THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

No. 1386 Session of 2014

INTRODUCED BY ERICKSON AND MENSCH, JUNE 17, 2014

REFERRED TO COMMUNITY, ECONOMIC AND RECREATIONAL DEVELOPMENT, JUNE 17, 2014

- AN ACT Amending Title 4 (Amusements) of the Pennsylvania Consolidated Statutes, providing for authorized interactive gaming and for duties of Pennsylvania Gaming Control Board and Department of 3 Health; imposing an interactive gaming tax and prescribing 4 5 penalties. 6 The General Assembly of the Commonwealth of Pennsylvania hereby enacts as follows: Section 1. Title 4 of the Pennsylvania Consolidated Statutes 8 is amended by adding a chapter to read: 10 CHAPTER 13B 11 AUTHORIZED INTERACTIVE GAMING 12 Sec. 1.3 13B01. Legislative policy. 14 13B02. Definitions. 15 13B03. Regulation and enforcement by the board. 16 13B04. Prohibition on unauthorized Internet gaming.
- 17 <u>13B05</u>. Application for license.
- 18 <u>13B06</u>. Board consideration of application.
- 19 <u>13B07</u>. <u>Institutional investors</u>.

- 1 <u>13B08</u>. Presumption of unsuitability.
- 2 13B09. Licensing fee.
- 3 13B10. Accounting and operational internal controls.
- 4 <u>13B11. Interactive gaming tax.</u>
- 5 13B12. Prohibition on Internet cafes.
- 6 <u>13B13. Testing of hardware, software and equipment.</u>
- 7 <u>13B14. Expanded compulsive and problem gambling programs.</u>
- 8 <u>13B15</u>. Application of other provisions of this part.
- 9 § 13B01. Legislative policy.
- 10 The General Assembly recognizes the following public policy
- 11 purposes and declares that the following objectives of the
- 12 Commonwealth are to be served by this chapter:
- 13 (1) The legalization of slot machines and table games in
- 14 Pennsylvania has delivered substantial benefits to the
- 15 Commonwealth, including tax revenue for property tax relief
- and general economic development, the creation over 15,000
- 17 jobs and significant contributions to the horse racing and
- 18 <u>agricultural industries.</u>
- 19 (2) Developments in technology and recent legal
- 20 decisions have created an opportunity to legalize interactive
- 21 poker as a means to further enhance and complement the
- 22 benefits delivered by casino gaming, licensed facilities and
- 23 the communities in which they operate.
- 24 (3) Interactive gaming operates by having players
- 25 establish and draw funds from an individual account to place
- a wager in authorized games through the Internet and similar
- 27 communications media. The Commonwealth currently authorizes
- gaming in the form of slot machines and banking and
- 29 <u>nonbanking table games, including poker. These gaming</u>
- 30 operations provide licensed entities in this Commonwealth the

1 appropriate level of experience to introduce a platform for

interactive gaming that protects the player and the integrity

3 of the game.

retain responsibility for the interactive gaming software and hardware which shall remain under their ultimate operational and supervisory control. Vendors' ability to provide the interactive gaming platform must depend solely on, and be tied to, the status of the licensed entity for which they are providing their services. To ensure that actual control and supervision remains with the licensed entity, the licensed entity's publicly accessible Internet website or similar public portal must be marketed and made available to the public under the licensed entity's own name and brand and not the brands of third parties.

- that make it well suited for interactive gaming. Poker
 operators are not participants in the games and are
 indifferent to the outcome because winnings come not from the
 house, but from the pool of other players, not the house. In
 addition, winning at poker involves some measure of skill.
 Skillful poker players can earn winnings in the long term,
 while players of banking games play against odds favoring the
 house.
- (6) Any interactive gaming enforcement and regulatory structure must begin from the premise that participation in a lawful and licensed gaming industry is a privilege, not a right and that regulatory oversight is intended to safeguard the integrity of the games and participants and to ensure accountability.

Τ	(/) with the passage of the Unlawful Internet Gambling
2	Enforcement Act of 2006, codified at 31 U.S.C. Ch. 53, Subch.
3	IV (relating to prohibition on funding of unlawful Internet
4	gambling), clarified issues concerning the scope and
5	interpretation of State law, including the importance of the
6	location of the wager, wagering activity and website. For
7	purposes of suitability for licensing under this act, persons
8	who provided goods or services related to Internet gaming
9	involving citizens of this Commonwealth that ceased
_0	operations after the enactment of the Unlawful Internet
1	Gambling Enforcement Act should be regarded differently from
2	those that continued to flout Federal and State law. Granting
13	licenses or allowing the use of the assets of persons who
_4	ignored Federal and State law would reward unlawful gaming
.5	activity, permit manifestly unsuitable persons to profit from
_6	their unlawful gaming activity and create unfair competition
L 7	with licensees that respected Federal and State law.
8	(8) The Commonwealth has entrusted the control and
_9	regulation of gaming to the Pennsylvania Gaming Control Board
20	for the past seven years. Based on that experience, it is now
21	appropriate to delegate the responsibility for the
22	implementation and regulation of interactive gaming to the
23	board.
24	(9) Authorized interactive gaming, once fully developed,
25	will allow persons in this Commonwealth to participate in
26	interactive poker, not only with other persons in this
27	Commonwealth, but with persons in other cooperating United
28	States jurisdictions where interactive poker has been
29	authorized.
30	(10) The expansion of gaming through the authorization

