## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## **HOUSE BILL**

No. 356

Session of 2011

INTRODUCED BY PEIFER, ADOLPH, BARRAR, CALTAGIRONE, CARROLL, D. COSTA, DENLINGER, FLECK, GEIST, GIBBONS, GOODMAN, GRELL, HORNAMAN, JOSEPHS, M.K. KELLER, KILLION, MAJOR, MURT, OBERLANDER, PICKETT, PYLE, READSHAW, REICHLEY, SAYLOR, SCAVELLO, K. SMITH, SONNEY, SWANGER AND WAGNER, FEBRUARY 1, 2011

REFERRED TO COMMITTEE ON FINANCE, FEBRUARY 1, 2011

## AN ACT

Amending the act of March 4, 1971 (P.L.6, No.2), entitled "An act relating to tax reform and State taxation by codifying 3 and enumerating certain subjects of taxation and imposing taxes thereon; providing procedures for the payment, collection, administration and enforcement thereof; providing for tax credits in certain cases; conferring powers and 6 imposing duties upon the Department of Revenue, certain 7 employers, fiduciaries, individuals, persons, corporations 8 9 and other entities; prescribing crimes, offenses and penalties," reenacting and amending provisions relating to 10 employment incentive payments. 11 12 The General Assembly of the Commonwealth of Pennsylvania 13 hereby enacts as follows: 14 Section 1. Section 1702-A of the act of March 4, 1971 15 (P.L.6, No.2), known as the Tax Reform Code of 1971, added 16 December 15, 1999 (P.L.926, No.63), is reenacted and amended to 17 read: 18 Section 1702-A. Definitions. -- The following words, terms and 19 phrases when used in this article shall have the meanings

ascribed to them in this section, except where the context

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- 1 clearly indicates a different meaning:
- 2 "Department." The Department of Revenue of the Commonwealth.
- 3 "Eligible individual" means any of the following:
- 4 (1) A person who at any time within the twelve months
- 5 preceding the date of hire received general assistance.
- 6 (2) A person who at any time within the twelve months
- 7 preceding the date of hire received temporary assistance to
- 8 needy families.
- 9 (3) A person who:
- 10 (i) has a physical or mental disability which, for such
- 11 individual, constitutes or results in a substantial handicap to
- 12 employment; and
- 13 (ii) is referred to the employer upon completion of or while
- 14 receiving rehabilitative services pursuant to an individualized
- 15 written rehabilitation plan under a State plan for vocational
- 16 rehabilitation services approved under the Rehabilitation Act of
- 17 1973 (Public Law 93-112, 29 U.S.C. § 701 et seq.), or a program
- 18 of vocational rehabilitation carried out under Title I of the
- 19 Veterans' Rehabilitation and Education Amendments of 1980
- 20 (Public Law 96-466, 94 Stat. 2171).
- 21 (4) A person who at any time within the twelve months
- 22 preceding the date of hire received compensation under the act\_
- 23 <u>of December 5, 1936 (2nd Sp.Sess., 1937 P.L.2897, No.1), known</u>
- 24 as the "Unemployment Compensation Law."
- 25 "Employment incentive payment" means the employment incentive
- 26 payment credit provided by this article.
- 27 "Pass-through entity" means any of the following:
- 28 (1) A partnership, limited partnership, limited liability
- 29 company, business trust or other unincorporated entity that for
- 30 Federal income tax purposes is taxable as a partnership.

- 1 (2) A Pennsylvania S corporation.
- 2 "Qualified first-year wages" means the qualified wages
- 3 attributable to service rendered by an eligible individual
- 4 during the one-year period beginning with the day the eligible
- 5 individual begins work for the employer.
- 6 "Qualified second-year wages" means the qualified wages
- 7 attributable to service rendered by an eligible individual
- 8 during the one-year period beginning one year after the eligible
- 9 individual begins work for the employer.
- "Qualified tax liability" means the liability for taxes
- 11 imposed under Article III, IV, VII, VIII, IX or XV of this act.
- 12 The term includes the liability for taxes imposed under Article
- 13 III of this act on the owner or owners of a pass-through entity.
- 14 The term does not include amounts withheld or required to be
- 15 withheld from employees under Article III of this act.
- "Qualified third-year wages" means the qualified wages
- 17 attributable to service rendered by an eligible individual
- 18 during the one-year period beginning two years after the
- 19 eligible individual begins work for the employer.
- 20 "Qualified wages" means wages as that term is defined in
- 21 section 51A(b)(5) of the Internal Revenue Code of 1986 (Public
- 22 Law 99-514, 26 U.S.C. § 51A(b)(5)).
- "Taxpayer" means a person or entity subject to tax under
- 24 Article III, IV, VII, VIII, IX or XV of this act. This term
- 25 includes a pass-through entity.
- 26 Section 2. Sections 1703-A and 1704-A of the act, added
- 27 December 15, 1999 (P.L.926, No.63), are reenacted to read:
- 28 Section 1703-A. Employment Incentive Payments. -- (a) A
- 29 taxpayer who employs an eligible individual shall be entitled to
- 30 employment incentive payments as provided by this article.

