THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL No. 210 Session of 2015

INTRODUCED BY GROVE,	GREINER, DUNBAR, REGAN, BARRAN	R, HICKERNELL,
SAYLOR, PASHINSKI	, MILLARD, CUTLER, DIAMOND, MEN	ITZER,
PICKETT, SONNEY,	MARSICO, TALLMAN, A. HARRIS, BE	ENNINGHOFF,
PEIFER, PHILLIPS-	HILL, WATSON, MARSHALL AND FEE,	
JANUARY 23, 2015		

AS AMENDED ON SECOND CONSIDERATION, HOUSE OF REPRESENTATIVES, FEBRUARY 24, 2015

AN ACT

Amending the act of March 10, 1949 (P.L.30, No.14), entitled "An 1 act relating to the public school system, including certain 2 provisions applicable as well to private and parochial 3 schools; amending, revising, consolidating and changing the 4 laws relating thereto," in grounds and buildings, further 5 providing for approval by department of plans of buildings 6 7 and exceptions, providing for accountability and reducing costs in construction process, further providing for limitation on new applications for Department of Education 8 9 approval of public school building projects; and, in 10 reimbursements by Commonwealth and between school districts, 11 further providing for definitions, for approved reimbursable 12 rental for leases hereafter approved and approved 13 reimbursable sinking fund charges on indebtedness, for 14 payments on account of leases hereafter approved and on 15 account of sinking fund charges on indebtedness for school 16 buildings hereafter constructed and for payments on account 17 of building costs and providing for lump sum reimbursement 18 19 for construction or reconstruction. 20 The General Assembly of the Commonwealth of Pennsylvania

21 hereby enacts as follows:

Section 1. Section 731 of the act of March 10, 1949 (P.L.30, No.14), known as the Public School Code of 1949, amended June 24 27, 1973 (P.L.75, No.34) and June 30, 2011 (P.L.112, No.24), is 1 amended to read:

2 Section 731. Approval by Department of Plans, etc., of 3 Buildings; Exceptions. -- (a) The Department of Education, with respect to construction or reconstruction of public school 4 buildings, shall have the power and its duties shall be: 5 6 To review all projects, plans and specifications for (1)7 school building construction or reconstruction, and to make 8 recommendations thereon to the General Assembly and the Governor: Provided, however, That approval of the Department of 9 10 Education shall not be required for projects, plans and specifications for school construction projects for which 11 12 reimbursement from the Commonwealth is not requested; 13 (2) To assist school districts in preplanning construction 14 and reconstruction projects, and offer such architectural, 15 engineering and financial advice as will enable the project to 16 comply with the standards prescribed by the State Board of 17 Education;

(3) To hold hearings on any or all projects and subpoena
witnesses, administer oaths, take testimony and compel the
production of documents relevant to any investigation;
(4) To act as liaison between the public, local school
officials, the General Assembly, and the Governor on school
building construction and reconstruction projects;

(5) To receive and investigate complaints from the public or other source concerning any school building construction or reconstruction project;

27 (6) To conduct investigations on any phase of school28 building construction or reconstruction projects.

29 (7) To provide for an electronic database on its publicly
 30 accessible Internet website for the purpose of providing public

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20150HB0210PN0693
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- 2 -

1 access to information on public school construction and

2 reconstruction projects, building purchases and charter school

3 lease reimbursements submitted for the approval of, or approved

4 by, the Department of Education. The electronic database shall

5 indicate the date each application for reimbursement was

6 submitted to the Department of Education and the date of

7 approval for each step of the reimbursement process as outlined

8 in section 731.2 of this act. The Department of Education shall

9 establish the database no later than July 1, 2016.

10 (b) The Department of Education shall employ engineers, 11 architects, financial advisors, and such other staff personnel 12 as may be necessary for the proper performance of the duties of 13 the Department with respect to construction or reconstruction of 14 public school buildings.

15 (c) No public school building shall be contracted for, 16 constructed, or reconstructed, in any school district of the 17 second, third, or fourth class until the plans and 18 specifications therefor have been approved by the Department of 19 Education[.

