## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## SENATE BILL

No. 198

Session of 2015

INTRODUCED BY TARTAGLIONE, TEPLITZ, YUDICHAK, HUGHES, SCHWANK, COSTA AND FARNESE, JANUARY 28, 2015

REFERRED TO LABOR AND INDUSTRY, JANUARY 28, 2015

## AN ACT

Amending the act of July 14, 1961 (P.L.637, No.329), entitled "An act relating to the payment of wages or compensation for 2 labor or services; providing for regular pay days; conferring 3 powers and duties upon the Department of Labor and Industry, including powers and duties with respect to the civil 5 collection of wages; providing civil and criminal penalties 6 for violations of the act; providing for their collection and disposition and providing for additional civil damages," 7 8 further providing for definitions; providing for duty of 9 department to report; further providing for civil remedies 10 and penalties, for liquidated damages and for criminal 11 penalties; providing for employer liability; and establishing 12 the Wage Enforcement Fund. 13 14 The General Assembly of the Commonwealth of Pennsylvania 15 hereby enacts as follows: 16 Section 1. The definition of "employer" in section 2.1 of the act of July 14, 1961 (P.L.637, No.329), known as the Wage 17 Payment and Collection Law, added July 14, 1977 (P.L.82, No.30), 18 19 is amended and the section is amended by adding a definition to 20 read: 21 Section 2.1. Definitions. -- The following words and phrases when used in this act shall have, unless the context clearly 22

indicates otherwise, the meanings given to them in this section:

23

- 1 \* \* \*
- 2 "Employer." Includes the Commonwealth; any of its political
- 3 subdivisions; any authority created by the General Assembly and
- 4 any instrumentality or agency of the Commonwealth; every person,
- 5 firm, partnership, association, corporation, receiver or other
- 6 officer of a court of this Commonwealth and any agent or officer
- 7 of any of the above-mentioned classes employing any person in
- 8 this Commonwealth.
- 9 \* \* \*
- 10 "High violation industry." An industry that incurs at least
- 11 <u>25 violations over a two-year period.</u>
- 12 \* \* \*
- 13 Section 2. The act is amended by adding a section to read:
- 14 Section 8.1. Duty of department to report. -- (a) The
- 15 <u>department shall collect on a quarterly basis the following data</u>
- 16 categorized by industry: the number of violations; amount of
- 17 fines collected; nature of violations; number of individual
- 18 complaints filed; number of complaints resolved; amount of
- 19 <u>unpaid wages owed; amount of unpaid wages recovered; number of</u>
- 20 pending individual complaints; number of workplaces investigated
- 21 from complaints and number of workplaces investigated
- 22 proactively; number of workplaces reinvestigated following
- 23 violations; and number of subsequent violations. On a semi-
- 24 annual basis, the department shall prepare and submit a report
- 25 of this data to the Chairman of the Labor and Industry Committee
- 26 of the Senate and the Chairman of the Labor and Industry
- 27 Committee of the House of Representatives and post the report on
- 28 the department's publicly accessible Internet website.
- 29 (b) The secretary shall investigate high-violation
- 30 industries no less than quarterly; train investigators to

- 1 recognize basic labor, health and safety violations; and engage
- 2 in cross-agency referrals to protect workers' rights.
- 3 Section 3. Section 9.1(c) of the act, added July 14, 1977
- 4 (P.L.82, No.30), is amended and the section is amended by adding
- 5 a subsection to read:
- 6 Section 9.1. Civil Remedies and Penalties. --\* \* \*
- 7 (c) The employe or group of employes, labor organization or
- 8 party to whom any type of wages is payable may, in the
- 9 alternative, inform the secretary of the wage claim against an
- 10 employer or former employer, and the secretary shall, unless the
- 11 claim appears to be frivolous, immediately notify the employer
- 12 or former employer of such claim by certified mail. If the
- 13 employer or former employer fails to pay the claim or make
- 14 satisfactory explanation to the secretary of his failure to do
- 15 so within ten days after receipt of such certified notification,
- 16 thereafter, the employer or former employer shall be liable for
- 17 a penalty of [ten percent (10%) of that portion of the claim
- 18 found to be justly due.] one thousand dollars (\$1,000) per
- 19 <u>violation of this act or the regulations or equal to twice the</u>
- 20 underpaid wages in damages to the employe, whichever is greater.
- 21 Each week in which an employe is paid less than the applicable
- 22 <u>wage under this act and each employe who is paid less than the</u>
- 23 <u>prescribed rate shall constitute a separate violation which</u>
- 24 shall be subject to a separate penalty. A good faith dispute or
- 25 contest as to the amount of wages due or the good faith
- 26 assertion of a right of set-off or counter-claim shall be deemed
- 27 a satisfactory explanation for nonpayment of such amount in
- 28 dispute or claimed as a set-off or counter-claim. The secretary
- 29 [shall have a cause of action against the employer or former
- 30 employer for recovery of such penalty and the same] <u>may issue</u>

