## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## **SENATE BILL** No. 1069 <sup>Session of</sup> 2018

INTRODUCED BY COSTA, BREWSTER, FONTANA, RESCHENTHALER, VULAKOVICH, MENSCH, TARTAGLIONE, HUGHES AND WARD, MARCH 15, 2018

REFERRED TO LOCAL GOVERNMENT, MARCH 15, 2018

## AN ACT

| 1<br>2<br>3<br>4<br>5<br>6<br>7<br>8 | Amending the act of July 28, 1953 (P.L.723, No.230), entitled<br>"An act relating to counties of the second class and second<br>class A; amending, revising, consolidating and changing the<br>laws relating thereto," providing for the voluntary<br>dissolution of the existing form of governance of a municipal<br>corporation located in a county of the second class and the<br>creation of unincorporated districts of counties of the<br>second class; authorizing the county to assume responsibility |
|--------------------------------------|--|
| 9                                    | for the governance of the municipal corporation and delivery   |
| 10<br>11<br>12<br>13                 | of public services to the citizens residing in the municipal<br>corporation through the administration of an unincorporated<br>district; and authorizing unincorporated district advisory<br>committees.   |
| 14                                   | The General Assembly of the Commonwealth of Pennsylvania   |
| 15                                   | hereby enacts as follows:  |
| 16                                   | Section 1. The act of July 28, 1953 (P.L.723, No.230), known   |
| 17                                   | as the Second Class County Code, is amended by adding an article   |
| 18                                   | to read:   |
| 19                                   | ARTICLE XXXI-D   |
| 20                                   | CREATION OF UNINCORPORATED DISTRICTS FOR THE   |
| 21                                   | GOVERNANCE OF DISSOLVED MUNICIPAL CORPORATIONS   |
| 22                                   | WITHIN COUNTIES OF THE SECOND CLASS  |
| 23                                   | Section 3101-D. Scope of article.  |

| 1   | This article relates to unincorporated districts of counties         |
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| 2   | of the second class.   |
| 3   | Section 3102-D. Legislative findings.                                |
| 4   | The General Assembly finds and declares as follows:                  |
| 5   | (1) While the electors of this Commonwealth have long                |
| 6   | had procedures by which to create new municipalities, the            |
| 7   | <u>General Assembly may also provide a means whereby electors of</u> |
| 8   | municipalities may unilaterally terminate their municipal            |
| 9   | corporations.  |
| 10  | (2) The electors residing in a municipal corporation                 |
| 11  | located in a county of the second class should have the right        |
| 12  | to voluntarily dissolve their existing form of government and        |
| 13  | transfer all powers, duties and responsibilities for the             |
| 14  | governance of the municipal corporation to an unincorporated         |
| 15  | district administered by a county of the second class if the         |
| 16  | electors believe that the county would be able to provide for        |
| 17  | more efficient and effective municipal services.                     |
| 18  | (3) Article IX of the Constitution of Pennsylvania                   |
| 19  | authorizes the governing body of a municipality to cooperate,        |
| 20  | transfer or delegate any function, power or responsibility,          |
| 21  | by mutual agreement, to another municipality, district or            |
| 22  | newly created governmental unit.                                     |
| 23  | (4) The dissolution of the existing form of government               |
| 24  | for a municipal corporation and the substitution of an               |
| 25  | unincorporated district as a new form of government                  |
| 26  | administered by the county is authorized by Article IX of the        |
| 27  | Constitution of Pennsylvania, which provides broad authority         |
| 28  | to the General Assembly to provide for local government.             |
| 29  | (5) It is appropriate for an unincorporated district to              |
| 30  | transfer administrative functions to the county under section        |
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| 1   | 5 of Article IX of the Constitution of Pennsylvania, which       |
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| 2   | provides that a municipality may delegate or transfer any        |
| 3   | function, power or responsibility to another municipality,       |
| 4   | including a county.  |
| 5   | (6) In recognition of the problems faced by certain              |
| 6   | municipal corporations located within counties of the second     |
| 7   | class and the shared benefits available to other                 |
| 8   | municipalities, it is appropriate for the General Assembly to    |
| 9   | authorize the creation of unincorporated districts within        |
| 10  | counties of the second class.                                    |
| 11  | <u>Section 3103-D. Definitions.</u>                              |
| 12  | The following words and phrases when used in this article        |
| 13  | shall have the meanings given to them in this section unless the |
| 14  | context clearly indicates otherwise:                             |
| 15  | "Administrative code." The ordinance of the county providing     |
| 16  | for the administration and operation of the county's government  |
| 17  | consistent with the county's home rule charter or a successor    |
| 18  | law or ordinance.  |
| 19  | "County." A county of the second class in which a municipal      |
| 20  | corporation is entirely located.                                 |
| 21  | "County council." The elected legislative body of a county       |
| 22  | elected in accordance with the home rule charter or a successor  |
| 23  | or successors to the legislative duties and responsibilities of  |
| 24  | the elected legislative body.                                    |
| 25  | "County executive." The county executive of a county elected     |
| 26  | in accordance with the home rule charter or a successor or       |
| 27  | successors to the executive duties and responsibilities of the   |
| 28  | county executive.  |
| 29  | "County manager." An appointed chief administrative officer      |
| 30  | of a county responsible to the county executive for the          |
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| 1  | administration of the day-to-day operations and administration  |
|--|---|
| 2  | of county government or a successor or successors to the  |
| 3  | operational and administrative duties and responsibilities of   |
| 4  | the chief administrative officer.   |
| 5  | "Dissolution." Replacement of the existing form of  |
| 6  | governance of a municipal corporation with an unincorporated  |
| 7  | district administered by a county.  |
| 8  | "Dissolved municipality." A municipal corporation whose   |
| 9  | electors have voted to voluntarily dissolve the municipal   |
| 10   | corporation's existing form of governance and to have the county  |
| 11   | assume all powers, duties and responsibilities for governance of  |
| 12   | the municipal corporation and delivery of public services   |
| 13   | through the administration of an unincorporated district.   |
| 14   | "District advisory committee." A body appointed to advise a   |
| 15   | county manager concerning matters related to the governance of a  |
| 16   | dissolved municipality that has become an unincorporated  |
| 17   | district of the county.   |
|  |   |
| 18   | "Electors." The registered voters of a municipal corporation  |
| 18<br>19   | "Electors." The registered voters of a municipal corporation<br>seeking to voluntarily dissolve the existing form of governance   |
| 19   |   |
| 19   | seeking to voluntarily dissolve the existing form of governance   |
| 19<br>20   | seeking to voluntarily dissolve the existing form of governance<br>of a municipal corporation in which the electors reside and to   |
| 19<br>20<br>21                                     | seeking to voluntarily dissolve the existing form of governance<br>of a municipal corporation in which the electors reside and to<br>have the county assume all powers, duties and responsibilities   |
| 19<br>20<br>21<br>22                               | seeking to voluntarily dissolve the existing form of governance<br>of a municipal corporation in which the electors reside and to<br>have the county assume all powers, duties and responsibilities<br>for governance of the municipal corporation and delivery of  |
| 19<br>20<br>21<br>22<br>23                         | seeking to voluntarily dissolve the existing form of governance<br>of a municipal corporation in which the electors reside and to<br>have the county assume all powers, duties and responsibilities<br>for governance of the municipal corporation and delivery of<br>public services through the administration of an unincorporated   |
| 19<br>20<br>21<br>22<br>23<br>24                   | seeking to voluntarily dissolve the existing form of governance<br>of a municipal corporation in which the electors reside and to<br>have the county assume all powers, duties and responsibilities<br>for governance of the municipal corporation and delivery of<br>public services through the administration of an unincorporated<br>district or the registered voters in an unincorporated district  |
| 19<br>20<br>21<br>22<br>23<br>24<br>25             | seeking to voluntarily dissolve the existing form of governance<br>of a municipal corporation in which the electors reside and to<br>have the county assume all powers, duties and responsibilities<br>for governance of the municipal corporation and delivery of<br>public services through the administration of an unincorporated<br>district or the registered voters in an unincorporated district<br>of the county seeking to reestablish the dissolved municipality   |
| 19<br>20<br>21<br>22<br>23<br>24<br>25<br>26       | seeking to voluntarily dissolve the existing form of governance<br>of a municipal corporation in which the electors reside and to<br>have the county assume all powers, duties and responsibilities<br>for governance of the municipal corporation and delivery of<br>public services through the administration of an unincorporated<br>district or the registered voters in an unincorporated district<br>of the county seeking to reestablish the dissolved municipality<br>as a separate municipal corporation.   |
| 19<br>20<br>21<br>22<br>23<br>24<br>25<br>26<br>27 | <pre>seeking to voluntarily dissolve the existing form of governance<br/>of a municipal corporation in which the electors reside and to<br/>have the county assume all powers, duties and responsibilities<br/>for governance of the municipal corporation and delivery of<br/>public services through the administration of an unincorporated<br/>district or the registered voters in an unincorporated district<br/>of the county seeking to reestablish the dissolved municipality<br/>as a separate municipal corporation.<br/>"Governing body." Any of the following:</pre> |