20 When ordinary repairs are proposed, such as plastering, painting, replacement of floors, improvement of school grounds, 21 repairing or providing walks, roadways or retaining walls, the 22 23 cost of which in districts of the second class or in districts 24 of the third and fourth class will not exceed fifteen thousand 25 dollars (\$15,000) per building, no approval shall be required. 26 Where any structural change is involved, such as moving or adding doors, windows, partitions, making additions or any 27 28 excavations, or any work which may affect the safety or health 29 of the pupils, or any work which comes under the jurisdiction of another department of the Commonwealth, approval of the 30

20150HB0210PN0693

- 3 -

1 Department of Education shall be required regardless of the cost of such structural change.]: Provided, however, That approval of 2 the Department of Education shall not be required for projects, 3 plans and specifications for school construction projects for 4 which reimbursement from the Commonwealth is not requested. 5 (d) No school building shall be purchased by any school 6 7 district until such purchase shall have been approved by the 8 Department of Education. Such approval shall not be given unless the school building to be purchased and any approved structural 9 10 changes or renovations meet the standards required to operate 11 public school buildings of a similar age currently in use in the 12 Commonwealth. 13 Section 2. The act is amended by adding a section to read: 14 Section 731.2. Accountability and Reducing Costs in Construction Process. -- (a) No later than July 1, 2016, the 15 16 department shall develop and implement a process, including 17 standardized forms and procedures, which shall be used by school_ 18 districts to apply for Commonwealth reimbursement for school 19 construction and reconstruction projects and which shall be 20 known as the Accountability and Reducing Costs in Construction 21 Process. In developing the Accountability and Reducing Costs in 22 Construction Process, the department shall separate the process_ 23 into five (5) benchmark steps of department approval which shall 24 be labeled one (1) through five (5) and shall minimally include 25 the following: 26 (1) Step 1 shall consist of the following: 27 (i) project description; (ii) project justification; and 28 29 (iii) a technical schematic design review conference with 30 the department.

20150HB0210PN0693

- 4 -

1	(2) Step 2 shall consist of the following:
2	(i) site acquisition, if applicable to the project;
3	(ii) project accounting based on cost estimates; and
4	(iii) a conference with the department to review completed
5	construction documents, including bid specifications, drawings
6	for the project and documentation regarding the fulfillment of
7	State and local agency requirements.
8	(3) Step 3 shall consist of the following:
9	(i) project accounting based on costs for actual
10	construction bids for which contracts shall be awarded; and
11	(ii) project financing, including financing method and the
12	calculation of the temporary reimbursable percent for the
13	project. In calculating the temporary reimbursable percent, the
14	department shall factor in a five (5) percentage point reduction
15	which shall be utilized until the calculation of the permanent
16	reimbursable percent is completed in Step 4.
17	<u>Approval through Step 3 shall initiate project reimbursement</u>
18	from the Commonwealth.
19	(4) Step 4 shall consist of the following:
20	(i) interim reporting of project modifications, including
21	the reporting of change orders and supplemental contracts; and
22	(ii) project accounting based on the final costs of a
23	project after completion of the following:
24	(A) construction of the project; and
25	(B) payment for all construction or reconstruction work,
26	unless the department has granted an exception.
27	The calculation of the permanent reimbursable percent for a
28	project shall take place during Step 4.
29	(5) Step 5 shall consist of project refinancing, where
30	applicable, to allow for the restructuring, refinancing or
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20150HB0210PN0693

- 5 -

1	refunding of existing indebtedness.
2	(b) (1) Except as provided for in paragraph (2), school
3	districts shall be reimbursed by the department in the order in
4	which their projects received approval for Commonwealth
5	reimbursement by the department.
6	(2) The Secretary of Education may prioritize the
7	reimbursement of a school construction or reconstruction project
8	of a school district declared to be in financial recovery status
9	under Article VI-A of this act. Projects that are given priority
10	under this paragraph shall be reimbursed before all other
11	projects.
12	(c) (1) School districts shall develop a complete district-
13	wide facility study of all district educational facilities,
14	including the district administrative offices. The study shall
15	be completed prior to, and within five (5) years of, the initial
16	date of submission to the department of an application for
17	Commonwealth reimbursement of a school construction or
18	reconstruction project.
19	(2) The study shall provide an appraisal as to each
20	facility's ability to meet current and planned education program
21	requirements, the degree to which the present facilities meet
22	reasonably current construction standards, and an estimated cost
23	of necessary repairs and improvements.
24	(3) The study shall be submitted to the department along
25	with an initial application for Commonwealth reimbursement of a
26	school construction or reconstruction project.
27	(4) The department shall not grant to school districts any
28	exceptions, waivers or variances to the provisions of this
29	subsection.
30	(d) (1) In order to receive Commonwealth reimbursement for
201	50HB0210PN0693 - 6 -