- 1 of interactive gaming requires the Commonwealth to take steps
- 2 to increase awareness of problem gambling across interactive
- 3 <u>channels and to implement effective strategies for</u>
- 4 <u>prevention</u>, <u>assessment</u> and <u>treatment</u> of this <u>behavioral</u>
- 5 disorder.
- 6 § 13B02. Definitions.
- 7 "Affiliate." As defined in 51 Pa.C.S. § 2252 (relating to
- 8 <u>definitions</u>) The term does not include an individual.
- 9 "Authorized game." Any interactive game approved by the
- 10 board pursuant to this chapter.
- 11 "Authorized participant." A person placing a wager who is
- 12 <u>either physically present in this Commonwealth or located in a</u>
- 13 jurisdiction with which the Commonwealth has negotiated an
- 14 <u>interactive gaming agreement. The intermediate routing of</u>
- 15 electronic data in connection with interactive games shall not
- 16 <u>determine the location or locations in which a wager is</u>
- 17 initiated, received or otherwise made.
- 18 "Covered asset." Any of the following categories of assets,
- 19 if specifically designed for use and knowingly and willfully
- 20 used in connection with wagers or gambling games, using the
- 21 Internet and involving customers located in the United States
- 22 after December 31, 2006, unless licensed by a Federal or State
- 23 authority to engage in such activity:
- (1) any trademark, trade name, service mark or similar
- 25 intellectual property that is used to identify any aspect of
- the Internet website or the operator offering the wagers or
- interactive games to its customers;
- 28 (2) any database or customer list of individuals
- 29 <u>residing in the United States who placed wagers or</u>
- 30 participated in interactive games with or through an Internet

- 1 website or operator not licensed by a Federal or state 2 authority to engage in such activity; 3 (3) any derivative of a database or customer list described in paragraph (2); or 4 (4) software, including any derivative, update or 5 customization of such software, or hardware relating to the 6 management, administration, development, testing or control 7 of the Internet website, the interactive games or wagers 8 9 offered through the website or the operator. 10 "Gross interactive gaming revenue." The total of all cash or cash equivalents paid by authorized participants to a licensee 11 12 in consideration for the play of interactive games minus: 13 (1) The total of cash or cash equivalents paid out to 14 players as winnings. 15 (2) Promotional gaming credits. 16 (3) The cash equivalent value of any personal property or other noncash item of value included in a drawing, contest 17 18 or tournament and distributed to players. 19 (4) Taxes paid to other states or territories of the 20 United States pursuant to interactive gaming agreements 21 implemented under this chapter. 22 (5) Revenues from nongaming sources, such as food, 23 beverages, souvenirs, advertising, clothing or other 24 nongaming sources. Amounts deposited with a licensee for purposes of interactive 25 26 gaming and amounts taken in fraudulent acts perpetrated against a licensee for which the licensee is not reimbursed shall be 27 considered to have been paid to the licensee for purposes of 28
- 29 <u>calculating gross interactive gaming revenue.</u>
- 30 "Interactive game." Any game offered through the use of

- 1 communications technology that allows a person, utilizing money,
- 2 checks, electronic checks, electronic transfers of money, credit
- 3 cards, debit cards or any other instrumentality, to transmit to
- 4 <u>electronic information to assist in the placing of a wager and</u>
- 5 corresponding information related to the display of the game,
- 6 game outcomes or other similar information. The term does not
- 7 <u>include the conduct of gaming that occurs entirely among</u>
- 8 participants located within the licensed facility of the
- 9 <u>licensee or its affiliate, to the extent that any such gaming</u>
- 10 may be authorized by the board or noninteractive games that do
- 11 not otherwise require a license under the laws of this
- 12 <u>Commonwealth. For purposes of this definition, "communications</u>
- 13 <u>technology" means any method used and the components employed by</u>
- 14 <u>an establishment to facilitate the transmission of information,</u>
- 15 <u>including</u>, but not limited to, transmission and reception by
- 16 systems based on wire, cable, radio, microwave, light, optics or
- 17 computer data networks, including, but not limited to, the
- 18 Internet and intranets.
- "Interactive gaming agreement." A negotiated agreement
- 20 between the Commonwealth and one or more of the states or
- 21 territories of the United States in which interactive gaming is
- 22 legally authorized that permits persons located in such other
- 23 jurisdictions to place wagers on interactive games with
- 24 licensees in this Commonwealth or to permit persons located in
- 25 this Commonwealth to place wagers on interactive games with
- 26 licensees in such other jurisdictions, or both. Agreements may
- 27 <u>contain other provisions the board deems appropriate, except</u>
- 28 that only authorized games may be permitted to be offered to
- 29 persons located in this Commonwealth pursuant to an agreement.
- 30 "Interactive gaming license." A license issued by the board