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| 1  | (3) The board of supervisors in a township of the second         |  |
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| 2  | <u>class.</u>  |  |
| 3  | (4) The elected legislative body in a home rule                  |  |
| 4  | municipality.  |  |
| 5  | "Home rule charter." The home rule charter of a home rule        |  |
| 6  | municipality, including the home rule charter of a county.       |  |
| 7  | "Municipal corporation." A city, borough, incorporated town,     |  |
| 8  | township or home rule municipality with a population of 10,000   |  |
| 9  | or less and located entirely in a county.                        |  |
| 10 | "Official action." A vote taken by the governing body at a       |  |
| 11 | public meeting.  |  |
| 12 | "Unincorporated district." The name of the geographical          |  |
| 13 | territory encompassing a dissolved municipality.                 |  |
| 14 | Section 3104-D. Initiation of municipal corporation              |  |
| 15 | dissolution.   |  |
| 16 | (a) FindingsIf the governing body of a municipal                 |  |
| 17 | corporation finds that the residents of the municipal            |  |
| 18 | corporation would be better served by the administration of      |  |
| 19 | municipal services by the county, the governing body may seek to |  |
| 20 | provide for the dissolution of the municipal corporation under   |  |
| 21 | this article.  |  |
| 22 | (b) Resolution of preliminary interest                           |  |
| 23 | (1) The governing body of a municipal corporation shall          |  |
| 24 | indicate its interest in exploring dissolution of the            |  |
| 25 | municipal corporation by adopting a nonbinding resolution of     |  |
| 26 | preliminary interest. In the resolution, the governing body      |  |
| 27 | of the municipal corporation shall expressly authorize its       |  |
| 28 | elected and appointed officials and officers to enter into       |  |
| 29 | formal discussions with the county concerning the preparation    |  |
| 30 | of an essential services transition plan as part of an           |  |
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| 1  | intergovernmental cooperation agreement under the provisions  |
|----|---|
| 2  | of 53 Pa.C.S. Ch. 23 Subch. A (relating to intergovernmental  |
| 3  | cooperation) under which the existing form of governance of   |
| 4  | the municipal corporation would be voluntarily dissolved      |
| 5  | following an affirmative vote by the electors of the          |
| 6  | municipal corporation at a referendum and all powers, duties  |
| 7  | and responsibilities for the governance of the municipal      |
| 8  | corporation and delivery of public services to the citizens   |
| 9  | residing in the municipal corporation eventually would be     |
| 10 | transferred to and exercised by the county through the        |
| 11 | administration of an unincorporated district.                 |
| 12 | (2) The governing body of a municipal corporation shall       |
| 13 | transmit a certified copy of its adopted resolution of        |
| 14 | preliminary interest to the county manager.                   |
| 15 | (3) Within 10 business days of the receipt of the             |
| 16 | certified copy of the municipal corporation's resolution of   |
| 17 | preliminary interest, the county manager or the manager's     |
| 18 | authorized representative or delegate shall contact the       |
| 19 | authorized officer or representative of the municipal         |
| 20 | corporation to begin formal discussions on the development of |
| 21 | an essential services transition plan as part of an           |
| 22 | intergovernmental cooperation agreement under the provisions  |
| 23 | of 53 Pa.C.S. Ch. 23 (relating to general provisions) under   |
| 24 | which the existing form of governance of the municipal        |
| 25 | corporation would be dissolved and all powers, duties and     |
| 26 | responsibilities for the governance of the municipal          |
| 27 | corporation and for delivery of public services to the        |
| 28 | citizens residing in the municipal corporation would be       |
| 29 | transferred to and exercised by the county through an         |
| 30 | unincorporated district.                                      |
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| 1   | Section 3105-D. Development of essential services transition     |
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| 2   | plan and time period for development of plan.                    |
| 3   | (a) Proposed plan and intergovernmental agreementThe             |
| 4   | authorized representatives of the municipal corporation and the  |
| 5   | county shall confer and prepare a written proposed essential     |
| 6   | services transition plan as a part of an intergovernmental       |
| 7   | cooperation agreement under the provisions of 53 Pa.C.S. Ch. 23  |
| 8   | (relating to general provisions) under which the existing form   |
| 9   | of governance of the municipal corporation would be dissolved    |
| 10  | and all powers, duties and responsibilities for the governance   |
| 11  | of the municipal corporation and delivery of public services to  |
| 12  | the citizens residing in the municipal corporation would be      |
| 13  | transferred to and exercised by the county through an            |
| 14  | unincorporated district.   |
| 15  | (b) Time period to complete proposed plan and                    |
| 16  | intergovernmental agreementThe proposed intergovernmental        |
| 17  | cooperation agreement with the proposed essential services       |
| 18  | transition plan shall be completed by the authorized             |
| 19  | representatives of the county and the municipal corporation      |
| 20  | within 180 days of the date agreed upon as the commencement date |
| 21  | of discussions concerning the development of the essential       |
| 22  | services transition plan as part of the intergovernmental        |
| 23  | cooperation agreement.   |
| 24  | (c) Intergovernmental cooperationDuring the 180-day              |
| 25  | period of the development of the essential services transition   |
| 26  | plan as part of the intergovernmental cooperation agreement      |
| 27  | between the county and the municipal corporation, the county and |
| 28  | the municipal corporation shall exchange information and provide |
| 29  | records and other necessary documents as may be reasonably       |
| 30  | requested to assist in the preparation of the agreement.         |
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| 1   | (d) Extension   |
|-----|---|
| 2   | (1) If a final proposed essential services transition             |
| 3   | plan as part of the intergovernmental cooperation agreement       |
| 4   | is not completed by the end of the 180-day period in              |
| 5   | subsection (b), the time period for the development of the        |
| 6   | essential services transition plan may be extended by mutual      |
| 7   | agreement of the county and the municipal corporation for an      |
| 8   | <u>additional 90 days.</u>  |
| 9   | (2) If the county and the municipal corporation cannot            |
| 10  | reach an agreement on a final proposed essential services         |
| 11  | transition plan by the end of the additional 90-day period,       |
| 12  | then all discussions concerning possible dissolution of the       |
| 13  | municipal corporation and replacement of its governance by an     |
| 14  | unincorporated district administered by the county shall be       |
| 15  | concluded.  |
| 16  | (e) Costs and expensesThe county and the municipal                |
| 17  | corporation shall bear their own costs and expenses incurred      |
| 18  | during the development of the essential services transition       |
| 19  | <u>plan.</u>  |
| 20  | Section 3106-D. Essential services transition plan.               |
| 21  | (a) ContentIn addition to the requirements contained in           |
| 22  | 53 Pa.C.S. § 2307 (relating to content of ordinance), the         |
| 23  | intergovernmental cooperation agreement created under section     |
| 24  | <u>3105-D shall include a written proposed essential services</u> |
| 25  | transition plan. The plan shall provide for, but, not be limited  |
| 26  | to, the following matters:  |
| 27  | (1) Establishment of the name of the district. A                  |
| 28  | district established by this article shall be named "The          |
| 29  | Unincorporated District of of County."                            |
| 30  | (2) Disposition and handling of debts and obligations of          |
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1 the municipal corporation. (3) Disposition and handling of suits, claims and 2 demands against the municipal corporation. 3 (4) The closing or transfer of all accounts of the 4 5 municipal corporation. (5) The status, number and role of employees of the 6 municipal corporation and modifications to or rescission of 7 collective bargaining agreements applicable to the employees 8 9 in accordance with applicable laws. 10 (6) The disposition of each ongoing contract to which the municipal corporation is a party. The proposed essential 11 12 services transition plan may provide for the disposition of 13 each contract by making the county a successor to the 14 contract with the assent of other parties to the contract or the termination or modification of the contract according to 15 16 the contract's terms. 17 (7) Disposition of all real and personal property and other assets of the municipal corporation by sale, lease or 18 19 conveyance. The proceeds of a disposition shall be used for 20 the exclusive benefit of the residents of the municipal 21 corporation and may be applied for the following purposes: 22 (i) Payment of outstanding debt obligations to the 23 municipal corporation. 24 (ii) Provision of municipal services to the electors 25 of the municipal corporation. 26 (8) A consolidation of ordinances of the municipal 27 corporation related to the health, safety or general welfare of the residents of the district and land use that the county 28 29 and the municipal corporation determine will remain in effect 30 within the district following the dissolution of the

