THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 248

Session of 1985

INTRODUCED BY FATTAH, PIEVSKY, FRYER, PERZEL, WESTON AND LINTON, FEBRUARY 11, 1985

REFERRED TO COMMITTEE ON LOCAL GOVERNMENT, FEBRUARY 11, 1985

AN ACT

Amending the act of July 12, 1972 (P.L.781, No.185), entitled, as amended, "An act providing debt limits for local 3 government units, including municipalities and school districts; providing the methods of incurring, evidencing, 5 securing and collecting debt; defining the powers and duties of the Department of Community Affairs and certain other public officers and agencies with respect thereto; exercising 7 the inherent legislative authority of the General Assembly by 8 9 providing additional over-all limitations on the incurring of lease rental and other obligations for the acquisition of 10 capital assets to be repaid from the general tax revenues of 11 such local government units; imposing penalties for filing 12 13 false or untrue statements or refusing to give information 14 with respect to proceedings for the incurring of debt; and conferring jurisdiction on the Commonwealth Court with 15 respect to certain proceedings relating to the incurring of 16 17 debt," further providing for the issue of short-term notes 18 not to exceed one fiscal year; and making editorial changes. 19 The General Assembly of the Commonwealth of Pennsylvania hereby enacts as follows: 20 21 Section 1. Section 102(a)(1) and (c)(2) of the act of July 12, 1972 (P.L.781, No.185), known as the Local Government Unit 22 23 Debt Act, reenacted and amended April 28, 1978 (P.L.124, No.52), are amended and (c) is amended by adding a clause to read: 24

Section 102. Definitions. -- (a) As used in this act with

25

- 1 respect to classifications of debt unless the context clearly
- 2 otherwise requires:
- 3 (1) "Debt" means the amount of all obligations for the
- 4 payment of money incurred by the local government unit, whether
- 5 due and payable in all events, or only upon the performance of
- 6 work, possession of property as lessee, rendering of services by
- 7 others, or other contingency, except:
- 8 (i) current obligations for the full payment of which
- 9 current revenues have been appropriated, including tax
- 10 anticipation notes and short-term notes, and current payments
- 11 for the funding of pension plans;
- 12 (ii) obligations under contracts for supplies, services and
- 13 pensions, allocable to current operating expenses of future
- 14 years in which the supplies are to be expended or furnished, the
- 15 services rendered or the pensions paid;
- 16 (iii) rentals or payments payable in future years under
- 17 leases, guaranties, subsidy contracts or other forms of
- 18 agreement not evidencing the acquisition of capital assets, but
- 19 this exception shall not apply to rentals or payments under such
- 20 instruments which would constitute lease rental debt but for the
- 21 fact that the lessor or obligee is not an entity described in
- 22 section 104(a)(1); and
- 23 (iv) interest or assumed taxes payable on bonds or notes
- 24 which interest or taxes is not yet overdue.
- 25 * * *
- 26 (c) As used in this act unless the context clearly otherwise
- 27 requires:
- 28 * * *
- 29 (2) "Bond or note" means any instrument issued by a local
- 30 government unit imposing an obligation for the repayment of

- 1 money borrowed, but does not include a guaranty endorsed on an
- 2 instrument issued by an authority. Unless otherwise indicated,
- 3 the phrase "bonds or notes" does not include short-term notes or
- 4 tax anticipation notes. A bond or a note which falls within the
- 5 definition of "security" set forth in [Article 8 of the act of
- 6 April 6, 1953 (P.L.3, No.1), known as the "Uniform Commercial
- 7 Code, "] 13 Pa.C.S. Div. 8 (relating to investment securities)
- 8 shall be governed by said [Article 8] <u>Division 8</u> and every other
- 9 bond or note, including short-term notes, shall be governed by
- 10 [Article 3] 13 Pa.C.S. Div. 3 (relating to commercial paper),
- 11 except in each case as otherwise provided herein.
- 12 * * *
- 13 (14.1) "Short-term notes" means notes having a term not in
- 14 excess of one year from the date thereof and which are issued
- 15 pursuant to Article V-A hereof.
- 16 * * *
- 17 Section 2. Sections 105(c) and 413 of the act are amended to
- 18 read:
- 19 Section 105. Designation of Bonds and Notes; Authority to
- 20 Issue.--* * *
- 21 (c) Notwithstanding any other law to the contrary, every
- 22 local government unit shall have full power and authority to
- 23 issue bonds or notes, and make guaranties, leases, subsidy
- 24 contracts or other agreements evidencing the acquisition of
- 25 capital assets payable out of taxes and other general revenues,
- 26 to provide funds for and towards the cost of or the cost of
- 27 completing any project or combination of projects which such
- 28 local government unit is authorized to own, acquire, subsidize,
- 29 operate or lease, or to participate in owning, acquiring,
- 30 subsidizing, operating or leasing with others, to issue tax

- 1 anticipation notes and funding bonds or notes and short-term
- 2 <u>notes</u> as herein provided, and to contract for insurance covering
- 3 the risks of nonpayment of principal, interest and premium of
- 4 bonds, notes, tax anticipation notes, short-term notes and
- 5 guaranties. For the purpose of this act, unless debt evidenced
- 6 by a guaranty shall have been approved as electoral debt in
- 7 accordance with Article III of this act, such guaranty shall be
- 8 deemed to be nonelectoral debt if the local government unit
- 9 guaranties its own bonds or notes and shall be deemed to be
- 10 lease rental debt if it guaranties the bonds or notes of an
- 11 authority or another local government unit. For the purpose of
- 12 all other acts such guaranty shall be deemed to create debt or
- 13 indebtedness of the local government unit making the guaranty.
- 14 Section 413. Lost, Stolen, Destroyed or Mutilated Bonds or
- 15 Notes. -- If any temporary or definitive bond or note (including
- 16 any tax anticipation note or short-term note) lawfully issued
- 17 under this act or under applicable law prior to the effective
- 18 date of this act shall become mutilated or be destroyed, stolen
- 19 or lost, the local government unit shall execute and any sinking
- 20 fund depositary, fiscal agent or trustee for bondholders shall,
- 21 if required, authenticate and deliver a new bond or note, with
- 22 appropriate coupons attached in the case of a bond or note in
- 23 coupon form, of like series and principal amount as the bond or
- 24 note and attached coupons, if any, so mutilated, destroyed,
- 25 stolen or lost, upon surrender and cancellation of such
- 26 mutilated bond or note and attached coupons, if any, or in lieu
- 27 of and in substitution for the bond or note and coupons, if any,
- 28 destroyed, stolen or lost, upon filing with the local government
- 29 unit, or if so provided in the bond ordinance, with the sinking
- 30 fund depositary, fiscal agent or trustee, evidence satisfactory