- 1 pursuant to this chapter which authorizes the holder to offer
- 2 <u>authorized games for play by, and to accept bets and wagers</u>
- 3 associated with authorized games from, authorized participants.
- 4 "Interactive gaming platform." The combination of hardware
- 5 and software designed and used to manage, conduct or record
- 6 interactive games or the wagers associated with those games and
- 7 which has been approved by the board for purposes of the conduct
- 8 <u>of authorized games.</u>
- 9 "Interactive gaming skin." The portal to an interactive
- 10 gaming platform or Internet website through which an authorized
- 11 game is made available to customers in this Commonwealth.
- 12 "Internet." A computer network of interoperable packet-
- 13 <u>switched data networks</u>.
- 14 "Key interactive gaming employee." An individual employed by
- 15 <u>a licensee</u>, <u>significant vendor or applicant</u>, <u>or by a holding or</u>
- 16 intermediary company of a licensee, significant vendor or
- 17 applicant, who is involved in the operation of, or of the wagers
- 18 associated with, interactive gaming and who is empowered to make
- 19 discretionary decisions that regulate interactive gaming
- 20 operations.
- 21 "Licensee." A licensed entity that holds an interactive
- 22 gaming license.
- 23 "Poker." Any of several card games traditionally known as
- 24 poker, in which players compete against each other and not
- 25 against the person operating the game, including a game using an
- 26 electronic device that simulates a deck of cards. The term
- 27 includes cash games and tournaments. Licensees may assess a rake
- 28 or any other type of fee associated with the game, contest or
- 29 tournament but may not wager with or against any player.
- 30 "Promotional gaming credit." Any bonus, promotion or amount

- 1 received by a licensee from an authorized participant for which
- 2 the licensee can demonstrate that it or its affiliate has not
- 3 received cash.
- 4 "Significant vendor." A person who offers or proposes to
- 5 offer any of the following services with respect to interactive
- 6 gaming:
- 7 (1) management, administration or control of wagers or
- 8 of the interactive games themselves;
- 9 <u>(2) development, maintenance, provision or operation of</u>
- an interactive gaming platform or any discrete component
- 11 thereof;
- 12 (3) sale, licensing or other receipt of compensation for
- 13 <u>selling or licensing a database or customer list of</u>
- individuals residing in the United States selected, in whole
- or in part, because they placed wagers or participated in
- 16 gambling games with or through an Internet website or
- 17 operator or any derivative of such a database or customer
- 18 <u>list;</u>
- 19 (4) provision of any product, service or asset to a
- licensee or significant vendor in return for a percentage of
- 21 interactive gaming revenue, not including fees to financial
- 22 institutions and payment providers for facilitating a deposit
- or withdrawal by an authorized participant; or
- 24 (5) provision of any trademark, trade name, service mark
- or similar intellectual property under which a licensee or
- 26 significant vendor identifies to customers the authorized
- 27 games, the website or equivalent hosting the authorized
- games, any interactive gaming skin or the interactive gaming
- 29 platform, but excluding intellectual property of a person
- 30 providing only art or graphics.

- 1 The term does not include any key interactive gaming employee of
- 2 <u>a licensee or significant vendor. A significant vendor must be</u>
- 3 licensed by the board to provide these services.
- 4 § 13B03. Regulation and enforcement by the board.
- 5 (a) General rule. -- The board shall promulgate regulations
- 6 for the operation and conduct of interactive gaming in this
- 7 <u>Commonwealth and shall enforce the regulations.</u>
- 8 (b) Powers and duties.--
- 9 <u>(1) The board shall authorize licensees and significant</u>
- 10 <u>vendors to conduct interactive gaming involving authorized</u>
- 11 participants, subject to the provisions of this chapter and
- other applicable provisions of law. The board shall also
- develop standards for evaluating and approving interactive
- 14 gaming platforms for use with interactive gaming.
- 15 (2) The board may determine in its discretion the
- 16 <u>categories of employees who satisfy the definition of "key</u>
- interactive employee" and may exclude from the scope of this
- definition any particular licensee, significant vendor,
- 19 applicant or employee or category of employee it deems
- 20 appropriate.
- 21 (c) Delegated authority. -- The board is designated as the
- 22 agency of the Commonwealth with the power and authority to
- 23 negotiate and enter into interactive gaming agreements on behalf
- 24 of the Commonwealth consistent with this chapter.
- 25 (d) Interactive gaming agreements. -- To the extent
- 26 practicable, the board shall negotiate interactive gaming
- 27 <u>agreements with other states, territories or possessions of the</u>
- 28 United States in which interactive gaming has been authorized to
- 29 allow players in this Commonwealth to participate in authorized
- 30 games with players in such other jurisdictions.