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| 1  | municipal corporation.                                       |
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| 2  | (9) (i) The rates of taxes and fees that shall apply in      |
| 3  | the unincorporated district beginning on the date of the     |
| 4  | dissolution of the municipal corporation.                    |
| 5  | (ii) This paragraph shall apply to any tax that the          |
| 6  | municipal corporation may levy by its municipal code or      |
| 7  | the act of December 31, 1965 (P.L.1257, No.511), known as    |
| 8  | The Local Tax Enabling Act.                                  |
| 9  | (10) Local emergency management in accordance with the       |
| 10 | plan and program of the Pennsylvania Emergency Management    |
| 11 | Agency. The plan shall provide for the district in a         |
| 12 | substantially similar manner as plans required for a         |
| 13 | political subdivision under 35 Pa.C.S. Ch. 75 Subch. A       |
| 14 | (relating to general provisions). The proposed essential     |
| 15 | services transition plan shall include a procedure for a     |
| 16 | declaration of a disaster emergency to be made in the        |
| 17 | district and the designation of a local coordinator of       |
| 18 | emergency management.  |
| 19 | (11) The disposition and storage of all books, records,      |
| 20 | deeds, papers and other important documents.                 |
| 21 | (12) The status, funding, payment and future                 |
| 22 | administration of pensions and pension plans administered by |
| 23 | the municipal corporation or on behalf of the municipal      |
| 24 | corporation by a third party.                                |
| 25 | (13) The level and mode of delivery of municipal             |
| 26 | services.  |
| 27 | (14) A proposed operating and capital budget that may        |
| 28 | include a capital improvement plan and tax and fee rates.    |
| 29 | (15) Outstanding delinguent taxes and debts and              |
| 30 | assignment of the delinguent taxes and debts for collection. |
|    |  |

