## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## **HOUSE BILL**

## No. 1757 Session of 1999

INTRODUCED BY S. MILLER, BUNT, HERSHEY, ROHRER, ARGALL,
ARMSTRONG, CLARK, FAIRCHILD, FREEMAN, HARHAI, HORSEY,
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J. TAYLOR, TIGUE, YOUNGBLOOD, RAMOS, SEYFERT, ROSS AND R.
MILLER, JUNE 21, 1999

AS AMENDED ON THIRD CONSIDERATION, HOUSE OF REPRESENTATIVES, DECEMBER 6, 1999

## AN ACT

2 3 4 5 6 7	entitled "An act providing for the construction of six anaerobic manure digesters as demonstration projects at select locations in this Commonwealth; and providing for funding," providing for investigation, study, development and use of manure and animal by-product management technology for normal farming operations.
8	The General Assembly of the Commonwealth of Pennsylvania
9	hereby enacts as follows:
L O	Section 1. The title and sections 1, 2 and 3 of the act of
L1	December 12, 1994 (P.L.888, No.128), known as the Anaerobic
L2	Manure Digesters Act, are amended to read:
L3	AN ACT
L4	Providing for the construction of six anaerobic manure digesters
L5	as demonstration projects at select locations in this
L6	Commonwealth; [and] providing for funding and for the
L7	investigation, study, development and use of manure and
L8	animal by-product management technology for normal farming

- 1 <u>operations</u>.
- 2 Section 1. Short title.
- 3 This act shall be known and may be cited as the [Anaerobic
- 4 Manure Digesters] Agricultural By-product Technology Act.
- 5 Section 2. Legislative findings.
- 6 The General Assembly finds and declares as follows:
- 7 (1) The development of [anaerobic manure digesters]
- 8 manure digesters and other animal by-product technology
- 9 across this Commonwealth [to reduce the nitrogen pollution
- caused by livestock manure] will enhance and encourage
- 11 <u>environmentally sound and economically feasible agricultural</u>
- 12 <u>production practices and</u> will result in [a public benefit.]
- 13 <u>numerous benefits to the agricultural community and society.</u>
- 14 (2) The development of manure digesters and animal by-
- product technology across this Commonwealth to produce
- 16 <u>energy</u>, <u>pathogen-free fertilizers</u>, <u>animal feed supplements</u>
- 17 and clean water will increase revenues for agricultural
- 18 producers and provide economically feasible and
- 19 environmentally sound methods of managing manure and other
- 20 <u>agriculture by-products and nutrients thereby benefiting the</u>
- 21 environment, the agricultural community and society.
- 22 [(2)] (3) The purpose of this act is to [demonstrate the
- 23 practical nature and the usefulness of anaerobic manure
- 24 digesters so that Pennsylvania farmers will build digesters
- 25 for their own use.] investigate, study and advance manure
- 26 <u>digester systems and animal by-product technologies that are</u>
- 27 environmentally sound and economically feasible and to
- 28 <u>develop programs that encourage and promote the use and</u>
- 29 <u>development of new technologies. Such programs shall benefit</u>
- 30 the agricultural community and society. In addition, this act

- 1 seeks to assist those engaged in production agriculture to
- 2 comply with the act of May 20, 1993 (P.L.12, No.6), known as
- 3 <u>the Nutrient Management Act, through the use of</u>
- 4 <u>environmentally sound manure and animal by-product management</u>
- 5 <u>technologies</u>.
- 6 Section 3. Definitions.
- 7 The following words and phrases when used in this act shall
- 8 have the meanings given to them in this section unless the
- 9 context clearly indicates otherwise:
- 10 <u>"Agricultural community." Those involved in production</u>
- 11 <u>agriculture and agricultural processing facilities.</u>
- 12 <u>"Agricultural processing facilities." Those facilities</u>
- 13 <u>involved in the slaughter and processing of livestock or</u>
- 14 livestock products, poultry or poultry products, swine or swine
- 15 products, milk or dairy products and other facilities approved
- 16 by the Department of Agriculture.
- 17 ["Anaerobic manure digester" or "digester." A machine that
- 18 allows manure to decompose anaerobically, releasing methane
- 19 which is used to drive an electrical generator supplying power
- 20 to the farm and surplus power which can be sold to an electric
- 21 utility.]
- 22 "By-product management technology." That technology which
- 23 the Agricultural By-product Management Technology Board
- 24 <u>determines will help, assist or facilitate the reduction of</u>
- 25 potential pollutants to air or water, diminish odors and
- 26 pathogens associated with and being the natural result of
- 27 agricultural production, or any technology which the board
- 28 <u>determines will further the purpose of this act.</u>
- 29 "Board." The [Anaerobic Manure Digester] Agricultural By-
- 30 <u>product Technology</u> Board.