- 1 to it, that such bond or note and attached coupons, if any, have
- 2 been destroyed, stolen or lost and proof of ownership thereof
- 3 and upon furnishing of satisfactory indemnity and complying with
- 4 such other reasonable regulations as the local government unit
- 5 shall prescribe, and paying any reasonable expenses, including
- 6 counsel fees, as the local government unit or the sinking fund
- 7 depositary, fiscal agent or trustee may incur. Mutilated bonds
- 8 or notes and appurtenant coupons, if any, surrendered shall be
- 9 cancelled. The new bonds or notes and coupons, if any, so issued
- 10 shall be independent obligations and all limitations and debt
- 11 limits shall be deemed increased to the extent necessary to
- 12 validate such new bonds or notes and any appurtenant coupons.
- 13 Section 3. The introductory paragraph of section 414 of the
- 14 act is amended to read:
- 15 Section 414. Evidence of Signatures of Holders and of
- 16 Ownership of Bonds, Notes [and], Tax Anticipation Notes and
- 17 <u>Short-Term Notes</u>.--Any request, consent or other instrument
- 18 which may be required or permitted to be executed by the holders
- 19 of bonds or notes (including tax anticipation notes or short-
- 20 <u>term notes</u>) may be in one or more instruments of similar tenor,
- 21 and shall be signed or executed by such holders in person or by
- 22 their attorneys appointed in writing. Proof of (i) the execution
- 23 of any such instrument, or of an instrument appointing any such
- 24 attorney, or (ii) the holding by any person of bonds or notes or
- 25 coupons appertaining thereto, shall be sufficient for the
- 26 purposes of this act and any proceeding thereunder if made in
- 27 the following manner:
- 28 * * *
- 29 Section 4. Section 415 of the act is amended to read:
- 30 Section 415. Ordinances and Resolutions Are Contracts with

- 1 Holders of Bonds, Notes, [and] Tax Anticipation Notes and Short-
- 2 <u>Term Notes</u>.--Except as otherwise provided in any ordinance or
- 3 resolution authorizing or awarding bonds or notes or tax
- 4 anticipation notes or short-term notes, the terms thereof and of
- 5 this act as in effect when such bonds or notes were authorized
- 6 shall constitute a contract between the local government unit
- 7 and the holders from time to time of such bonds and notes
- 8 subject to modification by the vote of a majority of the holders
- 9 or such larger portion thereof as may be provided in the bond or
- 10 note.
- 11 Section 5. Section 509 of the act, amended May 22, 1981
- 12 (P.L.54, No.19), is amended to read:
- 13 Section 509. Unfunded Debt.--For the [purpose] purposes of
- 14 this article and of Article V-A, unfunded debt shall mean
- 15 obligations of the same or one or more prior years incurred for
- 16 current expenses (including tax anticipation notes and short-
- 17 <u>term notes</u>), due and owing or judgments against the local
- 18 government unit entered by a court of competent jurisdiction
- 19 after adversary proceedings, for the payment of either of which
- 20 category the taxes and other revenues remaining to be collected
- 21 in the fiscal year and funds on hand will not be sufficient
- 22 without a curtailment of municipal services to an extent
- 23 endangering the health or safety of the public or proper
- 24 education of school children, and the local government unit
- 25 either may not legally levy a sufficient tax for the balance of
- 26 the fiscal year, or a sufficient tax, if legally leviable, would
- 27 not be in the public interest. Unfunded debt shall not, however,
- 28 include debt incurred under this act nor obligations in respect
- 29 of a project or part of a project as defined in section
- 30 102(c)(12) or incurred in respect of the cost of a project as

- 1 defined in section 107.
- 2 Section 6. The act is amended by adding an article to read:
- 3 <u>ARTICLE V-A</u>
- 4 <u>Short-Term Notes</u>
- 5 Section 501-A. Power to Issue Short-Term Notes; Use of
- 6 Proceeds. -- (a) Notwithstanding any other provision of the act,
- 7 <u>a local government unit shall have the power and authority, by</u>
- 8 resolution of its governing body, to:
- 9 (1) Borrow money from time to time in anticipation of the
- 10 receipt of current taxes and current revenues.
- 11 (2) Evidence the obligation by short-term notes,
- 12 <u>appropriately designated</u>.
- 13 (3) Authorize, issue and sell such short-term notes in the
- 14 manner and subject to the limitations provided therefor in this
- 15 <u>article</u>.
- 16 (b) The proceeds of the short-term notes shall be used for
- 17 current expenses of the local government unit. The short-term
- 18 notes shall be repaid out of funds derived from the source or
- 19 sources in anticipation of which they were issued or from any
- 20 moneys otherwise legally available for such purpose.
- 21 (c) Limitations imposed by this act on the incurring of
- 22 nonelectoral debt shall not apply to the obligations evidenced
- 23 by short-term notes.
- 24 (d) The local government unit shall have the power and
- 25 authority to enter into agreements with any banks, trust
- 26 companies, investment banking firms or other institutions or
- 27 persons in the United States having the power to enter into the
- 28 same and to:
- 29 (1) Purchase or underwrite an issue or series of issues of
- 30 short-term notes.

