THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 2444 Session of 2018

INTRODUCED BY ROEBUCK, J. HARRIS, BRIGGS, HARKINS, A. DAVIS, McCARTER, YOUNGBLOOD, STURLA, CALTAGIRONE, SOLOMON, KINSEY, MURT, D. COSTA, McCLINTON, DRISCOLL, HILL-EVANS, DALEY AND SCHWEYER, JUNE 6, 2018

REFERRED TO COMMITTEE ON EDUCATION, JUNE 6, 2018

AN ACT

- 1 Providing for the Pennsylvania Promise Program and the
- 2 Pennsylvania Promise Fund.
- 3 The General Assembly of the Commonwealth of Pennsylvania
- 4 hereby enacts as follows:
- 5 Section 1. Short title.
- 6 This act shall be known and may be cited as the Pennsylvania
- 7 Promise Act.
- 8 Section 2. Definitions.
- 9 The following words and phrases when used in this act shall
- 10 have the meanings given to them in this section unless the
- 11 context clearly indicates otherwise:
- "Academic year." A 12-month period commencing on or after
- 13 August 1 of the calendar year.
- 14 "Agency." The Pennsylvania Higher Education Assistance
- 15 Agency.
- 16 "Community college." An institution created under Article
- 17 XIX-A of the act of March 10, 1949 (P.L.30, No.14), known as the

- 1 Public School Code of 1949, or the act of August 24, 1963
- 2 (P.L.1132, No.484), known as the Community College Act of 1963.
- 3 "Eligible adult learner." An individual who:
- 4 (1) Is a resident of this Commonwealth at the time of
- 5 the application.
- 6 (2) Has been a domiciled resident of this Commonwealth
- 7 as determined by the agency.
- 8 (3) Is 24 years of age or older at the time of the
- 9 application.
- 10 (4) Has graduated from high school or an equivalent
- approved by the Department of Education.
- 12 (5) Has applied for and been accepted to an institution
- of higher education.
- 14 (6) Has completed a Free Application For Federal Student
- 15 Aid (FAFSA).
- 16 (7) Has applied for all available Federal Pell grants,
- 17 Pennsylvania State grants and institution grants.
- 18 "Eligible student." An individual who:
- 19 (1) Is a resident of this Commonwealth at the time of
- 20 the application.
- 21 (2) Has been a domiciled resident of this Commonwealth
- as determined by the agency.
- 23 (3) Is less than 24 years of age or is an active member
- of a branch of the armed services at the time of the
- application.
- 26 (4) Has graduated from high school or an equivalent
- 27 approved by the Department of Education within the previous
- 28 five years.
- 29 (5) Has applied for and been accepted to an institution
- of higher education.

- 1 (6) Has completed a Free Application For Federal Student
- 2 Aid (FAFSA).
- 3 (7) Has applied for all available Federal Pell grants,
- 4 Pennsylvania State grants and institution grants.
- 5 "Fees." Fixed charges to recover costs of certain services,
- 6 materials or activities provided. Fees shall not exceed the
- 7 highest fixed charges set by the Pennsylvania State System of
- 8 Higher Education's Board of Governors.
- 9 "Full-time student." An individual enrolled in an
- 10 undergraduate degree program at an institution of higher
- 11 education and registered for a minimum of 12 credits per
- 12 semester or equivalent enrollment as set by the agency.
- 13 "Fund." The Pennsylvania Promise Fund established under
- 14 section 5.
- "Institution of higher education." Any of the following:
- 16 (1) A community college.
- 17 (2) A State-owned institution.
- 18 (3) A State-related institution.
- 19 (4) The Thaddeus Stevens College of Technology.
- 20 "Part-time student." An individual enrolled in an
- 21 institution of higher education and registered for less than 12
- 22 credits per semester or equivalent enrollment as set by the
- 23 agency.
- 24 "Program." The Pennsylvania Promise Program established
- 25 under this act.
- 26 "Room and board." The standard educational expense allowance
- 27 for the most recent year as determined by the agency.
- 28 "State-owned institution." An institution which is part of
- 29 the State System of Higher Education under Article XX-A of the
- 30 Public School Code of 1949 and all branches and campuses of the

