THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

No. 700

Session of 2013

INTRODUCED BY SCARNATI, VULAKOVICH, RAFFERTY, WARD, WHITE, HUTCHINSON, ALLOWAY, VANCE AND BROWNE, JUNE 3, 2013

AS AMENDED ON THIRD CONSIDERATION, JUNE 17, 2013

AN ACT

Amending the act of April 6, 1956 (1955 P.L.1414, No.465), 2 entitled, as amended, "An act to promote the welfare of the 3 people of this Commonwealth; creating Port Authorities to function in counties of the second class as bodies corporate 5 and politic, with power to plan, acquire, construct, maintain and operate facilities and projects for the improvement and 7 development of the port district and to borrow money and 8 issue bonds therefor; providing for the payment of such bonds 9 and prescribing the rights of the holders thereof; conferring 10 the right of eminent domain on the authorities; authorizing 11 the authorities to enter into contracts with and to accept 12 grants from the Federal government or any agency thereof; and 13 conferring exclusive jurisdiction on certain courts over 14 rates and services; and authorizing the authorities to 15 collect tolls, fares, fees, rentals and charges for the use 16 of facilities; defining the authorities' powers and duties, 17 and defining the port districts; granting Port Authorities 18 the right to engage in the business of owning, operating, and 19 maintaining a transportation system for the transportation of 20 persons in counties of the second class, providing, when necessary, for extension of transportation systems into 21 22 adjoining counties and outside of said counties as provided in the act; limiting the jurisdiction of the Public Utility 23 2.4 Commission over Port Authorities; authorizing municipalities 25 to make loans and grants and to transfer existing facilities; 26 authorizing Port Authorities to enter into contracts with and 27 to accept grants from State and local governments or agencies 28 thereof; exempting the property and facilities of such Port 29 Authorities from taxation and limiting the time to commence civil action against said Authorities," further providing for 30 31 membership of the authority; and providing for Department of 32 Transportation Regionalization and Privatization Study.

- 1 The General Assembly of the Commonwealth of Pennsylvania
- 2 hereby enacts as follows:
- 3 Section 1. Section 6 of the act of April 6, 1956 (1955)
- 4 P.L.1414, No.465), known as the Second Class County Port
- 5 Authority Act, amended June 13, 2012, (P.L.629, No.61), is
- 6 amended to read:
- 7 Section 6. (a) Subject to the provisions of section 6.1,
- 8 the powers of an authority shall be exercised by a board,
- 9 composed of [the number of members, not more than nine, as shall
- 10 be fixed by the county council of the county where the authority
- 11 is located. The county executive of that county shall appoint
- 12 the members of the board, one of whom shall at all times be a
- 13 member of the county council, all of whom shall be residents of
- 14 such county and citizens of the United States, whose terms of
- 15 office shall commence on the date of appointment, one member
- 16 shall serve for one year, one for two years, one for three
- 17 years, and one for four years, and one for five years, from the
- 18 first day of January next succeeding the date of approval of
- 19 this act, and terms of other members shall be staggered in a
- 20 similar manner but in no instance shall exceed five years.
- 21 Thereafter, whenever a vacancy has occurred or is about to occur
- 22 by reason of the expiration of the term of any member, the
- 23 county executive shall appoint a member for a term of five years
- 24 to succeed the member whose term has expired or is about to
- 25 expire. Members shall hold office until their successors have
- 26 been appointed, and may succeed themselves.] <u>eleven members.</u>
- 27 (b) The terms of members serving on the board on the
- 28 <u>effective date of this subsection shall expire in 60 days.</u>
- 29 Nothing in this subsection shall be construed to prohibit a
- 30 current member from being reappointed by an appointing authority

- 1 under this act.
- 2 (c) The board shall be composed of the following members:
- 3 (1) One member appointed by the Governor under subsection
- 4 (d).
- 5 (2) Four members appointed by officers of the General
- 6 Assembly under subsection (e).
- 7 (3) One member appointed by the county executive of the
- 8 <u>county where the authority is located under subsection (f).</u>
- 9 (4) Four members appointed by the at-large county council
- 10 members of the county under subsection (g).
- 11 (5) One member appointed by the mayor of a second class city
- 12 <u>located in the county under subsection (h).</u>
- 13 (3) FOUR MEMBERS APPOINTED BY THE COUNTY EXECUTIVE OF THE <--
- 14 COUNTY WHERE THE AUTHORITY IS LOCATED COMPOSED OF THE FOLLOWING:
- 15 (I) TWO APPOINTEES BY THE COUNTY EXECUTIVE OF THE COUNTY
- 16 WHERE THE AUTHORITY IS LOCATED.
- 17 (II) TWO APPOINTEES WHO ARE RECOMMENDED BY THE ORGANIZATIONS
- 18 IN SUBSECTION (G) BY THE COUNTY EXECUTIVE OF THE COUNTY WHERE
- 19 THE AUTHORITY IS LOCATED SUBJECT TO CONFIRMATION BY A MAJORITY
- 20 VOTE OF THE MEMBERS OF THE COUNTY COUNCIL.
- 21 (4) TWO APPOINTEES WHO ARE RECOMMENDED BY THE ORGANIZATIONS
- 22 IN SUBSECTION (G) BY THE CAUCUS OF COUNTY COUNCIL MEMBERS IN THE
- 23 COUNTY WHERE THE AUTHORITY IS LOCATED WHO ARE NOT OF THE SAME
- 24 POLITICAL PARTY AFFILIATION AS THE COUNTY EXECUTIVE.
- 25 (d) A member appointed by the Governor under subsection
- 26 (c) (1) shall serve a four-year term.
- (e) (1) Appointments by officers of the General Assembly
- 28 under subsection (c)(2) shall be made as follows:
- 29 (i) One individual shall be appointed by the President pro
- 30 tempore of the Senate.

