THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

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REFERRED TO COMMITTEE ON COMMERCE, OCTOBER 13, 2017

AN ACT

Regulating electronic mail solicitations; protecting privacy of Internet consumers; regulating use of data about Internet users; and prescribing penalties.

- 4 The General Assembly of the Commonwealth of Pennsylvania
- 5 hereby enacts as follows:

6 CHAPTER 1

7 PRELIMINARY PROVISIONS

- 8 Section 101. Short title.
- 9 This act shall be known and may be cited as the Internet
- 10 Privacy Act.
- 11 Section 102. Definitions.
- 12 The following words and phrases when used in this chapter
- 13 shall have the meanings given to them in this section unless the
- 14 context clearly indicates otherwise:
- "Consumer." A person who agrees to pay a fee to an Internet
- 16 service provider for access to the Internet for personal, family
- 17 or household purposes and who does not resell access.
- "Internet service provider." A business or person who

- 1 provides consumers authenticated access to, or presence on, the
- 2 Internet by means of a switched or dedicated telecommunications
- 3 channel upon which the business or person provides transit
- 4 routing of Internet Protocol (IP) packets for and on behalf of
- 5 consumers. The term does not include the offering, on a common
- 6 carrier basis, of telecommunications facilities or of
- 7 telecommunications by means of those facilities.
- 8 "Ordinary course of business." Debt collection activities,
- 9 order fulfillment, request processing or the transfer of
- 10 ownership.
- 11 "Personally identifiable information." Information that
- 12 identifies:
- 13 (1) a consumer by physical or electronic address or
- 14 telephone number;
- 15 (2) a consumer as having requested or obtained specific
- materials or services from an Internet service provider;
- 17 (3) Internet or online sites visited by a consumer; or
- 18 (4) the contents of a consumer's data storage devices.
- 19 CHAPTER 3
- 20 DISCLOSURE OF PERSONAL INFORMATION
- 21 Section 301. When disclosure of personal information
- 22 prohibited.
- Except as provided in sections 302 and 303, no Internet
- 24 service provider may knowingly disclose personally identifiable
- 25 information concerning a consumer of the Internet service
- 26 provider.
- 27 Section 302. When disclosure of personal information required.
- 28 An Internet service provider shall disclose personally
- 29 identifiable information concerning a consumer:
- 30 (1) to an investigative or law enforcement officer while

- 1 acting as authorized by law;
- 2 (2) pursuant to a court order in a civil proceeding upon 3 a showing of compelling need for the information that cannot
- 4 be accommodated by other means;
- (3) to a court in a civil action commenced by the
 Internet service provider to enforce collection of unpaid
 subscription fees or purchase amounts, and then only to the
 extent necessary to establish the fact of the subscription
 delinquency or purchase agreement, and with appropriate
- 11 (4) to the consumer who is the subject of the
 12 information, upon written or electronic request and upon
 13 payment of a fee not to exceed the actual cost of retrieving
 14 the information; or

safeguards against unauthorized disclosure;

- 15 (5) pursuant to subpoena, including an administrative 16 subpoena, issued under authority of a law of this State or 17 another state or the United States.
- 18 Section 303. When disclosure of personal information permitted.
- 19 (a) Conditions of disclosure. -- An Internet service provider
 20 may disclose personally identifiable information concerning a
- 21 consumer to:

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- 22 (1) a person if the disclosure is incident to the 23 ordinary course of business of the Internet service provider;
- (2) another Internet service provider for purposes of
 reporting or preventing violations of the published
 acceptable use policy or consumer service agreement of the
 Internet service provider, except that the recipient may
 further disclose the personally identifiable information only
- 29 as provided by this act; or
- 30 (3) a person with the authorization of the consumer.

1 (b) Authorization.--

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- 2 (1) An Internet service provider may obtain a consumer's
 3 authorization of the disclosure of personally identifiable
 4 information in writing or by electronic means. The request
 5 for authorization must reasonably describe the type of person
 6 to whom personally identifiable information may be disclosed
 7 and the anticipated uses of the information.
 - (2) In order for an authorization to be effective, a contract between an Internet service provider and the consumer must state either that the authorization will be obtained by an affirmative act of the consumer or that failure of the consumer to object after the request has been made constitutes authorization of disclosure. The provision in the contract must be conspicuous.
- 15 (3) Authorization may be obtained in a manner consistent 16 with self-regulating guidelines issued by representatives of 17 the Internet service provider or online industry or in any 18 other manner reasonably designed to comply with this act.
- 19 Section 304. Security of information.
- 20 An Internet service provider shall take reasonable steps to
- 21 maintain security and privacy of a consumer's personally
- 22 identifiable information.
- 23 Section 305. Exclusion from evidence.
- 24 Except for purposes of establishing a violation of this act,
- 25 personally identifiable information obtained in a manner other
- 26 than as provided in this act may not be admitted as evidence in
- 27 a civil action.
- 28 Section 306. Enforcement.
- 29 (a) General rule. -- A consumer who prevails or substantially
- 30 prevails in an action brought under this act shall be entitled