- 1 § 13B04. Prohibition on unauthorized Internet gaming.
- 2 (a) Unauthorized gaming. --
- 3 (1) It shall be unlawful for any person to willfully and
- 4 knowingly operate, carry on, offer or expose for play any
- 5 <u>interactive game or to accept any bet or wager associated</u>
- 6 with any interactive game from any person physically located
- 7 <u>in this Commonwealth at the time of such play that is not</u>
- 8 within the scope of a valid and current license issued by the
- 9 <u>board pursuant to this chapter or by another state, territory</u>
- or possession of the United States with which the
- 11 <u>Commonwealth has an interactive gaming agreement that permits</u>
- 12 <u>such activity.</u>
- 13 (2) It shall be unlawful for any person to willfully and
- 14 knowingly provide services with respect to any interactive
- game, bet or wager specified in paragraph (1).
- 16 (b) Grading of offense. -- A person who violates subsection
- 17 (a) commits a misdemeanor of the first degree. For a second or
- 18 subsequent violation of subsection (a), a person commits a
- 19 <u>felony of the second degree.</u>
- 20 (c) Penalties.--
- 21 (1) For a first violation of subsection (a), a person
- shall be sentenced to pay a fine of:
- (i) Not less than \$75,000 nor more than \$150,000, if
- the person is an individual;
- 25 (ii) Not less than \$150,000 nor more than \$300,000,
- if the person is a licensed manufacturer or supplier; or
- 27 (iii) Not less than \$300,000 nor more than \$600,000,
- if the person is a licensed gaming entity.
- 29 (2) For a second or subsequent violation of subsection
- 30 (a), a person shall be sentenced to pay a fine of:

1	(i) Not less than \$150,000 nor more than \$300,000,
2	if the person is an individual.
3	(ii) Not less than \$300,000 nor more than \$600,000,
4	if the person is a licensed manufacturer or supplier.
5	(iii) Not less than \$600,000 nor more than
6	\$1,200,000, if the person is a licensed gaming entity.
7	(d) Forfeiture If a person places a wager on an
8	interactive game from a location in which such activity is
9	unauthorized, the person shall forfeit all entitlement to any
10	winnings and the moneys associated with any such forfeited
11	winnings shall be deposited by the licensee into the Compulsive
12	and Problem Gambling Treatment Fund established under section
13	1509(b) (relating to compulsive and problem gambling program).
14	(e) Tax Liability An unlicensed person offering
15	interactive games to persons in this Commonwealth shall be
16	liable for all taxes required by this chapter in the same manner
17	and amounts as if such person were a licensee. Timely payment of
18	such taxes shall not constitute a defense to any prosecution or
19	other proceeding in connection with unauthorized interactive
20	gaming, except for a prosecution or proceeding alleging failure
21	to make such payment.
22	§ 13B05. Application for license.
23	(a) Filing of application Ninety days from the effective
24	date of this section the board shall permit filing of

- 25 applications for licenses pursuant to this chapter. (???
- 26 temporary regulations.) The application shall include, as
- 27 applicable:
- (1) The name and business address of the applicant, 28
- 29 including an organizational chart which identifies the
- 30 applicant's relationship to any person that holds a slot

Τ	<u>machine license and a table game operation certificate issued</u>
2	by the board.
3	(2) Identification of and a detailed description of the
4	qualifications of any proposed significant vendors. Detailed
5	information shall be provided describing the specific
6	operational responsibilities of significant vendors and the
7	nature of the economic relationship with those significant
8	vendors.
9	(3) A detailed description of the technical protocols
10	and parameters of the interactive gaming platform proposed to
11	be utilized.
12	(4) Identification and a description of the interactive
13	games the applicant proposes to make available.
14	(5) Such other information as the board, in its
15	discretion, shall determine to require.
16	(b) Temporary authorization
17	(1) During the first 18 months from the effective date
18	of this section, the board may issue temporary authorizations
19	to applicants for licensing as a significant vendor, which
20	may remain in effect until the shorter of 12 months after the
21	date of issue or the date by which the board considers the
22	subject application. Temporary authorizations may be renewed
23	not more than once, upon a showing of good cause. Temporary
24	authorization shall allow the applicant to engage in all of
25	the functions of a fully licensed significant vendor for the
26	duration of the temporary authorization.
27	(2) No temporary authorization may be issued unless:
28	(i) The applicant has submitted a complete license
29	application.
30	(ii) The applicant agrees to pay the fee prescribed