- 1 (ii) One individual shall be appointed by the Minority
- 2 Leader of the Senate.
- 3 (iii) One individual shall be appointed by the Speaker of
- 4 the House of Representatives.
- 5 (iv) One individual shall be appointed by the Minority
- 6 Leader of the House of Representatives.
- 7 (2) Members appointed by the President pro tempore of the
- 8 <u>Senate and the Minority Leader of the Senate under subsection</u>
- 9 <u>(c)(2) shall serve a four-year term.</u>
- 10 (3) Members appointed by the Speaker of the House of
- 11 Representatives and the Minority Leader of the House of
- 12 Representatives shall serve an initial three-year term
- 13 <u>immediately following the effective date of this subsection, to</u>

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- 14 <u>be followed thereafter by a four-year term.</u>
- 15 <u>(f) A member appointed by the county executive under</u>
- 16 <u>subsection (c) (3) shall serve an initial two year term</u>
- 17 immediately following the effective date of this subsection, to
- 18 be followed thereafter by a four year term.
- 19 (g) (1) Two members appointed by the at-large county
- 20 council members of the county under subsection (c) (4) shall
- 21 serve an initial one year term immediately following the
- 22 effective date of this subsection, to be followed thereafter by
- 23 a four-year term.
- 24 (2) Two members appointed by the at large county council
- 25 members of the county under subsection (c) (4) shall serve an
- 26 initial two year term immediately following the effective date
- 27 <u>of this subsection, to be followed thereafter by a four-year</u>
- 28 term.
- 29 <u>(3) One appointment shall be made from recommendations</u>
- 30 provided to the at large county council members by the Allegheny

- 1 County Council of Governments.
- 2 (4) One appointment shall be made from recommendations
- 3 provided to the at large county council members by ACHIEVA.
- 4 (5) One appointment shall be made from recommendations
- 5 provided to the at large county council members by the
- 6 <u>Southwestern Pennsylvania Commission.</u>
- 7 (6) One appointment shall be made from recommendations
- 8 provided to the at large county council members by the Allegheny
- 9 <u>Conference on Community Development.</u>
- 10 (h) A member appointed by the mayor of a second class city
- 11 <u>located in the county under subsection (c)(5) shall serve an</u>
- 12 <u>initial three year term immediately following the effective date</u>
- 13 <u>of this subsection, to be followed thereafter by a four year</u>
- 14 <u>term.</u>
- 15 (i) Appointees must be residents of this Commonwealth (F) A <--
- 16 MEMBER APPOINTED BY THE COUNTY EXECUTIVE AND COUNTY COUNCIL
- 17 SHALL SERVE AN INITIAL TERM AS FOLLOWS TO BE IMMEDIATELY
- 18 FOLLOWED THEREAFTER BY A FOUR-YEAR TERM:
- 19 (1) THE APPOINTEES UNDER SUBSECTION (C) (3) (I) SHALL SERVE AN
- 20 INITIAL TERM OF TWO OR THREE YEARS AS DESIGNATED BY THE COUNTY
- 21 EXECUTIVE.
- 22 (2) THE APPOINTEES UNDER SUBSECTION (C) (3) (II) SHALL SERVE
- 23 AN INITIAL TERM OF TWO YEARS.
- 24 (3) THE APPOINTEES UNDER SUBSECTION (C) (4) SHALL SERVE AN
- 25 INITIAL TERM OF ONE YEAR.
- 26 (G) THE APPOINTMENTS MADE BY THE COUNTY EXECUTIVE UNDER
- 27 SUBSECTION (C) (3) (II) AND THE APPOINTMENTS MADE BY THE CAUCUS OF
- 28 COUNTY COUNCIL MEMBERS UNDER SUBSECTION (C) (4) SHALL BE MADE IN
- 29 ACCORDANCE WITH THE FOLLOWING:
- 30 (1) THE COUNTY EXECUTIVE AND THE CAUCUS OF COUNTY COUNCIL