- 1 (2) Enter into any purchase, loan or credit agreements, draw
- 2 moneys pursuant to any such agreements on the terms and
- 3 conditions set forth therein, and to issue short-term notes as
- 4 evidence of borrowings made under any such agreements.
- 5 (3) Appoint an issuing and paying agent or agents with
- 6 respect to short-term notes.
- 7 (4) Do such other acts as may be necessary or appropriate to
- 8 provide for the payment, when due, of the interest on and
- 9 <u>principal of such short-term notes.</u>
- 10 (e) The authority to issue short-term notes provided in this
- 11 <u>article shall be an alternative to the authority granted a local</u>
- 12 government unit in this act to issue bonds or notes or tax
- 13 anticipation notes and is not limited by any of such other
- 14 provisions except as specifically provided in this article.
- 15 <u>Section 502-A. Limitation on Amount of Short-Term Notes.--No</u>
- 16 <u>local government unit shall authorize or issue short-term notes</u>
- 17 which in the aggregate shall exceed eighty-five per cent of the
- 18 estimated amount of the then uncollected taxes, income, revenue,
- 19 cash receipts, and other moneys of the local government unit to
- 20 <u>be collected or received during the term of such short-term</u>
- 21 notes and pledged for the payment of such short-term notes and
- 22 the interest thereon. Said estimate shall be made pursuant to
- 23 section 506-A. In computing the aggregate amount of short-term
- 24 notes outstanding at any time for the purpose of the limitation
- 25 imposed by this section, allowance shall be made for such short-
- 26 term notes as have already been fully paid and for amounts
- 27 already paid into appropriate sinking funds, if any.
- 28 <u>Section 503-A. Limitation on Stated Maturity Date of Short-</u>
- 29 Term Notes and Other Terms of Short-Term Notes. -- (a) No short-
- 30 term notes shall be stated to mature beyond one year from the

- 1 date of issuance.
- 2 (b) Short-term notes shall:
- 3 (1) be issued in such denominations;
- 4 (2) be subject to such rights of prior redemption;
- 5 (3) have such privileges of interchange and registration;
- (4) be dated;
- 7 (5) be in registered or bearer form with or without coupons;
- 8 (6) be payable in such coin or currency as at the place and
- 9 at the time of payment shall be legal tender for the payment of
- 10 public and private debts; and
- 11 (7) be payable at such place or places, one of which shall
- 12 <u>be within this Commonwealth;</u>
- 13 all as the governing body of the issuing local government unit
- 14 may determine by resolution.
- 15 <u>Section 504-A. Contents of Short-Term Note Resolution.--(a)</u>
- 16 The resolution authorizing the issuance of short-term notes
- 17 shall fix the aggregate principal amount of the short-term notes
- 18 to be issued or, if applicable, the maximum principal amount
- 19 which may be outstanding at any time, the maximum term and
- 20 <u>interest rate or rates to be borne thereby (or procedures for</u>
- 21 <u>establishing such rate or rates from time to time), the manner</u>
- 22 of sale, form, terms, conditions, and the covenants thereof.
- 23 (b) The resolution authorizing the issuance of short-term
- 24 notes may provide for the subsequent issuance of refunding
- 25 short-term notes to refund any outstanding short-term notes. The
- 26 resolution shall specify such other terms and conditions with
- 27 respect to the refunding of short-term notes thereby authorized
- 28 for issuance as the governing body of the issuing local
- 29 government unit may determine.
- 30 <u>Section 505-A. Security for Short-Term Notes.--(a) Any</u>

- 1 taxes, income, revenue, cash receipts or other moneys of the
- 2 <u>local government unit to be collected or received during the</u>
- 3 term of the short-term notes may be pledged to the payment of
- 4 such short-term notes and the interest thereon. The resolution
- 5 authorizing the issuance of the short-term notes shall specify
- 6 which taxes, income, revenue, cash receipts or other moneys are
- 7 pledged for the payment thereon. The pledge, lien and charge
- 8 shall be fully perfected as against the local government unit,
- 9 <u>all creditors thereof</u>, and all third parties in accordance with
- 10 the terms of such resolution from and after the filing of a
- 11 <u>financing statement or statements in accordance with 13 Pa.C.S.</u>
- 12 Div. 9 (relating to secured transactions; sales of accounts,
- 13 contract rights and chattel paper). For the purpose of such
- 14 filing, the fiscal agent or paying agent designated in the
- 15 short-term notes may act as the representative of noteholders
- 16 and, in such capacity, execute and file the financing statement
- 17 or statements and any continuation or termination statements as
- 18 secured party. The authorizing resolution may establish one or
- 19 more sinking funds and provide for periodic or other deposits
- 20 therein and may contain such covenants or other provisions as
- 21 the local government unit shall determine. The amount of any
- 22 short-term notes issued in compliance with this act shall be
- 23 general obligations of the local government unit and, if the
- 24 same shall not be paid within the fiscal year in which such
- 25 notes mature, shall be deemed to be nonelectoral debt
- 26 <u>enforceable in the manner of a general obligation which, unless</u>
- 27 funded pursuant to Article V of this act, shall be included in
- 28 the budget of the local government unit for the ensuing fiscal
- 29 year and shall be payable from the taxes and revenues of such
- 30 ensuing year, notwithstanding that the amount thereof shall

