## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## **HOUSE BILL**

No. 230

Session of 2017

INTRODUCED BY SONNEY, RADER AND KORTZ, FEBRUARY 1, 2017

REFERRED TO COMMITTEE ON FINANCE, FEBRUARY 1, 2017

## AN ACT

- Providing for county property tax reduction; and establishing the Property Tax Reduction and Diversification Fund.
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- 1 Chapter 5. Optional Income Tax for County Property Tax
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- 16 Section 704. Mercantile or business privilege tax.
- 17 Section 705. Exclusions.
- 18 Section 706. Administration.
- 19 Chapter 51. Miscellaneous Provisions
- 20 Section 5101. (Reserved).
- 21 Section 5102. Effective date.
- The General Assembly of the Commonwealth of Pennsylvania
- 23 hereby enacts as follows:
- 24 CHAPTER 1
- 25 PRELIMINARY PROVISIONS
- 26 Section 101. Short title.
- 27 This act shall be known and may be cited as the County
- 28 Property Tax Reduction and Diversification Act.
- 29 Section 102. Scope of act.
- 30 This act authorizes a county to levy, assess and collect

- 1 certain taxes as a means of reducing property taxes and
- 2 providing for tax diversification.
- 3 Section 103. Definitions.
- 4 The following words and phrases when used in this act shall
- 5 have the meanings given to them in this section unless the
- 6 context clearly indicates otherwise:
- 7 "Bank." As defined in section 102 of the Banking Code of
- 8 1965.
- 9 "Bank and trust company." As defined in section 102 of the
- 10 Banking Code of 1965.
- "Banking Code of 1965." The act of November 30, 1965
- 12 (P.L.847, No.356), known as the Banking Code of 1965.
- "Department." The Department of Revenue of the Commonwealth.
- 14 "Domicile." As defined in section 501 of the Local Tax
- 15 Enabling Act.
- 16 "Earned income." As defined in section 501 of the Local Tax
- 17 Enabling Act.
- "Earned income and net profits tax." The tax levied by a
- 19 county on earned income and net profits under this act.
- "Local Tax Enabling Act." The act of December 31, 1965
- 21 (P.L.1257, No.511), known as The Local Tax Enabling Act.
- "Mobile home." As defined in 75 Pa.C.S. § 102 (relating to
- 23 definitions).
- "Motor vehicle." As defined in 75 Pa.C.S. § 102.
- "Net profits." As defined in section 501 of the Local Tax
- 26 Enabling Act.
- 27 "Private bank." As defined in section 102 of the Banking
- 28 Code of 1965.
- 29 "Purchase at retail." As defined in section 201 of the Tax
- 30 Reform Code.

- 1 "Resident." As defined in section 501 of the Local Tax
- 2 Enabling Act.
- 3 "Sale at retail." As defined in section 201 of the Tax
- 4 Reform Code.
- 5 "Savings bank." As defined in section 102 of the Banking
- 6 Code of 1965.
- 7 "Semitrailer." As defined in 75 Pa.C.S. § 102.
- 8 "Service address." The address where:
- 9 (1) telephone equipment is located and to which a
- 10 telephone number is assigned;
- 11 (2) a telegraph originated; or
- 12 (3) the meter which registers where the service is
- 13 located.
- "Services." A service that a tax has been imposed on under
- 15 section 202 of the Tax Reform Code.
- "Tangible personal property." As defined in section 201 of
- 17 the Tax Reform Code.
- 18 "Tax collection district." A tax collection district
- 19 established under section 504 of the Local Tax Enabling Act.
- 20 "Tax Reform Code." The act of March 4, 1971 (P.L.6, No.2),
- 21 known as the Tax Reform Code of 1971.
- "Taxpayer Relief Act." The act of June 27, 2006 (1st
- 23 Sp.Sess., P.L.1873, No.1), known as the Taxpayer Relief Act.
- "Trailer." As defined in 75 Pa.C.S. § 102.
- 25 "Trust company." As defined in section 102 of the Banking
- 26 Code of 1965.
- 27 CHAPTER 3
- OPTIONAL SALES, USE AND OCCUPANCY TAX
- 29 FOR COUNTY PROPERTY TAX RELIEF
- 30 Section 301. Construction.