| 1      | (16) The formation of the district advisory committee         |
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| 2      | which shall be consistent with section 3112-D and the powers  |
| 3      | and duties provided under this article. The plan shall        |
| 4      | provide for the methods of appointment, removal and           |
| 5      | designation of a chair and terms of the members of the        |
| 6      | <u>committee.</u>   |
| 7      | (17) Any other matter or item determined by the county        |
| 8      | and the municipal corporation to be germane to the future     |
| 9      | governance of the municipal corporation by an unincorporated  |
| 10     | district administered by the county.                          |
| 11     | (b) Public notice   |
| 12     | (1) Notwithstanding the provisions of 53 Pa.C.S. Ch. 23       |
| 13     | (relating to general provisions), not less than 45 days       |
| 14     | before executing the proposed essential services transition   |
| 15     | plan as a part of an intergovernmental cooperation agreement  |
| 16     | under subsection (a), the municipal corporation shall publish |
| 17     | in at least one newspaper of general circulation a            |
| 18     | notification of the hearing under subsection (c) and a brief  |
| 19     | summary prepared by the solicitor of the municipal            |
| 20     | corporation of the proposed intergovernmental cooperation     |
| 21     | agreement stating all the provisions of the proposed          |
| 22     | essential services transition plan between the county and the |
| 23     | municipal corporation in reasonable detail and a reference to |
| 24     | the office or other place where copies of the proposed        |
| 25     | intergovernmental cooperation agreement may be examined.      |
| 26     | (2) The proposed intergovernmental cooperation agreement      |
| 27     | shall also be published on the publicly accessible Internet   |
| 28     | website of the county and the municipal corporation, where    |
| 29     | the publicly accessible Internet website has been previously  |
| 30     | established.  |
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1 (c) Public hearing.--

| 2  | (1) At least 15 days after the publication of the notice         |
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| 3  | under subsection (b), the governing body of the municipal        |
| 4  | corporation shall hold a public hearing, located in the          |
| 5  | municipal corporation, to present a summary of the proposed      |
| 6  | agreement and accept public comment on the proposed essential    |
| 7  | services transition plan.  |
| 8  | (2) Two members of county council, one of whom shall be          |
| 9  | the member who represents the municipal corporation on the       |
| 10 | county council, the county executive of the county or the        |
| 11 | county executive's designee and such other representatives of    |
| 12 | the county who the county executive deems necessary, shall       |
| 13 | attend the public hearing to provide information on the          |
| 14 | proposed intergovernmental cooperation agreement and to          |
| 15 | receive public comments.   |
| 16 | (d) Revisions following public hearingA revision made to         |
| 17 | the proposed essential services transition plan as a part of an  |
| 18 | intergovernmental cooperation agreement after the public hearing |
| 19 | shall be made available for public examination and published on  |
| 20 | the publicly accessible Internet website as provided under       |
| 21 | subsection (b), at least 15 days prior to final approval and the |
| 22 | execution of the agreement by the governing body of the          |
| 23 | municipal corporation.   |
| 24 | (e) Final approval of essential services transition plan         |
| 25 | (1) (i) The governing body of the municipal corporation          |
| 26 | shall take official action on an ordinance to adopt the          |
| 27 | final proposed intergovernmental cooperation agreement           |
| 28 | under the provisions of 53 Pa.C.S. Ch. 23 at a regularly         |
| 29 | scheduled meeting or at a special meeting called to              |
| 30 | consider the final proposed agreement.                           |
|    |  |