- 1 cause the nonelectoral debt of such local government unit to
- 2 exceed the limitations of Article II.
- 3 (b) Any holder of short-term notes issued by a first class
- 4 school district or the sinking fund depositary of the applicable
- 5 sinking fund, if any, shall have the right to enforce the pledge
- 6 of, security interest in and lien and charge on, any pledged
- 7 taxes, income, revenue, cash receipts and other moneys of the
- 8 <u>first class school district against all State and local public</u>
- 9 officials in possession of any of such taxes, income, revenue,
- 10 cash receipts and other moneys at any time which may be
- 11 collected directly from such officials, upon notice by such
- 12 holder or depositary, for application to the payment thereof as
- 13 and when due or for deposit in the applicable sinking fund at
- 14 the times and in the amounts specified in such short-term notes.
- 15 Any State or local public official in possession of any of such
- 16 taxes, income, revenue, cash receipts and other moneys shall
- 17 make payment, against receipt therefor, directly to such holder
- 18 of such short-term notes or to such depositary upon such notice
- 19 and shall thereby be discharged from any further liability or
- 20 responsibility for such taxes, income, revenue, cash receipts
- 21 and other moneys. If such payment shall be to a holder of short-
- 22 term notes, it shall be made against surrender of the notes to
- 23 the payor for delivery to the first class school district in the
- 24 case of payment in full; otherwise it shall be made against
- 25 production of the notes to the payor for notation thereon of the
- 26 amount of the payment. The provisions of this subsection with
- 27 respect to the enforceability and collection of taxes, income,
- 28 revenue, cash receipts and other moneys which secure short-term
- 29 notes of a first class school district shall supersede any
- 30 contrary or inconsistent statutory provision or rule of law.

- 1 This subsection shall be construed and applied to fulfill the
- 2 <u>legislative purpose of clarifying and facilitating temporary</u>
- 3 borrowings by a first class school district by assuring to
- 4 holders of short-term notes the full and immediate benefit of
- 5 the security for such notes without delay, diminishment or
- 6 interference based on any statute, decision, ordinance or
- 7 <u>administration rule or practice.</u>
- 8 Section 506-A. Certification as to Pledged Funds to Be
- 9 <u>Collected.--Prior to each authorization of short-term notes,</u>
- 10 <u>authorized officers of the local government unit shall make an</u>
- 11 <u>estimate of the pledged moneys to be received during the period</u>
- 12 when such notes will be outstanding from any pledged taxes then
- 13 <u>levied and assessed and any pledged income, revenue, cash</u>
- 14 receipts or other moneys, including, without limitation,
- 15 <u>subsidies or reimbursements to be received. Such estimate shall</u>
- 16 take due account of the past and anticipated collection
- 17 experience of the local government unit and of current economic
- 18 conditions. The estimate shall be certified by such authorized
- 19 officers of the local government unit, and their written
- 20 <u>certificate</u>, <u>dated</u> as of a date not more than thirty days prior
- 21 to, and not later than, the date of the authorization of the
- 22 notes, shall be filed with the department as provided in section
- 23 508-A.
- 24 <u>Section 507-A. Sale of Short-Term Notes.--Short-term notes</u>
- 25 may be sold at public, private, or invited sale as the governing
- 26 body of the local government unit may determine. Any public sale
- 27 shall be advertised and conducted in the manner and subject to
- 28 the conditions provided for a public sale of bonds in Article
- 29 VII of this act, except as specifically modified by this
- 30 article. The governing body of the local government unit shall

- 1 award the sale of the short-term notes by resolution to
- 2 specified purchasers at a specified price, not less than the
- 3 principal amount thereof. At the time of delivery of each issue,
- 4 series or subseries of short-term notes, authorized officers of
- 5 the local government unit shall certify to the original
- 6 purchasers thereof that the amount of all such short-term notes
- 7 to remain outstanding will not exceed the limitations of section
- 8 <u>502-A, calculated, however, from the date of such certificate to</u>
- 9 the respective maturity dates of all such short-term notes to
- 10 remain outstanding. Such certificate need not be filed with the
- 11 <u>department</u>, but a copy thereof shall be retained by the local
- 12 government unit until such series of short-term notes shall have
- 13 been paid in full.
- 14 Section 508-A. Condition Precedent to Validity of Short-Term
- 15 Notes. -- No short-term note shall be valid or obligatory in the
- 16 hands of an original purchaser thereof until certified copies of
- 17 the authorizing and awarding resolution, the certificate as to
- 18 the pledged taxes and revenues remaining to be collected or
- 19 received, and a true copy of the accepted proposal for the
- 20 purchase of the short-term notes shall have been filed with the
- 21 <u>department</u>. No approval of the department shall be required.
- 22 Section 7. Section 605 of the act is amended to read:
- 23 Section 605. Execution of Bonds or Notes.--Bonds or notes
- 24 (including tax anticipation notes and short-term notes) shall be
- 25 signed by such officers of the local government unit, and coupon
- 26 bond shall have attached thereto interest coupons bearing the
- 27 facsimile signature of such officer of the local government
- 28 unit, and such bonds or notes may be sealed with the seal of the
- 29 local government unit or a facsimile thereof, all as may be
- 30 determined by the governing body. Bonds or notes may provide

- 1 that they shall not be valid nor enforceable, unless
- 2 authenticated by a specified bank, bank and trust company or
- 3 trust company. If any one signature on a bond or note (including
- 4 the signature of the authenticating party) shall be manual, all
- 5 other signatures may be by facsimile. If any officer whose
- 6 signature, or a facsimile of whose signature, shall appear on
- 7 any notes, bonds or coupons shall cease to be such officer
- 8 before the delivery of such notes or bonds, such signature, or
- 9 such facsimile, shall nevertheless be valid and sufficient for
- 10 all purposes as if he had remained in office until such
- 11 delivery, and, also, any note, bond or coupon may bear the
- 12 facsimile signature of, or may be signed by, such persons as at
- 13 the actual time of the execution of such note, bond or coupon
- 14 shall be the proper officers to sign although at the date of
- 15 such instrument such persons may not have been such officers.
- 16 Section 8. Section 606 of the act, amended May 22, 1981
- 17 (P.L.54, No.19), is amended to read:
- 18 Section 606. Pledge of Revenues. -- The governing body of any
- 19 local government unit which has determined to issue any revenue
- 20 bonds or notes, or any guaranteed revenue bonds or notes, may
- 21 provide, by ordinance, for such pledges of or priorities in such
- 22 rentals, revenues, receipts, rates and charges to be received
- 23 from projects of the issuing local government unit as may be
- 24 desirable. Such pledge or priority shall be perfected as a
- 25 security interest against all creditors of the local government
- 26 unit and all third parties, in accordance with the terms of such
- 27 ordinance, from and after the filing of a financing statement or
- 28 statements in accordance with [the Uniform Commercial Code] 13
- 29 Pa.C.S. Div. 9 (relating to secured transactions; sales of
- 30 <u>accounts</u>, <u>contracts rights and chattel paper</u>). For the purpose