- 1 orders and levy the civil penalty only after affording the
- 2 accused party the opportunity for a hearing as provided in 2
- 3 Pa.C.S. (relating to administrative law and procedure). Such
- 4 penalty may be included in any subsequent action by the
- 5 secretary on said wage claim or may be exercised separately
- 6 after adjustment of such wage claim without court action. At the
- 7 request of an employe, the department shall assign that portion
- 8 of the money due that constitutes wages, wage supplements,
- 9 <u>interest on wages or wage supplements</u>, and liquidated damages
- 10 due that employe, to that employe and file an order in that
- 11 amount in the name of that employe with the county clerk of the
- 12 county where the employer resides or has a place of business.
- 13 The filing of such order shall have the full force and effect of
- 14 <u>a judgment duly docketed in the office of such clerk.</u>
- 15 \* \* \*
- (h) Any employer and his or her agent, or the officer or
- 17 agent of any corporation, who discharges or in any other manner
- 18 discriminates against any employe who has filed or submitted a
- 19 complaint under this act, cooperated with the secretary or the
- 20 secretary's representative, submitted evidence, testified or is
- 21 about to testify before the secretary or the secretary's
- 22 representative in any investigation or proceeding under or
- 23 related to this act, or because such employer believes that said
- 24 employe may take these actions, or has exercised any right under
- 25 this act or any regulation implementing its provisions, or
- 26 because such employe provides assistance or information to
- 27 <u>another employe about this act shall, upon conviction thereof,</u>
- 28 be sentenced to pay a fine of not less than five hundred dollars
- 29 (\$500) nor more than one thousand dollars (\$1,000), and in
- 30 default of the payment of such fine and costs, shall be

- 1 <u>sentenced to imprisonment for not less than ten days nor more</u>
- 2 than 90 days. A first offense under this subsection shall be
- 3 graded as a summary offense. A second or subsequent offense
- 4 <u>under this subsection, committed within a five-year period of</u>
- 5 the prior offense, shall be graded as a misdemeanor of the third
- 6 <u>degree and shall be punishable by a fine of not less than one</u>
- 7 thousand dollars (\$1,000) nor more than three thousand dollars
- 8 (\$3,000) or to imprisonment of not less than ten nor more than
- 9 100 days. Each day of such failure to comply with this
- 10 subsection or its regulations and each employe who is discharged
- 11 or in any other manner discriminated against shall constitute a
- 12 <u>separate offense subject to a separate penalty. Any employer and</u>
- 13 his or her agent, or the officer or agent of any corporation,
- 14 may also be required to pay the employe an amount set by the
- 15 court sufficient to compensate the employe and deter future
- 16 violations.
- 17 Section 4. Sections 10 and 11.1 of the act, amended or added
- 18 July 14, 1977 (P.L.82, No.30), are amended to read:
- 19 Section 10. Liquidated Damages. -- Where wages remain unpaid
- 20 for thirty days beyond the regularly scheduled payday, or, in
- 21 the case where no regularly scheduled payday is applicable, for
- 22 sixty days beyond the filing by the employe of a proper claim or
- 23 for sixty days beyond the date of the agreement, award or other
- 24 act making wages payable, or where shortages in the wage
- 25 payments made exceed five percent (5%) of the gross wages
- 26 payable on any two regularly scheduled paydays in the same
- 27 calendar quarter, and no good faith contest or dispute of any
- 28 wage claim including the good faith assertion of a right of set-
- 29 off or counter-claim exists accounting for such non-payment, the
- 30 employe shall be entitled to claim, in addition, as liquidated

- 1 damages an amount equal to [twenty-five percent (25%) of the
- 2 total amount of wages due, or five hundred dollars (\$500),
- 3 whichever is greater.] twice the underpaid wages due or one
- 4 thousand dollars (\$1,000), whichever is greater. Each week in
- 5 which an employe is paid less than the applicable wage under
- 6 this act shall constitute a separate violation which shall be
- 7 subject to a separate penalty.
- 8 Section 11.1. Criminal Penalties. -- (a) The secretary or any
- 9 employe, group of employes, labor organization or party to whom
- 10 any type of wages is payable may institute prosecutions under
- 11 this act.
- 12 (b) In addition to any other penalty or punishment otherwise
- 13 prescribed by law, any employer who violates any provisions of
- 14 this act [shall be guilty of a summary offense and, upon
- 15 conviction thereof,] shall be punished by a fine of not [more]
- 16 <u>less</u> than three hundred dollars (\$300) <u>nor more than one</u>
- 17 thousand dollars (\$1,000), or by imprisonment up to 90 days, or
- 18 by both[, for each offense]. <u>Each day of such failure to comply</u>
- 19 with this act, and each employe against whom the employer or
- 20 officer or agent of any corporation violated any other provision
- 21 of this act, shall constitute a separate offense which shall be
- 22 <u>subject to a separate penalty. A first offense under this</u>
- 23 <u>subsection shall be graded as a summary offense. A second or</u>
- 24 subsequent offense under this subsection, committed within a
- 25 five-year period of the prior offense, shall be graded as a
- 26 misdemeanor of the third degree and shall be punishable by a
- 27 <u>fine of not less than five hundred dollars (\$500) nor more than</u>
- 28 one thousand dollars (\$1,000). The good faith contest or dispute
- 29 by any employer of any wage claim or the good faith assertion of
- 30 a right of set-off or counter-claim shall not be considered a

