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THE GENERAL ASSEMBLY OF PENNSYLVANIA

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HOUSE BILL

No. 2504 Session of  
2018

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INTRODUCED BY COX, BENNINGHOFF, BAKER, DRISCOLL, JAMES,  
J. McNEILL, MILLARD, B. MILLER, PICKETT, READSHAW, ROZZI,  
SAYLOR, TOOHIL, WARD, WATSON, WHEELAND AND ZIMMERMAN,  
APRIL 10, 2018

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REFERRED TO COMMITTEE ON HEALTH, APRIL 10, 2018

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AN ACT

1 Amending the act of October 27, 2014 (P.L.2911, No.191),  
2 entitled "An act providing for prescription drug monitoring;  
3 creating the ABC-MAP Board; establishing the Achieving Better  
4 Care by Monitoring All Prescriptions Program; and providing  
5 for unlawful acts and penalties," further providing for  
6 purpose, for definitions, for powers and duties of board, for  
7 establishment of program and for requirements for dispensers  
8 and pharmacies; providing for requirements for first  
9 responders; and further providing for access to prescription  
10 information.

11 The General Assembly of the Commonwealth of Pennsylvania  
12 hereby enacts as follows:

13 Section 1. Section 2 of the act of October 27, 2014  
14 (P.L.2911, No.191), known as the Achieving Better Care by  
15 Monitoring All Prescriptions Program (ABC-MAP) Act, is amended  
16 to read:

17 Section 2. Purpose.

18 This act is intended to increase the quality of patient care  
19 by giving prescribers and dispensers access to a patient's  
20 prescription medication history, including, but not limited to,  
21 any history of a drug overdose, through an electronic system

1 that will alert medical professionals to potential dangers for  
2 purposes of making treatment determinations. The act further  
3 intends that patients will have a thorough and easily obtainable  
4 record of their prescriptions for purposes of making educated  
5 and thoughtful health care decisions. Additionally, the act  
6 seeks to aid regulatory and law enforcement agencies in the  
7 detection and prevention of fraud, drug abuse and the criminal  
8 diversion of controlled substances.

9 Section 2. Section 3 of the act is amended by adding  
10 definitions to read:

11 Section 3. Definitions.

12 The following words and phrases when used in this act shall  
13 have the meanings given to them in this section unless the  
14 context clearly indicates otherwise:

15 \* \* \*

16 "First responder." A firefighter, law enforcement officer or  
17 emergency medical services personnel.

18 \* \* \*

19 "Opioid overdose agent." A medication approved by the Food  
20 and Drug Administration to reverse the effects of an opioid  
21 drug.

22 \* \* \*

23 Section 3. Section 5 of the act is amended to read:

24 Section 5. Powers and duties of board.

25 The board shall have the following powers and duties:

26 (1) Evaluate and secure a vendor of an electronic  
27 prescription monitoring system for the purpose of carrying  
28 out the provisions of this act.

29 (2) Appoint an advisory group comprised of dispensers,  
30 prescribers, law enforcement officials, addiction

1 specialists, patient and privacy advocates and individuals  
2 with expertise considered important to the operation of the  
3 program. All members shall have varying perspectives and will  
4 provide input and recommendations to the board regarding the  
5 establishment and maintenance of the program. The advisory  
6 group shall not exceed 12 members.

7 (3) Create a written notice to be used by prescribers  
8 and used or displayed by dispensers to provide notice to  
9 patients that information regarding prescriptions for  
10 controlled substances and opioid overdose agents is being  
11 collected by the program and that the patient has a right to  
12 review and correct the information with the program. The  
13 notice must include all of the following:

14 (i) The manner in which the patient may access the  
15 patient's personal information. The notice shall state  
16 that one-time quarterly patient access shall be at no  
17 cost.

18 (ii) An explanation of the program and the program's  
19 authorized users.

20 (iii) The program's record retention policies.

21 (iv) An explanation that prescription information is  
22 confidential and is not subject to the act of February  
23 14, 2008 (P.L.6, No.3), known as the Right-to-Know Law.