- 1 institution.
- 2 "State-related institution." The Pennsylvania State
- 3 University, Pennsylvania College of Technology, University of
- 4 Pittsburgh, Temple University, Lincoln University and associated
- 5 branch campuses of the universities.
- 6 "Tuition." An amount not to exceed the maximum undergraduate
- 7 in-state tuition rate established by the Board of Governors for
- 8 rendering educational services, as enumerated in Article XX-A of
- 9 the Public School Code of 1949. The agency, at its discretion,
- 10 may increase the maximum amount.
- 11 Section 3. Pennsylvania Promise Program.
- 12 There is established within the agency a program to be known
- 13 as the Pennsylvania Promise Program.
- 14 Section 4. Procedure.
- 15 (a) Agency. -- The agency shall administer the program and be
- 16 responsible for carrying out the provisions of this act.
- 17 (b) Regulations. -- The agency may adopt rules and regulations
- 18 necessary to administer the provisions of this act.
- 19 Section 5. Pennsylvania Promise Fund.
- 20 (a) Fund. -- A restricted receipts account shall be
- 21 established in the State Treasury and shall be known as the
- 22 Pennsylvania Promise Fund.
- 23 (b) Administration of fund. -- Money in the fund shall be
- 24 appropriated to the agency on an ongoing basis to carry out the
- 25 provisions of this act.
- 26 (c) Contributions and investment. -- The following apply:
- 27 (1) The fund may accept gifts, donations, legacies or
- any other revenues.
- 29 (2) Interest earned by the fund shall remain in the
- 30 fund.

- 1 (d) Purpose. -- Money in the fund shall be used for the
- 2 purpose set forth in this act.
- 3 (e) Allocation. -- The following shall apply:
- 4 (1) The agency shall distribute money from the fund to eliqible students in accordance with sections 6 and 7.
- 6 (2) The agency shall allocate money in the fund for eligible adult learners:
- 8 (i) In accordance with section 8.
- 9 (ii) In the following amounts:
- 10 (A) For fiscal year 2018-2019, \$12,500,000.
- 11 (B) For fiscal year 2019-2020, \$25,000,000.
- 12 (C) For fiscal year 2020-2021, \$40,000,000.
- 13 (D) For fiscal year 2021-2022 and each fiscal year thereafter, \$50,000,000.
- 15 (3) Beginning no later than the first full fiscal year
 16 after the notice in section 10 is published and each fiscal
 17 year thereafter, \$50,000,000 shall be transferred by the
 18 agency from the fund to the Department of Labor and Industry
 19 to support and enhance apprenticeship programs across this
 20 Commonwealth.
- 21 (4) Beginning no later than the first full fiscal year 22 after the notice in section 10 is published and each fiscal 23 year thereafter, no more than \$50,000,000 shall be used by 24 the agency for matching funds through the agency's work study 25 program.
- 26 (5) Notwithstanding any provisions of law to the 27 contrary, uses of funds made available under this section 28 shall be determined by the agency.
- 29 (f) Nonlapsing.--Money in the fund shall not lapse and shall 30 be available in subsequent fiscal years to be used in accordance

- 1 with the provisions of this act.
- 2 (g) Administrative fees. -- No more than 2% of the money in
- 3 the fund may be used to cover administrative costs. For purposes
- 4 of this section, administrative costs shall include marketing of
- 5 the program throughout this Commonwealth.
- 6 (h) Insufficient funds.--If during any year there are
- 7 insufficient funds available to provide scholarships or make the
- 8 transfers required under this section, the agency shall pro rate
- 9 the transfers and scholarships under sections 6 and 7.
- 10 Section 6. Scholarship for tuition and fees.
- 11 (a) Application. -- The agency shall accept applications, in a
- 12 form and manner as determined by the agency, from eligible
- 13 students for tuition and fees.
- 14 (b) Scholarship at State-owned or State-related
- 15 institution. -- An eligible student may receive a scholarship at a
- 16 State-owned institution or State-related institution for the
- 17 academic year in an amount not to exceed the outstanding tuition
- 18 and fees after Federal, State and institution grants have been
- 19 applied if the eligible student:
- 20 (1) has a total annual household income that does not
- 21 exceed \$110,000; and
- 22 (2) is enrolled full-time.
- 23 (c) Scholarship at community colleges. -- An eligible student
- 24 may receive a scholarship at a community college for the
- 25 academic year in an amount not to exceed the outstanding tuition
- 26 and fees after Federal, State and institution grants have been
- 27 applied if, at a minimum, the eligible student is enrolled full-
- 28 time.
- 29 (d) Review and approval.--
- 30 (1) The agency shall review all applications submitted