- 1 of such filing the sinking fund depositary may act as
- 2 representative of the bond or note holders and, in such
- 3 capacity, execute and file the financing statement and any
- 4 continuation or termination statements as secured party.
- 5 Section 9. Sections 608 and 609 of the act are amended to
- 6 read:
- 7 Section 608. Negotiable Qualities of Bonds and Notes.--(a)
- 8 Bonds or notes issued pursuant to this act, including tax
- 9 anticipation notes and short-term notes, which have all the
- 10 qualities and incidents of securities under [Article 8 of the
- 11 Uniform Commercial Code] 13 Pa.C.S. Div. 8 (relating to
- 12 <u>investment securities</u>) shall be negotiable instruments.
- 13 (b) Such bonds and notes issued pursuant to this act which
- 14 are not securities shall have all the qualities and incidents of
- 15 commercial paper under [Article 3 of the Uniform Commercial
- 16 Code] 13 Pa.C.S. Div. 3 (relating to commercial paper) and shall
- 17 be negotiable instruments notwithstanding any references therein
- 18 to the terms of the authorizing bond ordinance or any trust
- 19 indenture, deed of trust or other agreement, or any variations
- 20 in the rate of interest provided in such note, or any
- 21 limitations upon the funds from which or limitations as to the
- 22 bonds with which the notes may be paid, or any restriction upon
- 23 the remedies of the holders.
- 24 Section 609. Temporary Bonds or Notes or Interim Receipts.--
- 25 Pending the preparation of definitive bonds or notes, including
- 26 tax anticipation notes and short-term notes, temporary bonds or
- 27 notes or interim receipts may be issued in such form and
- 28 containing such terms and such provisions for exchange for
- 29 definitive bonds or notes as the local government unit may
- 30 determine.

- 1 Section 10. Section 706 of the act, amended May 22, 1981
- 2 (P.L.54, No.19), is amended to read:
- 3 Section 706. Required Bid Security. -- In the case of public
- 4 sale, bid security shall be given by each bidder, shall be in
- 5 cash or by certified or official bank check payable to the local
- 6 government unit, and shall be not less than two per cent of the
- 7 principal amount of the bonds or notes to be purchased. The bid
- 8 security of the unsuccessful bidder or bidders shall be returned
- 9 to each unsuccessful bidder, without interest in accordance with
- 10 written instructions of the bidder conforming to the official
- 11 notice of sale, promptly upon an award of the bonds or notes or
- 12 upon the rejection of all bids. The bid security of the
- 13 successful bidder shall be retained by the treasurer of the
- 14 local government unit and (with or without allowance for
- 15 interest as the official notice of sale may specify) shall be
- 16 applied on the purchase price when the bonds or notes are
- 17 actually delivered and paid for, retained as liquidated damages
- 18 if the bidder defaults, or returned to the bidder with interest
- 19 at the judgment rate if, after an acceptance of the proposal,
- 20 the bonds or notes are not issued for any reason not
- 21 constituting a default by the bidder. Unless required by the
- 22 local governing body, no bid security shall be required in the
- 23 case of tax anticipation notes, bond anticipation notes, short-
- 24 <u>term notes</u> or notes to be issued under section 409.
- 25 Section 11. Sections 801 and 808 of the act are amended to
- 26 read:
- 27 Section 801. Certification to Department of Bond or Note
- 28 Transcript or Lease, Guaranty, Subsidy Contract or Other
- 29 Agreement. -- The governing body of each local government unit
- 30 shall, before any bonds or notes (except tax anticipation notes

- 1 issued pursuant to section 501 and notes representing small
- 2 borrowings issued pursuant to section 409 and short-term notes
- 3 <u>issued pursuant to section 501-A</u>) are actually delivered to the
- 4 initial purchasers, or before becoming bound on any lease,
- 5 guaranty, subsidy contract or other agreement, evidencing lease
- 6 rental debt cause to be certified to the department, under the
- 7 signature of the clerk or secretary of the governing body and
- 8 its corporate seal, a complete and accurate copy of the
- 9 proceedings had for the incurring of debt, as provided in
- 10 section 411 of this act. The provisions of this section shall
- 11 not be construed to eliminate the filing requirements of
- 12 sections 204, 205, 206, 506 [and 508], 508 and 508-A.
- 13 Section 808. Invalidity of Bonds, Notes, Tax Anticipation
- 14 Notes, Short-Term Notes, Leases or Other Instruments Which are
- 15 Delivered without Compliance with Requirements or Conditions
- 16 Precedent to Issuance or Delivery. -- In all cases in which the
- 17 approval of the department is required by this act prior to the
- 18 issuance of bonds or notes or the execution of a lease,
- 19 guaranty, subsidy contract or other agreement evidencing lease
- 20 rental debt, in the case of small borrowings evidenced by notes
- 21 in respect of which compliance with the conditions of section
- 22 409 is required, and in the case of tax anticipation notes in
- 23 respect of which compliance with the conditions of sections 506,
- 24 507 and 508 is required, and in the case of short-term notes in
- 25 respect of which compliance with the conditions of sections 506-
- 26 A and 508-A is required, if such bonds or notes or such lease or
- 27 other instrument shall be sold, or executed, and delivered prior
- 28 to receipt of actual or deemed approval under section 804 or
- 29 806, or as the case may be, without compliance with applicable
- 30 conditions of issuance, or prior to a required filing with the