- 1 The tax imposed under this chapter shall be in addition to
- 2 any tax imposed by the Commonwealth under Article II of the Tax
- 3 Reform Code.
- 4 Section 302. Imposition.
- 5 (a) Sales.--A county may levy and assess a tax on the
- 6 purchase price on each separate sale at retail of tangible
- 7 personal property or services within the county. The tax shall
- 8 be collected by the vendor from the purchaser and shall be paid
- 9 to the Commonwealth as provided under this chapter.
- 10 (b) Use.--
- 11 (1) If a county imposes the tax authorized under
- 12 subsection (a), it shall levy, assess and collect a tax on
- the purchase price for the use of tangible personal property
- 14 purchased at retail and on services purchased at retail
- 15 within the county.
- 16 (2) The tax under paragraph (1) shall be paid to the
- 17 Commonwealth by the person who uses the tangible personal
- 18 property or services.
- 19 (3) The use tax imposed under this subsection shall not
- 20 be paid to the Commonwealth by a person who has paid the tax
- 21 imposed under subsection (a) or has paid the tax imposed
- 22 under this subsection to the vendor with respect to the use.
- 23 (c) Occupancy.--
- 24 (1) If a county imposes the tax authorized under
- subsection (a), it shall levy, assess and collect an excise
- tax on the rent for each occupancy of a room in a hotel in
- the county.
- 28 (2) The tax under paragraph (1) shall be collected by
- 29 the operator or owner from the occupant and paid to the
- 30 Commonwealth.

- 1 (d) Rate and uniformity.--
- 2 (1) The tax authorized by subsections (a), (b) and (c)
- 3 shall be imposed at a rate of 1%.
- 4 (2) The tax imposed by subsections (a), (b) and (c)
- 5 shall be uniform.
- 6 (e) Computation. -- The tax imposed under this section shall
- 7 be computed as follows:
- 8 (1) If the purchase price is 50¢ or less, no tax shall
- 9 be collected.
- 10 (2) If the purchase price is 51¢ or more but less than
- 11 \$1.51, 1¢ shall be collected.
- 12 (3) If the purchase price is \$1.51 or more but less than
- \$2.51, 2¢ shall be collected.
- 14 (4) If the purchase price is \$2.51 or more but less than
- \$3.51, 3¢ shall be collected.
- 16 (5) If the purchase price is \$3.51 or more but less than
- 17 \$4.51, 4¢ shall be collected.
- 18 (6) If the purchase price is \$4.51 or more but less than
- 19 \$5.51, 5¢ shall be collected.
- 20 (7) If the purchase price is \$5.51 or more but less than
- \$6.51, 6\$ shall be collected.
- 22 (8) If the purchase price is \$6.51 or more but less than
- \$7.51, 7\$ shall be collected.
- 24 (9) If the purchase price is \$7.51 or more but less than
- \$8.51, 8¢ shall be collected.
- 26 (10) If the purchase price is \$8.51 or more but less
- than \$9.51, 9¢ shall be collected.
- 28 (11) If the purchase price is \$9.51 or more but less
- than \$10.01, 10¢ shall be collected.
- 30 (12) If the purchase price is more than \$10, 1% of each

- 1 \$10 purchase price plus the above bracket charges upon any
- 2 fractional part of a \$10 increment shall be collected.
- 3 Section 303. Situs.
- 4 (a) Retail sales. -- Except as provided under this subsection,
- 5 a sale at retail shall be deemed to be consummated at the place
- 6 of business of the retailer unless the tangible personal
- 7 property sold is delivered by the retailer or his agent to an
- 8 out-of-State destination, to a common carrier for delivery to an
- 9 out-of-State destination or to the United States mail for
- 10 delivery to an out-of-State destination. If a retailer has more
- 11 than one place of business in this Commonwealth which
- 12 participates in the sale, the sale shall be deemed to be
- 13 consummated at the place of business of the retailer where the
- 14 initial order for the tangible personal property is taken,
- 15 notwithstanding whether the order will be forwarded elsewhere
- 16 for acceptance, approval of credit, shipment or billing. A sale
- 17 by a retailer's employee shall be deemed to be consummated at
- 18 the place of business from which the employee works.
- 19 (b) Vehicle, aircraft and motorcraft sales.--The sale at
- 20 retail or use of a motor vehicle, trailer, semitrailer, mobile
- 21 home, motorboat, aircraft or other similar tangible personal
- 22 property, required under Federal or State law to be registered
- 23 or licensed, shall be determined as specified under section 201-
- 24 A of the Tax Reform Code.
- 25 (c) Utility services. -- The sale or use of steam, natural and
- 26 manufactured gas, electricity, telephone and telegraph service
- 27 shall be deemed to occur at the service address, notwithstanding
- 28 where the services are rendered.
- 29 (d) Mobile telecommunications services. -- The situs of the
- 30 sale or use of mobile telecommunication services shall be