24 (v) Any cost associated with accessing the  
25 information more than once during each calendar quarter.

26 (4) Phase in an enforcement process so that dispensers  
27 and prescribers may transition and have adequate time to make  
28 the necessary changes to their operating systems.

29 (5) Develop policies and procedures to:

30 (i) Require more frequent reporting of prescription

1 medication information under section 7 should technology  
2 permit and so long as there is little or no fiscal impact  
3 to the Commonwealth or those required to report. Any  
4 change in the frequency of reporting shall be made in  
5 collaboration with the Board of Pharmacy and the Board of  
6 Pharmacy's members to ensure that a pharmacy is able to  
7 accommodate the change.

8 (ii) Evaluate the information in the system.

9 (iii) Allow for authorized department personnel to  
10 conduct internal reviews, analyses and interpret the data  
11 contained in the system.

12 (iv) Safeguard the release of information to  
13 authorized users and department personnel and ensure the  
14 privacy and confidentiality of patients and patient  
15 information.

16 (v) Aid prescribers in identifying at-risk  
17 individuals and referring them to drug addiction  
18 treatment professionals and programs.

19 (v.1) Aid prescribers in identifying individuals  
20 with a history of drug overdoses in order to provide  
21 alternative treatment options.

22 (vi) Establish professionally developed criteria,  
23 with the advice of the advisory group, that generates  
24 referrals of prescription monitoring information to the  
25 appropriate licensing board in the Department of State. A  
26 referral may only be generated when the system produces  
27 an alert that there is a pattern of irregular data for a  
28 dispenser or prescriber which appears to deviate from the  
29 clinical standard.

30 (vii) Provide training to prescribers and dispensers

1 on the use of the system.

2 (viii) Assist professional organizations whose  
3 members prescribe, monitor or treat patients or dispense  
4 controlled substances to patients to develop educational  
5 programs for those members relating to prescribing  
6 practices, pharmacology, controlled substance abuse, the  
7 use and availability of opioid overdose agents and  
8 clinical standards, including:

9 (A) identification of those at risk for  
10 controlled substance abuse; and

11 (B) referral and treatment options for patients.

12 (ix) Permit individuals employed by prescribers,  
13 pharmacies and dispensers to query the system as  
14 designees so long as each individual designee has a  
15 unique identifier when accessing the system and set  
16 explicit standards to qualify individuals authorized to  
17 query the system and to ensure the security of the system  
18 when used by a designee.

19 (x) Keep pace with technological advances that  
20 facilitate the interoperability of the system with other  
21 states' prescription drug monitoring systems and  
22 electronic health information systems.

23 (xi) Evaluate the costs and benefits of the program.

24 (xii) Convene the advisory group at least annually.

25 (xiii) Direct the department to operate and maintain  
26 the program on a daily basis.

27 (xiv) Review the program for the purpose of  
28 compiling statistics, research and educational materials  
29 and outreach.

30 (xv) Identify any controlled substance that has been

1 shown to have limited or no potential for abuse and  
2 therefore should not be reported to the program.

3 (xvi) Require and ensure registration of all  
4 prescribers and dispensers with the program.

5 (xvii) Identify additional medications that could  
6 assist prescribers in making treatment options for  
7 patients who are at risk for a substance use disorder.

8 Section 4. Section 6(b) of the act is amended by adding a  
9 paragraph to read:

10 Section 6. Establishment of program.

11 \* \* \*

12 (b) Program components.--The program shall:

13 \* \* \*

14 (6) Establish a protocol for health care professionals  
15 and first responders to ensure data submitted to the system  
16 with respect to an opioid overdose is not duplicative.

17 \* \* \*

18 Section 5. Section 7(b) and (c) of the act are amended and  
19 the section is amended by adding a subsection to read:

20 Section 7. Requirements for dispensers and pharmacies.

21 \* \* \*

22 (b) Data elements.--All of the following information shall  
23 be provided by a dispenser or pharmacy, except as provided in  
24 subsection (b.1):

25 (1) The full name of the prescriber.