- 1 to recover to the greater of \$500 or actual damages. Costs,
- 2 disbursements and reasonable attorney fees may be awarded to a
- 3 party awarded damages for a violation of this act.
- 4 (b) Defense.--In an action under this act, it is a defense
- 5 that the defendant has established and implemented reasonable
- 6 practices and procedures to prevent violations of this act.
- 7 Section 307. Construction.
- 8 Nothing in this chapter shall be construed to limit any
- 9 greater protection of the privacy of information under other
- 10 law, except that:
- 11 (1) nothing in this act shall limit the authority under
- 12 other Federal or State law of law enforcement or prosecuting
- authorities to obtain information; and
- 14 (2) if Federal law is enacted that regulates the release
- 15 of personally identifiable information by Internet service
- providers, but does not preempt State law on the subject, the
- 17 Federal law supersedes any conflicting provisions of this
- 18 act.
- 19 CHAPTER 5
- 20 RECORDS
- 21 Section 501. Records concerning electronic communication
- 22 service or remote computing service.
- 23 (a) General rule. -- Except as provided in subsection (b), a
- 24 provider of electronic communication service or remote computing
- 25 service may disclose a record or other information pertaining to
- 26 a subscriber to or customer of the service to any person other
- 27 than a governmental entity.
- 28 (b) Exception. -- A provider of electronic communication
- 29 service or remote computing service may disclose a record or
- 30 other information pertaining to a subscriber to or customer of

- 1 the service to a governmental entity only when the governmental
- 2 entity:
- 3 (1) uses an administrative subpoena authorized by
- 4 statute;
- 5 (2) obtains a warrant;
- 6 (3) obtains a court order for the disclosure under this
- 7 act; or
- 8 (4) has the consent of the subscriber or customer to the
- 9 disclosure.
- 10 (c) Governmental entities. -- A governmental entity receiving
- 11 records or information under this section need not provide
- 12 notice to a subscriber or customer.
- 13 CHAPTER 7
- 14 COMMERCIAL ELECTRONIC MAIL SOLICITATION
- 15 Section 701. Definitions.
- 16 The following words and phrases when used in this chapter
- 17 shall have the meanings given to them in this section unless the
- 18 context clearly indicates otherwise:
- "Commercial electronic mail message." An electronic mail
- 20 message sent through an Internet service provider's facilities
- 21 located in this Commonwealth to a resident of this Commonwealth
- 22 for promoting real property, goods or services for sale or
- 23 lease.
- "Electronic mail address." A destination, commonly expressed
- 25 as a string of characters, to which electronic mail may be sent
- 26 or delivered.
- 27 "Electronic mail service provider." A business, nonprofit
- 28 organization, educational institution, library or governmental
- 29 entity that provides a set of users the ability to send or
- 30 receive electronic mail messages through the Internet.

- 1 "Initiate the transmission." In relation to the action by
- 2 the original sender of an electronic mail message, not to the
- 3 action by an intervening Internet service provider or electronic
- 4 mail service provider that may handle or retransmit the message.
- 5 "Internet domain name." A globally unique, hierarchical
- 6 reference to an Internet host or service, assigned through
- 7 centralized Internet naming authorities, comprising a series of
- 8 character strings separated by periods with the rightmost string
- 9 specifying the top of the hierarchy.
- 10 Section 702. False or misleading messages prohibited.
- 11 No person may initiate the transmission of a commercial
- 12 electronic mail message that:
- 13 (1) uses a third party's Internet domain name without
- 14 permission of the third party or otherwise misrepresents
- information in identifying the point of origin or the
- transmission path of a commercial electronic mail message; or
- 17 (2) contains false or misleading information in the
- 18 subject line.
- 19 Section 703. Subject disclosure.
- 20 (a) General rule. -- The subject line of a commercial
- 21 electronic mail message shall include "ADV" as the first
- 22 characters. If the message contains information that consists of
- 23 material of a sexual nature that may only be viewed by an
- 24 individual 18 years of age and older, the subject line of the
- 25 message must include "ADV-ADULT" as the first characters.
- 26 (b) Definitions.--As used in this section, the following
- 27 words and phrases shall have the meanings given to them in this
- 28 subsection unless the context clearly indicates otherwise:
- 29 "Affiliate." A person that directly or indirectly controls,
- 30 is controlled by or is under common control with a specified

