## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## HOUSE BILL No. 2461 Session of 1980

INTRODUCED BY WILSON, SIEMINSKI, ZITTERMAN, DeVERTER, KUKOVICH, D. R. WRIGHT, BURNS, CESSAR, COWELL, GRUPPO, SPENCER, HELFRICK, PUNT, ZORD, COCHRAN, WASS, YAHNER, COLE, CALTAGIRONE, PRATT, KOLTER, GEIST, PYLES, DAVIES, NOYE, E. G. JOHNSON, GRIECO, HOEFFEL AND KOWALYSHYN, APRIL 9, 1980

REFERRED TO COMMITTEE ON FINANCE, APRIL 9, 1980

## AN ACT

Amending the act of December 31, 1965 (P.L.1257, No.511), 1 2 entitled "An act empowering cities of the second class, 3 cities of the second class A, cities of the third class, boroughs, towns, townships of the first class, townships of 4 the second class, school districts of the second class, 5 б school districts of the third class and school districts of 7 the fourth class including independent school districts, to 8 levy, assess, collect or to provide for the levying, 9 assessment and collection of certain taxes subject to maximum 10 limitations for general revenue purposes; authorizing the 11 establishment of bureaus and the appointment and compensation 12 of officers, agencies and employes to assess and collect such 13 taxes; providing for joint collection of certain taxes, 14 prescribing certain definitions and other provisions for 15 taxes levied and assessed upon earned income, providing for 16 annual audits and for collection of delinquent taxes, and 17 permitting and requiring penalties to be imposed and 18 enforced, including penalties for disclosure of confidential 19 information, providing an appeal from the ordinance or 20 resolution levying such taxes to the court of quarter 21 sessions and to the Supreme Court and Superior Court," 22 implementing school real property tax relief; and amending 23 the title and certain provisions eliminating authority for 24 school districts to levy taxes.

25 The General Assembly of the Commonwealth of Pennsylvania

26 hereby enacts as follows:

27 Section 1. The title, act of December 31, 1965 (P.L.1257,

1 No.511), known as "The Local Tax Enabling Act," is amended to 2 read:

AN ACT

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4 Empowering cities of the second class, cities of the second 5 class A, cities of the third class, boroughs, towns, 6 townships of the first class[,] and townships of the second 7 class[, school districts of the second class, school 8 districts of the third class and school districts of the 9 fourth class including independent school districts,] to 10 levy, assess, collect or to provide for the levying, 11 assessment and collection of certain taxes subject to maximum 12 limitations for general revenue purposes; authorizing the 13 establishment of bureaus and the appointment and compensation 14 of officers, agencies and employes to assess and collect such 15 taxes; providing for joint collection of certain taxes, 16 prescribing certain definitions and other provisions for taxes levied and assessed upon earned income, providing for 17 18 annual audits and for collection of delinquent taxes, and 19 permitting and requiring penalties to be imposed and 20 enforced, including penalties for disclosure of confidential 21 information[,] and providing an appeal from the ordinance or 22 resolution levying such taxes [to the court of quarter 23 sessions and to the Supreme Court and Superior Court]. 24 Section 2. Section 2 of the act, amended December 21, 1967 25 (P.L.878, No.391), July 1, 1978 (P.L.592, No.113) and October 26 25, 1979 (No.74), is amended to read:

27 Section 2. Delegation of Taxing Powers and Restrictions 28 Thereon.--The duly constituted authorities of the following 29 political subdivisions, cities of the second class, cities of 30 the second class A, cities of the third class, boroughs, towns, 19800H2461B3218 - 2 -

townships of the first class[,] and townships of the second 1 class, [school districts of the second class, school districts 2 3 of the third class, and school districts of the fourth class, in all cases including independent school districts,] may, in their 4 5 discretion, by ordinance or resolution, for general revenue purposes, levy, assess and collect or provide for the levying, 6 assessment and collection of such taxes as they shall determine 7 on persons, transactions, occupations, privileges, subjects and 8 9 personal property within the limits of such [political 10 subdivisions,] municipal corporations and upon the transfer of 11 real property, or of any interest in real property, situate within the [political subdivision] <u>municipal corporation</u> levying 12 13 and assessing the tax, regardless of where the instruments making the transfers are made, executed or delivered or where 14 15 the actual settlements on such transfer take place. The taxing 16 authority may provide that the transferee shall remain liable 17 for any unpaid realty transfer taxes imposed by virtue of this 18 act. Each local taxing authority may, by ordinance or resolution, exempt any person whose total income from all 19 20 sources is less than three thousand two hundred dollars (\$3,200) 21 per annum from the per capita or similar head tax, occupation 22 tax and occupational privilege tax, or earned income tax, or any portion thereof, and may adopt regulations for the processing of 23 claims for exemptions. Such local authorities shall not have 24 25 authority by virtue of this act:

(1) To levy, assess and collect or provide for the levying,
assessment and collection of any tax on the transfer of real
property when the transfer is by will or mortgage or the
intestate laws of this Commonwealth or on a transfer by the
owner of previously occupied residential premises to a builder
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of new residential premises when such previously occupied 1 2 residential premises is taken in trade by such builder as part of the consideration from the purchaser of a new previously 3 unoccupied single family residential premises or on a transfer 4 5 between corporations operating housing projects pursuant to the housing and redevelopment assistance law and the shareholders 6 7 thereof, or on a transfer between nonprofit industrial development agencies and industrial corporations purchasing from 8 9 them, or on transfer to nonprofit industrial development 10 agencies, or on a transfer between husband and wife, or on a 11 transfer between persons who were previously husband and wife but who have since been divorced; provided such transfer is made 12 13 within three months of the date of the granting of the final 14 decree in divorce and the property or interest therein, subject 15 to such transfer, was acquired by the husband and wife, or 16 husband or wife, prior to the granting of the final decree in divorce, or on a transfer between parent and child or the spouse 17 18 of such a child, or between parent and trustee for the benefit of a child or the spouse of such child, by and between a 19 20 principal and straw party for the purpose of placing a mortgage 21 or ground rent upon the premises, or on a correctional deed 22 without consideration, or on a transfer to the United States, 23 the Commonwealth of Pennsylvania, or to any of their 24 instrumentalities, agencies or political subdivisions, by gift, 25 dedication or deed in lieu of condemnation, or deed of 26 confirmation in connection with condemnation proceedings, or 27 reconveyance by the condemning body of the property condemned to 28 the owner of record at the time of condemnation which 29 reconveyance may include property line adjustments provided said 30 reconveyance is made within one year from the date of 19800H2461B3218 - 4 -

condemnation, leases, or on a conveyance to a trustee under a 1 2 recorded trust agreement for the express purpose of holding 3 title in trust as security for a debt contracted at the time of 4 the conveyance under which the trustee is not the lender and 5 requiring the trustee to make reconveyance to the grantorborrower upon the repayment of the debt, or in any sheriff sale 6 7 instituted by a mortgagee in which the purchaser of said sheriff sale is the mortgagee who instituted said sale, or on a 8 privilege, transaction, subject, occupation or personal property 9 10 which is now or does hereafter become subject to a State tax or 11 license fee;

12 (2) To levy, assess or collect a tax on the gross receipts 13 from utility service of any person or company whose rates and 14 services are fixed and regulated by the Pennsylvania Public 15 Utility Commission or on any public utility services rendered by 16 any such person or company or on any privilege or transaction 17 involving the rendering of any such public utility service; 18 (3) Except on sales of admission to places of amusement or on sales or other transfers of title or possession of property, 19 20 to levy, assess or collect a tax on the privilege of employing 21 such tangible property as is now or does hereafter become 22 subject to a State tax; and for the purposes of this clause, 23 real property rented for camping purposes shall not be

24 considered a place of amusement.

(4) To levy, assess and collect a tax on goods and articles manufactured in such political subdivision or on the by-products of manufacture, or on minerals, timber, natural resources and farm products produced in such [political subdivision] <u>municipal</u> <u>corporation</u> or on the preparation or processing thereof for use or market, or on any privilege, act or transaction related to 19800H2461B3218 - 5 -

the business of manufacturing, the production, preparation or 1 processing of minerals, timber and natural resources, or farm 2 3 products, by manufacturers, by producers and by farmers with 4 respect to the goods, articles and products of their own 5 manufacture, production or growth, or on any privilege, act or transaction relating to the business of processing by-products 6 of manufacture, or on the transportation, loading, unloading or 7 dumping or storage of such goods, articles, products or by-8 products; except that local authorities may levy, assess and 9 10 collect taxes on the occupation, occupational privilege, per 11 capita and earned income or net profits of natural persons engaged in the above activities whether doing business as 12 13 individual proprietorship or as members of partnerships or other associations; 14

