THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

No. 1066 Session of 2018

INTRODUCED BY MENSCH, FONTANA, SCARNATI, GORDNER, COSTA, SCHWANK, TARTAGLIONE, RAFFERTY, RESCHENTHALER, MARTIN, ARGALL, YUDICHAK, VULAKOVICH, SCAVELLO, BOSCOLA, BLAKE, HUGHES, STEFANO, WARD, BROOKS, BARTOLOTTA AND BREWSTER, MARCH 16, 2018

REFERRED TO URBAN AFFAIRS AND HOUSING, MARCH 16, 2018

AN ACT

- 1 Providing for the establishment of first-time home buyer savings 2 accounts for first-time home buyers in this Commonwealth.
- 3 The General Assembly of the Commonwealth of Pennsylvania
- 4 hereby enacts as follows:
- 5 Section 1. Short title.
- 6 This act shall be known and may be cited as the Pennsylvania
- 7 First-Time Home Buyer Savings Account Act.
- 8 Section 2. Definitions.
- 9 The following words and phrases when used in this act shall
- 10 have the meanings given to them in this section unless the
- 11 context clearly indicates otherwise:
- "Account holder." An individual who establishes,
- 13 individually or jointly, a first-time home buyer savings
- 14 account.
- 15 "Allowable closing costs." A disbursement listed on a
- 16 settlement statement for the purchase of a single-family

- 1 residence in this Commonwealth by a qualified beneficiary.
- 2 "Department." The Department of Revenue of the Commonwealth.
- 3 "Eligible costs." The down payment and allowable closing
- 4 costs for the purchase of a single-family residence in this
- 5 Commonwealth by a qualified beneficiary. Eligible costs shall
- 6 not include costs incurred prior to the establishment of a
- 7 first-time home buyer savings account.
- 8 "Financial institution." A bank, trust company, savings
- 9 institution, industrial loan association, consumer finance
- 10 company, credit union, insurance company, safe deposit company,
- 11 money market mutual fund, benefit association or similar entity
- 12 authorized to do business in this Commonwealth.
- 13 "First-time home buyer." An individual who resides in this
- 14 Commonwealth and has not owned or purchased, either individually
- 15 or jointly, a single-family residence during the three-year
- 16 period prior to the purchase date of a single-family residence.
- 17 "First-time home buyer savings account." An account
- 18 established under section 3.
- "Qualified beneficiary." A first-time home buyer who is
- 20 designated as a qualified beneficiary by the account holder of
- 21 the first-time home buyer savings account.
- "Settlement statement." A statement of receipts and
- 23 disbursements from a real estate transaction, including a
- 24 statement prescribed under the Real Estate Settlement Procedures
- 25 Act of 1974 (Public Law 93-533, 88 Stat. 1724).
- "Single-family residence." A single-family residence owned
- 27 and occupied by a qualified beneficiary as the qualified
- 28 beneficiary's principal residence, which may include a
- 29 manufactured home, trailer, mobile home or a unit in a
- 30 condominium, cooperative or planned community.

- 1 "Tax Reform Code of 1971." The act of March 4, 1971 (P.L.6,
- 2 No.2), known as the Tax Reform Code of 1971.
- 3 Section 3. Establishment of first-time home buyer savings
- 4 account.
- 5 (a) Designation of first-time home buyer savings account. --
- 6 Beginning January 1, 2019, an individual may open a first-time
- 7 home buyer savings account with a financial institution.
- 8 (b) Designation of qualified beneficiary. -- An account holder
- 9 shall designate no more than one first-time home buyer as the
- 10 qualified beneficiary of a first-time home buyer savings
- 11 account. The account holder may designate himself as the
- 12 qualified beneficiary and may change the designated qualified
- 13 beneficiary at any time. The account holder shall declare the
- 14 qualified beneficiary on the annual personal income tax return
- 15 required under the Tax Reform Code of 1971 for the tax year in
- 16 which the first-time home buyer savings account is established
- 17 and for any year in which the qualified beneficiary is changed.
- 18 (c) Use of first-time home buyer savings account. -- Funds
- 19 from a first-time home buyer savings account may only be used to
- 20 pay or reimburse a qualified beneficiary's eligible costs for
- 21 the purchase of a single-family residence in this Commonwealth.
- 22 (d) Expenses. -- The account holder may not use funds held in
- 23 a first-time home buyer savings account to pay expenses of
- 24 administering the account, except that a service fee may be
- 25 deducted from the account by a financial institution in which
- 26 the first-time home buyer savings account is held.
- 27 (e) Joint account holders.--An account holder may jointly
- 28 own a first-time home buyer savings account with another person
- 29 if the joint account holders file a joint personal income tax
- 30 return under Article III of the Tax Reform Code of 1971.