- 1 determined as specified under section 203-A of the Tax Reform
- 2 Code.
- 3 Section 304. License.
- 4 The license issued under Article II of the Tax Reform Code or
- 5 a separate license may be issued by the department for the
- 6 collection and reporting of the taxes imposed by section 302.
- 7 The license shall be nonassignable and subject to renewal as
- 8 required by the department by regulation, but not more
- 9 frequently than once within a five-year period. No fee may be
- 10 charged for either a license or a renewal. Failure to obtain a
- 11 license shall not relieve a person of liability to pay the taxes
- 12 imposed under this chapter.
- 13 Section 305. Rules, regulations and collection costs.
- 14 (a) Regulations. -- Rules and regulations promulgated under
- 15 section 270 of the Tax Reform Code and which are consistent with
- 16 this chapter shall apply to the taxes imposed under this
- 17 chapter.
- 18 (b) Administration. -- The department:
- 19 (1) Shall administer and enforce this chapter and may
- 20 promulgate and enforce rules and regulations consistent with
- 21 this chapter.
- 22 (2) May determine nonretroactive applicability of a
- 23 regulation.
- 24 (c) Collection costs.--
- 25 (1) The department may, for administration costs, retain
- an amount equal to the cost of collection and shall inform
- each county in writing monthly of the sum retained and the
- 28 costs of collection reimbursed.
- 29 (2) To provide a timely forecast and assure
- 30 consideration of the sum retained, the department shall

- 1 estimate its costs of collection for the next fiscal year and
- 2 provide the estimate and supporting detail to:
- 3 (i) The chairman and minority chairman of the
- 4 Appropriations Committee of the Senate.
- 5 (ii) The chairman and minority chairman of the

Appropriations Committee of the House of Representatives.

7 (iii) Each county.

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- 8 (3) At the time the annual operating budget for the
- 9 department is submitted to the General Assembly, the
- department shall submit to the chairman and minority chairman
- of the Appropriations Committee of the Senate and to the
- 12 chairman and minority chairman of the Appropriations
- 13 Committee of the House of Representatives the actual sum
- retained for costs of collection in the preceding fiscal
- 15 year, along with supporting details.
- 16 Section 306. Ordinance.
- 17 A county may impose a sales, use and occupancy tax under this
- 18 chapter by ordinance.
- 19 Section 307. Property Tax Reduction and Diversification Fund.
- 20 (a) Establishment. -- There is established in the State
- 21 Treasury the Property Tax Reduction and Diversification Fund.
- 22 The State Treasurer shall be custodian of the fund, which shall
- 23 be subject to section 302 of the act of April 9, 1929 (P.L.343,
- 24 No.176), known as The Fiscal Code. The State Treasurer shall
- 25 establish within the fund an account for each county.
- 26 (b) Deposits into fund.--
- 27 (1) Taxes imposed under this chapter shall be received
- by the department and paid to the State Treasurer and shall,
- 29 with interest and penalties, minus collection costs allowed
- 30 under this chapter, refunds and credits paid, be credited to

