THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 1877 Session of 2013

INTRODUCED BY W. KELLER, M. DALEY, FRANKEL, SABATINA, McGEEHAN, O'BRIEN, COHEN, YOUNGBLOOD, MIRANDA, MICOZZIE, DAVIS, NEILSON, GINGRICH, V. BROWN, SCHLOSSBERG, KORTZ, CALTAGIRONE, WATSON, MURT, R. MILLER, ROEBUCK AND MCCARTER, DECEMBER 9, 2013

REFERRED TO COMMITTEE ON LABOR AND INDUSTRY, DECEMBER 9, 2013

AN ACT

- Providing for demolition standards for buildings and structures,
- for permits, for inspections, for powers and duties of the 2
- Department of Labor and Industry and for training and enforcement; imposing penalties; and establishing the 3
- 4
- Demolition Safety Training and Enforcement Account. 5
- 6 The General Assembly of the Commonwealth of Pennsylvania
- hereby enacts as follows:
- Section 1. Short title. 8
- This act shall be known and may be cited as the Demolition 9
- 10 Safety Act.
- Section 2. Definitions. 11
- 12 The following words and phrases when used in this act shall
- have the meanings given to them in this section unless the 13
- 14 context clearly indicates otherwise:
- 15 "Account." The Demolition Safety Training and Enforcement
- 16 Account established under section 9.
- 17 "ANSI." The American National Standards Institute.
- "Code administrator." As defined in section 103 of the act 18

- 1 of November 10, 1999 (P.L.491, No.45), known as the Pennsylvania
- 2 Construction Code Act.
- 3 "Construction code official." As defined in section 103 of
- 4 the act of November 10, 1999 (P.L.491, No.45), known as the
- 5 Pennsylvania Construction Code Act.
- 6 "Demolition." The partial or complete destruction of a
- 7 building or structure.
- 8 "Demolition work." The work incidental to or associated with
- 9 the total, partial or complete destruction of a building or
- 10 structure.
- "Department." The Department of Labor and Industry of the
- 12 Commonwealth.
- 13 "Municipality." As defined in section 103 of the act of
- 14 November 10, 1999 (P.L.491, No.45), known as the Pennsylvania
- 15 Construction Code Act.
- 16 "OSHA." The Occupational Safety and Health Administration of
- 17 the United States Department of Labor.
- 18 "Pennsylvania Construction Code Act." The act of November
- 19 10, 1999 (P.L.491, No.45), known as the Pennsylvania
- 20 Construction Code Act.
- "Residential building." As defined in section 103 of the act
- 22 of November 10, 1999 (P.L.491, No.45), known as the Pennsylvania
- 23 Construction Code Act.
- 24 Section 3. Application.
- 25 (a) General rule.--
- 26 (1) This act shall apply to the demolition of all
- 27 buildings and structures under the jurisdiction of cities of
- 28 the first class and municipalities that have elected coverage
- 29 under paragraph (2).
- 30 (2) A municipality may approve and enact an ordinance

- 1 under the law governing the adoption of ordinances in that
- 2 jurisdiction to elect coverage under this act.
- 3 (b) Demolition codes and standards.--
- 4 (1) Demolition work shall be completed in accordance 5 with construction codes and standards adopted under the 6 Pennsylvania Construction Code Act.
- 7 A city of the first class or a municipality that has 8 elected coverage under subsection (a)(2) may enact an 9 ordinance under the law governing the adoption of ordinances in that jurisdiction to adopt standards and safeguards for 10 11 demolitions that equal or exceed the minimum requirements of 12 the Uniform Construction Code adopted under section 301 of 13 the Pennsylvania Construction Code Act. The ordinances shall 14 not be subject to the limitations and requirements set forth 15 in sections 503 and 504 of the Pennsylvania Construction Code 16 Act.
- 17 Section 4. Demolition permits and secondary demolition permits.
- 18 (a) Demolition permits required.--
- 19 (1) A contractor or an owner of a property who will
 20 perform demolition work on a building or structure must
 21 receive a demolition permit from the code administrator for
 22 the jurisdiction where the work will be performed.
- 23 (2) A subcontractor or individual who is not an employee 24 of the demolition permit holder and who will perform work 25 authorized by the demolition permit must receive a secondary 26 demolition permit from the code administrator for the 27 jurisdiction where the work will be performed.
- 28 (b) Permit applications.--
- 29 (1) The demolition permit application shall require:
- 30 (i) Identifying information and qualifications,

which may include work history, training or educational experience, affiliation or membership in occupational associations or organizations, and licensing and certifications issued by a public agency or recognized industry association or organization.

