board of Trustees for the Polk State School and Hospital
- 17 Board of Trustees for the Retreat State Hospital
- 18 Board of Trustees for the Scranton State General Hospital
- 19 Board of Trustees for the Selinsgrove State School and
- 20 Hospital
- 21 Board of Trustees for the Shamokin State General Hospital
- 22 Board of Trustees for the Pennsylvania Soldiers' and
- 23 Sailors' Home
- 24 The State Board of Medical Education and Licensure
- The State Board of Motor Vehicle Manufacturers, Dealers
- and Salesmen
- 27 The State Board of Nurse Examiners
- The State Board of Examiners of Nursing Home
- 29 Administrators
- 30 The Pennsylvania Labor Relations Board

1	The Pennsylvania Liquor Control Board
2	The Examiners for the Pennsylvania Liquor Control Board
3	The Milk Marketing Board
4	The Mobile Home Standards Advisory Commission
5	The Pennsylvania Housing Finance Agency
6	The Pennsylvania Human Relations Commission
7	The Industrial Board
8	The Pennsylvania Industrial Development Authority
9	The State Lottery Commission
10	The Commonwealth Mental Health Research Foundation
11	The State Military Reservation Commission
12	The Pennsylvania Minority Business Development Authority
13	The Ohio River Valley Water Sanitation Commission for
14	the Commonwealth of Pennsylvania
15	The Board of Ethics
16	The Pennsylvania Higher Education Assistance Agency
17	The Interstate Compact Commission for Education
18	The Environmental Quality Board
19	The State Board of Private Academic Schools
20	The State Board of Private Business Schools
21	The State Board of Private Correspondence Schools
22	The State Board of Private Trade Schools
23	The Port Authority of the City of Erie
24	The General State Authority
25	The Advisory Committee for General and Special Hospitals
26	The State Highway and Bridge Authority
27	The Advisory Council for Comprehensive Health Planning
28	The Governor's Advisory Council on International Commerce
29	The Advisory Committee to the Nursing Home Ombudsman
30	Demonstration Project

1	The Governor's Science Advisory Committee
2	The Governor's Committee on Tax Reform
3	The Governor's Task Force on Inflation and Economy
4	The Interstate Emergency Medical Services Task Force
5	The Landlord and Tenants Task Force
6	The Adams County Board of Assistance
7	The Allegheny County Board of Assistance
8	The Armstrong County Board of Assistance
9	The Beaver County Board of Assistance
10	The Bedford County Board of Assistance
11	The Berks County Board of Assistance
12	The Blair County Board of Assistance
13	The Bradford County Board of Assistance
14	The Bucks County Board of Assistance
15	The Butler County Board of Assistance
16	The Cambria County Board of Assistance
17	The Cameron County Board of Assistance
18	The Carbon County Board of Assistance
19	The Centre County Board of Assistance
20	(2) On July 1, 1978
21	Board of Trustees for the Bloomsburg State College
22	Board of Trustees for the California State College
23	Board of Trustees for the Cheyney State College
24	Board of Trustees for the Clarion State College
25	Board of Trustees for the Allentown State Hospital
26	Board of Trustees for Ashland State General Hospital
27	Board of Trustees for Clarks Summit State Hospital
28	Board of Trustees for Coaldale State General Hospital
29	Board of Trustees for Connellsville State General
30	Hospital

1	Board of Trustees for Cresson State School and Hospital		
2	Board of Trustees for Danville State Hospital		
3	Board of Trustees for Dixmont State Hospital		
4	Board of Trustees for the Thaddeus Stevens Trade School		
5	The State Board of Cosmetology		
6	The State Dental Council and Examining Board		
7	The State Registration Board for Professional		
8	Engineers		
9	The State Board of Funeral Directors		
10	The Unemployment Compensation Board of Review		
11	The Workmen's Compensation Appeal Board		
12	The Armory Board of the State of Pennsylvania		
13	The Eastern Youth Development Centers		
14	The Pennsylvania Higher Education Assistance Agency		
15	The State Farm Products Show Commission		
16	The Pennsylvania Fish Commission		
17	The Pennsylvania Game Commission		
18	The Great Lakes Commission for the Commonwealth of		
19	Pennsylvania		
20	The Hazardous Substances Transportation Board		
21	The Advisory Health Board		
22	The Pennsylvania Historical and Museum Commission		
23	The Industrialized Housing Advisory Commission		
24	The Professional Standards and Practices Commission		
25	The Advisory Committee for Public Assistance		
26	The State Board of Vocational Rehabilitation		
27	The Savings Association Board		
28	The State Public School Building Authority		
29	The Pennsylvania Commission on School Finance		
30	The State Board for Certification of Sewage Treatment		