- 1 the appropriate account at least every month.
- 2 (2) For a period prior to the credit of money to each
- account, interest earned on money received by the department
- 4 and paid to the State Treasurer under this chapter shall be
- 5 credited to the respective account.
- 6 (c) Lapsing and interfund transfers prohibited. -- Money in
- 7 the fund and credited to an account, including money credited to
- 8 an account under this section, a prior year encumbrance and
- 9 earned interest:
- 10 (1) May not lapse or be transferred to another fund or
- 11 account.
- 12 (2) Shall remain in the fund and be credited to the
- 13 appropriate account.
- 14 (3) Must be used as provided under this act.
- 15 (d) Investment.--Pending its disbursement, money received on
- 16 behalf of or deposited into the fund shall be invested or
- 17 reinvested as is other money in the custody of the State
- 18 Treasurer. Earnings received from the investment or reinvestment
- 19 of the money shall be credited to each account.
- 20 Section 308. Disbursements.
- 21 On July 1 of each year, the State Treasurer shall make
- 22 disbursements from the account of a county.
- 23 Section 309. Use of funds.
- 24 Fifty percent of the funds disbursed from the Property Tax
- 25 Reduction and Diversification Fund shall be used to reduce
- 26 property tax millage rates.
- 27 CHAPTER 5
- 28 OPTIONAL INCOME TAX
- 29 FOR COUNTY PROPERTY TAX REDUCTION
- 30 AND DIVERSIFICATION

- 1 Section 501. Authorization.
- 2 (a) Authority. -- A county may levy, assess and collect a tax
- 3 on earned income under this section to fund property tax
- 4 reductions and tax diversification in the county. Except as
- 5 provided under this chapter, the tax shall be in addition to any
- 6 tax imposed under 53 Pa.C.S. § 8701 (relating to general tax
- 7 authorization), this act, Chapter 4 of the Local Tax Enabling
- 8 Act, the Taxpayer Relief Act, the Tax Reform Code or any other
- 9 act.
- 10 (b) Preemption. -- No act may vacate or preempt an ordinance
- 11 passed or adopted under this chapter or an act which permits the
- 12 imposition of a tax by a county, unless the act expressly
- 13 vacates or preempts the authority to pass or adopt resolutions.
- 14 Section 502. Ordinance.
- 15 (a) Authorization. -- A county may impose an earned income and
- 16 net profits tax authorized under this chapter by ordinance.
- 17 (b) Execution of tax rate. -- A tax authorized under this
- 18 section shall be self-executing and shall take effect beginning
- 19 on the first day of the fiscal year which begins after the tax
- 20 is authorized. A tax rate under this section shall continue in
- 21 force on a fiscal year basis without annual reenactment, except
- 22 in a year in which the rate of the tax is changed.
- 23 Section 503. Use of funds.
- 24 Fifty percent of the funds generated from an earned income
- 25 and net profits tax authorized under this chapter shall be used
- 26 to directly reduce county real property tax millage rates.
- 27 Section 504. Credits.
- 28 (a) General rule. -- Except as provided under subsection (b),
- 29 section 317 of the Local Tax Enabling Act shall apply to a
- 30 county to determine a credit applicable to a tax imposed under

- 1 section 501.
- 2 (b) Limitation.--Payment of a tax on income to a state other
- 3 than this Commonwealth or to a political subdivision located
- 4 outside this Commonwealth by a taxpayer of a political
- 5 subdivision located in this Commonwealth may not be credited to
- 6 nor allowed as a deduction from the liability of the person for
- 7 an income tax imposed by a county or political subdivision under
- 8 the authority of this chapter.
- 9 Section 505. Exemption and special provisions.
- 10 A county that imposes an earned income and net profits tax
- 11 under this chapter may exempt from the payment of that tax a
- 12 person whose total income from any source is less than \$12,000.
- 13 Section 506. Earned income and net profits tax rates.
- 14 (a) Initial tax rate. -- The initial rate of the earned income
- 15 and net profits tax shall be established by the county and may
- 16 not exceed a rate of 1%.
- 17 (b) Subsequent tax rate.--
- 18 (1) A county or political subdivision, other than a
- school district, may increase the earned income and net
- 20 profits tax rate under subsection (a) by ordinance as
- 21 provided under this subsection.
- 22 (2) Except as provided under paragraph (3), beginning
- with the first fiscal year after the imposition of an earned
- 24 income and net profits tax and for each fiscal year
- 25 thereafter, a county may not increase the earned income and
- 26 net profits tax rate by an amount greater than:
- (i) the average percentage change of the Statewide
- average weekly wage; or
- 29 (ii) the percentage change of the employment cost
- index for the previous fiscal year.