- 1 violation of this act: Provided, That the employer has paid all
- 2 wages due in excess of the amount in dispute or asserted to be
- 3 subject to a right of set-off or counter-claim. [Nonpayment of
- 4 wages to, on account of, or for the benefit of each individual
- 5 employe shall constitute a separate offense.]
- 6 (c) Where such employer is a corporation, the president,
- 7 secretary, treasurer or officers exercising corresponding
- 8 functions shall each be guilty of such summary offense.
- 9 (d) [All fines or penalties collected under this act shall
- 10 be paid into the State Treasury through the Department of
- 11 Revenue to the credit of the General Fund.] All fines and
- 12 penalties collected under section 9.1 and this section, as well
- 13 <u>as section 12 of the act of January 17, 1968 (P.L.11, No.5),</u>
- 14 known as The Minimum Wage Act of 1968, shall be deposited into
- 15 the Wage Enforcement Fund established under section 11.2. This
- 16 <u>subsection does not apply to penalties and wages paid to</u>
- 17 employes for violations of this act or The Minimum Wage Act of
- 18 1968.
- 19 Section 5. The act is amended by adding sections to read:
- 20 Section 11.2. Employer Liability. -- An employer similar in
- 21 operation and ownership to another employer found in violation
- 22 of section 9.1(c) or (h) or 11.1(b) shall be deemed the same
- 23 employer for the purposes of this section if the employes of the
- 24 similar employer are engaged in substantially the same work in
- 25 substantially the same working conditions under substantially
- 26 the same supervisors, or if the similar employer has
- 27 substantially the same production process, produces
- 28 substantially the same products and has the same body of
- 29 customers as the other employer found in violation of section
- 30 9.1(c) or (h) or 11.1(b). Such similar employer shall continue

- 1 to be subject to section 9.1(c) or (h) or 11.1(b) and shall be
- 2 <u>liable for the acts of such other employer under section 9.1(c)</u>
- 3 or (h) or 11.1(b), as applicable.
- 4 <u>Section 11.3. Wage Enforcement Fund.--(a) The Wage</u>
- 5 Enforcement Fund is established in the State Treasury. The
- 6 moneys in the Wage Enforcement Fund shall consist of the fines
- 7 and penalties collected under sections 9.1 and 11.1 and section
- 8 <u>12 of the act of January 17, 1968 (P.L.11, No.5), known as The</u>
- 9 Minimum Wage Act of 1968, and deposited into the fund pursuant
- 10 to section 12 of The Minimum Wage Act of 1968.
- (b) Moneys in the Wage Enforcement Fund are hereby
- 12 appropriated on a continuing basis, upon approval of the
- 13 Governor, to the department for periodic inspections, for
- 14 <u>investigations of violations and for the enforcement of this act</u>
- 15 and The Minimum Wage Act of 1968, including, but not limited to,
- 16 staffing for inspection, investigation and enforcement under
- 17 this act and The Minimum Wage Act of 1968.
- 18 (c) No moneys may be expended or obligated from the Wage
- 19 Enforcement Fund to any third party for any other purpose than
- 20 investigation, training investigators and enforcement under this
- 21 act and The Minimum Wage Act of 1968.
- 22 (d) Moneys in the Wage Enforcement Fund shall not lapse at
- 23 any time or be transferred to any other fund, except as provided
- 24 in section 12 of The Minimum Wage Act of 1968.
- 25 (e) No later than June 30 of each calendar year the
- 26 department shall provide a report to the Governor and the
- 27 General Assembly, through the Secretary-Parliamentarian of the
- 28 Senate and the Chief Clerk of the House of Representatives,
- 29 regarding the Wage Enforcement Fund. The report shall include an
- 30 accounting for the fines collected and deposited into the fund,

- 1 the expenditures and transfers from the fund during the prior
- 2 year, a description of the purposes for which expenditures from
- 3 the fund were made in the prior year and a full account of the
- 4 <u>data collections required of the department under section 7 of</u>
- 5 The Minimum Wage Act of 1968. This report shall be posted on the
- 6 <u>department's publicly accessible Internet website no later than</u>
- 7 July 1 of each calendar year.
- 8 Section 6. This act shall take effect in 60 days.