1	Plant and Waterworks Operators
2	The State Conservation Commission
3	The Susquehanna River Basin Commission
4	The Southeastern Pennsylvania Transportation Authority
5	The Advisory Committee on Pennsylvania Solid Waste
6	Management Act
7	The Wheeling Creek Watershed Protection and Flood
8	Prevention Commission
9	The Governor's Business Advisory Council
10	The Commonwealth Developmental Disabilities Planning and
11	Advisory Council
12	The Governor's Energy Council
13	The Governor's Committee on Venereal Disease
14	The Governor's Land Inventory Committee
15	The Task Force on Cancer Control
16	The Governor's Study Commission on Capital Punishment
17	The Pennsylvania Diabetes Institute
18	The Task Force to Eliminate Discrimination Against Women
19	and Minority Groups in State Government
20	The Chester County Board of Assistance
21	The Clarion County Board of Assistance
22	The Clearfield County Board of Assistance
23	The Clinton County Board of Assistance
24	The Columbia County Board of Assistance
25	The Crawford County Board of Assistance
26	The Cumberland County Board of Assistance
27	The Dauphin County Board of Assistance
28	The Delaware County Board of Assistance
29	The Elk County Board of Assistance
30	The Erie County Board of Assistance

1	The Fayette County Board of Assistance			
2	The Forest County Board of Assistance			
3	(3) On July 1, 1979			
4	Board of Trustees for the Edinboro State College			
5	Board of Trustees for East Stroudsburg State College			
6	Board of Trustees for Indiana University of Pennsylvania			
7	Board of Trustees for Kutztown State College			
8	Board of Trustees for Hollidaysburg State Hospital			
9	Board of Trustees for Laurelton State School and Hospital			
10	Board of Trustees for Locust Mountain State General			
11	Hospital			
12	Board of Trustees for Mayview State Hospital			
13	Board of Trustees for Nanticoke State General Hospital			
14	Board of Trustees for Norristown State Hospital			
15	Board of Trustees for Pennhurst State School and Hospital			
16	Board of Trustees for Scotland School for Veterans'			
17	Children			
18	The State Board of Optometrical Examiners			
19	The State Board of Osteopathic Examiners			
20	The State Board of Pharmacy			
21	The State Board of Podiatry Examiners			
22	The Pennsylvania National Guard General Officers			
23	The Board of Pardons			
24	The Pennsylvania Parkway Commission			
25	The Pennsylvania Board of Probation and Parole			
26	The Board of State College and University Directors			
27	The Pennsylvania Public Television Network Commission			
28	The State Transportation Commission			
29	The Board of Commissioners on Uniform State Laws			
30	The Valley Forge Park Commission			

1	The	State Veterans' Commission
2	The	Washington Crossing Park Commission
3	The	Weather Modification Board
4	The	Board of the Western Restoration Centers
5	The	Board of the Western Youth Development Centers
6	The	Advisory Board (Prevailing Wage Act)
7	The	Advisory Committee on Standards
8	The	Appeals Board (Prevailing Wage Act)
9	The	State Advisory Council (On Unemployment Compensation)
10	The	State Apprenticeship and Training Council
11	The	Advisory Committee on Atomic Energy Development and
12		Radiation Control
13	The	Banking Board
14	The	Advisory Committee for the Aging
15	The	Advisory Committee for the Blind
16	The	Advisory Board for Boating
17	The	Bicentennial Commission of Pennsylvania
18	The	Board for the Central Youth Development Centers
19	The	State Manpower Planning Council
20	The	State Manpower Services Council
21	The	Consumer Advisory Committee of Blue Cross of
22		Greater Philadelphia
23	The	Governor's Committee Concerned with Diabetes and
24		Blindness
25	The	Task Force to Study Mercy-Douglass Hospital Facility
26	The	Governor's Commission on Mortgage and Interest Rates
27	The	Special Task Force on State Pension Reform
28	The	Governor's Fact Finding Committee, Shippinport
29		Nuclear Power Station
30	The	Franklin County Board of Assistance