1	the construction of a new building, a school district shall,
2	within Step 1 of the Accountability and Reducing Costs in
3	Construction Process provided for in subsection (a), complete
4	and submit to the department a cost-benefit analysis of the
5	project that compares the construction of the proposed new
6	building to the expansion or renovation of an existing building
7	for the same purpose.
8	(2) If the cost of a new building exceeds that of the
9	expansion or renovation of an existing building for the same
10	purpose, the school district shall only be eligible for
11	Commonwealth reimbursement for the new building if substantial
12	evidence is presented which demonstrates the necessity of a new
13	building and how a new building would better meet the needs of
14	the school district and its students than a building expansion
15	or renovation.
16	(3) A determination by the department that insufficient
17	evidence was provided to demonstrate the necessity of a new
18	building rather than a building expansion or renovation shall be
19	appealable by a school district under 2 Pa.C.S. (relating to
20	administrative law and procedure).
21	(4) The department shall not grant to school districts any
22	exceptions, waivers or variances to the provisions of this
23	subsection.
24	(e) (1) School districts shall not be eligible for
25	Commonwealth reimbursement of school construction or
26	reconstruction project costs for any existing building which is
27	less than thirty (30) years old or for which a Commonwealth
28	reimbursable project has been approved by the department within
29	the preceding thirty (30) years. The thirty (30) year period
30	between eligible Commonwealth reimbursable projects for a school
201	50HB0210PN0693 - 7 -

1	building shall be calculated from the bid opening date of the
2	previous Commonwealth reimbursable project to the bid opening
3	date of the proposed Commonwealth reimbursable project.
4	(2) The department shall not grant to school districts any
5	exceptions, waivers or variances to the provisions of this
6	subsection except in the case of an emergency. For the purposes
7	of this paragraph, an emergency shall include a natural
8	disaster, fire, flood, mold contamination, A CRIMINAL OR <
9	TERRORIST ATTACK or an extraordinary and unanticipated increase
10	<u>in student enrollment.</u>
11	(f) (1) School districts shall not be eligible for
12	Commonwealth reimbursement of school construction or
13	reconstruction project costs for any existing building where the
14	cost of expansion or renovation of the building, excluding costs
15	for building purchase, movable fixtures and equipment, asbestos
16	abatement, roof replacement, site development and architect
17	fees, is less than forty (40) percent of the replacement value
18	<u>of the entire building.</u>
19	(2) The provisions of this subsection shall not apply to
20	area vocational-technical school construction or reconstruction
21	projects.
22	(3) The department shall not grant to school districts any
23	exceptions, waivers or variances to the provisions of this
24	subsection.
25	(g) The department shall, where possible and appropriate,
26	automate the Accountability and Reducing Costs in Construction
27	Process to allow school districts to submit plans and documents
28	relating to reimbursement for a school construction or
29	reconstruction project electronically.
30	(h) A school district shall not be required to submit any

20150HB0210PN0693

- 8 -

school construction or reconstruction project plans, drawings,_ 1 2 bid specifications or other documents to the department on microfilm as a condition of receiving Commonwealth reimbursement 3 for a <u>construction or reconstruction project.</u> 4 5 (i) A school district shall not be required to resubmit to the department any completed plans, drawings, bid specifications_ 6 7 or other documents for a school construction or reconstruction 8 project for which the department received a completed initial application before July 1, 2016, due to the implementation of 9 10 this section. (j) Subsections (c), (d), (e) and (f) shall not apply to any 11 12 school construction or reconstruction project for which a completed initial school construction or reconstruction project_ 13 14 application was submitted to the department before July 1, 2016. 15 (k) No later than twelve (12) months after the effective date of this section, the department shall develop such rules 16 and quidelines as may be necessary to implement this section: 17 18 Provided, however, That the department shall not create steps of 19 approval in addition to those provided for under subsection (a) and shall not require more than one school board resolution at 20 21 each step. (1) For the purposes of this section, the term "department" 22 23 shall mean the Department of Education of the Commonwealth. 24 Section 3. Section 732.1(b) of the act, amended July 9, 2013 25 (P.L.408, No.59), is amended and the section is amended by adding a subsection to read: 26 27 Section 732.1. Limitation on New Applications for Department 28 of Education Approval of Public School Building Projects. --* * * 29 (1) The Department of Education shall, in consultation (b) 30 with school district officials and the General Assembly, conduct 20150HB0210PN0693 - 9 -