- 1 under this section.
- 2 (2) The agency may approve an application if the
- 3 application meets the requirements under subsection (b) or
- 4 (c) and if the eligible student submitting the application
- 5 meets the requirements of this act.
- 6 (e) Distribution of scholarship. -- Once an eligible student
- 7 has been approved for a scholarship for tuition and fees under
- 8 this section, the agency shall, upon receipt of an outstanding
- 9 balance from an institution of higher education, pay the
- 10 outstanding tuition and fee balance owed by the eligible student
- 11 directly to the institution of higher education.
- 12 (f) Limitation on scholarship. -- Notwithstanding any
- 13 provision of this act to the contrary, the agency may not issue
- 14 any scholarship in excess of the outstanding balance for tuition
- 15 and fees received from an institution of higher education.
- 16 (g) Renewal.--
- 17 (1) A scholarship for tuition and fees awarded to an
- 18 eligible student shall not exceed one academic year.
- 19 (2) The agency shall create an application to allow
- 20 previously approved eligible students to recertify their
- 21 eligibility.
- 22 (3) An eligible student at a State-owned or State-
- 23 related institution who has not exceeded the limitation in
- 24 subsection (i) may reapply for the scholarship for tuition
- 25 and fees if the eligible student:
- 26 (i) Is enrolled full-time.
- 27 (ii) Is making satisfactory academic progress as
- determined by the institution of higher education, unless
- the eligible student is in the first year of college.
- 30 (iii) While attending a State-owned institution or

- State-related institution, has a total annual household income that does not exceed \$110,000.
- 3 (4) An eligible student at a community college who has 4 not exceeded the limitation in subsection (i) may reapply for 5 the scholarship for tuition and fees if the eligible student:
 - (i) Is enrolled full-time or part-time.
- 7 (ii) Is making satisfactory academic progress,
 8 unless the eligible student is in the first year of
 9 college.
- (h) Continued eligibility.—An eligible student shall be
 continuously enrolled in the institution of higher education for
 the academic year which the eligible student received a
 scholarship for tuition and fees. If the eligible student is not
 continuously enrolled in the institution of higher education,
 the agency, in its discretion, may deny renewal under subsection
- 17 (i) Limitation to scholarship.--
- 18 (1) An eligible student may not receive a scholarship 19 for tuition and fees if the eligible student:
- 20 (i) While attending a community college, the
 21 eligible student has completed no more than four academic
 22 years or has earned an associate's degree, except as
 23 provided in paragraph (2).
- 24 (ii) While attending a State-owned institution or
 25 State-related institution, the eligible student has
 26 completed four academic years or has earned a bachelor's
 27 degree.
- 28 (2) A student who is otherwise eligible for a
 29 scholarship under this section may not be eligible for a
 30 scholarship for tuition and fees if the local sponsor has not

6

16

(q).

- 1 made the payment required under section 1913-A(a)(2) of the
- 2 act of March 10, 1949 (P.L.30, No.14), known as the Public
- 3 School Code of 1949.
- 4 (3) An eligible student may receive a scholarship for no
- 5 more than four academic years at an institution of higher
- 6 education.
- 7 Section 7. Scholarship for room and board.
- 8 (a) Application. -- The agency shall accept applications, in a
- 9 form and manner as determined by the agency, from eligible
- 10 students who qualify under subsections (b) and (c).
- 11 (b) Scholarship at State-owned or State-related
- 12 institution. -- An eligible student at a State-owned or State-
- 13 related institution may receive a need-based scholarship for
- 14 room and board for the academic year after Federal, State and
- 15 institution grants have been applied if the eligible student:
- 16 (1) has a total annual household income that does not
- 17 exceed \$48,000; and
- 18 (2) is enrolled full-time.
- 19 (c) Scholarship at community college. -- An eligible student
- 20 at a community college may receive a need-based scholarship for
- 21 room and board for the academic year after Federal, State and
- 22 institution grants have been applied if the eligible student:
- 23 (1) has a total annual household income that does not
- 24 exceed \$48,000; and
- 25 (2) is enrolled full-time or part-time.
- 26 (d) Review and approval. --
- 27 (1) The agency shall review all applications submitted
- 28 under this section.
- 29 (2) The agency may approve an application if the
- 30 application meets the requirements under subsection (b) or