Τ	in section 13809 (relating to ficensing fee) within 60
2	days of issuance of the temporary authorization, which
3	may be refundable in the event a permanent license is not
4	issued. Failure to make timely payment shall result in
5	revocation of the temporary authorization.
6	(iii) The bureau has stated that it has no objection
7	to the issuance of a temporary authorization to the
8	applicant.
9	(3) Within 45 days of the date that the bureau receives
10	the completed application of an applicant for investigation,
11	the bureau shall conduct a preliminary investigation of the
12	applicant and any key interactive gaming employee of the
13	applicant, which shall include:
14	(i) a criminal background investigation of the
15	applicant and any key interactive gaming employee of the
16	applicant; and
17	(ii) any investigation necessary to determine
18	whether the applicant or any key interactive gaming
19	employee of the applicant may fall within the scope of
20	section 13B08 (relating to presumption of unsuitability).
21	(4) If the bureau's preliminary investigation discloses
22	no material adverse information, then the bureau shall issue
23	to the executive director a statement of no objection to the
24	issuance of a temporary authorization to the applicant.
25	(5) If the bureau's preliminary investigation discloses
26	material adverse information or if the bureau is unable to
27	confirm that section 13B08 does not apply, it shall register
28	an objection and no temporary authorization may be issued
29	until the material concern is resolved or, if applicable,
30	confirmation that section 13B08 does not apply is received.

- 1 (6) If the bureau's full investigation of an applicant
- 2 <u>discloses material adverse information, the temporary</u>
- 3 authorization of any applicant may be suspended or withdrawn
- 4 <u>upon a showing of cause by the bureau.</u>
- 5 § 13B06. Board consideration of application.
- 6 (a) Suitability. -- A holder, or an affiliate of a holder, of
- 7 <u>a slot machine license and table game operation certificate,</u>
- 8 whose license and certificate are in good standing, shall be
- 9 considered suitable to be issued an interactive gaming license
- 10 by the board without additional investigation, subject to the
- 11 provisions of section 13B08 (relating to presumption of
- 12 <u>unsuitability</u>).
- 13 (b) Significant vendors. -- The board shall determine the
- 14 <u>suitability of any significant vendors, consistent with the</u>
- 15 <u>requirements of this chapter.</u>
- 16 (c) Qualifications. -- A review of the suitability of a person
- 17 to hold a license as a licensee or significant vendor shall
- 18 include the review and determination of whether:
- 19 (1) The person possesses the requisite experience and
- skill to perform the functions consistent with the
- 21 requirements of this chapter.
- 22 (2) The applicant is a person of good character, honesty
- 23 and integrity.
- 24 (3) The applicant is a person whose prior activities,
- 25 criminal record, if any, reputation, habits and associations
- 26 do not:
- 27 <u>(i) pose a threat to the public interest or to the</u>
- 28 effective regulation and control of interactive gaming;
- 29 <u>or</u>
- 30 (ii) create or enhance the dangers of unsuitable,

- 1 <u>unfair or illegal practices, methods and activities in</u>
- 2 <u>the conduct of interactive gaming or in the carrying on</u>
- 3 <u>of the business and financial arrangements incidental to</u>
- 4 <u>such gaming; and</u>
- 5 (4) The applicant has disclosed to the board all known
- 6 <u>affiliations or relationships, whether direct or indirect,</u>
- 7 with persons and covered assets of persons described by
- 8 section 13B08.
- 9 (d) Owners and key interactive gaming employees. -- In
- 10 connection with an application for a license as a licensee or
- 11 significant vendor, the applicant shall identify and the board
- 12 <u>shall determine the suitability of an applicant's owners, chief</u>
- 13 <u>executive officer</u>, chief financial officer, any other officer
- 14 whom the board deems significantly involved in the management or
- 15 control of the applicant and all key interactive gaming
- 16 <u>employees.</u>
- 17 (e) Brand transparency. -- The board may not approve the
- 18 application of any prospective licensee and shall suspend the
- 19 <u>license of any licensee if the licensee's Internet website</u>
- 20 through which authorized games are offered to customers in this
- 21 Commonwealth or any interactive gaming skin with which the
- 22 licensee is associated is identified by a brand or name that is
- 23 not owned or controlled by the licensee or an affiliate of the
- 24 licensee.
- 25 (f) Issuance of order. -- The board shall issue an order
- 26 granting or denying an application for a license as a licensee
- 27 <u>or significant vendor within 120 days of the date on which a</u>
- 28 properly completed application and any additional information
- 29 that the board may require is filed. If the board approves an
- 30 application, it may impose reasonable conditions of licensure

