THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE RESOLUTION No. 50 Session of 2017

INTRODUCED BY HARPER, FREEMAN, FARRY, MURT, JAMES, READSHAW, BAKER, D. COSTA, WATSON, SCHLOSSBERG, NEILSON, MILLARD, GILLEN, B. MILLER AND PICKETT, JANUARY 31, 2017

REFERRED TO COMMITTEE ON LOCAL GOVERNMENT, JANUARY 31, 2017

A RESOLUTION

1 2 3 4 5	Directing the Legislative Budget and Finance Committee to conduct a comprehensive review of the fiscal impact on Commonwealth agencies and local governmental agencies for implementation of the Right-to-Know Law and to make recommendations.
6	WHEREAS, The General Assembly enacted the act of February 14,
7	2008 (P.L.6, No.3), known as the Right-to-Know Law; and
8	WHEREAS, The Right-to-Know Law dramatically expanded
9	citizens' access to public records, financial records, judicial
10	records and legislative records across this Commonwealth; and
11	WHEREAS, The Right-to-Know Law requires State and local
12	agencies, the Senate, the House of Representatives and the
13	Judiciary to appoint:
14	(1) Open records officers who are responsible for
15	thoroughly reviewing and completely responding to Right-to-
16	Know Law requests in a timely manner.
17	(2) Appeals officers who must conduct administrative
18	appeals to review decisions made by the open records officer;
19	and

1 WHEREAS, The Right-to-Know Law is credited by many for making 2 the operation of State and local government more transparent; 3 and WHEREAS, It is believed that this new transparency in 4 government has had a dramatic fiscal impact on agencies, 5 particularly local government agencies, that must dedicate 6 7 scarce resources to the following tasks: 8 (1)Reviewing Right-to-Know Law requests and collecting 9 records responsive to the requests. 10 (2) Redacting sensitive or privileged information from 11 the records. (3) Reproducing the records. 12 13 (4) Responding to Right-to-Know Law requests; 14 and 15 WHEREAS, The Right-to-Know Law prohibits an agency from 16 adopting a policy or regulation to place a limitation on the number of records which may be requested or requiring a 17 18 requester to disclose the purpose or motive in requesting access 19 to records; and 20 WHEREAS, Agencies are prohibited from assessing administrative costs for an agency's review of records 21 requested, the search for or retrieval of documents or the staff 22 23 time or salaries for employees whose duty assignments are 24 limited due to compliance with the Right-to-Know Law; and WHEREAS, The Right-to-Know Law requires agencies to respond 25 26 to requests within five days of the date that the request is 27 made and authorizes extensions for responses of 30 days for

28 limited circumstances; and

29 WHEREAS, In their dissenting opinion, three judges of the 30 Commonwealth Court expressed their concern in *Pennsylvania*

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1 Gaming Control Board v. Office of Open Records, 48 A.3d 503,
2 (Pa. Commonwealth 2012) that the court had expanded the law so
3 that "an unaddressed request written on the back of a brown
4 paper bag and given to a Penndot plow driver by the side of the
5 road on a snowy winter night" now must be considered a valid
6 Right-to-Know Law request; and

7 WHEREAS, Numerous other appellate court decisions reviewing
8 the Right-to-Know Law have expanded the administrative and legal
9 burdens placed on State and local agencies; and

10 WHEREAS, The Right-to-Know Law limits the ability of State 11 and local agencies to recover from the fiscal impact of the 12 various tasks associated with the Right-to-Know Law requests; 13 therefore be it

RESOLVED, That the Legislative Budget and Finance Committee conduct a comprehensive review relating to the implementation of the Right-to-Know Law and prepare a report of its findings which shall include all of the following:

18 (1) Annual costs associated with administration of the
 19 Right-to-Know Law for Commonwealth, judicial and legislative
 20 agencies.

(2) Annual costs associated with the administration of the Right-to-Know Law for local agencies of various sizes and classification.

(3) Recommendations to the General Assembly on
amendments to the Right-to-Know Law which would decrease the
administrative burdens of the law on State and local
agencies.

(4) Recommendations to the General Assembly on
 amendments to the Right-to-Know Law which may be necessary to
 offset the costs associated with administration of the Right-

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1 to-Know Law for State and local agencies;

2 and be it further

3 RESOLVED, That the Legislative Budget and Finance Committee 4 submit a report of its findings to the House of Representatives 5 within one year of the adoption of this resolution.