| 1                 | (ii) If the governing body of the municipal               |
|-------------------|---|
| 2                 | corporation approves the ordinance to adopt the final     |
| 3                 | proposed intergovernmental cooperation agreement, the     |
| 4                 | ordinance of the municipal corporation shall become       |
| 5                 | effective only as provided in section 3107-D(b)(4). The   |
| 6                 | municipal corporation, through its authorized             |
| 7                 | representative or delegate, shall execute the final       |
| 8                 | proposed intergovernmental cooperation agreement and      |
| 9                 | transmit the signed agreement and certified copies of its |
| 10                | official action approving the final proposed agreement to |
| 11                | county council, the county executive and the county       |
| 12                | manager.  |
| 13                | (iii) If the governing body of the municipal              |
| 14                | corporation disapproves the ordinance to adopt the final  |
| 15                | proposed intergovernmental cooperation agreement, the     |
| 16                | municipal corporation shall transmit official notice of   |
| 17                | the disapproval of the final proposed agreement to the    |
| 18                | county council, the county executive and the county       |
| 19                | manager.  |
| 20                | <u>(iv) Upon receipt of notice of disapproval of the</u>  |
| 21                | final proposed agreement, the possible dissolution of the |
| 22                | municipal corporation and replacement of its governance   |
| 23                | by an unincorporated district administered by the county  |
| 24                | shall be deemed to be concluded.                          |
| 25                | (2) (i) Upon receipt of a certified copy of the           |
| 26                | municipal corporation's official action approving the     |
| 27                | final proposed agreement, the county council shall take   |
| 28                | official action to approve the final proposed             |
| 29                | intergovernmental cooperation agreement by enacting a     |
| 30                | county ordinance that becomes effective as provided under |
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1 section 3111-D at a regularly scheduled meeting or at a special meeting called to consider the final proposed 2 3 agreement. (ii) If the county council takes official action to 4 5 approve the final proposed agreement, the county council shall submit the proposed county ordinance approving the 6 7 final proposed intergovernmental cooperation agreement to the county executive for approval in accordance with the 8 9 county's administrative code. 10 (iii) If the county executive signs the county ordinance or the county council overrides a veto of the 11 12 ordinance, the county manager shall execute the final 13 intergovernmental cooperation agreement on behalf of the county and transmit the signed intergovernmental 14 cooperation agreement and a certified copy of county 15 16 council's official action approving the county ordinance authorizing the final proposed agreement to the municipal 17 18 corporation. (iv) If the county council votes to disapprove the 19 county ordinance authorizing the final proposed agreement 20 21 or the county council fails to override the county executive's veto of the county ordinance authorizing the 22 23 final proposed agreement, the county council, through its 24 authorized representative or delegate, shall transmit official notice of the disapproval of the final proposed 25 26 agreement to the municipal corporation, the county executive and the county manager. 27 28 (v) Upon receipt of the notice of disapproval of the 29 final proposed agreement, the possible dissolution of the municipal corporation and replacement of its governance 30

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| 1  | by an unincorporated district administered by the county      |
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| 2  | shall be deemed to be concluded.                              |
| 3  | Section 3107-D. Referendum.                                   |
| 4  | <u>(a) Filing</u>   |
| 5  | (1) Within 30 days of the receipt of the fully signed         |
| 6  | intergovernmental cooperation agreement from the county       |
| 7  | pursuant to section 3106-D(e)(2), the governing body of the   |
| 8  | municipal corporation shall file a notice with the county     |
| 9  | board of elections requesting submission of the question of   |
| 10 | the dissolution of the municipal corporation to the voters of |
| 11 | the municipal corporation by referendum.                      |
| 12 | (2) The governing body of the municipal corporation           |
| 13 | shall include a certified copy of the signed                  |
| 14 | intergovernmental cooperation agreement with the notice of    |
| 15 | intent for holding the referendum.                            |
| 16 | (3) The governing body of the municipal corporation           |
| 17 | shall provide copies of the notice of intent filed with the   |
| 18 | county board of elections to the county council, the county   |
| 19 | executive and the county manager.                             |
| 20 | (b) Conduct of referendum                                     |
| 21 | (1) Upon receiving the notice in subsection (a), the          |
| 22 | county board of elections shall schedule a referendum to be   |
| 23 | held at the next available election occurring at least 13     |
| 24 | weeks after the municipal corporation's receipt of the signed |
| 25 | intergovernmental cooperation agreement from the county under |
| 26 | <u>section 3106-D(e)(2).</u>                                  |
| 27 | (2) The question of the referendum shall be:                  |
| 28 | Shall (name of municipal corporation) dissolve its            |
| 29 | existing form of governance and become an                     |
| 30 | unincorporated district administered by the county            |
|    |   |

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| 1  | under the essential services transition plan adopted             |
|----|--|
| 2  | (date of intergovernmental cooperation agreement)?               |
| 3  | (3) Upon certification of the election results, the              |
| 4  | county board of elections shall send notice of the results of    |
| 5  | the referendum to the governing body of the municipal            |
| 6  | corporation, the county council, the county executive, the       |
| 7  | county manager and the Department of Community and Economic      |
| 8  | Development.   |
| 9  | (4) If a majority of the electors voting on the question         |
| 10 | approve, dissolution of the municipal corporation shall occur    |
| 11 | according to the provisions of section 3108-D.                   |
| 12 | (5) No municipal corporation that has disapproved a              |
| 13 | referendum under this section shall initiate the processes       |
| 14 | for municipal dissolution under this article for a period of     |
| 15 | <u>five years.</u>   |
| 16 | Section 3108-D. Effect of dissolution.                           |
| 17 | (a) Winding-down of affairs of the municipal corporation         |
| 18 | Following certification by the county board of elections that    |
| 19 | the referendum has been approved, the governing body of the      |
| 20 | municipal corporation, with the assistance of the county, shall  |
| 21 | proceed with the orderly winding-down of the municipal           |
| 22 | corporation in accordance with the essential services transition |
| 23 | <u>plan.</u>   |
| 24 | (b) Effective date of dissolution The effective date of          |
| 25 | the dissolution of the municipal corporation shall be 180 days   |
| 26 | following the certification by the county board of elections     |
| 27 | that the referendum has been approved. Upon the effective date   |
| 28 | of dissolution, all of the following shall occur:                |
| 29 | (1) The terms of office of all elected and appointed             |
| 30 | officers of the municipal corporation shall end.                 |
|    |  |

| 1  | (2) The essential services transition plan adopted by         |
|----|---|
| 2  | the intergovernmental cooperation agreement shall take effect |
| 3  | as a county ordinance under section 3111-D.                   |
| 4  | (3) The area formerly contained within the municipal          |
| 5  | corporation shall become an unincorporated district of the    |
| 6  | county. The district shall have the name designated in the    |
| 7  | intergovernmental cooperation agreement.                      |
| 8  | (4) The members of the district advisory committee shall      |
| 9  | be appointed according to the provisions of the essential     |
| 10 | services transition plan ordinance within 30 days.            |
| 11 | Section 3109-D. Unincorporated district of county.            |
| 12 | (a) General ruleThe area formerly contained within a          |
| 13 | municipal corporation shall, after dissolution under this     |
| 14 | article, become an unincorporated district of the county in   |
| 15 | which it is located. The unincorporated district shall be a   |
| 16 | limited purpose unit of local government established to be    |
| 17 | administered by and receive services from the county.         |
| 18 | (b) Authorized administrative authority                       |
| 19 | (1) All legislative, administrative and quasi-judicial        |
| 20 | powers of the unincorporated district shall be vested in the  |
| 21 | county.   |
| 22 | (2) The county manager, through the administrative            |
| 23 | structure that is deemed to be appropriate and necessary,     |
| 24 | shall manage the day-to-day operations of the unincorporated  |
| 25 | <u>district.</u>  |
| 26 | (3) The county manager shall prepare an annual operating      |
| 27 | and capital budget and proposed tax, fee and service charge   |
| 28 | rates for the unincorporated district for the county          |
| 29 | council's approval.   |
| 30 | (4) The county council may enact such ordinances to           |