(5) [To levy, assess or collect a tax on salaries, wages, commissions, compensation and earned income of nonresidents of the political subdivisions: Provided, That this limitation (5) shall apply only to school districts of the second, third and fourth classes;

20 (6)] To levy, assess or collect a tax on personal property 21 subject to taxation by counties or on personal property owned by 22 persons, associations and corporations specifically exempted by 23 law from taxation under the county personal property tax law: 24 Provided, That this limitation [(6)] shall not apply to cities 25 of the second class;

[(7)] <u>(6)</u> To levy, assess or collect a tax on membership in or membership dues, fees or assessment of charitable, religious, beneficial or nonprofit organizations including but not limited to sportsmens, recreational, golf and tennis clubs, girl and boy scout troops and councils;

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1 [(8)] (7) To levy, assess or collect any tax on a mobilehome
2 or house trailer subject to a real property tax unless the same
3 tax is levied, assessed and collected on other real property in
4 the [political subdivision.] municipal corporation;

5 [(9)] <u>(8)</u> To levy, assess or collect any tax on individuals 6 for the privilege of engaging in an occupation (occupational 7 privilege tax) except that such a tax may be levied, assessed 8 and collected only by the [political subdivision] <u>municipal</u> 9 <u>corporation</u> of the taxpayer's place of employment.

Payment of any occupational privilege tax to any [political subdivision] <u>municipal corporation</u> by any person pursuant to an ordinance or resolution passed or adopted under the authority of this act shall be limited to ten dollars (\$10) on each person for each calendar year.

15 The situs of such tax shall be the place of employment, but, 16 in the event a person is engaged in more than one occupation, or 17 an occupation which requires his working in more than one 18 [political subdivision] municipal corporation during the 19 calendar year, the priority of claim to collect such occupational privilege tax shall be in the following order: 20 21 first, the [political subdivision] municipal corporation in 22 which a person maintains his principal office or is principally 23 employed; second, the [political subdivision] municipal 24 corporation in which the person resides and works, if such a tax 25 is levied by that [political subdivision] <u>municipal corporation;</u> 26 third, the [political subdivision] <u>municipal corporation</u> in 27 which a person is employed and which imposes the tax nearest in 28 miles to the person's home. The place of employment shall be 29 determined as of the day the taxpayer first becomes subject to 30 the tax during the calendar year.

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It is the intent of this provision that no person shall pay
 more than ten dollars (\$10) in any calendar year as an
 occupational privilege tax irrespective of the number of
 [political subdivisions] <u>municipal corporations</u> within which
 such person may be employed within any given calendar year.
 In case of dispute, a tax receipt of the taxing authority for

7 that calendar year declaring that the taxpayer has made prior 8 payment which constitutes prima facie certification of payment 9 to all other [political subdivisions] <u>municipal corporations</u>. 10 [(10)] <u>(9)</u> To levy, assess or collect a tax on admissions to 11 motion picture theatres: Provided, That this limitation [(10)] 12 shall not apply to cities of the second class.

13 Section 3. Section 8 of the act, amended December 27, 1967
14 (P.L.894, No.404), is amended to read:

15 Section 8. Limitations on Rates of Specific Taxes.--No taxes 16 levied under the provisions of this act shall be levied by any 17 [political subdivision] <u>municipal corporation</u> on the following 18 subjects exceeding the rates specified in this section:

19 (1) Per capita, poll or other similar head taxes, [ten
20 dollars (\$10)] <u>five dollars (\$5).</u>

On each dollar of the whole volume of business 21 (2) 22 transacted by wholesale dealers in goods, wares and merchandise, 23 [one] <u>one-half</u> mill, by retail dealers in goods, wares and 24 merchandise and by proprietors of restaurants or other places 25 where food, drink and refreshments are served, [one and one-half 26 mills] three-quarter mill; except in cities of the second class, where rates shall not exceed [one] one-half mill on wholesale 27 dealers and [two mills] one mill on retail dealers and 28 proprietors. No such tax shall be levied on the dollar volume of 29 30 business transacted by wholesale and retail dealers derived from - 8 -19800H2461B3218

1 the resale of goods, wares and merchandise, taken by any dealer 2 as a trade-in or as part payment for other goods, wares and 3 merchandise, except to the extent that the resale price exceeds 4 the trade-in allowance.

