THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 2178 Session of 2012

INTRODUCED BY WHITE, BARRAR, BISHOP, K. BOYLE, BRENNAN, BROWNLEE, CALTAGIRONE, D. COSTA, DALEY, DAVIS, DAVIDSON, DELUCA, DePASQUALE, FABRIZIO, FREEMAN, GEORGE, GIBBONS, GOODMAN, HALUSKA, HARHAI, HORNAMAN, W. KELLER, MAHONEY, MANN, MULLERY, MUNDY, MURPHY, M. O'BRIEN, PETRARCA, READSHAW, SABATINA, SANTARSIERO, K. SMITH, TRUITT AND YOUNGBLOOD, FEBRUARY 3, 2012

REFERRED TO COMMITTEE ON STATE GOVERNMENT, FEBRUARY 3, 2012

AN ACT

Amending the act of March 3, 1978 (P.L.6, No.3), entitled "An act to promote the general welfare and stimulate the economy 2 of the Commonwealth by requiring that all public bodies, 3 including the Commonwealth, its political subdivisions, and all authorities, include in all contracts for construction, 5 reconstruction, alteration, repair, improvement or maintenance of improvements of a permanent or temporary 6 7 nature, a provision that if any steel products are to be used 8 in the performance of the contract only steel products 9 produced in the United States shall be used, and imposing 10 liability for violation of this act," expanding the scope of 11 the act to include iron and manufactured goods. 12 13 The General Assembly of the Commonwealth of Pennsylvania 14 hereby enacts as follows: 15 Section 1. The title and sections 1, 3 and 4 of the act of 16 March 3, 1978 (P.L.6, No.3), known as the Steel Products Procurement Act, are amended to read: 17 18 AN ACT 19 Amending the act of March 3, 1978 (P.L.6, No.3), entitled "An 20 act to promote the general welfare and stimulate the economy

- of the Commonwealth by requiring that all public bodies,
- 2 including the Commonwealth, its political subdivisions, and
- all authorities, include in all contracts for construction,
- 4 reconstruction, alteration, repair, improvement or
- 5 maintenance of improvements of a permanent or temporary
- 6 nature, a provision that if any <u>iron or</u> steel products <u>or</u>
- 7 manufactured goods are to be used in the performance of the
- 8 contract only iron or steel products or manufactured goods
- 9 produced in the United States shall be used, and imposing
- 10 liability for violation of this act.
- 11 Section 1. This act shall be known and may be cited as the
- 12 ["Steel Products Procurement] "Buy American Act."
- 13 Section 3. It is hereby determined by the General Assembly
- 14 of Pennsylvania and declared as a matter of legislative findings
- 15 that:
- 16 (1) The Commonwealth of Pennsylvania is one of the
- 17 leading states in the United States in the production of
- 18 steel.
- 19 (2) [The production of steel products constitutes a
- 20 major industry of the Commonwealth and, as such, provides the
- 21 jobs and family incomes of hundreds of thousands of the
- 22 people of this Commonwealth and, in turn, millions of persons
- 23 in the United States] The production of iron, steel and
- 24 manufactured goods provides jobs and family income to many
- 25 individuals in this Commonwealth and, in turn, the jobs and
- family incomes of millions of persons in the United States.
- 27 (3) The taxes paid to the Commonwealth and its political
- subdivisions by employers and employees engaged in the
- 29 production and sale of <u>iron and</u> steel products <u>and</u>
- 30 <u>manufactured goods</u> are [one of the largest single sources] <u>a</u>

- 1 <u>large source</u> of public revenues in this Commonwealth.
 - (4) It has, for many years, been the policy of the Commonwealth to aid and support the development and expansion of industry in this Commonwealth in order to foster the economic well-being of the Commonwealth and its people.
 - (5) The economy and general welfare of the Commonwealth and its people, as well as the economy, general welfare and national security of the United States, are inseparably related to the preservation and development of [the steel industry] manufacturing industries in the Commonwealth and in the other states of the United States.
 - (6) Recognizing this link, it should be the policy of the Commonwealth that its taxpayer dollars be reinvested with its individual and employer taxpayers in order to foster job retention and growth, particularly within the manufacturing sector, and to ensure a broad and healthy tax base for future investments vital to this Commonwealth's infrastructure.
- 18 (7) The Commonwealth's procurement policies should

 19 reflect this Commonwealth's, and indeed, the nation's,

 20 principles, ensuring that the products of those companies and

 21 workers who abide by workplace safety and environmental laws

 22 and regulations should be rewarded with a common sense

 23 preference in government contracting.
- The Pennsylvania General Assembly therefore declares it to be the policy of the Commonwealth of Pennsylvania that all public officers and agencies should, at all times, aid and promote the development of the [steel industry] manufacturing industries of the United States in order to stimulate and improve the economic well-being of the Commonwealth and its people.
- 30 Section 4. (a) Every public agency shall require that every