- 1 (c) and if the eligible student meets the requirements of
- 2 this act.
- 3 (e) Distribution of scholarship at State-owned or State-
- 4 related institution. -- If an eligible student has been approved
- 5 for a scholarship for room and board under subsection (b), the
- 6 agency shall, upon receipt of an outstanding balance from the
- 7 State-owned or State-related institution of higher education,
- 8 pay the outstanding balance for room and board owed by the
- 9 eligible student directly to the institution.
- 10 (f) Distribution of scholarship at community colleges.--If
- 11 an eligible student has been approved for a scholarship for room
- 12 and board under subsection (c), the agency shall pay a
- 13 scholarship for room and board in a manner decided by the
- 14 agency.
- 15 (g) Limitation on scholarship.--
- 16 (1) Except as provided in paragraph (2) and
- 17 notwithstanding any provision of this act to the contrary,
- 18 the agency may not issue a scholarship for room and board in
- 19 excess of the outstanding balance received from a State-owned
- 20 institution or State-related institution.
- 21 (2) The agency may issue a scholarship for room and
- 22 board in excess of the outstanding balance received from a
- 23 community college.
- 24 (3) A student who is otherwise eliqible for a
- 25 scholarship under this section may not be eliqible for a
- 26 scholarship for tuition and fees if the local sponsor has not
- 27 made the payment required under section 1913-A(a)(2) of the
- 28 act of March 10, 1949 (P.L.30, No.14), known as the Public
- 29 School Code of 1949.
- 30 (h) Renewal.--

- 1 (1) A scholarship for tuition and fees awarded to an 2 eligible student shall not exceed one academic year.
 - (2) The agency shall create an application to allow previously approved eligible students to recertify their eligibility.
- 6 (3) An eligible student who has not exceeded the
 7 limitation in subsection (j) may reapply for the scholarship
 8 for room and board if the student is enrolled full-time at a
 9 State-owned or State-related institution or is enrolled full10 time or part-time at a community college and:
- 11 (i) is making satisfactory academic progress, unless 12 the eligible student is in the first year of college; and
- 13 (ii) has a total annual household income that does
 14 not exceed \$48,000.
- (i) Continued eligibility.--An eligible student shall be

 continuously enrolled in the institution of higher education for

 the academic year for which the eligible student received a

 scholarship for room and board. If an eligible student is not

 continuously enrolled in the institution of higher education,

 the agency, in its discretion, may deny renewal under subsection
- 22 (j) Limitation to eligibility.--
- 23 (1) An eligible student may not receive a scholarship 24 for room and board if the eligible student:
- 25 (i) While attending a community college, has
 26 completed four academic years or has earned an
 27 associate's degree except as provided in paragraph (2).
- (ii) While attending a State-owned institution or State-related institution, has completed four academic years or has earned a bachelor's degree.

(h).