1	The Fulton County Board of Assistance
2	The Greene County Board of Assistance
3	The Huntingdon County Board of Assistance
4	The Indiana County Board of Assistance
5	The Jefferson County Board of Assistance
6	The Juniata County Board of Assistance
7	The Lackawanna County Board of Assistance
8	The Lancaster County Board of Assistance
9	The Lawrence County Board of Assistance
10	The Lebanon County Board of Assistance
11	The Lehigh County Board of Assistance
12	The Luzerne County Board of Assistance
13	The Lycoming County Board of Assistance
14	(4) On July 1, 1980
15	Board of Trustees for the Lock Haven State College
16	Board of Trustees for the Mansfield State College
17	Board of Trustees for the Millersville State College
18	Board of Trustees for the Shippensburg State College
19	Board of Trustees for the Eastern State School and
20	Hospital
21	Board of Trustees for the Ebensburg State School and
22	Hospital
23	Board of Trustees for the Embreeville State Hospital
24	Board of Trustees for the Farview State Hospital
25	Board of Trustees for the Hamburg State School and
26	Hospital
27	Board of Trustees for the Harrisburg State Hospital
28	Board of Trustees for the Haverford State Hospital
29	Board of Trustees for the Hazleton State General Hospital
30	The Pennsylvania Board of Psychologist Examiners

1	The State Board for the Examination of Public Accountants
2	The State Real Estate Commission
3	The State Board of Veterinary Medical Examiners
4	The Pennsylvania Public Utility Commission
5	The Pennsylvania Securities Commission
6	The State Tax Equalization Board
7	The Pennsylvania Turnpike Commission
8	The Commonwealth of Pennsylvania Council on the Arts
9	The State Art Commission
10	The Atlantic States Marine Fisheries Commission for the
11	Commonwealth of Pennsylvania
12	The Central Youth Development Centers
13	The Delaware Valley Regional Planning Commission
14	The Joint Committee on Documents
15	The Pennsylvania Drug, Device and Cosmetic Board
16	The State Board of Education
17	The Eastern Mental Health Center
18	The Eastern Pennsylvania Psychiatric Institute
19	The Independence National Historical Park Advisory
20	Commission
21	The Pennsylvania Commission on Interstate Cooperation
22	The Interstate Oil Compact Commission
23	The Advisory Council on Library Development
24	The Local Government Records Committee
25	The Medical Advisory Board to the State Athletic
26	Commission
27	The Advisory Committee for Mental Health and Mental
28	Retardation
29	The State Military Reservation Commission (Inactive)
30	The Ohio River Basin Commission

1	The Pennsylvania Parent Assistance Authority
2	The Pesticide Advisory Board
3	The Municipal Police Officers' Education and Training
4	Commission
5	The Interstate Commission on the Potomac River Basin for
6	the Commonwealth of Pennsylvania
7	The Governor's Affirmative Action Council
8	The Appalachian National Scenic Trail Advisory Council
9	The Pennsylvania Food Advisory Committee
10	The Governor's Committee on Health Education in
11	Pennsylvania
12	The Governor's Committee for Migrant Services
13	The Governor's Commission on Fire Prevention and Control
14	The State Advisory Board on Health Care Costs
15	The Governor's Task Force on Hypertension
16	The McKean County Board of Assistance
17	The Mercer County Board of Assistance
18	The Mifflin County Board of Assistance
19	The Monroe County Board of Assistance
20	The Montgomery County Board of Assistance
21	The Montour County Board of Assistance
22	The Northampton County Board of Assistance
23	The Perry County Board of Assistance
24	The Philadelphia County Board of Assistance
25	The Pike County Board of Assistance
26	The Potter County Board of Assistance
27	The Schuylkill County Board of Assistance
28	(5) On July 1, 1981
29	Board of Trustees for the University of Pittsburghof
30	the Commonwealth System of Higher Education