- 1 consistent with the requirements of this chapter.
- 2 § 13B07. Institutional investors.
- 3 (a) Declaration of investment intent.--
- 4 (1) An institutional investor holding less than 25% of
- 5 <u>the equity securities of a licensee's, significant vendor's</u>
- 6 <u>or applicant's holding or intermediary companies, shall be</u>
- 7 granted a waiver of any investigation of suitability or other
- 8 <u>requirement if the securities are those of a corporation</u>,
- 9 whether publicly traded or privately held, and the holdings
- of the securities were purchased for investment purposes
- 11 <u>only. The institutional investor shall file a certified</u>
- 12 <u>statement that it has no intention of influencing or</u>
- 13 <u>affecting the affairs of the licensee</u>, <u>significant vendor</u>,
- 14 applicant or its holding or intermediary companies. However,
- an institutional investor shall be permitted to vote on
- 16 <u>matters put to the vote of the outstanding security holders.</u>
- 17 (2) The board may grant a waiver to an institutional
- 18 investor holding a higher percentage of such securities upon
- 19 <u>a showing of good cause and if the conditions specified in</u>
- 20 paragraph (1) are met.
- 21 (3) An institutional investor granted a waiver under
- 22 this subsection who subsequently decides to influence or
- 23 affect the affairs of the licensee, significant vendor or
- 24 applicant's holding or intermediary company shall provide not
- 25 less than 30 days' notice of such intent and shall file with
- the board a request for determination of suitability before
- 27 taking any action that may influence or affect the affairs of
- the issuer. An institutional investor shall be permitted to
- 29 vote on matters put to the vote of the outstanding security
- 30 holders.

1	(4) If an institutional investor changes its investment
2	intent or if the board finds reasonable cause to believe that
3	the institutional investor may be found unsuitable, no action
4	other than divestiture shall be taken by the institutional
5	investor with respect to its security holdings until there
6	has been compliance with any requirements established by the
7	board, which may include the execution of a trust agreement.
8	(5) The licensee or significant vendor or applicant and
9	its relevant holding, intermediary or subsidiary company
10	shall notify the board immediately of any information about,
11	or actions of, an institutional investor holding its equity
12	securities where such information or action may impact the
13	eligibility of the institutional investor for a waiver
14	pursuant to this subsection.
15	(b) Failure to declare If the board finds:
16	(1) that an institutional investor holding any security
17	of a holding or intermediary company of a licensee or
18	significant vendor or applicant or, where relevant, of
19	another subsidiary company of a holding or intermediary
20	company of a licensee or significant vendor or applicant
21	which is related in any way to the financing of the licensee
22	or significant vendor or applicant, fails to comply with the
23	provisions of subsection (a); or
24	(2) by reason of the extent or nature of its holdings,
25	an institutional investor is in a position to exercise such a
26	substantial impact upon the controlling interests of a
27	licensee or significant vendor or applicant that
28	investigation and determination of suitability of the
29	institutional investor is necessary to protect the public

interest;

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- 1 then the board may take any necessary action otherwise
- 2 authorized under this chapter to protect the public interest.
- 3 § 13B08. Presumption of unsuitability.
- 4 (a) General rule. -- The board may not issue a license to or
- 5 <u>otherwise find suitable any prospective licensee or significant</u>
- 6 <u>vendor</u>, or key interactive gaming employee of a licensee or
- 7 <u>significant vender</u>, who has:
- 8 (1) At any time, either directly or through a third
- 9 party whom it controlled or owned in whole or in significant
- 10 part, knowingly or willfully:
- 11 <u>(i) accepted or made available wagers on interactive</u>
- 12 games using the Internet from persons located in the
- 13 <u>United States after December 31, 2006, unless licensed by</u>
- 14 <u>a Federal or state authority to engage in such activity;</u>
- 15 <u>or</u>
- 16 (ii) facilitated or otherwise provided services with
- 17 <u>respect to wagers or interactive games using the Internet</u>
- 18 involving persons located in the United States for a
- 19 person described in subparagraph (i), if such activities
- or services would cause such person to be considered a
- 21 significant vendor if those activities or services were
- 22 provided with respect to interactive games pursuant to
- 23 this chapter, and if such person acted with knowledge of
- 24 the fact that such wagers or interactive games involved
- 25 persons located in the United States.
- 26 (2) Purchased or acquired, directly or indirectly, in
- whole or in significant part, a third party described in
- 28 paragraph (1) or will use that third party or a covered asset
- in connection with interactive gaming.
- 30 (b) Appeal procedures. -- A prospective licensee, significant