- 1 department, as aforesaid, such bonds, notes, lease or other
- 2 instrument shall be invalid and of no effect in the hands of or
- 3 for the security of the holder of such bonds or notes or of the
- 4 obligations secured by such lease or other instrument, except to
- 5 the extent provided in this section [808]. If the bonds or notes
- 6 or the obligations secured by such lease or other instrument
- 7 shall be held by a bona fide purchaser (other than an initial
- 8 purchaser or member of an underwriting or selling group) for
- 9 value without actual notice of a lack of such prior approval,
- 10 filing or compliance as the case may be, and such bonds, notes
- 11 or other obligations shall contain a recital that such prior
- 12 approval, filing or compliance was received, made or observed,
- 13 then such bonds, notes, lease or other instrument shall be valid
- 14 and enforceable in accordance with their terms and any
- 15 applicable debt limits shall be deemed increased to the extent
- 16 necessary to validate and keep valid such bonds, notes, lease or
- 17 other instrument, but not for the purpose of reducing the
- 18 liability of any person under this section. The local government
- 19 unit shall be entitled to recover all interest and principal or
- 20 other amounts payable thereon or thereunder from the initial
- 21 purchasers and the individuals, including the officers of the
- 22 local government unit, responsible for making the unapproved or
- 23 unauthorized delivery. Notwithstanding the invalidity of the
- 24 instruments as to them, the initial purchasers and such
- 25 individuals shall be entitled to credit, in any action
- 26 determining such invalidity or for the recovery provided by the
- 27 preceding sentence for the amount of:
- 28 (1) Any proceeds of the sale of the instruments still held
- 29 unexpended by the local government unit; and
- 30 (2) The lesser of either: (i) the cost or fair market value,

- 1 whichever is the lesser, of any capital project or part thereof
- 2 or interest therein acquired by the local government unit by an
- 3 expenditure of a portion or all of the proceeds of such bonds,
- 4 notes or other obligations; or (ii) the remaining nonelectoral
- 5 borrowing capacity of the local government unit.
- 6 Section 12. Sections 809(a) and 901 of the act, amended May
- 7 22, 1981 (P.L.54, No.19), are amended to read:
- 8 Section 809. Finality of Proceedings; Validity of Bonds,
- 9 Notes, Tax Anticipation Notes, Short-Term Notes, Leases,
- 10 Guaranties, Subsidy Contracts or Other Agreements. -- (a) Where a
- 11 certificate of approval has been issued by the department or has
- 12 been deemed issued under section 806, or, in the case of tax
- 13 anticipation notes where the filing with the department required
- 14 by section 508 has occurred, or, in the case of short-term notes
- 15 where the filing with the department required by section 508-A
- 16 has occurred, and no petition for a declaratory order or
- 17 complaint has been filed within the applicable time limits
- 18 specified in section 901, or when after a petition for a
- 19 declaratory order or complaint has been filed, the proceedings
- 20 have been approved finally by the department, and no appeal to
- 21 court has been taken, or an appeal to court has been taken, and
- 22 the proceedings have been approved finally by the court or the
- 23 appeal has been dismissed, the validity of the proceedings, the
- 24 right of the local government unit lawfully to issue its bonds
- 25 or notes or to enter into a lease, guaranty, subsidy contract or
- 26 other agreement evidencing lease rental debt pursuant to such
- 27 proceedings, and the validity and due enforceability of the
- 28 bonds, notes or other instruments in accordance with their terms
- 29 shall not thereafter be inquired into judicially, in equity, at
- 30 law, or by civil or criminal proceedings, or otherwise, either

- 1 directly or collaterally. The effect of the approval by the
- 2 department, or by the court on appeal, or, in the case of tax
- 3 anticipation notes, the effect of filing in compliance with
- 4 section 508, or, in the case of short-term notes, the effect of
- 5 filing in compliance with section 508-A, shall be to ratify,
- 6 validate and confirm such proceedings absolutely, including the
- 7 lawful nature of the project and, in the case of tax
- 8 anticipation notes or short-term notes, the accuracy of the
- 9 estimates contained in the certificate as to taxes and revenues
- 10 or pledged funds to be collected, notwithstanding any defect or
- 11 error in such proceedings, except as specifically provided
- 12 hereinafter in this section, and any debt limit imposed by this
- 13 act shall be deemed increased to the extent necessary to
- 14 validate such debt or obligation. Nothing herein contained
- 15 shall, however, free an initial purchaser of bonds or notes from
- 16 liability to a local government unit for the payment of the
- 17 consideration agreed in the contract of sale, or make all such
- 18 bonds or notes valid and enforceable in the hands of an initial
- 19 purchaser unless the issuer shall have received a substantial
- 20 consideration for the series as a whole.
- 21 * * *
- 22 Section 901. Petitions for Declaratory Orders and Complaints
- 23 to the Department; Exclusive Jurisdiction of Department.--(a)
- 24 Where proceedings for the incurring of debt represented by bonds
- 25 or notes or by a lease, guaranty, subsidy contract or other
- 26 agreement evidencing the acquisition of a capital asset, for the
- 27 issuance of tax anticipation notes, for the issuance of short-
- 28 term notes, or for the exclusion of debt as self-liquidating or
- 29 subsidized, have been taken by a local government unit, such
- 30 local government unit, or any taxpayer of the local government