21

3

4

5

- 1 (2) An eligible student may receive a scholarship for
- 2 two academic years at a State-owned institution or State-
- 3 related institution if they have exhausted their eligibility
- 4 under paragraph (1)(i).
- 5 Section 8. Eligibility for adult reeducation.
- 6 (a) Application. -- The agency shall accept applications, in a
- 7 form and manner as determined by the agency, from an eligible
- 8 adult learner for aid to assist with education expenses.
- 9 (b) Eligibility.--An eligible adult learner may receive
- 10 assistance for aid for adult reeducation programs for the
- 11 academic year the eligible adult learner:
- 12 (1) has a total annual household income that does not
- 13 exceed \$110,000; and
- 14 (2) has applied for and has been accepted into an adult
- reeducation program or adult reeducation certificate program,
- or is enrolled part time or full time in an institution of
- 17 higher education.
- 18 (c) Pennsylvania Targeted Industry Program. -- Notwithstanding
- 19 any provisions of law to the contrary, the agency may use money
- 20 allocated for adult reeducation for the Pennsylvania Targeted
- 21 Industry Program.
- 22 (d) Review and approval.--
- 23 (1) The agency shall review all applications submitted
- 24 under this section.
- 25 (2) The agency may approve an application if the
- application meets the requirements under subsection (b) and
- 27 if the eligible adult learner meets the requirements of this
- 28 act.
- 29 (e) Priority. -- When reviewing an application for aid under
- 30 this section, the agency shall prioritize aid for programs that

- 1 lead to an industry-recognized credential that is articulated
- 2 with college credit. The agency shall annually determine and
- 3 post on its publicly accessible Internet website industry-
- 4 recognized credentialed programs that qualify for aid priority
- 5 under this section.
- 6 (f) Distribution of aid.--If an eligible adult learner has
- 7 been approved for aid under this section, the agency shall, upon
- 8 receipt of an outstanding balance from an institution of higher
- 9 education, pay the outstanding balance owed by an adult learner
- 10 directly to the institution of higher education.
- 11 (q) Limitation on aid. -- Notwithstanding any provision of
- 12 this act to the contrary, the agency may not issue any aid in
- 13 excess of the outstanding balance received from an institution
- 14 of higher education.
- 15 (h) Renewal.--
- 16 (1) Aid awarded to an eligible adult learner shall not
- 17 exceed one academic year.
- 18 (2) The agency shall create an application to allow
- 19 previously approved eligible students to recertify their
- 20 eligibility.
- 21 (3) An eligible adult learner who has not exceeded the
- 22 limitation in subsection (i) may reapply for aid if:
- 23 (i) Enrolled as a full-time student or part-time
- 24 student at an institution of higher education or a
- certificate program approved by the agency.
- 26 (ii) Total annual household income does not exceed
- 27 \$110,000.
- 28 (i) Limitation to eligibility. -- An eligible adult learner
- 29 may not receive aid if the eligible adult learner:
- 30 (1) While attending a community college, has completed

- 1 no more than four academic years or has earned an associate's
- 2 degree or an industry-recognized credential for which the
- 3 eligible adult learner was enrolled in order to qualify for
- 4 aid.
- 5 (2) While attending a State-owned institution or State-
- 6 related institution, has completed four academic years or has
- 7 earned a bachelor's degree or industry-recognized credential
- 8 for which the eligible adult learner was enrolled in order to
- 9 qualify for aid.
- 10 Section 9. Annual report.
- Beginning one year after the first scholarship is awarded
- 12 under this act, the agency shall provide the Governor and the
- 13 chairperson and minority chairperson of the Appropriations
- 14 Committee and the Education Committee of the Senate and the
- 15 chairperson and minority chairperson of the Appropriations
- 16 Committee and the Education Committee of the House of
- 17 Representatives with a report which includes the following:
- 18 (1) The total number of students served by the program.
- 19 (2) A breakdown by race, gender, ethnicity and
- 20 socioeconomic demographic for all students served by the
- 21 program, if known.
- 22 (3) The total number of scholarships awarded and the
- average amount awarded.
- 24 (4) A year-over-year comparison of the net total costs
- 25 at all institutions of higher education in this Commonwealth
- 26 which shall be used to evaluate the adequacy and success of
- 27 the program in lowering college costs.
- 28 (5) Recommendations, if any, for improving access and
- 29 affordability of higher education.
- 30 (6) Any other information.

- 1 Section 10. Notice.
- 2 The Secretary of the Commonwealth shall submit notice for
- 3 publication in the Pennsylvania Bulletin when the General
- 4 Assembly appropriates money necessary to effectuate this act.
- 5 Section 11. Effective date.
- 6 This act shall take effect as follows:
- 7 (1) The following provisions shall take effect
- 8 immediately:
- 9 (i) This section.
- 10 (ii) Section 10.
- 11 (2) The remainder of this act shall take effect upon
- 12 publication of the notice under section 10.