1	Board of Trustees for the Lincoln Universityof the
2	Commonwealth System of Higher Education
3	Board of Trustees for the Somerset State Hospital
4	Board of Trustees for the Torrance State Hospital
5	Board of Trustees for the Warren State Hospital
6	Board of Trustees for the Wernersville State Hospital
7	Board of Trustees for the Western State School and
8	Hospital
9	Board of Trustees for the White Haven State School and
10	Hospital
11	Board of Trustees for the Woodville State Hospital
12	Board of Trustees for the Pennsylvania State Oral School
13	for the Deaf
14	The State Board of Examiners of Architects
15	The State Board of Landscape Architects
16	The State Board of Auctioneer Examiners
17	The State Board of Barber Examiners
18	The State Board of Chiropractic Examiners
19	The Board of Arbitration of Claims
20	The State Athletic Commission
21	The State Civil Service Commission
22	The Environmental Hearing Board
23	The State Planning Board
24	The Advisory Committee on Probation
25	The Pennsylvania Board of Probation and Parole
26	The State Board of Public Welfare
27	The State Harness Racing Commission
28	The State Horse Racing Commission
29	The Renal Disease Advisory Committee
30	The Public School Employees' Retirement Board

1	The	State Employees' Retirement Board
2	The	Board of Pennsylvania Science and Engineering
3		Foundation
4	The	Advisory Committee for Children and Youth
5	The	Citizens Advisory Council
6	The	Governor's Justice Commission
7	The	Commission on Charitable Organizations
8	The	County Records Committee
9	The	State Council of Civil Defense
10	The	Delaware River Joint Toll Bridge Commission
11	The	Delaware River Basin Commission
12	The	Delaware River Port Authority
13	The	Delaware Valley Regional Planning Commission
14	The	Governor's Council on Drug and Alcohol Abuse
15	The	Citizens Commission on Basic Education
16	The	Pennsylvania Postsecondary Education Planning
17		Commission
18	The	Governor's Council on Opportunity for
19		Spanish-Speaking
20	The	Governor's Youth Traffic Council
21	The	Governor's Traffic Safety Council
22	The	Governor's Interdepartmental Council on Seasonal
23		Farmworkers
24	The	Blue Ribbon Committee for the Temple University
25		Hospital of Temple University
26	The	Governor's Advisory Committee on the Coal Miners
27		Respiratory Disease and Rehabilitation Program
28	The	Regional Transportation Task Force
29	The	Governor's Task Force on Venereal Disease
30	The	Pennsylvania Commission for Women

- 1 The Snyder County Board of Assistance
- 2 The Somerset County Board of Assistance
- 3 The Sullivan County Board of Assistance
- 4 The Susquehanna County Board of Assistance
- 5 The Tioga County Board of Assistance
- 6 The Union County Board of Assistance
- 7 The Venango County Board of Assistance
- 8 The Warren County Board of Assistance
- 9 The Washington County Board of Assistance
- 10 The Wayne County Board of Assistance
- 11 The Westmoreland County Board of Assistance
- 12 The Wyoming County Board of Assistance
- 13 The York County Board of Assistance
- 14 (b) The terms of officers and members of any reestablished
- 15 or recreated boards, commissions or agencies shall not be
- 16 altered in any manner whatsoever at the time of their
- 17 reestablishment or recreation or at any other time.
- 18 Section 3. Terms of office for members of boards, councils,
- 19 commissions and agencies.
- 20 Notwithstanding any law presently or hereafter enacted,
- 21 except as to such boards, commissions, agencies or councils
- 22 reestablished or recreated by act of assembly hereafter
- 23 approved, the terms of all officers of any board, commission,
- 24 council or agency shall end on the same date as the agency set
- 25 forth in section 2.
- 26 Section 4. Limited continuation after termination.
- 27 Upon termination, each board, council, commission or agency
- 28 shall continue in existence until July 1 of the next succeeding
- 29 year for the purpose of winding up its affairs. Termination
- 30 shall not reduce or otherwise limit the powers or authority of