- (ii) Documents, including building and site plans, if available, prepared by a licensed architect or professional engineer and demolition plans, time schedules and surveys required under 29 CFR Part 1926.850 (relating to preparatory operations), prepared by a professional engineer who is trained or experienced in the field of demolition.
- (iii) A site-specific safety plan that supports the demolition plan and meets or exceeds current OSHA and ANSI A10.6 standards for demolition. The plan must be updated throughout demolition work.
- (iv) Verification that preparatory requirements have been completed, which include, but are not limited to, the following:
 - (A) Asbestos or hazardous materials inspection, abatement or removal as required by Federal, State or local law or regulation.
 - (B) Utility disconnections beyond the building or structure, except where it may be necessary to maintain a utility service.
- (v) Liability insurance in the amount of at least \$1,000,000.
 - (vi) A performance bond by a surety company authorized to do business in this Commonwealth in the amount of the estimated cost of the demolition work

authorized by the permit, but not less than \$25,000. The bond shall be conditioned upon acceptable completion of the work authorized by the permit.

- (vii) Certification that employees who will perform work authorized by the permit have completed industry standard training and maintain any certifications or licensing which may be required by Federal, State or local law.
- (viii) Proof of a drug and alcohol testing policy, which authorizes testing based on reasonable suspicion or any other basis, for all workers employed on the project, or, if the applicant is an individual, an agreement that the individual will not engage in the unlawful possession or use of a controlled substance while performing work authorized by the permit.
- (ix) An agreement that an employee or individual who has successfully completed an OSHA 30-hour course in construction industry safety and health hazard recognition and prevention and possesses training or experience in the application of ANSI A10.6 standards for demolition will be on site at all times work is performed under the permit.
- (x) Identifying information for subcontractors that will perform work authorized by the permit.
- (xi) An agreement to provide notice by certified mail of the application for a demolition permit and demolition time schedule to adjacent property owners and occupants.
- 29 (xii) Any other requirements set forth by the 30 department, the city of the first class or the

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- 2 (2) The secondary demolition permit application shall require:
 - (i) Identifying information and qualifications, which may include work history, training or educational experience, affiliation or membership in occupational associations or organizations and licensing and certifications.
 - (ii) A copy of the primary demolition permit.
 - (iii) A summary of work to be completed by the subcontractor or individual.
 - (iv) Liability insurance of at least \$1,000,000.
 - (v) Certification that employees or individuals who will perform work authorized by the permit have completed industry standard training and maintain any certifications or licensing which may be required by Federal, State or local law.
 - (vi) Proof of a drug and alcohol testing policy, which authorizes testing based on reasonable suspicion or any other basis, for all workers employed on the project, or, if the applicant is an individual, an agreement that the individual will not engage in the unlawful possession or use of a controlled substance while performing work authorized by the permit.
- 25 (vii) Any other requirements set forth by the 26 department or municipality.
- 27 (c) Permit approval.--
- 28 (1) A code administrator shall review applications for 29 demolition permits and secondary demolition permits and may 30 grant the permit if:

- 1 (i) The application meets the requirements set forth
 2 under subsection (b).
 - (ii) The code administrator determines that the applicant is qualified to perform the work authorized by the permit.
 - (iii) The code administrator confirms that contractors and heavy equipment operators maintain certifications or licensing that may be required by Federal, State or local law.
- 10 (iv) The code administrator has conducted a site inspection.
- 12 (2) A code administrator may approve a permit with
 13 conditions or specialized instructions to conduct demolition
 14 work.
 - (d) Waiver or reduction of permit requirements.--
- 16 (1) A code administrator may waive or reduce
 17 requirements set forth by subsection (b) with respect to a
 18 single demolition permit if the code administrator finds
 19 that:
 - (i) the costs or requirements are excessive when compared to the risks to public safety and acceptable completion of the demolition and that the demolition will include only work on a fully detached residential building that maintains a setback from property lines and public ways so that the demolition will not disturb adjacent properties or the public; or
 - (ii) the proposed demolition will not include loadbearing structural changes and the applicant has obtained a construction permit.
- 30 (2) Reasons must be provided by the code administrator

