THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL No. 1020 Session of 1975

INTRODUCED BY MRS. KELLY, MESSRS. SALVATORE, BARBER, MRS. TOLL, MESSRS. OLIVER, HILL, M. E. MILLER JR., ROSS, VANN, GIAMMARCO, JOHNSON, REED, RUGGIERO, MYERS, HAMILTON, MCLANE, WANSACZ, USTYNOSKI, CESSAR, MRS. FAWCETT, MESSRS. McCLATCHY, TADDONIO, CIMINI, GRIECO, MISCEVICH, BERLIN, MRS. CRAWFORD, MESSRS. COHEN AND WAGNER, APRIL 15, 1975

AS RE-REPORTED FROM COMMITTEE ON APPROPRIATIONS, HOUSE OF REPRESENTATIVES, AS AMENDED, MARCH 8, 1976

AN ACT

- Providing for sheltered workshops for physically and mentally handicapped persons; imposing additional duties on the Bureau of Vocational Rehabilitation in the Department of Labor and Industry and prescribing its powers and duties. and making an appropriation.
- 6 The General Assembly of the Commonwealth of Pennsylvania
- 7 hereby enacts as follows:
- 8 Section 1. Short Title. -- This act shall be known and may be
- 9 cited as the "Sheltered Employment Act."
- 10 Section 2. Declaration of Policy. -- It is the public policy
- 11 of the Commonwealth of Pennsylvania to assist and encourage
- 12 handicapped individuals to attain their maximum usefulness and
- 13 self-sufficiency, and to make adequate provision for services
- 14 toward these ends. The Commonwealth believes that sheltered
- 15 employment for handicapped individuals should at all times
- 16 provide handicapped individuals with a sense of dignity and
- 17 self-worth, and to this end it shall be public policy to reduce

- 1 the work-related expenses of sheltered workshop employees for
- 2 the purpose of easing their financial burden. This policy should
- 3 be carried out by a Bureau of Vocational Rehabilitation which
- 4 shall adopt and enforce workshop standards necessary for the
- 5 welfare of the handicapped, provide certain work-related
- 6 services for handicapped individuals employed in sheltered
- 7 workshops which are approved by the bureau and encourage and aid
- 8 in the expansion and development of adequate sheltered
- 9 employment.
- 10 Section 3. Definitions.--The following words and phrases
- 11 when used in this act shall have, unless the context clearly
- 12 indicates otherwise, the meanings given to them in this section:
- 13 "Bureau." The Bureau of Vocational Rehabilitation in the
- 14 Department of Labor and Industry.
- 15 "Certified." Certified by the Wage and Hour Division, United
- 16 States Department of Labor in accordance with the Federal Fair
- 17 Labor Standards Act of 1938 (52 Stat. 1068) as amended.
- 18 "Director." The director of the Bureau of Vocational
- 19 Rehabilitation.
- 20 "Handicapped individual." An individual who is physically or
- 21 mentally handicapped.
- 22 "Sheltered employment." Employment in a workshop setting for
- 23 handicapped individuals who are unable due to a physical or
- 24 mental limitation to engage in work in the competitive labor
- 25 market or who cannot be readily absorbed by that market.
- 26 "Sheltered workshop." A rehabilitation facility or that part
- 27 of a rehabilitation facility engaged in a production or service
- 28 operation which is operated for the purpose of providing gainful
- 29 employment and other professional services for those handicapped
- 30 individuals who cannot be readily absorbed in the competitive

- 1 labor market. Wherever sheltered workshop is referred to in this
- 2 act, it shall include work activities centers.
- 3 "Sheltered workshop employee." A physically or mentally
- 4 handicapped individual employed by a sheltered workshop but does
- 5 not include handicapped individuals employed as facility staff.
- 6 "Work activities center." A sheltered workshop or a
- 7 physically separated department of a sheltered workshop planned
- 8 and designed exclusively to provide therapeutic activities for
- 9 handicapped workers whose physical or mental impairment is so
- 10 severe as to make their productive capacity inconsequential.
- 11 Therapeutic activities include any purposeful activity so long
- 12 as work or production is not the main purpose.
- 13 Section 4. Bureau of Vocational Rehabilitation Duties. -- The
- 14 bureau shall perform the following functions:
- 15 (1) Adopt and enforce standards for sheltered workshops
- 16 utilized by State agencies to insure that such facilities are
- 17 organized and administered so as to effectively achieve stated
- 18 goals and to provide quality services to handicapped persons.
- 19 (2) Adopt and enforce rules and regulations to carry out the
- 20 provisions of this act.
- 21 (3) Exercise supervision over all sheltered workshops to
- 22 insure that wages paid to handicapped workers in sheltered
- 23 employment, which are lower than the applicable minimum wage,
- 24 are commensurate with wages paid non-handicapped workers in the
- 25 vicinity for essentially the same type, quality, and quantity of
- 26 work in accordance with requirements established under section
- 27 14(d) of the Federal Fair Labor Standards Act of 1938 (52 Stat.
- 28 1068) and other provisions of Federal law, including amendments
- 29 and regulations adopted pursuant thereto.
- 30 (4) In coordination with Federal and other State agencies,