a review of the Department of Education's current process 1 2 through which public school building projects are reviewed and 3 approved for Commonwealth reimbursement. The review shall incorporate an analysis of impacting local factors, including, 4 but not limited to, tax effort and building requirements, and 5 6 shall make recommendations to the chair and minority chair of 7 the Appropriations Committee of the Senate, the chair and 8 minority chair of the Education Committee of the Senate, the chair and minority chair of the Appropriations Committee of the 9 10 House of Representatives and the chair and minority chair of the 11 Education Committee of the House of Representatives by May 1, 12 2013. The Department of Education shall also conduct a Statewide 13 analysis of school facilities and future capital needs and shall 14 submit a preliminary report on that analysis by May 1, 2014. 15 (2) The Statewide analysis shall be completed and submitted 16 to the chairman and minority chairman of the Appropriations 17 Committee of the Senate, the chairman and minority chairman of 18 the Education Committee of the Senate, the chairman and minority 19 chairman of the Appropriations Committee of the House of Representatives and the chairman and minority chairman of the 20 Education Committee of the House of Representatives no later 21 22 than May 1, 2016. 23 (c) (1) Any school district that began a school 24 construction or reconstruction project during the time in which the Department of Education was not accepting or approving new 25 26 school construction and reconstruction project applications for 27 reimbursement under subsection (a) shall be eligible and may 28 apply for Commonwealth reimbursement for those school 29 construction or reconstruction projects. 30 (2) No later than twelve (12) months after the effective

20150HB0210PN0693

- 10 -

date of this section the department shall develop such rules and 1 guidelines as may be necessary to implement this subsection. 2 3 Section 4. Section 2501 of the act is amended by adding a definition to read: 4 5 Section 2501. Definitions.--For the purposes of this article 6 the following terms shall have the following meanings: * * * 7 (40) "Department." The Department of Education of the <--8 9 Commonwealth. Section 5. Section 2574(b.1) and (c.6) of the act, amended 10 or added July 13, 2005 (P.L.226, No.46) and July 11, 2006 11 12 (P.L.1092, No.114), are amended to read: 13 Section 2574. Approved Reimbursable Rental for Leases 14 Hereafter Approved and Approved Reimbursable Sinking Fund Charges on Indebtedness. --* * * 15 16 (b.1) (1) For school buildings constructed and based on an approved school facility design received from the Department of 17 18 Education's school facility design clearinghouse, for which the 19 general construction contract is awarded subsequent to January 20 1, 2005, and for approved school building projects for which the 21 general construction contract was awarded but for which a lease or general obligation bond resolution was not approved by the 22 23 Department of Education prior to January 1, 2005, the approved 24 building construction cost shall additionally include the 25 product of the rated pupil capacity as determined by the 26 Department of Education at the time the project is approved and 27 (i) four hundred seventy dollars (\$470) in the case of 28 elementary schools, (ii) six hundred twenty dollars (\$620) in

30 combined elementary-secondary schools obtained by multiplying

20150HB0210PN0693

29

- 11 -

the case of secondary schools, (iii) an amount in the case of

1 the rated elementary pupil capacity by four hundred seventy 2 dollars (\$470) and the rated secondary pupil capacity by six 3 hundred twenty dollars (\$620) and dividing the sum by the total 4 rated pupil capacity.

5 (2) The provisions of this subsection shall only apply to 6 school construction or reconstruction projects for which a 7 completed initial school construction or reconstruction project 8 application was submitted to the department before July 1, 2016. 9 * * *

10 (c.4) (1) For school buildings for which the general construction contract is awarded on or after January 1, 2005, 11 12 and for approved school building projects for which the general construction contract was awarded but for which a lease or 13 14 general obligation bond resolution was not approved by the 15 Department of Education prior to January 1, 2005, and where the 16 school building receives a silver, gold or platinum 17 certification from the United States Green Building Council's 18 Leadership in Energy and Environmental Design Green Building 19 Rating System or two, three or four Globes under the Green 20 Building Initiative's Green Globes Green Building Rating System 21 on or after January 1, 2005, the Department of Education shall adjust the approved building construction cost to additionally 22 23 include the product of the rated pupil capacity as determined by 24 the Department of Education at the time the project is approved 25 and (i) four hundred seventy dollars (\$470) in the case of 26 elementary schools, (ii) six hundred twenty dollars (\$620) in the case of secondary schools, (iii) an amount in the case of 27 28 combined elementary-secondary schools obtained by multiplying 29 the rated elementary pupil capacity by four hundred seventy 30 dollars (\$470) and the rated secondary pupil capacity by six