- 1 person.
- 2 "Business relationship." A prior or existing relationship
- 3 formed between the initiator and the recipient of a commercial
- 4 electronic mail message with or without an exchange of
- 5 consideration, on the basis of an inquiry, application, purchase
- 6 or use by the recipient of or regarding products, information or
- 7 services offered by the initiator or an affiliate or agent of
- 8 the initiator.
- 9 "Commercial electronic mail message." Does not include a
- 10 message:
- 11 (1) if the recipient of the message has consented to
- 12 receive or has solicited electronic mail messages from the
- initiator of the message;
- 14 (2) from an organization using electronic mail to
- 15 communicate exclusively with its members;
- 16 (3) from an entity that uses electronic mail to
- 17 communicate exclusively with its employees or contractors; or
- 18 (4) if there is a business or personal relationship
- 19 between the initiator and the recipient.
- 20 Section 704. Toll-free number.
- 21 (a) Duty of sender to establish.--
- 22 (1) A sender initiating the transmission of a commercial
- 23 electronic mail message shall establish a toll-free telephone
- number, a valid sender-operated return electronic mail
- 25 address or another easy-to-use electronic method that the
- 26 recipient of the commercial electronic mail message may call
- or access by electronic mail or other electronic means to
- 28 notify the sender not to transmit by electronic mail any
- 29 further unsolicited commercial electronic mail messages.
- 30 (2) The notification process may include the ability for

- 1 the commercial electronic mail message recipient to direct
- 2 the initiator to transmit or not to transmit particular
- 3 commercial electronic mail messages based upon products,
- 4 services, divisions, organizations, companies or other
- 5 selections of the recipient's choice.
- 6 (b) Statement required. -- A commercial electronic mail
- 7 message shall include a statement informing the recipient of a
- 8 toll-free telephone number that the recipient may call or a
- 9 valid return address to which the recipient may write or access
- 10 by electronic mail or another electronic method established by
- 11 the initiator:
- 12 (1) notifying the sender not to transmit to the
- 13 recipient any further unsolicited commercial electronic mail
- messages to the electronic mail address or addresses
- 15 specified by the recipient; and
- 16 (2) explaining the manner in which the recipient may
- specify what commercial electronic mail messages the
- 18 recipient does and does not wish to receive.
- 19 Section 705. Blocking receipt or transmission.
- No electronic mail service provider may be held liable in an
- 21 action by a recipient for an act voluntarily taken in good faith
- 22 to block the receipt or transmission through its service of a
- 23 commercial electronic mail message that the electronic mail
- 24 service provider reasonably believes is, or will be, sent in
- 25 violation of this chapter.
- 26 Section 706. Defenses.
- 27 A person is not liable for a commercial electronic mail
- 28 message sent in violation of this chapter if the person can show
- 29 by a preponderance of evidence that:
- 30 (1) the commercial electronic mail message was not

- 1 initiated by the person or was initiated in a manner and form
- 2 not subject to the control of the person; or
- 3 (2) the person has established and implemented
- 4 reasonable practices and procedures to prevent a violation of
- 5 this chapter.
- 6 Section 707. Damages.
- 7 (a) General rule. -- A person injured by a violation of this
- 8 chapter may recover damages caused by the violation as specified
- 9 in this section.
- 10 (b) Recovery permitted. -- An injured person, other than an
- 11 electronic mail service provider, may recover:
- 12 (1) the lesser of \$25 for each commercial electronic
- mail message received that violates section 702 or \$35,000
- 14 per day; or
- 15 (2) the lesser of \$10 for each commercial electronic
- mail message received that violates section 703 or \$25,000
- 17 per day.
- 18 (c) Election or recovery. -- An injured electronic mail
- 19 service provider may recover actual damages or elect, in lieu of
- 20 actual damages, to recover:
- 21 (1) the lesser of \$25 for each commercial electronic
- mail message received that violates section 702 or \$35,000
- 23 per day; or
- 24 (2) the lesser of \$10 for each commercial electronic
- 25 mail message received that violates section 703 or \$25,000
- per day.
- 27 (d) Discretion of court. -- At the request of any party to an
- 28 action brought under this section, the court may, at its
- 29 discretion, conduct all legal proceedings in such a way as to
- 30 protect the secrecy and security of the computer, computer

- 1 network, computer data, computer program and computer software
- 2 involved in order to prevent possible recurrence of the same or
- 3 similar act by another person and to protect trade secrets of a
- 4 party.
- 5 (e) Costs and fees.--Costs and reasonable attorney fees may
- 6 be awarded to a party awarded damages for a violation of this
- 7 chapter.
- 8 CHAPTER 9
- 9 MISCELLANEOUS PROVISIONS
- 10 Section 901. (Reserved).
- 11 Section 902. Effective date.
- 12 This act shall take effect in 60 days.