- 1 insure proper certification of all workshops in accordance with
- 2 Federal Fair Labor Standards Act, as amended.
- 3 (5) In compliance with the Rehabilitation Act of 1973
- 4 (P.L.93-112, 87 Stat. 355) to determine and respond to the need
- 5 for additional vocational rehabilitation services and facilities
- 6 in this Commonwealth. The bureau shall submit its findings and
- 7 recommendations to the General Assembly within 24 months after
- 8 the effective date of this act. This report shall include
- 9 information relative to the degree of utilization of facilities,
- 10 the quality of services being provided, the need for additional
- 11 services and the means and methods by which vocational
- 12 rehabilitation services can be expanded.
- 13 (6) Coordinate activities with Federal and other State
- 14 agencies involved in sheltered workshop programs.
- 15 (7) Administer, in coordination with established and
- 16 properly certified private nonprofit sheltered workshops, a
- 17 program to provide funds for one lunch per working day for each
- 18 person in sheltered employment. This program shall not apply to
- 19 State agency sponsored clients in an Evaluation and/or Training
- 20 Program, nor shall it include persons employed in workshops in
- 21 State institutions. The bureau shall contract with individual
- 22 workshops for the furnishing of such food and may, subject to an
- 23 appropriation, expend for said purpose such sum, or sums, not to
- 24 exceed \$350 per year for each handicapped employee of which no
- 25 more than 10% shall be expended for administrative or other
- 26 expenses incurred by the workshop in providing this service.
- 27 Methods of expending such funds shall be subject to approval by
- 28 the bureau.
- 29 (8) Conduct periodic audits of expenditures of lunch funds
- 30 by sheltered workshops.

- (9) (7) Administer, in coordination with established and
- 2 properly certified private nonprofit sheltered workshops, a
- 3 program to provide funds for transportation from a sheltered
- 4 workshop employee's residence to the place of employment and
- 5 from the place of employment to sheltered workshop employee's
- 6 residence. This program shall not apply to State agency-
- 7 sponsored clients in an Evaluation and/or Training Program nor
- 8 shall it include persons employed in workshops in State
- 9 institutions. The bureau shall contract with individual
- 10 workshops for the furnishing of such transportation, and may,
- 11 subject to an appropriation, expend for said purpose such sum or
- 12 sums, not to exceed \$275 per year for each handicapped employee
- 13 of which no more than 10% shall be expended for administrative
- 14 expenses incurred by the workshop in providing this service.
- 15 Methods of expending such funds shall be subject to approval by
- 16 the bureau.
- 17 (10) (8) Conduct periodic audits of expenditures of
- 18 transportation funds by sheltered workshops.
- 19 Section 5. Appropriation. (a) The sum of \$4,375,000, or as

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- 20 much thereof as may be necessary, is hereby specifically
- 21 appropriated to the Bureau of Vocational Rehabilitation for
- 22 carrying out the provisions of this act, said appropriation to
- 23 be effective 120 days after the effective date of this act.
- 24 (b) The sum of \$266,500 is hereby specifically appropriated
- 25 to the Bureau of Vocational Rehabilitation for administrative
- 26 expenses incurred by the bureau, said appropriation to be
- 27 effective immediately.
- 28 Section 6 5. Repealer.--(a) Section 901 of the act of June
- 29 13, 1967 (P.L.31, No.21), known as the "Public Welfare Code," is
- 30 repealed in so far as it is inconsistent with this act.

- 1 (b) All acts or parts of acts inconsistent with the
- 2 provisions of this act are repealed to the extent of the
- 3 inconsistency.
- 4 Section 7 6. Effective Date.--This act shall take effect <--
- 5 effect immediately, but shall not be applied to any workshop for <--
- 6 a period of 120 days after the effective date of this act JULY <--
- 7 1, 1976.