20150HB0210PN0693

- 12 -

1 hundred twenty dollars (\$620) and dividing the sum by the total 2 rated pupil capacity. The Department of Education in 3 consultation with the Governor's Green Government Council shall 4 issue guidelines to carry out this section.

5 (2) The provisions of this subsection shall only apply to 6 school construction or reconstruction projects for which a 7 completed initial school construction or reconstruction project 8 application was submitted to the department before July 1, 2016. 9 * * *

10 (c.6) <u>(1)</u> If a school district receives reimbursement for a 11 school construction project under this section, the school 12 district, upon request by the Department of Education, shall do 13 all of the following:

(i) Provide information required by the department to determine whether the school construction project meets criteria established by the department for certification as an approved school facility design for purposes of the department's school facility design clearinghouse.

19 (ii) Authorize the department, in its discretion, to certify 20 the school construction project as an approved school facility 21 design and to include information about the certified project in 22 the department's school facility design clearinghouse.

23 (2) The provisions of this subsection shall only apply to 24 school construction or reconstruction projects for which a 25 completed initial school construction or reconstruction project 26 application was submitted to the department before July 1, 2016. 27 * * *

28 Section 6. Section 2575(a) of the act, amended July 12, 1968 29 (P.L.192, No.96), is amended and the section is amended by 30 adding a subsection to read:

20150HB0210PN0693

- 13 -

1 Section 2575. Payments on Account of Leases Hereafter 2 Approved and on Account of Sinking Fund Charges on Indebtedness 3 for School Buildings Hereafter Constructed.--(a) (1) The Commonwealth shall pay annually to each school district erecting 4 or sharing in the erection of a building or buildings under the 5 provisions of the Public School Building Authority Act, the 6 7 Municipality Authority Act, section 758 [of the Public School 8 Code of 1949,] or section 791 of [the Public School Code of 1949,] this act on account of buildings for which the lease is 9 10 approved on or after March 22, 1956, or through the incurring of 11 indebtedness by the issuance of general obligation bonds on 12 account of buildings for which the general construction contract 13 is awarded on or after March 22, 1956, an amount to be 14 determined by multiplying the district's capital account 15 reimbursement fraction computed for the year 1967 or aid ratio 16 whichever is larger by the approved reimbursable rental or approved reimbursable sinking fund charge. 17 18 (2) The provisions of this subsection shall only apply to 19 school construction or reconstruction projects for which a 20 completed initial school construction or reconstruction project 21 application was submitted to the Department of Education before 22 <u>July 1, 2016.</u> 23 (a.1) (1) The Commonwealth shall pay annually to each 24 school district erecting or sharing in the erection of a building or buildings under the provisions of the Public School 25 26 Building Authority Act, the Municipality Authority Act or

27 section 758 or 791 of this act, on account of buildings for

28 which the lease is approved on or after July 1, 2016, or through

29 the incurring of indebtedness by the issuance of general

30 obligation bonds on account of buildings for which the general

20150HB0210PN0693

construction contract is awarded on or after July 1, 2016, an 1 2 amount to be determined by multiplying the district's aid ratio 3 by the approved reimbursable rental or approved reimbursable sinking fund charge. 4 5 (2) The provisions of this subsection shall only apply to 6 school construction or reconstruction projects for which a 7 completed initial school construction or reconstruction project 8 application was submitted to the Department of Education on or <u>after July 1, 2016.</u> 9 * * * 10 11 Section 7. Section 2575.1 of the act, amended July 9, 1992 12 (P.L.392, No.85), is amended to read:

13 Section 2575.1. Payments on Account of Building Costs.--(a) 14 (1) The Commonwealth shall pay to any school district making a 15 preliminary payment on account of the approved building 16 construction or approved renovation cost as authorized by section 783 or by clause (4) of section 790 or by clause (5) of 17 18 section 791 of this act, an amount determined by multiplying the 19 district's capital account reimbursement fraction computed for 20 the year 1967 or aid ratio whichever is larger by the amount of 21 the payment made by the school district.