- 1 unit, or other interested party may file with the department a
- 2 petition for a declaratory order asserting the validity or a
- 3 complaint asserting the invalidity of such proceedings, or any
- 4 part thereof. Any such complaint asserting the invalidity of
- 5 such proceedings or part thereof taken under section 409 may be
- 6 filed at any time not later than one year after final adoption
- 7 of the resolution authorizing the debt. Any such complaint
- 8 asserting the invalidity of such proceedings or part thereof
- 9 excluding debt as self-liquidating under section 205 or
- 10 authorizing tax anticipation notes under Article V or
- 11 <u>authorizing short-term notes under Article V-A</u> may be filed at
- 12 any time not later than fifteen days after the filing with the
- 13 department of the documents required by section 205 or of the
- 14 proceedings pursuant to section 506 or 506-A, as the case may
- 15 be. Any such complaint asserting the invalidity of any such
- 16 proceedings or part thereof in cases in which, under this act,
- 17 the approval or deemed approval of the department is required,
- 18 may be filed with the department at any time not later than the
- 19 later of (i) fifteen days after the date of the submission of
- 20 the proceedings by the local government unit to the department
- 21 for approval even though such proceeding may be subject to
- 22 correction as provided in section 805 or otherwise or (ii) five
- 23 days after the date of the last submission of any such corrected
- 24 document or certification to the department.
- 25 If a petition for a declaratory order or complaint shall be
- 26 filed in respect of proceedings requiring the approval of the
- 27 department after the submission of the proceedings to the
- 28 department but prior to approval, disapproval or deemed
- 29 approval, the department shall not be deemed to have approved
- 30 the proceedings during the pendency of the matter before the

- 1 department.
- 2 (b) Exclusive jurisdiction is hereby conferred on the
- 3 department to hear and determine all procedural and substantive
- 4 matters arising from the proceedings of a local government unit
- 5 taken pursuant to this act, including without limitation, the
- 6 regularity of the proceedings, the validity of the bonds, notes,
- 7 tax anticipation notes, short-term notes or other obligations of
- 8 the local government unit, and the legality of the purpose for
- 9 which such obligations are to be issued. If a local government
- 10 unit shall file a petition for a declaratory order with the
- 11 department, relating to such proceedings, the department may
- 12 require such service by publication on taxpayers as the
- 13 circumstances warrant. In all other respects the proceedings
- 14 before the department shall be governed by regulations of the
- 15 department. The department shall have the power, after
- 16 appropriate proceedings in accordance with such regulations, to
- 17 approve or disapprove the proceedings of the local government
- 18 unit or to direct correction as provided in section 805. A
- 19 determination by the department under this act shall, except as
- 20 provided in this subsection, be conclusive and binding as to all
- 21 procedural and substantive matters which were or could have been
- 22 presented to the department hereunder. All determinations by the
- 23 department under this act are reviewable as provided in 2
- 24 Pa.C.S. Ch. 7 (relating to judicial review).
- 25 Section 13. Sections 1001(a) and 1003 of the act are amended
- 26 to read:
- 27 Section 1001. Creation of Sinking Funds and Deposits
- 28 Therein, Reserves and Surplus Funds.--(a) Every local
- 29 government unit having outstanding any bonds or notes, other
- 30 than tax anticipation notes, short-term notes, and [other than]

- 1 notes issued under section 409, shall create forthwith, subject
- 2 to the terms of any existing contracts with the holders of such
- 3 bonds or notes, and every local government unit hereafter
- 4 issuing any bonds or notes shall create simultaneously with or
- 5 prior to the delivery of the bonds or notes, and thereafter
- 6 maintain until such bonds or notes are paid in full a sinking
- 7 fund (i) for the aggregate or for one or more issues or series
- 8 of its general obligation bonds and notes, and (ii) separately
- 9 for each project or combination of projects financed by revenue
- 10 or guaranteed revenue bonds or notes as to which different
- 11 revenues are pledged. If a sinking fund is established for more
- 12 than one issue of bonds, a separate debt service account for
- 13 each issue may be established in the sinking fund. The sinking
- 14 fund shall be maintained with a bank, trust company or bank and
- 15 trust company located and lawfully conducting a banking or trust
- 16 business in the Commonwealth of Pennsylvania and appointed from
- 17 time to time as sinking fund depositary.
- 18 * * *
- 19 Section 1003. Duty of Treasurer.--It shall be the duty of
- 20 the treasurer of each local government unit to deposit into the
- 21 applicable sinking fund or other fund the moneys to be deposited
- 22 therein pursuant to the pledge or covenant made or adopted by
- 23 the local government unit at the times and in the amounts
- 24 provided in such pledge or covenant or, if no pledge or covenant
- 25 has been made or adopted, as provided in the appropriations made
- 26 by the governing body. If no appropriation of moneys shall have
- 27 been made, or if it shall appear that, as a result of other
- 28 expenditures, the appropriated revenues will not be received in
- 29 sufficient amounts in time to make the deposits required to be
- 30 made for the payment of the taxes assumed and the interest on

- 1 and principal of general obligation bonds and notes, or the
- 2 amount due on a guaranty of guaranteed revenue bonds or notes or
- 3 on a guaranty of any authority or other local government unit
- 4 obligation, it shall be the duty of the treasurer to pay into
- 5 the applicable sinking fund, or other fund, that portion of each
- 6 receipt of tax moneys and other available revenues, subject, in
- 7 the case of a limited guaranty, to the terms thereof, as will
- 8 result in the deposit of sufficient moneys in the sinking fund
- 9 or other fund to pay the taxes assumed and the principal of and
- 10 interest on the bonds or notes, or to meet the guaranty
- 11 obligation of the local government unit as and when the same
- 12 shall become due and payable. The governing body of a local
- 13 government unit may issue its tax anticipation notes under
- 14 Article V of this act or its short-term notes under Article V-A
- 15 of this act to provide all or any part of any moneys needed for
- 16 deposit in such sinking funds or other funds.
- 17 Section 14. Section 1201 of the act, amended May 22, 1981
- 18 (P.L.54, No.19), is amended to read:
- 19 Section 1201. Failure to Budget Debt Service. -- If a local
- 20 government unit having outstanding any general obligation bonds
- 21 or notes or guaranteed revenue bonds or notes, lease rental debt
- 22 or guaranty of authority obligations fails or refuses to make
- 23 adequate provision in its budget for any fiscal year for the
- 24 sums payable in respect of such bonds or notes, lease rental or
- 25 guaranty in such year or shall fail to appropriate or pay the
- 26 moneys necessary in such year for the payment of the amount of
- 27 the lease rental or guaranty, as the case may be, of the
- 28 maturing principal of and the interest on such bonds or notes or
- 29 any of them, or any tax anticipation notes, or any short-term
- 30 <u>notes,</u> or any sinking fund obligation for such bonds or notes or