26 (2) The prescriber's Drug Enforcement Agency (DEA)  
27 registration number.

28 (3) The date the prescription was written.

29 (4) The date the prescription was dispensed.

30 (5) The full name, date of birth, gender and address of

1 the person for whom the prescription was written and  
2 dispensed.

3 (6) The National Drug Code.

4 (7) The quantity and days' supply.

5 (8) The DEA registration number and National Provider  
6 Identifier of the dispenser or pharmacy.

7 (9) The method of payment for the prescription.

8 (b.1) Opioid overdose agent information.--With respect to an  
9 opioid overdose agent, the following information shall be  
10 provided by the treating health care practitioner after  
11 administration of the opioid overdose agent in accordance with  
12 section 13.7 of the act of April 14, 1972 (P.L.233, No.64),  
13 known as The Controlled Substance, Drug, Device and Cosmetic  
14 Act:

15 (1) The full name, date of birth, gender and address of  
16 the person to whom the opioid overdose agent was  
17 administered.

18 (2) The date the opioid overdose agent was administered.

19 (3) The brand name, if any, of the opioid overdose  
20 agent.

21 (4) The National Drug Code.

22 (5) The DEA registration number and National Provider  
23 Identifier of the dispenser or pharmacy.

24 (6) The method of administration of the opioid overdose  
25 agent.

26 (7) The amount of the opioid overdose agent necessary to  
27 treat the person.

28 (c) Frequency.--

29 (1) A dispenser or pharmacy shall submit all information  
30 required under subsection (b) to the system no later than the

1 close of the subsequent business day after dispensing a  
2 controlled substance.

3 (2) Paragraph (1) shall not apply to the dispensing of  
4 an opioid overdose agent either through prescription or as a  
5 result of a standing order.

6 \* \* \*

7 Section 6. The act is amended by adding a section to read:

8 Section 7.1. Requirements for first responders.

9 (a) Submission.--A first responder shall, according to the  
10 format determined by the board, electronically submit  
11 information to the system regarding each opioid overdose agent  
12 administered in the course of the first responder's professional  
13 duties for any individual not transported to a hospital for  
14 additional health care services.

15 (b) Data elements.--All of the following information shall  
16 be provided by the first responder:

17 (1) The full name, date of birth, gender and address of  
18 the person to whom the opioid overdose agent was  
19 administered.

20 (2) The date the opioid overdose agent was administered.

21 (3) The brand name, if any, of the opioid overdose  
22 agent.

23 (4) The National Drug Code.

24 (5) The DEA registration number and National Provider  
25 Identifier of the dispenser or pharmacy.

26 (6) The method of administration of the opioid overdose  
27 agent.

28 (7) The amount of the opioid overdose agent necessary to  
29 treat the person.

30 (c) Frequency.--A first responder shall submit all

1 information required under subsection (b) to the system not  
2 later than 72 hours after administration of the opioid overdose  
3 agent.

4 (d) First responder's designee.--A first responder may  
5 designate an employee or agent of the first responder's  
6 organization to submit the information required under subsection  
7 (b) to the system according to standards established by the  
8 board.

9 Section 7. Section 9(b)(3)(i) of the act is amended by  
10 adding a subparagraph to read:

11 Section 9. Access to prescription information.

12 \* \* \*

13 (b) Authorized users.--The following individuals may query  
14 the system according to procedures determined by the board and  
15 with the following limitations:

16 \* \* \*

17 (3) (i) The Office of Attorney General shall query the  
18 system on behalf of all law enforcement agencies,  
19 including, but not limited to, the Office of the Attorney  
20 General and Federal, State and local law enforcement  
21 agencies for:

22 \* \* \*

23 (C) Information with respect to the  
24 administration of an opioid overdose agent shall not  
25 be subject to a query by the Office of Attorney  
26 General.

27 \* \* \*

28 Section 8. This act shall take effect in 60 days.