- 1 (3) A county or political subdivision may increase the 2 rate of the earned income and net profits tax by more than 3 the limit under paragraph (2) if:
  - (i) the county or political subdivision submits a referendum stating the specific rate of the tax increase must be submitted to the electors of the county at a municipal or general election; and
- 8 (ii) a majority of the electors voting on the 9 question approves the increase.
- 10 (4) A county or political subdivision acting under
  11 paragraph (3) shall submit the referendum question to the
  12 appropriate election official not later than 60 days prior to
  13 a municipal or general election.
- 14 Section 507. County earned income and net profits tax
- 15 collection.

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- 16 Chapters 5 and 7 of the Local Tax Enabling Act shall apply to
- 17 the collection of income taxes by counties. The county shall use
- 18 the selected tax collector for the tax collection district in
- 19 which the county is located. If a county is located in more than
- 20 one taxing collection district, the county shall use the tax
- 21 collector that serves a majority of the county.
- 22 CHAPTER 7
- 23 OPTIONAL COUNTY BUSINESS
- 24 PRIVILEGE OR MERCANTILE TAX
- 25 FOR PROPERTY TAX
- 26 REDUCTION AND DIVERSIFICATION
- 27 Section 701. Authorization.
- 28 (a) Authority. -- A county may levy, assess and collect a
- 29 business privilege or mercantile tax under this chapter to fund
- 30 property tax reductions and tax diversification in the county.

- 1 Except as provided under this chapter, the tax shall be in
- 2 addition to any tax imposed under 53 Pa.C.S. § 8701 (relating to
- 3 general tax authorization), this act, Chapter 4 of the Local Tax
- 4 Enabling Act, the Taxpayer Relief Act, the Tax Reform Code or
- 5 any other act.
- 6 (b) Preemption. -- No act may vacate or preempt an ordinance
- 7 passed or adopted under this chapter or an act which permits the
- 8 imposition of a tax by a county, unless the act expressly
- 9 vacates or preempts the authority to pass or adopt resolutions.
- 10 Section 702. Ordinance.
- 11 (a) Imposition. -- A county may impose a business privilege or
- 12 mercantile tax under this chapter by ordinance.
- 13 (b) Execution of tax rate. -- A tax authorized under this
- 14 section shall be self-executing and shall take effect beginning
- 15 on the first day of the fiscal year which begins after the tax
- 16 is authorized. A tax rate under this section shall continue in
- 17 force on a fiscal year basis without annual reenactment, except
- 18 in a year in which the rate of the tax is changed.
- 19 Section 703. Use of funds.
- 20 Fifty percent of the funds generated from business privilege
- 21 or mercantile tax authorized under this chapter shall be used to
- 22 directly reduce county real property tax millage rates.
- 23 Section 704. Mercantile or business privilege tax.
- 24 (a) Wholesale dealer.--A school district may levy, assess
- 25 and collect a tax on each dollar of the whole volume of business
- 26 transacted by a wholesale dealer in goods, wares and
- 27 merchandise.
- 28 (b) Retail sales. -- A school district may levy, assess and
- 29 collect a tax on each dollar of sales by:
- 30 (1) A retail dealer in goods, wares and merchandise,

