

THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 45

Session of 2017

INTRODUCED BY GODSHALL, BARRAR, BOBACK, V. BROWN, CALTAGIRONE, CAUSER, D. COSTA, COX, DIAMOND, FRANKEL, GILLESPIE, A. HARRIS, JAMES, W. KELLER, KINSEY, LONGIETTI, MARSHALL, MILLARD, MOUL, MULLERY, MURT, NEILSON, O'BRIEN, ORTITAY, PICKETT, QUIGLEY, READSHAW, SCHLOSSBERG, SIMMONS, TOEPEL, WARD, WATSON, ZIMMERMAN, GABLER, KAUFFMAN, DeLUCA, D. MILLER, WARREN, PHILLIPS-HILL, BARBIN AND FARRY, JANUARY 23, 2017

AS AMENDED ON SECOND CONSIDERATION, HOUSE OF REPRESENTATIVES, APRIL 5, 2017

AN ACT

1 Providing for the use of investigational drugs, biological 2 products and MEDICAL devices by terminally ill patients. <--

3 The General Assembly of the Commonwealth of Pennsylvania 4 hereby enacts as follows:

5 Section 1. Short title.

6 This act shall be known and may be cited as the Right-to-Try 7 Act.

8 Section 2. Legislative findings and intent.

9 (a) Findings and declarations.--The General Assembly finds 10 and declares as follows:

11 (1) The process of approval for investigational drugs, 12 biological products and MEDICAL devices in the United States <-- 13 BY THE FEDERAL FOOD AND DRUG ADMINISTRATION protects future <-- 14 patients from premature, ineffective and unsafe medications 15 and treatments over the long run, but the process often takes

1 many years.

2 (2) Patients who have a terminal illness do not have the  
3 luxury of waiting until an investigational drug, biological  
4 product or MEDICAL device receives final approval from the <--  
5 ~~United States~~ FEDERAL Food and Drug Administration. <--

6 (3) Patients who have a terminal illness have a  
7 fundamental right to attempt to pursue the preservation of  
8 their lives by accessing available investigational drugs,  
9 biological products and MEDICAL devices. <--

10 (4) The use of available investigational drugs,  
11 biological products and MEDICAL devices is a decision that <--  
12 should be made by the patient with a terminal illness in  
13 consultation with the patient's ~~health care provider~~ TREATING <--  
14 PHYSICIAN and the patient's health care team, if applicable.

15 (5) The decision to use an investigational drug,  
16 biological product or MEDICAL device should be made with full <--  
17 awareness of the potential risks, benefits and consequences  
18 to the patient and the patient's family.

19 (6) THE FEDERAL FOOD AND DRUG ADMINISTRATION RECENTLY, <--  
20 IN JUNE 2016, IMPLEMENTED A MORE STREAMLINED PROCESS FOR  
21 INDIVIDUAL PATIENT ACCESS TO INVESTIGATIONAL DRUGS AND  
22 BIOLOGICAL PRODUCTS THROUGH ITS INDIVIDUAL PATIENT EXPANDED  
23 ACCESS PROGRAM - FORM FDA 3926, WHICH MAY BE USEFUL IN SOME  
24 SITUATIONS.

25 (b) Intent.--It is the intent of the General Assembly to  
26 allow terminally ill patients to use potentially life-saving  
27 investigational drugs, biological products and MEDICAL devices. <--  
28 Section 3. Definitions.

29 The following words and phrases when used in this act shall  
30 have the meanings given to them in this section unless the

1 context clearly indicates otherwise:

2 "Eligible patient." As follows:

3 (1) An individual who has:

4 (i) a terminal illness, attested to by the patient's  
5 treating ~~health care provider~~ PHYSICIAN; <--

6 (ii) carefully considered all other treatment  
7 options approved by the ~~United States~~ FEDERAL Food and <--  
8 Drug Administration;

9 (iii) been unable to participate in a clinical trial  
10 for the terminal illness that is located within 100 miles  
11 of the patient's home address or has not been accepted to  
12 the clinical trial within one week of completion of the  
13 clinical trial application process;

14 (iv) received a recommendation from the patient's  
15 treating ~~health care provider~~ PHYSICIAN for an <--  
16 investigational drug, biological product or MEDICAL <--  
17 device;

18 (v) given written, informed consent for the use of  
19 the investigational drug, biological product or MEDICAL <--  
20 device, or, if the patient is either a minor or lacks the  
21 mental capacity to provide informed consent, a parent or  
22 legally authorized representative has given written,  
23 informed consent on the patient's behalf; and

24 (vi) documentation from the patient's treating  
25 ~~health care provider~~ PHYSICIAN that the patient meets the <--  
26 requirements of this paragraph.

27 (2) The term does not include an individual being  
28 treated as an inpatient in any hospital.

29 "Health care provider." A licensed ~~hospital or~~ health care <--  
30 facility, AS DEFINED IN SECTION 802.1 OF THE ACT OF JULY 19, <--

1 1979 (P.L.130, NO.48), KNOWN AS THE HEALTH CARE FACILITIES ACT,  
2 or A person who is licensed, certified or otherwise regulated to <--  
3 provide health care services under the laws of this Commonwealth  
4 as, INCLUDING, BUT NOT LIMITED TO, AS a physician, A certified <--  
5 nurse practitioner or A physician's assistant. <--

6 "Investigational drug, biological product or MEDICAL device." <--  
7 A drug, biological product or MEDICAL device that has <--  
8 successfully completed phase one of a clinical trial but has not  
9 yet been approved for general use by the ~~United States~~ FEDERAL <--  
10 Food and Drug Administration and remains under investigation in  
11 a clinical trial approved by the ~~United States~~ FEDERAL Food and <--  
12 Drug Administration.