(2) The provisions of this subsection shall only apply to
 23 school construction or reconstruction projects for which a
 24 completed initial school construction or reconstruction project

25 <u>application was submitted to the Department of Education before</u> 26 July 1, 2016.

27 (a.1) (1) The Commonwealth shall pay to any school district
 28 making a preliminary payment on account of the approved building
 29 construction or approved renovation cost as authorized by

30 section 783 or by clause (4) of section 790 or by clause (5) of

20150HB0210PN0693

- 15 -

section 791 of this act, an amount determined by multiplying the 1 district's aid ratio by the amount of the payment made by the 2 3 school district. (2) The provisions of this subsection shall only apply to 4 school construction or reconstruction projects for which a 5 completed initial school construction or reconstruction project_ 6 7 application was submitted to the Department of Education on or after July 1, 2016. 8 9 (b) (1) Whenever any school district provides the full 10 payment on account of approved building construction or approved renovation cost without incurring debt, or without assuming a 11 12 lease, the Commonwealth shall pay to such school district an 13 amount determined by multiplying the district's capital account 14 reimbursement fraction computed for the year 1967 or aid ratio 15 whichever is larger by the amount of the payment made by the school district. 16 17 (2) The provisions of this subsection shall only apply to 18 school construction or reconstruction projects for which a 19 completed initial school construction or reconstruction project application was submitted to the Department of Education before 20 21 July 1, 2016. 22 (b.1) (1) Whenever any school district provides the full 23 payment on account of approved building construction or approved 24 renovation cost without incurring debt, or without assuming a lease, the Commonwealth shall pay to such school district an 25 26 amount determined by multiplying the district's aid ratio by the amount of the payment made by the school district. 27 (2) The provisions of this subsection shall only apply to 28 29 school construction or reconstruction projects for which a completed initial school construction or reconstruction project 30 20150HB0210PN0693 - 16 -

1	application was submitted to the Department of Education on or
2	<u>after July 1, 2016.</u>
3	(c) The payment required by this section shall be made for
4	the year in which the school district made its payment on
5	account of the approved building construction or approved
6	renovation cost.
7	Section 8. The act is amended by adding a section to read:
8	Section 2581. Lump Sum Reimbursement for Construction or
9	Reconstruction(a) The department may, at any time, upon the
10	availability of sufficient funds and the mutual agreement of the
11	department and a school district, provide an immediate lump sum
12	payment to the school district as full reimbursement for a
13	construction or reconstruction project that has received all
14	required approvals from the department for Commonwealth
15	reimbursement. The lump sum payment provided for under this
16	section shall be no greater than seventy-five percent (75%) of
17	the total allowable construction or reconstruction reimbursement
18	provided for under Article XXV of this act for which the school
19	district is eligible: Provided, however, That such payments
20	shall not include reimbursement for interest incurred by a
21	school district. A school district that does not agree to a lump
22	sum payment under this section shall remain eligible for the
23	total allowable construction or reconstruction reimbursement
24	provided for under Article XXV of this act.
25	(b) Each agreement for lump sum reimbursement under this
26	section shall require the school district receiving a lump sum
27	payment to relinguish any current claim to the total allowable
28	construction or reconstruction reimbursement provided for under
29	Article XXV of this act for which the school district is
30	eligible in exchange for the immediate lump sum payment of a
201	50HB0210PN0693 - 17 -

1 <u>lesser amount.</u>

2 (c) The department shall make the opportunity for a lump sum payment available to school districts in the order in which each 3 school district construction or reconstruction project receives 4 approval for Commonwealth reimbursement by the department. A 5 school district that does not agree to a lump sum payment under_ 6 this section shall retain its place in the order in which the 7 8 department reimburses school districts. 9 (d) No later than twelve (12) months after the effective date of this section, the department shall develop such rules 10 11 and guidelines as may be necessary to implement this section. 12 Section 9. For the 2015-2016 fiscal year and each fiscal year thereafter, the State Public School Building Authority 13 14 shall assist all school districts with refinancing projects that 15 are currently receiving State reimbursement for a portion of their school construction costs to make additional funds 16 available through which to provide State reimbursement to 17 18 projects that have not yet begun receiving State reimbursement. 19 Section 10. This act shall take effect in 60 days.

- 18 -