| 1    | provide for the exercise of the powers assigned to the county |
|------|---|
| 2    | in this article and the delivery of public services to the    |
| 3    | citizens residing in the unincorporated district as the       |
| 4    | <u>county council deems necessary.</u>                        |
| 5    | (c) Corporate powersThe county may exercise the following     |
| 6    | powers in the governance and administration of the            |
| 7    | unincorporated district:                                      |
| 8    | (1) Any power which would have been conferred upon the        |
| 9    | municipal corporation prior to its dissolution by the laws of |
| 10   | this Commonwealth relating to the municipal corporation,      |
| 11   | including, but not limited to, the municipal code applicable  |
| 12   | to the dissolved municipality or the home rule charter of the |
| 13   | municipal corporation.  |
| 14   | (2) Any power conferred by statute upon all                   |
| 15   | municipalities in this Commonwealth or all municipalities of  |
| 16   | the class that the municipal corporation had been prior to    |
| 17   | dissolution.  |
| 18   | (3) Any power of the county not denied by this article,       |
| 19   | the county's home rule charter, as the case may be, or the    |
| 20   | <u>Constitution of Pennsylvania.</u>                          |
| 21   | (d) District real and personal property                       |
| 22   | (1) All assets not sold by the municipal corporation          |
| 23   | during the course of the winding-down of its affairs and the  |
| 24   | date of dissolution as provided for in section 3108-D shall   |
| 25   | become the property of the unincorporated district. Proceeds  |
| 26   | resulting from the disposition of any such property shall be  |
| 27   | applied for the exclusive benefit of the residents of the     |
| 28   | <u>district.</u>  |
| 29   | (2) The county shall provide as it deems necessary and        |
| 30   | prudent for the repair and maintenance of all real property   |
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| 1  | and roadways for the benefit of the residents and property    |
|----|---|
| 2  | owners of the unincorporated district.                        |
| 3  | (3) Nothing in this subsection shall be construed to          |
| 4  | require the express approval of the General Assembly to       |
| 5  | dispose of or use any lands acquired with funds under the act |
| 6  | of June 22, 1964 (Sp.Sess., P.L.131, No.8), known as the      |
| 7  | Project 70 Land Acquisition and Borrowing Act, for purposes   |
| 8  | other than those provided by that act, except that the        |
| 9  | Commonwealth may succeed in title of the property for the     |
| 10 | limited purposes established by this subsection.              |
| 11 | <u>(e) Former municipal debt</u>                              |
| 12 | (1) All debt incurred by the municipal corporation            |
| 13 | before the establishment of the unincorporated district shall |
| 14 | be the debt of the district. The county shall provide for the |
| 15 | service of the debt from revenues collected within the        |
| 16 | <u>district.</u>  |
| 17 | (2) Nothing in this subsection shall be construed to          |
| 18 | require the county to guarantee debt incurred by a dissolved  |
| 19 | municipality or unincorporated district with revenues from    |
| 20 | the county's general fund or other source of revenue not      |
| 21 | derived from taxes collected or fees assessed for the         |
| 22 | administration of this article or gains from the sale of      |
| 23 | assets of the dissolved municipality.                         |
| 24 | <u>(f) District debt</u>                                      |
| 25 | (1) The county may incur debt designating the                 |
| 26 | unincorporated district as the promisor provided that the     |
| 27 | debt is limited to the exclusive benefit of the residents of  |
| 28 | the district. For the purposes of 53 Pa.C.S. Part VII Subpart |
| 29 | B (relating to indebtedness and borrowing), the district      |
| 30 | <u>shall constitute a local government unit.</u>              |
|    |   |