5 (3) On wages, salaries, commissions and other earned income
6 of individuals, [one percent] <u>one-half percent</u>.

7 (4) On retail sales involving the transfer of title or
8 possession of tangible personal property, [two percent] <u>one</u>
9 <u>percent</u>.

10 (5) On the transfer of real property, [one percent] <u>one-half</u> 11 <u>percent</u>.

12 (6) On admissions to places of amusement, athletic events
13 and the like, and on motion picture theatres in cities of the
14 second class, [ten percent] <u>five percent</u>.

15 (7) Flat rate occupation taxes not using a millage or
16 percentage as a basis, [ten dollars (\$10)] <u>five dollars (\$5)</u>.

17 (8) Occupational privilege taxes, [ten dollars (\$10)] <u>five</u>
18 <u>dollars (\$5)</u>.

19 [Except as otherwise provided in this act, at any time two 20 political subdivisions shall impose any one of the above taxes 21 on the same person, subject, business, transaction or privilege, 22 located within both such political subdivisions, during the same year or part of the same year, under the authority of this act 23 24 then the tax levied by a political subdivision under the 25 authority of this act shall, during the time such duplication of 26 the tax exists, except as hereinafter otherwise provided, be 27 one-half of the rate, as above limited, and such one-half rate shall become effective by virtue of the requirements of this act 28 29 from the day such duplication becomes effective without any 30 action on the part of the political subdivision imposing the tax - 9 -19800H2461B3218

under the authority of this act. When any one of the above taxes 1 has been levied under the provisions of this act by one 2 political subdivision and a subsequent levy is made either for 3 4 the first time or is revived after a lapse of time by another 5 political subdivision on the same person, subject, business, transaction or privilege at a rate that would make the combined 6 7 levies exceed the limit allowed by this subdivision, the tax of the second political subdivision shall not become effective 8 9 until the end of the fiscal year for which the prior tax was 10 levied, unless:

11 (1) Notice indicating its intention to make such levy is 12 given to the first taxing body by the second taxing body as 13 follows: (i) when the notice is given to a school district it 14 shall be given at least forty-five days prior to the last day 15 fixed by law for the levy of its school taxes; (ii) when given 16 to any other political subdivision it shall be prior to the 17 first day of January immediately preceding, or if a last day for 18 the adoption of the budget is fixed by law, at least forty-five days prior to such last day; or 19

(2) Unless the first taxing body shall indicate by
appropriate resolution its desire to waive notice requirements
in which case the levy of the second taxing body shall become
effective on such date as may be agreed upon by the two taxing
bodies.

It is the intent and purpose of this provision to limit rates of taxes referred to in this section so that the entire burden of one tax on a person, subject, business, transaction or privilege shall not exceed the limitations prescribed in this section: Provided, however, That any two political subdivisions which impose any one of the above taxes, on the same person, 19800H2461B3218 - 10 - subject, business, transaction or privilege during the same year
 or part of the same year may agree among themselves that,
 instead of limiting their respective rates to one-half of the
 maximum rate herein provided, they will impose respectively
 different rates, the total of which shall not exceed the maximum
 rate as above permitted.

7 Notwithstanding the provisions of this section, any city of 8 the second class A may enact a tax upon wages, salaries, commissions and other earned income of individuals resident 9 therein, not exceeding one percent, even though a school 10 11 district levies a similar tax on the same person provided that the aggregate of both taxes does not exceed two percent.] 12 13 If the municipal corporation levies and collects a tax in its 14 fiscal year 1980 that exceeds the rate provided for in this 15 section, the municipal corporation may continue to levy and 16 collect the tax at the rate imposed as of its fiscal year 1980. 17 Section 4. This act shall take effect immediately upon the 18 enactment of companion legislation amending the act of March 10, 19 1949 (P.L.30, No.14), known as the "Public School Code of 1949," 20 implementing school real property tax relief.