- 1 vendor or key interactive gaming employee may appeal a
- 2 determination by the board that it is within the scope of
- 3 subsection (a) only in accordance with the following procedures:
- 4 (1) The board shall afford the prospective licensee or
- 5 <u>significant vendor a hearing at which such person may provide</u>
- 6 <u>evidence to support the basis on which it seeks relief.</u>
- 7 (2) The prospective licensee or significant vendor must
- 8 <u>demonstrate by a preponderance of the evidence that:</u>
- 9 <u>(i) its conduct in connection with interactive games</u>
- and wagers involving persons located in the United States
- 11 <u>was not unlawful; and</u>
- 12 <u>(ii) if applicable, the covered assets to be used or</u>
- that are being used by such person in connection with
- 14 <u>interactive gaming were not used in a manner that was</u>
- 15 <u>unlawful, in each case under Federal law and the laws of</u>
- 16 <u>each state in which persons making the wagers or playing</u>
- the games were located.
- 18 (3) The determination of the board shall be made without
- 19 <u>regard to whether the person has been prosecuted under the</u>
- criminal laws of any state, the United States or other
- 21 jurisdiction or has been prosecuted and the proceeding
- 22 terminated in a manner other than with a conviction.
- 23 (4) If the prohibition is waived, the prospective
- licensee or significant vendor shall satisfy all otherwise
- 25 <u>applicable license and suitability requirements.</u>
- 26 § 13B09. Licensing fee.
- 27 If the board grants an application under section 13B05
- 28 (relating to application for license) within 60 days of entry of
- 29 the board's order, the successful applicant shall pay a
- 30 licensing fee of \$5,000,000 if a licensee or ????, if a

- 1 significant vendor.
- 2 § 13B10. Accounting and operational internal controls.
- 3 Each interactive gaming license applicant shall submit to the
- 4 board and department, in such manner as the board shall require,
- 5 <u>a description of its administrative and accounting procedures in</u>
- 6 <u>detail</u>, including its written system of internal control. In
- 7 addition to other such standards that the board, in its
- 8 <u>discretion</u>, may choose to require, the board shall require
- 9 <u>licensees to implement appropriate safeguards:</u>
- 10 (1) To ensure, to a reasonable degree of certainty, that
- 11 <u>authorized participants are not less than 21 years of age.</u>
- 12 (2) To ensure, to a reasonable degree of certainty, that
- 13 <u>authorized participants are physically located within this</u>
- 14 <u>Commonwealth or such other jurisdiction that is permissible</u>
- 15 <u>under this chapter.</u>
- 16 (3) To protect, to a reasonable degree of certainty, the
- 17 privacy and online security of authorized participants.
- 18 (4) To ensure, to a reasonable degree of certainty, that
- 19 the interactive games are fair and honest and that
- 20 appropriate measures are in place to deter, detect and, to
- 21 the extent reasonably possible, to prevent cheating,
- 22 including collusion, and use of cheating devices, including
- 23 the use of software programs, sometimes referred to as
- 24 "bots," that make bets or wagers according to algorithms.
- 25 (5) To minimize compulsive gambling and to provide
- 26 notice to authorized participants of resources to help
- 27 <u>problem gamblers.</u>
- 28 (6) To ensure authorized participants' funds are held in
- 29 accounts segregated from the funds of licensees and otherwise
- 30 <u>are protected from corporate insolvency, financial risk or</u>

- 1 criminal or civil actions against the licensee.
- 2 § 13B11. Interactive gaming tax.
- 3 (a) Weekly taxation. -- Each licensee shall report to the
- 4 <u>department and pay from its daily gross interactive gaming</u>
- 5 revenue, on a form and in a manner prescribed by the department,
- 6 <u>a tax of 14% of its daily gross interactive gaming revenue</u>,
- 7 which shall be payable to the department on a weekly basis and
- 8 shall be based upon gross interactive gaming revenue for the
- 9 <u>previous week.</u>
- 10 (b) Taxes on out-of-State wagering. -- The tax rate which
- 11 shall be assessed and collected by the department with respect
- 12 to any wagers placed by residents of this Commonwealth with an
- 13 <u>interactive gaming operator outside of this Commonwealth, but</u>
- 14 <u>authorized pursuant to an interactive gaming agreement shall be</u>
- 15 governed by the agreement but may not exceed 14% of gross
- 16 <u>interactive gaming revenue derived from residents of this</u>
- 17 Commonwealth.
- 18 <u>(c) Taxes held in trust.--All funds owed to the Commonwealth</u>
- 19 under this section shall be held in trust for the Commonwealth
- 20 by the licensee until the funds are paid to the department.
- 21 <u>Unless otherwise agreed to by the board, a licensee shall</u>
- 22 establish a separate bank account into which such funds shall be
- 23 <u>deposited and maintained until paid to the department.</u>
- 24 (d) Federal presumption.--In the event Federal law
- 25 authorizes interactive gaming which establishes a tax based on
- 26 gross interactive gaming revenue, deposits or the substantial
- 27 <u>equivalent of or intended substitute for either of them, of</u>
- 28 which a portion is allocated to the states, that tax shall
- 29 supersede, in its entirety, the tax imposed by this section.
- 30 § 13B12. Prohibition on Internet cafes.