- 1 tax anticipation notes or short-term notes, or guaranty or the
- 2 lease rental payment coming due in the fiscal year of such
- 3 budget or for which such appropriations or payments should have
- 4 been made, then at the suit of the holder of any bond, note, or
- 5 tax anticipation note, or short-term note, or coupon or
- 6 guaranty, or the holder of any authority obligation secured by a
- 7 lease evidencing the acquisition of a capital asset or of any
- 8 taxpayer of the local government unit, the court of common pleas
- 9 shall, after a hearing held upon such notice to the local
- 10 government unit as the court may direct, and upon a finding of
- 11 such failure or neglect, by writ of mandamus, require the
- 12 treasurer of the local government unit, and it shall be the duty
- 13 of such treasurer, to pay into the sinking fund for each series
- 14 of bonds or notes then outstanding, or for each guaranty or
- 15 lease rental payment, the first tax moneys or other available
- 16 revenues or moneys thereafter received in such fiscal year by
- 17 such treasurer, equally and ratably for each series for which
- 18 provision has not been made in proportion to debt service for
- 19 such year on each such series then outstanding, or the amounts
- 20 due upon guaranties or as payments with respect to lease rental
- 21 debt, as the case may be, (except that any priority on incoming
- 22 tax moneys accorded to a separate sinking fund for tax
- 23 anticipation notes under the authority of section 505, or for
- 24 short-term notes under the authority of section 505-A, shall not
- 25 be affected by this provision), until the sum on deposit in each
- 26 sinking fund shall equal the moneys that should have been
- 27 budgeted or appropriated for each such series.
- 28 Section 15. Section 1202 of the act, repealed in part
- 29 October 5, 1980 (P.L.693, No.142), is amended to read:
- 30 Section 1202. Failure to Pay Principal or Interest. -- (a) If

- 1 a local government unit fails or neglects to pay or cause to be
- 2 paid the interest or principal on any of its general obligation
- 3 bonds or notes, or tax anticipation notes, or short-term notes,
- 4 as the same becomes due and payable whether at the stated
- 5 maturity date or upon an unrevoked call for prior redemption, or
- 6 to perform its payment obligations with respect to any lease
- 7 rental debt or guaranteed revenue bonds or notes, and such
- 8 failure shall continue for thirty days, the holder thereof
- 9 shall, subject to priorities created under sections 505, 505-A,
- 10 1201 and 1203 of this act and to any limitations upon individual
- 11 rights of action properly provided in the bond ordinance or any
- 12 indenture, have the right to recover the amount due in an action
- 13 in the court of common pleas. The judgment recovered shall have
- 14 an appropriate priority upon the moneys next coming into the
- 15 treasury of the local government unit and shall be a judgment
- 16 upon which funding bonds may be issued pursuant to Article V of
- 17 this act.
- 18 (b) If a local government unit fails or neglects to pay or
- 19 cause to be paid the principal of or the interest upon any
- 20 revenue bond or note as the same shall become due, whether at
- 21 the stated maturity or upon call for prior redemption, the
- 22 holder thereof shall, subject to priorities created under
- 23 sections 505, <u>505-A</u>, 1202 and 1203 of this act and to any
- 24 limitations upon individual rights of action properly provided
- 25 in the bond ordinance or any indenture, have the right to
- 26 recover the amount due in an action in the court of common pleas
- 27 but the judgment shall be limited to payment out of the
- 28 assessments, revenues, rates, rents, tolls and charges from the
- 29 project which are pledged for the payment of such bonds or
- 30 notes.

- 1 Section 16. Sections 1303 and 1304 of the act are amended to
- 2 read:
- 3 Section 1303. Exemption of Bonds and Notes from Taxation in
- 4 Pennsylvania. -- The Commonwealth does hereby pledge to and agree
- 5 with any person, firm, or corporation or Federal Agency
- 6 subscribing to or acquiring any bonds or notes, including tax
- 7 anticipation notes and short-term notes issued by any local
- 8 government unit pursuant to the provisions of this act or the
- 9 act approved June 25, 1941, as amended, that such bonds or
- 10 notes, their transfer and the income therefrom (including any
- 11 profits made on the sale thereof) shall at all times be free
- 12 from taxation for State and local purposes within the
- 13 Commonwealth of Pennsylvania, but this exemption shall not
- 14 extend to gift, estate, succession or inheritance taxes or any
- 15 other taxes not levied directly on the bonds or notes, the
- 16 transfer thereof, the income therefrom, or the realization of
- 17 profits on the sale thereof.
- 18 Section 1304. Exclusive Method of Borrowing on Bonds or
- 19 Notes, Including Tax Anticipation Notes <u>and Short-Term Notes</u>.--
- 20 Hereafter a local government unit, as defined in this act, may
- 21 borrow money on bonds or notes, including tax anticipation notes
- 22 <u>and short-term notes</u>, only as provided in this act, it being the
- 23 intention that this act shall provide an exclusive and uniform
- 24 system on the subjects covered by this act: Provided, however,
- 25 That school districts of the first class may for their first
- 26 four full fiscal years following the effective date of this act
- 27 borrow on tax anticipation notes and other short term borrowing
- 28 authority in accordance with prior law.
- 29 Section 17. This act shall take effect immediately.