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| 1   | (2) Taxes levied by the county in the district may be a          |
|-----|--|
| 2   | form of guaranteed revenue to support the debt.                  |
| 3   | (3) Debt incurred under this subsection shall be                 |
| 4   | evaluated against the borrowing base of the district but not     |
| 5   | the county.  |
| 6   | (g) Eligibility for State grants and programsThe county          |
| 7   | may apply for and be eligible to receive any financial grant,    |
| 8   | loan or payment on behalf of the district, and the district may  |
| 9   | participate in any program for which it was eligible when it was |
| 10  | a municipal corporation, including, but not limited to,          |
| 11  | emergency grants and loans from the Commonwealth, payments       |
| 12  | distributed under the act of June 1, 1956 (1955 P.L.1944,        |
| 13  | No.655), referred to as the Liquid Fuels Tax Municipal           |
| 14  | Allocation Law, all programs administered by the Pennsylvania    |
| 15  | Infrastructure Investment Authority and all economic and         |
| 16  | community development programs funded by the Commonwealth.       |
| 17  | (h) Relationship with existing municipal and other               |
| 18  | <u>authorities preserved</u>                                     |
| 19  | (1) Authorities established to provide services to the           |
| 20  | residents and property owners of a municipal corporation         |
| 21  | prior to dissolution shall continue to serve the residents       |
| 22  | and property owners of a district, and members of the            |
| 23  | authority appointed by the governing body of the municipal       |
| 24  | corporation prior to dissolution shall continue to serve out     |
| 25  | the remainder of the members' respective terms.                  |
| 26  | (2) Notwithstanding the provisions of 53 Pa.C.S. § 5607          |
| 27  | (relating to purposes and powers) or any other provision of      |
| 28  | law, subsequent appointments to the authority board which        |
| 29  | would otherwise be made by the governing body of the             |
| 30  | municipal corporation shall be made by the county executive      |
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| 1  | in consultation with the district advisory committee subject     |
|----|--|
| 2  | to approval by the county council.                               |
| 3  | (i) Pennsylvania Construction CodeThe act of November 10,        |
| 4  | 1999 (P.L.491, No.45), known as the Pennsylvania Construction    |
| 5  | Code Act, shall apply to construction, alteration, repair and    |
| 6  | occupancy of buildings within the district as though the         |
| 7  | district were a municipality.                                    |
| 8  | (j) Continuation of local ordinances, rules and                  |
| 9  | regulations  |
| 10 | (1) Subject to the provisions of the home rule charter           |
| 11 | and the administrative code, the county council shall be         |
| 12 | vested with the power to amend, repeal or enact ordinances,      |
| 13 | rules and regulations governing an unincorporated district.      |
| 14 | (2) Unless amended or repealed by county council, all            |
| 15 | ordinances, rules and regulations of the municipal               |
| 16 | corporation in effect as of the date of dissolution shall        |
| 17 | remain in effect as if duly adopted under the county home        |
| 18 | rule charter and the administrative code and shall be            |
| 19 | enforced by the county within an unincorporated district.        |
| 20 | Section 3110-D. Revenue, taxation, fees and assessments.         |
| 21 | (a) General ruleThe county council may, acting as the            |
| 22 | governing body of the unincorporated district, enact through     |
| 23 | ordinance and resolution and the county executive, through the   |
| 24 | county manager, may enforce local tax, fee and service charges   |
| 25 | for the unincorporated district at any rate or amount as granted |
| 26 | by statute to the class of municipal corporation that the        |
| 27 | unincorporated district was prior to its dissolution under this  |
| 28 | article or under other applicable State laws, including, but not |
| 29 | limited to, the act of December 31, 1965 (P.L.1257, No.511),     |
| 30 | known as The Local Tax Enabling Act.                             |
|    |  |

1 <u>(b) Levy.--</u>

| 2   | (1) The county council shall levy and the county shall          |
|-----|---|
| 3   | collect taxes, fees and service charges authorized by           |
| 4   | subsection (a) on the subjects of taxation and fees or          |
| 5   | service charges on behalf of the unincorporated district for    |
| 6   | the operating and capital expenses of the unincorporated        |
| 7   | district.   |
| 8   | (2) If the county levies a tax on the district that             |
| 9   | would have been a taxation power of the municipal corporation   |
| 10  | prior to dissolution, revenue derived from the levy shall be    |
| 11  | restricted to the exclusive benefit of the district.            |
| 12  | (3) In lieu of the power specified in paragraph (1), the        |
| 13  | county may levy, on subjects fixed by law for each municipal    |
| 14  | corporation prior to dissolution, uniform taxes on all          |
| 15  | unincorporated districts within the county, provided that the   |
| 16  | revenue derived from the levy is restricted to the exclusive    |
| 17  | benefit of all districts within the county.                     |
| 18  | (c) Other revenuesIf the dissolved municipality collected       |
| 19  | or received revenue other than through taxes, fees or service   |
| 20  | charges, the same shall continue to be paid to the county after |
| 21  | dissolution, and the county shall apply the revenue to the      |
| 22  | exclusive benefit of the district.                              |
| 23  | (d) Uncollected taxes, fees and service chargesIf, after        |
| 24  | the effective date of dissolution, there are uncollected taxes, |
| 25  | fees and service charges, revenues or unsatisfied tax claims or |
| 26  | municipal claims, debts or obligations owed to the dissolved    |
| 27  | municipality, the county may take action authorized by the laws |
| 28  | of this Commonwealth to ensure that the uncollected taxes, fees |
| 29  | and service charges, revenues or unsatisfied tax claims or      |
| 30  | municipal claims, debts or obligations of the dissolved         |
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| 1    | municipality are paid to the county for the benefit of the       |
|------|--|
| 2    | <u>district.</u>   |
| 3    | Section 3111-D. Essential services transition plan ordinance.    |
| 4    | (a) Effective date of essential services transition plan         |
| 5    | ordinanceUpon the dissolution of the municipal corporation       |
| 6    | and expiration of the intergovernmental cooperation agreement,   |
| 7    | the essential services transition plan adopted by the agreement  |
| 8    | shall take effect as an ordinance of the county that applies to  |
| 9    | the unincorporated district.                                     |
| 10   | (b) Revision of essential services transition plan               |
| 11   | ordinanceThe county, through the county council, may             |
| 12   | periodically adopt, amend or repeal any provision of the         |
| 13   | essential services plan ordinance for a specific unincorporated  |
| 14   | district, provided that the residents of the district are given  |
| 15   | an opportunity to make local comment on any proposed revision to |
| 16   | the ordinance under subsection (c) prior to the governing body's |
| 17   | vote revising the ordinance.                                     |
| 18   | (c) Local comment meeting  |
| 19   | (1) If the county proposes a revision to the essential           |
| 20   | services transition plan ordinance of a specific                 |
| 21   | unincorporated district, a special joint meeting of a quorum     |
| 22   | of the district advisory committee and two members of the        |
| 23   | county council shall be convened. The chair of the district      |
| 24   | advisory committee shall preside over the meeting.               |
| 25   | (2) If the county governing body is elected by electoral         |
| 26   | district, at least one of the members of the county governing    |
| 27   | body participating in the special joint meeting shall be a       |
| 28   | member that represents at least a portion of the                 |
| 29   | unincorporated district.   |
| 30   | (3) The members of the district advisory committee and           |
| 0.01 |  |