- 1 (a) General rule. -- No organization or commercial enterprise,
- 2 <u>other than a licensee</u>, shall operate a place of public
- 3 accommodation, club, including a club or association limited to
- 4 <u>dues-paying members or similar restricted groups</u>, or similar
- 5 establishment in which computer terminals or similar access
- 6 <u>devices are advertised or made available to be used principally</u>
- 7 for the purpose of accessing interactive games.
- 8 (b) Construction. -- Nothing in this section shall be
- 9 <u>construed to require the owner or operator of a hotel or motel</u>
- 10 or other public place of general use in this Commonwealth to
- 11 prohibit or block guests from playing interactive games.
- 12 § 13B13. Testing of hardware, software and equipment.
- 13 (a) Testing by the board. -- The board may expand its testing
- 14 <u>facility</u>, <u>utilize the services of a private testing facility or</u>
- 15 adopt the testing and certification standards of another
- 16 jurisdiction and may approve computer hardware, software or
- 17 associated equipment based on the prior approval of a private
- 18 testing facility or of another jurisdiction whose standards the
- 19 board reasonably determines are adequate and comparable to those
- 20 required by this part. Costs associated with the expansion of
- 21 its own testing facility shall be assessed on significant
- 22 vendors licensed to provide interactive gaming platforms.
- 23 (b) Approval.--
- 24 (1) No interactive gaming platform may be utilized by a
- 25 licensee unless approved by the board or its testing and
- 26 certification facility under this section. The board shall
- 27 <u>not approve an interactive gaming platform unless the</u>
- 28 platform is subject to the control, and is the ultimate
- responsibility, of the licensee.
- 30 (2) This subsection shall not be construed to prohibit a

- 1 licensee from licensing use or delegating daily operation of
- 2 the interactive gaming platform from or to a significant
- 3 vendor.
- 4 § 13B14. Expanded compulsive and problem gambling programs.
- 5 (a) Expanded programs.--
- 6 (1) The board and the Department of Health shall jointly
- 7 <u>develop expanded programs to address compulsive and problem</u>
- 8 gambling issues relating to interactive gaming.
- 9 (2) Licensees shall address compulsive and problem
- 10 gambling issues in the context of interactive gaming in their
- 11 respective compulsive and problem gambling plans on file with
- 12 the board.
- 13 (b) Message. -- Licensees shall permanently and continuously
- 14 <u>display the following message to persons at the time of logging</u>
- 15 on to the Internet websites of the licensees or any interactive
- 16 gaming skin:
- 17 If you or someone you know has a gambling problem and
- wants help, call 1-800-GAMBLER.
- 19 § 13B15. Application of other provisions of this part.
- The following sections of this part, which are expressly
- 21 applicable to the conduct or operation of slot machines or table
- 22 games, are also deemed applicable to interactive gaming under
- 23 this chapter:
- 24 (1) The board's power and duty to require the licensees
- 25 <u>prohibit persons under 21 years of age from playing</u>
- interactive games under section 1207(8) (relating to
- 27 regulatory authority of board).
- 28 (2) The obligation to include information on interactive
- 29 gaming in the board's annual report under section 1211(a.1)
- 30 (relating to reports of board).

1	(3) The procedures, parameters and time frames for
2	promulgating temporary regulations under section 13A03(a) and
3	(b) (relating to temporary table game regulations).
4	(4) Manufacturing licensing requirements pursuant to
5	section 1317.1 (relating to manufacturer licenses).
6	(5) Gaming service provider requirements pursuant to
7	section 1317.2 (relating to gaming service provider).
8	(6) Permit renewal requirements pursuant to section 1326
9	(relating to license renewals).
10	(7) Section 1402 (relating to gross terminal revenue
11	deductions), except that recovery of the costs and expenses
12	of regulating interactive gaming under this chapter shall be
13	limited to 1% of gross interactive gaming revenue.
14	(8) The declaration that it shall be unlawful for an
15	individual under 21 years of age to wager, play or attempt to
16	play an interactive game under section 1518(a)(13.1)
17	(relating to prohibited acts; penalties).
18	Section 2. This act shall take effect in 60 days.