- 1 (f) Qualified beneficiary of more than one account.--An
- 2 individual may be designated as the qualified beneficiary on
- 3 more than one first-time buyer savings account.
- 4 (g) Contributions to account. -- Subject to the limitations
- 5 under section 4(d), an individual other than the account holder
- 6 may contribute to a first-time home buyer savings account.
- 7 (h) Transfer of funds. -- An account holder may withdraw funds
- 8 from a first-time home buyer savings account and deposit the
- 9 funds in a new first-time home buyer savings account held by the
- 10 same or a different financial institution.
- 11 Section 4. Deduction and exclusion from taxable income.
- 12 (a) Deduction of contributions.--Except as otherwise
- 13 provided under subsection (c), the amount contributed by an
- 14 account holder to a first-time home buyer savings account during
- 15 each tax year:
- 16 (1) may not exceed \$5,000 for an account holder who
- files an individual personal income tax return or \$10,000 for
- 18 joint account holders who file a joint personal income tax
- 19 return; and
- 20 (2) shall be deductible from the taxable income of the
- 21 account holder under Article III of the Tax Reform Code of
- 22 1971 during the tax year the contribution was made.
- 23 (b) Exclusion of earnings. -- Except as otherwise provided
- 24 under subsection (c), the amount of earnings on a first-time
- 25 home buyer savings account during the tax year may be excluded
- 26 from the taxable income of an account holder under Article III
- 27 of the Tax Reform Code of 1971.
- 28 (c) Limitations on deductions and exclusions. -- An account
- 29 holder may claim a deduction and exclusion under this section:
- 30 (1) for a period of no more than 10 years;

- 1 (2) for an aggregate amount of principal and earnings
- 2 not to exceed \$50,000 within 10 years; or
- 3 (3) except as otherwise provided in section 3(h), if the
- 4 principal and earnings of a first-time home buyer savings
- 5 account remain in the account until a withdrawal is made for
- 6 the eligible costs relating to the purchase of a single-
- 7 family residence by a qualified beneficiary.
- 8 (d) Nonaccount holders. -- An individual other than the
- 9 account holder who deposits funds in a first-time home buyer
- 10 savings account under section 3(g) is not entitled to the
- 11 deduction and exclusion provided for under this section.
- 12 (e) Remaining funds. -- Funds in a first-time home buyer
- 13 savings account not expended on eligible costs before expiration
- 14 of the 10-year period under subsection (c)(1) shall be included
- 15 in the account holder's taxable income under Article III of the
- 16 Tax Reform Code of 1971.
- 17 (f) Application to alternative basis taxation. -- The
- 18 deduction and exclusion from taxable income shall apply to any
- 19 alternative basis for calculating taxable income under Article
- 20 III of the Tax Reform Code of 1971.
- 21 Section 5. Reporting.
- The account holder shall submit to the department all of the
- 23 following:
- 24 (1) Upon a withdrawal of funds from a first-time home
- buyer savings account, a detailed account of the eligible
- 26 costs toward which the funds were applied and a statement of
- the amount of funds remaining in the account.
- 28 (2) With the account holder's personal income tax
- 29 return:
- 30 (i) information regarding the first-time home buyer

- savings account, including a list of transactions for the
- 2 account during the tax year; and
- 3 (ii) the Form 1099 issued by the financial
- 4 institution holding the account.
- 5 Section 6. Financial institutions.
- 6 (a) Limitations on financial institutions.--A financial
- 7 institution may not be required to do any of the following:
- 8 (1) Designate an account as a first-time home buyer
- 9 savings account or designate a qualified beneficiary of an
- 10 account in a financial institution's account contracts or
- 11 systems.
- 12 (2) Track the use of money withdrawn from a first-time
- 13 home buyer savings account.
- 14 (3) Allocate funds in a first-time home buyer savings
- account among joint account holders or multiple qualified
- 16 beneficiaries.
- 17 (4) Report any information to the department or any
- 18 other governmental agency that is not otherwise required by
- 19 law.
- 20 (5) Determine if an account satisfies the requirements
- 21 to be a first-time home buyer savings account.
- 22 (6) Ensure that funds in a first-time home buyer savings
- account are used for eligible costs.
- 24 (7) Report or remit taxes or penalties related to the
- use of a first-time home buyer savings account.
- 26 (b) Distribution of funds.--Upon proof of the death of the
- 27 account holder, a financial institution shall distribute the
- 28 account in accordance with the contract terms governing the
- 29 first-time home buyer savings account.
- 30 Section 7. Withdrawal for purpose other than eligible costs.

- 1 Except as permitted under section 3(h), if an account holder
- 2 withdraws any amount from a first-time home buyer savings
- 3 account for a purpose other than eligible costs:
- 4 (1) The amount shall be included in the account holder's
- 5 taxable income under Article III of the Tax Reform Code of
- 6 1971 for the tax year the withdrawal was made.
- 7 (2) The account holder shall pay to the department a
- 8 penalty equal to 10% of the amount withdrawn. The penalty
- 9 shall not apply to funds withdrawn from an account that were:
- 10 (i) withdrawn by reason of the account holder's
- 11 death or disability; or
- 12 (ii) a disbursement of assets of the account
- pursuant to a filing for protection under the Bankruptcy
- 14 Code (11 U.S.C. § 101 et seq.).
- 15 Section 8. Department of Revenue.
- 16 (a) Duties.--The department shall prepare forms:
- 17 (1) to designate an account with a financial institution
- 18 to serve as a first-time home buyer savings account;
- 19 (2) to designate a qualified beneficiary of a first-time
- 20 home buyer savings account; and
- 21 (3) for an account holder to annually submit to the
- department detailed information regarding the first-time home
- buyer savings account, including, but not limited to, a list
- of transactions for the account during the tax year and
- 25 identifying any supporting documentation that is required to
- 26 be maintained by the account holder.
- 27 (b) Rules and regulations. -- The department may promulgate
- 28 rules and regulations necessary to administer and enforce this
- 29 act.
- 30 Section 9. Effective date.

1 This act shall take effect in 60 days.