| 1  | the county council shall permit public comment on the county  |
|----|---|
| 2  | proposal at the special joint meeting.                        |
| 3  | (4) The members of the special joint meeting shall vote       |
| 4  | on a resolution regarding the proposal to:                    |
| 5  | (i) recommend the adoption of the proposal;                   |
| 6  | (ii) recommend the adoption of the proposal with              |
| 7  | amendment;  |
| 8  | (iii) recommend against the adoption of the                   |
| 9  | proposal; or  |
| 10 | (iv) abstain from making a recommendation on the              |
| 11 | proposal.   |
| 12 | (5) The members participating in the joint special            |
| 13 | meeting shall provide notice of any resolution adopted at the |
| 14 | joint special meeting to each member of the county council.   |
| 15 | Section 3112-D. District advisory committee.                  |
| 16 | (a) Composition   |
| 17 | (1) Each unincorporated district shall establish a            |
| 18 | district advisory committee. The district advisory committee  |
| 19 | shall consist of three members, who must be electors residing |
| 20 | within the district.  |
| 21 | (2) The members of the district advisory committee shall      |
| 22 | be appointed by the county executive subject to approval by a |
| 23 | majority of the seated members of the county council.         |
| 24 | (3) The members of the district advisory committee shall      |
| 25 | serve at the pleasure of the county executive.                |
| 26 | (4) At the first meeting of each calendar year, the           |
| 27 | district advisory committee shall elect a chair who shall     |
| 28 | preside over each meeting.                                    |
| 29 |   |
|    | (b) Meetings  |

| 1  | four regularly scheduled public meetings in the                 |
|----|---|
| 2  | unincorporated district each year. The meetings shall be open   |
| 3  | meetings under 65 Pa.C.S. Ch. 7 (relating to open meetings).    |
| 4  | (2) At each meeting, the district advisory committee            |
| 5  | shall permit public comment and may provide recommendations     |
| 6  | by resolution to the county as to the governance and            |
| 7  | administration of the district.                                 |
| 8  | (3) A majority of the members of the district advisory          |
| 9  | <u>committee shall constitute a quorum.</u>                     |
| 10 | Section 3113-D. Financial assistance.                           |
| 11 | The Department of Community and Economic Development shall      |
| 12 | establish and administer, provided funds are appropriated or    |
| 13 | available for the purpose, a grant program to assist municipal  |
| 14 | corporations that are considering dissolution and formation of  |
| 15 | an unincorporated district administered by the county. Grants   |
| 16 | may be used by municipal corporations and the county to offset  |
| 17 | the cost and expenses in the development of essential services  |
| 18 | transition plans.   |
| 19 | Section 3114-D. Merger and consolidation and reestablishment of |
| 20 | or incorporation as a municipal corporation.                    |
| 21 | <u>(a) Procedure</u>  |
| 22 | (1) For the limited purpose of merging or consolidating         |
| 23 | with one or more surrounding municipalities under 53 Pa.C.S.    |
| 24 | Ch. 7 Subch. C (relating to consolidation and merger), the      |
| 25 | residents of an unincorporated district may file a petition     |
| 26 | with the county board of elections as provided in 53 Pa.C.S.    |
| 27 | <u>§§ 735 (relating to initiative of electors seeking</u>       |
| 28 | consolidation or merger without new home rule charter) and      |
| 29 | 735.1 (relating to initiative of electors seeking               |
| 30 | consolidation or merger with new home rule charter).            |
|    |   |

| 1  | (2) Residents of the district may be nominated to and           |
|----|---|
| 2  | serve on a commission formed to study merger or consolidation   |
| 3  | of the district with one or more municipalities.                |
| 4  | (3) Upon favorable action by the electorate on                  |
| 5  | consolidation or merger, the district advisory committee        |
| 6  | shall enter into a merger or consolidation agreement with the   |
| 7  | governing bodies of other municipalities in accordance with     |
| 8  | 53 Pa.C.S. § 737 (relating to consolidation or merger           |
| 9  | agreement) and the committee shall provide for the transition   |
| 10 | of the district into a consolidated or merged municipality      |
| 11 | with the same powers and duties as provided by law to           |
| 12 | governing bodies of municipalities.                             |
| 13 | (4) The district advisory committee and the county shall        |
| 14 | cooperate to expend funds for the purpose of merger,            |
| 15 | consolidation or reestablishment of the municipal corporation   |
| 16 | as provided in subsection (b).                                  |
| 17 | (b) Reestablishment of or incorporation as a municipal          |
| 18 | corporationThe electors of an unincorporated district may       |
| 19 | reestablish the territory of the district as a municipal        |
| 20 | corporation or incorporate the territory of the unincorporated  |
| 21 | district in accordance with the laws of this Commonwealth       |
| 22 | governing the establishment of the intended municipal           |
| 23 | corporation.  |
| 24 | (c) Grants permittedThe Department of Community and             |
| 25 | Economic Development or the county may issue a loan or grant    |
| 26 | authorized under applicable laws to a merged, consolidated or   |
| 27 | subsequently incorporated municipality, including the territory |
| 28 | of the district, to provide transitional assistance.            |
| 29 | (d) AssetsAll assets of the district shall be conveyed to       |
| 30 | a merged, consolidated or subsequently reestablished or         |
|    |   |

| 1  | incorporated municipality, including the territory of the        |
|----|--|
| 2  | <u>district.</u>   |
| 3  | (e) Assumption of debtAll debt obligations for which the         |
| 4  | district is the promisor shall be assumed by a merged,           |
| 5  | consolidated or subsequently reestablished or incorporated       |
| 6  | municipality, including the territory of the district.           |
| 7  | <u>Section 3115-D. Severability.</u>                             |
| 8  | The provisions of this article are severable. If any             |
| 9  | provision of this article or its application to any person or    |
| 10 | circumstances is held to be invalid, the invalidity shall not    |
| 11 | affect other provisions or applications of this article that can |
| 12 | be given effect without the invalid provision or application.    |
| 13 | Section 3116-D. Effect of dissolution.                           |
| 14 | The dissolution of a municipal corporation and the creation      |
| 15 | of an unincorporated district shall not affect the municipal     |
| 16 | corporation's classification as a municipality for purposes of   |
| 17 | <u>other laws.</u>   |
| 18 | Section 2. The provisions of 53 Pa.C.S. Ch. 29 are repealed      |
| 19 | to the extent that they are inconsistent with the provisions of  |
| 20 | this act.  |
| 21 | Section 3. This act shall take effect immediately.               |

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