13 "PHYSICIAN." AS DEFINED IN SECTION 2 OF THE ACT OF DECEMBER <--  
14 20, 1985 (P.L.457, NO.112), KNOWN AS THE MEDICAL PRACTICE ACT OF  
15 1985.

16 "Terminal illness." A disease or condition that, without  
17 life-sustaining procedures, will soon result in death or a state  
18 of permanent unconsciousness from which recovery is unlikely.

19 "Written, informed consent." A written document placed in  
20 the patient's medical record signed by the patient and attested  
21 to by the patient's treating ~~health care provider~~ PHYSICIAN and <--  
22 a witness that, at a minimum:

23 (1) Explains the currently approved products and  
24 treatments for the disease or condition from which the  
25 patient suffers.

26 (2) Attests to the fact that the patient concurs with  
27 the patient's treating ~~health care provider~~ PHYSICIAN in <--  
28 believing that all currently approved and conventionally  
29 recognized treatments are unlikely to prolong the patient's  
30 life.

1 (3) Identifies clearly the specific proposed  
2 investigational drug, biological product or MEDICAL device <--  
3 that the patient is seeking to use.

4 (4) Describes the potentially best and worst outcomes of  
5 using the investigational drug, biological product or MEDICAL <--  
6 device with a realistic description of the most likely  
7 outcome, including the possibility that new, unanticipated,  
8 different or worse symptoms might result, and that death  
9 could be hastened by the proposed treatment, based on the  
10 ~~health care provider's~~ TREATING PHYSICIAN'S knowledge of the <--  
11 proposed treatment and the patient's condition.

12 (5) Makes clear that the patient's health insurer and  
13 health care provider are not obligated to pay for the use of  
14 the investigational drug, biological product or MEDICAL <--  
15 device or any care or treatments consequent to the use of the  
16 investigational drug, biological product or MEDICAL device. <--

17 (6) Makes clear that the patient's eligibility for  
18 hospice care may be withdrawn if the patient begins curative  
19 treatment and care may be reinstated if the curative  
20 treatment ends and the patient meets hospice eligibility  
21 requirements.

22 (7) Makes clear that in-home health care may be denied  
23 if treatment begins.

24 (8) States that the patient understands that the patient  
25 is liable for all expenses consequent to the use of the  
26 investigational drug, biological product or MEDICAL device, <--  
27 and that this liability extends to the patient's estate,  
28 unless a contract between the patient and the manufacturer of  
29 the investigational drug, biological product or MEDICAL <--  
30 device states otherwise.

1 Section 4. Access.

2 (a) General rule.--A manufacturer of an investigational  
3 drug, biological product or MEDICAL device may make available <--  
4 the manufacturer's investigational drug, biological product or  
5 MEDICAL device to eligible patients in accordance with this act. <--

6 (b) Costs.--A manufacturer may:

7 (1) Provide an investigational drug, biological product  
8 or MEDICAL device to an eligible patient without receiving <--  
9 compensation.

10 (2) Require an eligible patient to pay the costs of, or  
11 the costs associated with, the manufacture of the  
12 investigational drug, biological product or MEDICAL device. <--

13 (c) Insurers.--Nothing in this act may be construed to  
14 require a health insurer to provide coverage for any health care  
15 services, including investigational drugs, biological products  
16 or MEDICAL devices, that would not otherwise be a covered <--  
17 benefit under an eligible patient's health insurance policy.

18 Section 5. Unprofessional conduct.

19 (a) Health care provider immunity.--A health care provider  
20 who in good faith recommends or participates in the use of an  
21 investigational drug, biological product or MEDICAL device under <--  
22 this act may not be subject to criminal or civil liability, nor  
23 be found to have committed an act of unprofessional conduct  
24 under any law of this Commonwealth relating to licensure.

25 (b) Health care provider licensure not affected.--  
26 Notwithstanding any other law to the contrary, a licensure board  
27 ~~may not revoke, suspend or otherwise take any action against an~~ <--  
28 MAY NOT REVOKE, SUSPEND OR OTHERWISE TAKE ANY ACTION AGAINST: <--

29 (1) AN individual holding a license issued by a  
30 Commonwealth licensure board based solely on the health care

1 provider's recommendations to an eligible patient regarding  
2 access to or treatment with an investigational drug,  
3 biological product or MEDICAL device, as long as the <--  
4 recommendations are consistent with medical standards of  
5 care; OR <--

6 (2) ANY OTHER LICENSEE OF THE COMMONWEALTH SOLELY FOR  
7 PARTICIPATING IN THE USE OF AN INVESTIGATIONAL DRUG,  
8 BIOLOGICAL PRODUCT OR MEDICAL DEVICE IN GOOD FAITH AND IN  
9 ACCORDANCE WITH THE PROVISIONS OF THIS ACT.

10 Section 6. Construction.

11 Nothing in this act may be construed as creating a private  
12 cause of action against a manufacturer of an investigational  
13 drug, biological product or MEDICAL device, or against any other <--  
14 person or entity involved in the care of an eligible patient  
15 using an investigational drug, biological product or MEDICAL <--  
16 device for any injury suffered by the eligible patient resulting  
17 from the investigational drug, biological product or MEDICAL <--  
18 device, as long as the manufacturer or other person or entity  
19 acted in accordance with this act, except when the injury  
20 results from a failure to exercise reasonable care.

21 Section 7. Effective date.

22 This act shall take effect in 60 days.