- 1 each respective agency, board, council or commission. Upon the
- 2 expiration of the one year after termination, each respective
- 3 agency, board, council or commission shall cease all activities.
- 4 Section 5. Continuation or reestablishment of boards, councils,
- 5 commissions and agencies.
- 6 The life of any board, council, commission or agency
- 7 scheduled for termination under this section may be continued or
- 8 reestablished by the General Assembly for periods not to exceed
- 9 six years. Any newly created commission, board, council or
- 10 agency shall have a life not to exceed six years and shall be
- 11 subject to the provisions of this section.
- 12 Section 6. Joint Review Commission.
- 13 The entire membership of the House of Representatives and the
- 14 entire membership of the Senate shall constitute a continuing
- 15 joint legislative commission, to be known as the Joint Review
- 16 Commission. The President pro tempore of the Senate, the Speaker
- 17 of the House of Representatives, the majority and minority
- 18 leaders of each house, the majority and minority whips of each
- 19 house, and the chairman of the majority and minority caucuses of
- 20 each house, shall constitute the executive committee of the
- 21 commission. The President pro tempore of the Senate, the Speaker
- 22 of the House of Representatives, the majority and minority
- 23 leaders of each house, the majority and minority whips of each
- 24 house, and the chairman of the majority and minority caucuses of
- 25 each house may designate any member of the Senate or House,
- 26 respectively, to act in their stead and to serve at their
- 27 discretion as a member of the executive committee. The
- 28 commission shall organize by the selection of a chairman who
- 29 shall be selected by the executive committee and who shall be
- 30 exofficio a member of the executive committee without a vote.

- 1 The commission shall have power to employ a director and such
- 2 professional, technical, clerical and other assistance as may be
- 3 deemed necessary. The commission shall have power to call upon
- 4 any department or agency of the State Government for such
- 5 information as it deems pertinent to the studies in which it is
- 6 engaged. The commission shall also have the power to designate
- 7 persons, other than members of the General Assembly, to act in
- 8 advisory capacities. The commission shall organize within 30
- 9 days after the final enactment of this act, and thereafter the
- 10 executive committee shall hold the organization meeting within
- 11 30 days after the convening of the regular session of the
- 12 General Assembly in odd-numbered years beginning with the
- 13 regular session of 1977. Meetings of the commission shall be
- 14 scheduled by the executive committee. The executive committee
- 15 shall conduct the business of the commission and shall meet at
- 16 the call of the chairman or upon written request of six or more
- 17 members thereof. The commission shall be responsible for
- 18 implementing the provisions of this act.
- 19 Section 7. Public hearings.
- 20 (a) Prior to the termination, continuation, or
- 21 reestablishment of any such board, council, commission or
- 22 agency, the Joint Review Commission shall hold a public hearing,
- 23 receiving testimony from the public and the agency, board,
- 24 council or commission involved, and in such a hearing the
- 25 agency, board, council or commission shall have the burden of
- 26 proving a public need for its continued existence.
- 27 (b) In such hearings, the determination as to whether an
- 28 agency, board, council or commission has proved a public need
- 29 for its continued existence shall take into consideration the
- 30 following factors, among others:

- 1 (1) the extent to which affirmative action requirements 2 of State or Federal Government have been complied with by the 3 agency, board, council or commission or the industry it 4 regulates;
 - (2) the extent to which the agency, board, council or commission has operated in the most efficient manner;
 - (3) the extent to which the agency, board, council or commission has recommended statutory changes to the General Assembly which would benefit the public as opposed to the persons it regulates;
 - (4) the extent to which the agency, board, council or commission has required the persons it regulates to report to it concerning the impact of rules and decisions of the agency, board, council or commission on the public regarding improved service, economy of service, and availability of service;
 - (5) the extent to which persons regulated by the agency, board, council or commission have been required to assess problems in their industry which affect the public;
 - (6) the extent to which the agency, board, council or commission has encouraged participation by the public in making its rules and decisions as opposed to participation solely by the persons it regulates;
 - (7) the extent to which the agency, board, council or commission has expeditiously processed to completion complaints from the public concerning persons the agency, board, council or commission regulates, which complaints are filed with the agency, board, council or commission; and
- 29 (8) the extent to which changes are necessary in the 30 enabling laws of the agency, board, council or commission to

- 1 adequately comply with the factors listed in this subsection.
- 2 Section 8. Legislation for continuation or reenactment.
- No more than one such commission, board, council or agency
- 4 shall be continued or reestablished in any bill and such
- 5 commission, board, council or agency shall be mentioned in the
- 6 bill's title.
- 7 Section 9. Causes of actions.
- 8 This act shall not cause the dismissal of any claim or right
- 9 of a citizen against any such agency, board, council or
- 10 commission or any claim or right of an agency, board, council or
- 11 commission terminated pursuant to this act which is subject to
- 12 litigation.
- 13 Section 10. Effective date.
- 14 This act shall take effect immediately.