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- 1 in writing.
- 2 Section 5. Enforcement.
- 3 (a) Inspections required. --
- 4 (1) A code administrator may examine and inspect
- 5 demolition buildings, structures or sites related to the
- 6 permit application or demolition to ensure compliance.
- 7 (2) Inspections shall be conducted as follows:
- 8 (i) prior to issuing a permit;
- 9 (ii) at intervals during demolition work;
- 10 (iii) at any time that a credible complaint has been
- 11 made regarding the demolition work; and
- 12 (iv) after work is completed.
- 13 (b) Stop work orders and cancellation of permits. -- A code
- 14 administrator may issue stop work orders or revoke permits if
- 15 the administrator finds that demolition work is not in
- 16 compliance with the requirements of this act or the requirements
- 17 of the demolition permit.
- 18 (c) Right of appeal. -- A person aggrieved by the application
- 19 or enforcement of this section shall have the right to appeal to
- 20 a court of appropriate jurisdiction.
- 21 Section 6. Penalties.
- 22 (a) Violation of the act.--
- 23 (1) Any individual, firm or corporation that performs
- demolition work without a demolition permit or misrepresents
- or omits facts in order to obtain a demolition permit commits
- a misdemeanor of the third degree and shall, upon conviction,
- 27 be sentenced to pay a fine of not more than \$2,500 and costs.
- 28 (2) Each day that a violation of this act continues
- shall be considered a separate violation.
- 30 (b) Disposition of penalties. -- The amount of the penalty

- 1 shall be forwarded to the entity with enforcement jurisdiction.
- 2 Section 7. Records.
- 3 The code administrator shall retain records of applications,
- 4 inspections and enforcement actions for no less than four years
- 5 after the completion of the demolition project.
- 6 Section 8. Duties of department.
- 7 (a) Review of code administrators.--
- 8 (1) The department shall annually, and at any time with
- 9 reasonable cause, review code administrators, construction
- 10 code officials and third party agencies concerning the
- 11 enforcement and administration of this act and qualifications
- required by section 701 of the Pennsylvania Construction Code
- 13 Act.
- 14 (2) The department shall make a report to the governing
- body of the municipality that was the subject of a review.
- 16 The report shall include findings and recommendations or
- 17 required actions to address any deficiency observed by the
- 18 department.
- 19 (3) The department may require compliance with this act
- through proceedings in Commonwealth Court.
- 21 (b) Training programs. -- Programs of required training and
- 22 certification and continuing education for all categories of
- 23 code administrators employed by the department, cities of the
- 24 first class and municipalities that have elected coverage under
- 25 this act shall include an OSHA 30-hour course in construction
- 26 industry safety and health hazard recognition and prevention.
- 27 Section 9. Training and enforcement grants.
- 28 (a) Additional fee. -- The department, cities of the first
- 29 class and municipalities that have elected coverage under
- 30 section 3(a)(2) may assess an additional fee on each permit

- 1 issued under the authority of this act and the Pennsylvania
- 2 Construction Code Act in the amount of 15% of the total cost of
- 3 the permit.
- 4 (b) Training and enforcement account. -- There is hereby
- 5 established within the State Treasury a restricted account,
- 6 which shall be known as the Demolition Safety Training and
- 7 Enforcement Account.
- 8 (c) Deposit.--Moneys collected as authorized under
- 9 subsection (a) shall be transmitted quarterly to the State
- 10 Treasurer and deposited in the account. Moneys so deposited are
- 11 appropriated to the department for the following purposes:
- 12 (1) For grants for enhanced enforcement of this act and
- the Pennsylvania Construction Code Act, including training
- and staffing of code administrators, construction code
- officials and inspectors and associated administrative costs.
- 16 Grants must be allocated annually and in proportion to
- 17 revenue generated from the additional fees assessed under
- 18 subsection (a).
- 19 (2) For costs incurred by the department under section
- 20 8(a).
- 21 (3) For costs of administering the account.
- 22 (d) Report required. -- Within 18 months of the effective date
- 23 of this section and every year thereafter, the department shall
- 24 submit a report to the chairman and minority chairman of the
- 25 Labor and Industry Committee of the Senate and the chairman and
- 26 minority chairman of the Labor and Industry Committee of the
- 27 House of Representatives. The report shall provide the following
- 28 information:
- 29 (1) All data available on the administration of the
- 30 account.

- 1 (2) Revenue generated by the additional fee.
- 2 (3) The use and distribution of revenue by the
- 3 department.
- 4 (4) Any other information that the department believes
- 5 to be relevant or necessary in the content of the report.
- 6 Section 10. Effective date.
- 7 This act shall take effect immediately.