- 1 "Department." The Department of Agriculture of the
- 2 Commonwealth.
- 3 <u>"Digester." A technology that through anaerobic or aerobic</u>
- 4 digestion, photosynthetic purification or a combination of these
- 5 processes causes the decomposition of manure, animal carcasses,
- 6 offal and other agriculture by-products and nutrients, resulting
- 7 <u>in the release of methane, which may be used to supply energy</u>
- 8 for onsite use and surplus energy which can be sold to electric
- 9 <u>utilities or private electric companies.</u>
- 10 ["PEO." The Pennsylvania Energy Office.]
- 11 <u>"Production agriculture." The management and use of farming</u>
- 12 resources for the production of agricultural crops, livestock or
- 13 <u>livestock products, poultry or poultry products, swine or swine</u>
- 14 products, milk or dairy products and other practices approved by
- 15 <u>the Department of Agriculture.</u>
- 16 <u>"Secretary." The Secretary of Agriculture of the</u>
- 17 Commonwealth.
- 18 Section 2. Section 4 of the act is repealed.
- 19 Section 3. The act is amended by adding a section to read:
- 20 <u>Section 4.1. Powers and duties of department.</u>
- 21 The department shall have the following powers and duties:
- 22 (1) To develop programs which promote education, use and
- 23 development of economically and environmentally feasible
- 24 <u>digesters and by-product management technology. Such programs</u>
- 25 may include loan and grant programs.
- 26 (2) To work in concert with the board to continually
- 27 evaluate emerging practices, methods and technology regarding
- 28 <u>digesters and by-product management technology.</u>
- 29 (3) To promulgate regulations concerning this act and
- 30 programs developed under this act. Prior to promulgation of

- 1 regulations, the department shall have the power to recommend
- 2 <u>interim quidelines for the purpose of facilitating the</u>
- 3 <u>initial development of programs established under this act.</u>
- 4 Such interim guidelines shall be replaced by regulations
- 5 within two years of their effective date.
- 6 (4) To review, with the advice of the board, program
- 7 <u>criteria and to periodically evaluate and make appropriate</u>
- 8 <u>changes in those criteria by regulation.</u>
- 9 Section 4. Section 5 of the act is amended to read:
- 10 Section 5. The [Anaerobic Manure Digester] Agriculture By-
- 11 <u>product Technology</u> Board.
- 12 (a) Establishment.--There is established within the [PEO]
- 13 <u>Department of Agriculture</u> an [Anaerobic Manure Digester]
- 14 Agricultural By-product Technology Board.
- 15 (b) Composition. -- The board shall be appointed by the
- 16 Governor and shall be composed of the following:
- 17 (1) the secretary or his designee who shall serve as
- 18 chairman.
- 19 [(1) Two persons] (2) One person who [own and operate]
- 20 <u>owns and operates</u> on a continuous basis [an anaerobic manure]
- $\underline{a}$  digester.
- 22 [(2) One person from an electric utility.]
- 23 (3) One person who represents a by-product management
- 24 <u>technology business enterprise.</u>
- 25 [(3)] (4) One [soil] nutrient management specialist from
- 26 <u>the private sector who has been commercially certified</u>
- 27 pursuant to the act of May 20, 1993 (P.L.12, No.6), known as
- 28 <u>the Nutrient Management Act</u>.
- 29 [(4) One livestock farmer who does not own a digester.]
- 30 (5) One person [from an environmental protection

- organization] representing the Pennsylvania Association of
- 2 Conservation Districts.
- 3 (6) One person, not part of the agricultural community,
- 4 who shall represent the public.
- 5 (7) Two active commercial farm owners or operators, at
- 6 <u>least one representing animal agriculture.</u>
- 7 (8) One representative from the agribusiness industry
- 8 <u>representing agricultural processing facilities.</u>
- 9 (9) Two representatives from the Penn State Cooperative
- 10 <u>Extension Service with expertise in agricultural engineering</u>
- and by-product management.
- 12 (10) One representative of the State Conservation
- 13 <u>Commission</u>.
- 14 (c) Expenses of board members.--The members of the board
- 15 shall not be entitled to compensation for their services as
- 16 members but shall be entitled to reimbursement for all necessary
- 17 expenses incurred in connection with the performance of their
- 18 duties as members of the board.
- 19 (d) Meetings.--The board shall meet at least semi-annually
- 20 or more frequently if deemed necessary by the chairman.
- 21 (e) Quorum.--Seven of the members appointed to the board
- 22 shall constitute a quorum for purposes of conducting meetings
- 23 and official actions pursuant to authority given to the board
- 24 under this act. No decision by the board shall be effective
- 25 <u>unless seven of the board members are actually present and a</u>
- 26 majority of those present vote to support the decision.
- 27 (f) Application of member. -- A member of the board may apply
- 28 to take part in any program administered under this act,
- 29 provided all decisions regarding the program application are
- 30 subject to the provisions of section 3(i) of the act of July 19.