- 1 (b) No employment incentive payment shall be provided for:
- 2 (1) The employment of a person who displaces any other
- 3 individual from employment except persons discharged for cause
- 4 as certified by the Department of Labor and Industry.
- 5 (2) The employment of a person closely related, as defined
- 6 by clauses (1) through (8) of section 152(a) of the Internal
- 7 Revenue Code of 1986 (Public Law 99-514, 26 U.S.C. § 152(a)(1)
- 8 through(8)), to the taxpayer or, if the taxpayer is a
- 9 corporation, to an individual who owns, directly or indirectly,
- 10 more than 50% of the outstanding stock of the taxpayer.
- 11 (3) Wages paid to an individual during the time period for
- 12 which the employer received federally funded or State funded job
- 13 training payments for that individual.
- 14 (c) The employment incentive payment shall be calculated on
- 15 an annual basis as provided in clauses (1) and (2):
- 16 (1) The employment incentive payment shall be the sum of
- 17 thirty per cent of the first nine thousand dollars (\$9,000) of
- 18 qualified first-year wages, twenty per cent of the first nine
- 19 thousand dollars (\$9,000) of qualified second-year wages and ten
- 20 per cent of the first nine thousand dollars (\$9,000) of
- 21 qualified third-year wages.
- 22 (2) A taxpayer eligible to receive a credit under clause (1)
- 23 shall be eligible to receive an additional employment incentive
- 24 payment as provided in this clause if:
- 25 (i) the taxpayer provides or pays for day care services for
- 26 the children of an eligible individual; or
- 27 (ii) the taxpayer provides or pays for transportation
- 28 services that enable an eligible individual to travel to and
- 29 from work.
- 30 The additional employment incentive payments under this clause

- 1 shall be the expenses incurred by the taxpayer for services
- 2 listed in subclauses (i) and (ii), but in no case shall the
- 3 additional employment incentive payment for each eligible
- 4 individual exceed eight hundred dollars (\$800) during the first
- 5 year of employment, six hundred dollars (\$600) during the second
- 6 year of employment or four hundred dollars (\$400) during the
- 7 third year of employment.
- 8 (d) The employment incentive payment shall be utilized as a
- 9 credit against a qualified tax liability to which the taxpayer
- 10 is subject. The employment incentive payment applicable to a
- 11 pass-through entity shall be allocated in the same manner as
- 12 income is allocated.
- (e) (1) Except in cases where an eligible individual
- 14 voluntarily leaves the employment of the taxpayer, becomes
- 15 disabled or is terminated for cause, no taxpayer shall be
- 16 entitled to receive an employment incentive payment if the
- 17 eligible individual is employed by the taxpayer for less than
- 18 one year.
- 19 (2) If the eligible individual leaves the employment of the
- 20 taxpayer voluntarily, becomes disabled or is terminated for
- 21 cause in less than one year, the employment incentive payment
- 22 shall be reduced by the proportion of the year not worked.
- 23 (f) The total employment incentive payment credit shall not
- 24 exceed ninety per cent of the total taxes paid by the employer
- 25 against which the employment incentive payments may be claimed
- 26 as a credit.
- 27 (g) Employment incentive payments unused as a tax credit in
- 28 a taxable year may be carried over against a qualified tax
- 29 liability in the ten immediately subsequent taxable years.
- 30 (h) For the purposes of computing a tax liability against

- 1 which the employment incentive payments may be applied,
- 2 deductions from taxable income shall be reduced by the
- 3 employment incentive payments.
- 4 Section 1704-A. Administration and Regulations.--The
- 5 department, in cooperation with the Department of Public Welfare
- 6 and the Department of Labor and Industry, shall administer the
- 7 provisions of this article, promulgate appropriate rules,
- 8 regulations and forms for that purpose and make such
- 9 determinations as may be required. Determinations made with
- 10 respect to the employment incentive payment provided in this
- 11 section may be reviewed and appealed in the manner provided by
- 12 law for other corporate or personal tax credits.
- 13 Section 3. Section 1705-A of the act, added December 15,
- 14 1999 (P.L.926, No.63), is reenacted and amended to read:
- 15 Section 1705-A. Limitation on Credits.--The total amount of
- 16 employment incentive payments authorized by this article shall
- 17 not exceed [twenty-five] <u>seven</u> million dollars [(\$25,000,000)]
- 18 (\$7,000,000) in any fiscal year. To insure that credits are not
- 19 claimed in excess of this amount, a taxpayer may claim the
- 20 incentive payments only upon presentation of an authorizing
- 21 certificate. Certificates will be issued to the taxpayer by the
- 22 Department of Labor and Industry upon presentation to the
- 23 Department of Labor and Industry of evidence of a qualifying
- 24 offer of employment. If necessary to avoid certificate issuances
- 25 in excess of the maximum authorized amount for any fiscal year,
- 26 the department shall advise the Department of Labor and Industry
- 27 of the total number of certificates which may be issued in each
- 28 calendar quarter.
- 29 Section 4. Section 1706-A of the act, amended November 19,
- 30 2004 (P.L.873, No.116), is reenacted and amended to read:

- 1 Section 1706-A. Time Limitations and Report.--Employment
- 2 incentive payments shall not be available for employees hired
- 3 after December 31, [2009, unless reenacted by the General
- 4 Assembly] 2013. Not later than July 1, [2004, and December 31,
- 5 2008] 2012, the Secretary of Public Welfare and the Secretary of
- 6 <u>Labor and Industry</u> shall report to the General Assembly on the
- 7 effectiveness of incentive payments to encourage the employment
- 8 of general assistance [and] temporary assistance to needy
- 9 families and unemployment compensation recipients and recommend
- 10 whether the program should be continued. Credits may be claimed
- 11 against taxes payable for tax years beginning January 1, 2000,
- 12 and thereafter, and may be claimed for employees hired after
- 13 December 31, 1999.
- 14 Section 5. The reenactment and amendment of sections 1702-A,
- 15 1703-A, 1704-A, 1705-A and 1706-A of the act shall be
- 16 retroactive to January 1, 2011.
- 17 Section 6. This act shall take effect immediately.