- 1 including a proprietor of a restaurant or other place where
- 2 food, drink and refreshments are served.
- 3 (2) Providers of services.
- 4 (c) Transactions partially free of tax. -- No tax shall be
- 5 levied on the dollar volume of business transacted by wholesale
- 6 and retail dealers derived from the resale of goods, wares and
- 7 merchandise taken by a dealer as a trade-in or as part payment
- 8 for other goods, wares and merchandise, except to the extent
- 9 that the resale price exceeds the trade-in allowance.
- 10 Section 705. Exclusions.
- 11 A tax under section 704 may not be levied, assessed or
- 12 collected on:
- 13 (1) The gross receipts from utility service of a person
- or company whose rates and services are fixed and regulated
- 15 by the Pennsylvania Public Utility Commission, on a public
- 16 utility service rendered by the person or company, on a
- 17 privilege or transaction involving the rendering of the
- public utility service or on a Federal Energy Regulation
- 19 Commission-approved qualifying facility.
- 20 (2) Any of the following:
- 21 (i) Goods and articles manufactured in the school
- 22 district.
- 23 (ii) The by-product of manufacture.
- 24 (iii) Minerals, timber, natural resources and farm
- 25 products produced in the school district.
- 26 (iv) The preparation or processing of an item under
- subparagraph (iii) for use or market.
- 28 (v) A privilege, act or transaction related to the
- business of manufacturing and the production, preparation
- or processing of a mineral, timber and natural resource

1 or farm product by a manufacturer, producer and a farmer 2 with respect to the good, article and product of their 3 own manufacture, production or growth. A privilege, act or transaction relating to the 4 business of processing by-products of a manufacture. 5 6 (vii) (A) Except as provided under clause (B), the 7 transportation, loading, unloading, dumping or 8 storage of a good, article, product or by-product 9 under this paragraph. 10 (B) A school district may levy, assess and 11 collect a tax on: 12 (I) A person using a municipal service. 13 (II) The personal income of an individual 14 engaged in an activity under subclause (I), notwithstanding if the individual is doing 15 business as an individual proprietorship or as a 16 member of a partnership or other association. 17 Gross receipts or part of gross receipts which are: 18 (3) 19 A discount allowed to a purchaser as a cash 20 discount for prompt payment of a purchaser's bill. 21 (ii) A charge advanced by a seller for freight, 22 delivery or other transportation for the purchaser in 23 accordance with the terms of a contract of sale. Received for the sale of an article of 24 25 personal property which was acquired by the seller as a 26 trade-in, to the extent that the gross receipts in the sale of the article taken in trade does not exceed the 27 28 amount of trade-in allowance made in acquiring the 29 article. (iv) A refund, credit or allowance given to a 30

purchaser on account of a defect in goods sold or
merchandise returned.

- (v) Pennsylvania sales tax and any sales tax, use tax and occupancy tax imposed under law.
- (vi) Based on the value of exchanges or transfers between one seller and another seller who transfers property with the understanding that property of an identical description will be returned at a subsequent date, except that, if sellers engaged in similar lines of business exchange property and one of the sellers makes payment to the other seller in addition to the property exchanged, the additional payment received may be included in the gross receipts of the seller receiving the additional cash payment.
- (vii) A receipt of sellers from sales to other sellers in the same line if the seller transfers the title or possession at the same price for which the seller acquired the merchandise.
- (viii) A transfer between one department, branch or division of a corporation or other business entity of goods, wares and merchandise to another department, branch or division of the same corporation or business entity and which are properly recorded to reflect the interdepartmental transactions.
- (ix) A transfer attributable to an activity occurring outside the taxing authority. Gross receipts shall be attributed to the jurisdiction in which the activities generating the receipts occur.
- (4) The gross receipts of:
- (i) A bank, bank and trust company, private bank,

- 1 savings bank or trust company.
- 2 (ii) An institution or entity subject to the
- 3 supervision of the Department of Banking and Securities
- 4 under section 201 of the act of May 15, 1933 (P.L.565,
- No.111), known as the Department of Banking and
- 6 Securities Code.
- 7 (iii) A national bank.
- 8 (iv) A similar institution or entity established
- 9 under Federal or State law.
- 10 (5) The gross receipts of a distributor or importing
- distributor of malt or brewed beverages subject to licensure
- under the act of April 12, 1951 (P.L.90, No.21), known as the
- 13 Liquor Code.
- 14 Section 706. Administration.
- 15 A tax enacted under this chapter shall be administered in the
- 16 same manner as a tax administered under the Local Tax Enabling
- 17 Act.
- 18 CHAPTER 51
- 19 MISCELLANEOUS PROVISIONS
- 20 Section 5101. (Reserved).
- 21 Section 5102. Effective date.
- This act shall take effect immediately.