- 1 MEMBERS SHALL SELECT FROM A LIST OF RECOMMENDATIONS SUBMITTED BY
- 2 EACH OF THE FOLLOWING ORGANIZATIONS TO THE APPROPRIATE
- 3 APPOINTING AUTHORITY:
- 4 (I) THE ALLEGHENY CONFERENCE.
- 5 (II) THE SOUTHWESTERN PENNSYLVANIA COMMISSION.
- 6 (III) THE ALLEGHENY COUNCIL OF GOVERNMENTS.
- 7 (IV) THE COMMITTEE FOR ACCESSIBLE TRANSPORTATION.
- 8 (2) THE CAUCUS OF COUNTY COUNCIL MEMBERS SHALL BE GRANTED
- 9 THE FIRST AND FOURTH SELECTIONS UNDER THIS SUBSECTION.
- 10 (3) THE COUNTY EXECUTIVE SHALL BE GRANTED THE SECOND AND
- 11 THIRD SELECTIONS UNDER THIS SUBSECTION.
- 12 (4) THE COUNTY EXECUTIVE AND THE CAUCUS OF COUNTY COUNCIL
- 13 MEMBERS SHALL COORDINATE THEIR APPOINTMENTS TO ENSURE THAT ALL
- 14 OF THE ORGANIZATIONS LISTED UNDER PARAGRAPH (1) ARE REPRESENTED
- 15 SIMULTANEOUSLY ON THE BOARD.
- 16 (H) EXCEPT FOR AN APPOINTEE UNDER SUBSECTION (C) (1) WHO
- 17 SHALL BE A RESIDENT OF THIS COMMONWEALTH, APPOINTEES SHALL BE
- 18 RESIDENTS OF THE COUNTY WHERE THE AUTHORITY IS LOCATED and have
- 19 expertise or substantial experience in budgeting, finance,
- 20 economic development, transportation or mass transit operations.
- 21 (i) Appointing authorities shall appoint initial board <--
- 22 members within sixty days of the effective date of this
- 23 subsection.
- 24 (k) (J) Members' initial terms shall commence sixty days <--
- 25 <u>following the effective date of this subsection.</u>
- 26 (I) (K) No member shall serve more than three consecutive <--
- 27 <u>terms including initial terms.</u>
- 28 $\frac{\text{(m)}}{\text{(L)}}$ (L) (1) A member shall receive such compensation for his <--
- 29 services as the county executive shall determine and shall be
- 30 entitled to the necessary expenses, including traveling expenses

- 1 incurred in the performance of his duties.
- 2 (2) Within ninety days after the [creation of the authority]
- 3 effective date of this paragraph, the board shall meet and
- 4 organize by electing from their number a chairman, a vice
- 5 chairman, and such other officers as the board may determine.
- 6 (3) The board may employ a secretary, an executive
- 7 director, its own counsel and legal staff and such technical
- 8 experts and other agents and employes, permanent or temporary,
- 9 as it may require, and may determine the qualifications and fix
- 10 the compensation of such persons.
- 11 (4) Six members of the board shall constitute a quorum for
- 12 its meetings.
- 13 <u>(5)</u> Members of the board shall not be liable personally on
- 14 the bonds or other obligations of the authority, and the rights
- 15 of creditors shall be solely against the authority.
- 16 (6) The board may delegate to one or more of its agents or
- 17 employes such of its powers as it shall deem necessary to carry
- 18 out the purposes of this act, subject always to the supervision
- 19 and control of the board.
- 20 <u>(7)</u> The board shall have full authority to manage and
- 21 operate the business of the authority and to prescribe, amend
- 22 and repeal by-laws, rules and regulations governing the manner
- 23 in which the business of the authority may be conducted and the
- 24 powers granted to it may be exercised and embodied.
- 25 (8) Copies of such by-laws, rules and regulations shall be
- 26 filed with the county council of the county.
- 27 (9) A member may be removed for cause by the court of common
- 28 pleas of the county in which the authority is located after
- 29 having been provided with a copy of the charges against the
- 30 member for at least ten days and a full hearing by the court.

- 1 $\frac{\text{(m)}}{\text{(M)}}$ If a vacancy occurs by reason of the death,
- 2 resignation or removal of a member, the [county executive]
- 3 <u>designated appointing authority</u> shall appoint a successor to
- 4 fill the unexpired term within sixty days.
- 5 Section 2. The act is amended by adding a section to read:
- 6 Section 15. (a) The department DEPARTMENT OF TRANSPORTATION_<--

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- 7 shall study the consolidation of the authority with other local
- 8 transportation organizations within geographical proximity as a
- 9 means of reducing annual expenses or increasing annual revenues.
- 10 The study shall examine the creation of service regions to
- 11 <u>determine whether consolidation would reduce annual expenses or</u>
- 12 <u>increase annual revenues</u>.
- 13 (b) The department shall study the potential privatization
- 14 of authority services as a means of reducing annual expenses or
- 15 <u>increasing annual revenues</u>.
- 16 <u>(c) The department shall submit a report on its findings and</u>
- 17 <u>recommendations to the Governor, the General Assembly and the</u>
- 18 authority within one hundred eighty days of the effective date
- 19 of this section.
- 20 Section 3. This act shall take effect immediately.