- 1 1957 (P.L.1017, No.451), known as the State Adverse Interest
- 2 Act, and the act of October 4, 1978 (P.L.883, No.170), referred
- 3 to as the Public Official and Employee Ethics Law. If any
- 4 contract or agreement is made in violation of this section, the
- 5 contract or agreement shall be null and void and no action shall
- 6 <u>be maintained against the Commonwealth.</u>
- 7 (g) Powers and duties of board. -- The board shall have the
- 8 following powers and duties:
- 9 (1) To work in consultation with the department to
- 10 continually evaluate advanced technology regarding
- 11 <u>economically and environmentally feasible digesters and by-</u>
- 12 <u>product technologies.</u>
- 13 (2) To research, review and evaluate manure management
- 14 systems and by-product technologies that are environmentally
- sound and economically feasible and make recommendations to
- 16 <u>the secretary.</u>
- 17 (3) To research, review and evaluate specific regional
- 18 manure and by-product reduction needs and opportunities and
- 19 to recommend to the secretary any appropriate manure and by-
- 20 product management technology which exists to satisfy those
- 21 needs.
- 22 (4) To encourage cooperation among and between the
- 23 agricultural community, industry and local government
- 24 regarding the use and development of agricultural manure and
- by-product management technologies.
- 26 (5) TO RESEARCH, REVIEW AND EVALUATE HEALTH AND SAFETY
- 27 ISSUES ARISING FROM THE SPREADING OF SEWAGE SLUDGE ON
- 28 AGRICULTURAL LANDS OF THIS COMMONWEALTH, INCLUDING THE
- 29 GRAZING OF CERTAIN FARM ANIMALS, INCLUDING DAIRY CATTLE, ON
- 30 SUCH LAND.

- 1 Section 5. Section 6 of the act is repealed.
- 2 Section 6. Section 7 of the act is amended to read:
- 3 Section 7. Funding.
- 4 (a) Availability of funds. -- Financing of [the construction
- 5 of anaerobic manure digesters] digesters and agricultural by-
- 6 product technology programs and projects shall be provided to
- 7 the extent that funds are available.
- 8 (b) Use of specific appropriation, contributions and other
- 9 payments.--The [Pennsylvania Energy Office] department is
- 10 authorized to use funds specifically appropriated by the General
- 11 Assembly for the purposes of this act and any funds,
- 12 contributions or payments which may be made available to it by
- 13 <u>another State agency</u>, the Federal Government or by any public or
- 14 private source for the purpose of implementing the provisions of
- 15 this act.
- 16 [(c) Center for Rural Pennsylvania. -- The Pennsylvania Energy
- 17 Office is authorized to submit eligible projects to the Center
- 18 for Rural Pennsylvania for financing from funds appropriated to
- 19 the center.
- 20 (d) Department of Agriculture. -- With the concurrence of the
- 21 Pennsylvania Energy Office, projects eligible for financing
- 22 under this act shall be eligible for financing under the
- 23 Agricultural Technology Loan Program in the Department of
- 24 Agriculture.
- 25 (e) Department of Commerce. -- The Pennsylvania Energy Office
- 26 is authorized to submit eligible projects under this act to the
- 27 Department of Commerce for financing under the Ben Franklin/IRC
- 28 Partnership Fund.]
- 29 <u>(c) Grant recipient.--The receipt of a grant, loan or other</u>
- 30 financial assistance or participation in a program developed

- pursuant to this act would not preclude an individual, 1
- 2 partnership or corporation from receiving grants, loans or other
- 3 <u>financial assistance or participating in programs pursuant to</u>
- 4 either the act of May 20, 1993 (P.L.12, No.6), known as the
- 5 Nutrient Management Act, or the act of December 12, 1994
- (P.L.900, No.130), known as the Agriculture-Linked Investment 6
- 7 Program Act.
- 8 Section 7. This act shall take effect in 60 days.