- 1 contract document for the construction, reconstruction,
- 2 alteration, repair, improvement or maintenance of public works
- 3 contain a provision that, if any <u>iron or</u> steel products <u>or</u>
- 4 <u>manufactured goods</u> are to be used or supplied in the performance
- 5 of the contract, only <u>iron and</u> steel products <u>and manufactured</u>
- 6 goods as herein defined shall be used or supplied in the
- 7 performance of the contract or any subcontracts thereunder.
- 8 (b) This section shall not apply in any case where the head
- 9 of the public agency, in writing, determines that [steel
- 10 products as herein defined are not produced in the United States
- 11 in sufficient quantities to meet the requirements of the
- 12 contract.]:
- 13 (1) their application would be inconsistent with the
- 14 <u>public interest;</u>
- 15 (2) such materials and products are not produced in the
- 16 <u>United States in sufficient and reasonably available</u>
- 17 quantities and of a satisfactory quality; or
- 18 (3) inclusion of domestic material will increase the
- 19 cost of the overall project contract by more than 25%.
- 20 (c) If the head of a public agency determines that it is
- 21 necessary to waive the application of subsection (a) based on a
- 22 <u>finding under subsection (b), the head of the public agency</u>
- 23 shall, before the date on which the finding takes effect:
- (1) publish in the Pennsylvania Bulletin a detailed
- 25 written justification as to why the waiver is needed;
- 26 (2) consider all comments received during the comment
- 27 period in evaluating the waiver request; and
- 28 (3) provide notice of the finding and an opportunity for
- 29 public comment on the finding for a reasonable period of time
- not to exceed 15 days.

- 1 (d) The provisions of subsection (b) shall not apply to
- 2 products produced in a foreign country where the head of a
- 3 public agency, in consultation with the United States Trade
- 4 Representative, determines that:
- 5 (1) the foreign country is a party to an agreement with
- 6 the United States and pursuant to that agreement the head of
- 7 an agency of the United States has waived the requirements of
- 8 this section; and
- 9 (2) the foreign country has violated the terms of the
- 10 <u>agreement by discriminating against products covered by this</u>
- 11 <u>section that are produced in the United States and are</u>
- 12 <u>covered by the agreement.</u>
- 13 Section 2. Section 5(a) of the act, amended July 9, 1984
- 14 (P.L.674, No.144), is amended to read:
- 15 Section 5. (a) No public agency shall authorize, provide
- 16 for or make any payments to any person under any contract
- 17 containing the provision required by section 4 unless, when
- 18 unidentified iron or steel products or manufactured goods are
- 19 supplied under a contract, such person has provided
- 20 documentation including, but not limited to, invoices, bills of
- 21 lading, and mill certification that the iron or steel was melted
- 22 and the iron, steel and goods were manufactured in the United
- 23 States, which establish that such person has fully complied with
- 24 such provision. If a [steel] product is identifiable from its
- 25 face, such person must submit certification which satisfies the
- 26 public agency that such person has fully complied with the
- 27 provision required by section 4. Any such payments made to any
- 28 person by any public agency which should not have been made as a
- 29 result of this section shall be recoverable directly from the
- 30 contractor, subcontractor, manufacturer or supplier who did not

- 1 comply with section 4 by either such public agency or the
- 2 Attorney General of Pennsylvania.
- 3 * * *
- 4 Section 3. Section 6 of the act is amended by adding a
- 5 definition to read:
- 6 Section 6. The following words and phrases when used in this
- 7 act shall have, unless the context clearly indicates otherwise,
- 8 the meanings given to them in this section:
- 9 <u>"Manufactured."</u>
- 10 (1) In the case of an iron or steel product, all
- 11 <u>manufacturing must take place in the United States, except</u>
- 12 <u>metallurgical processes involving the refinement of steel</u>
- 13 <u>additives.</u>
- 14 (2) In the case of a manufactured good, a good will be
- considered manufactured in the United States if:
- (i) all the manufacturing process for the product
- take place in the United States; and
- 18 (ii) all of the components of the product must be of
- 19 United States origin. A component will be considered a
- 20 product of United States origin if all the manufacturing
- 21 processes take place in the United States, regardless of
- 22 <u>the origin of its subcomponents.</u>
- 23 * * *
- Section 4. This act shall apply to contracts awarded
- 25 pursuant to an invitation for bids issued on or after the
- 26 effective date of this act.
- 27 Section 5. This act shall take effect in 60 days.