THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

No. 1469 Session of 2010

INTRODUCED BY PILEGGI, BAKER, M. WHITE, FONTANA, RAFFERTY, FOLMER, O'PAKE, ERICKSON, VANCE, COSTA, EARLL, GREENLEAF, EICHELBERGER, TOMLINSON, WAUGH, ALLOWAY, PIPPY, YAW, BRUBAKER, MENSCH AND D. WHITE, SEPTEMBER 20, 2010

SENATOR CORMAN, APPROPRIATIONS, RE-REPORTED AS AMENDED, SEPTEMBER 28, 2010

AN ACT

Amending the act of February 14, 2008 (P.L.6, No.3), entitled "An act providing for access to public information, for a designated open-records officer in each Commonwealth agency, local agency, judicial agency and legislative agency, for procedure, for appeal of agency determination, for judicial review and for the Office of Open Records; imposing penalties; providing for reporting by State-related 7 institutions; requiring the posting of certain State contract 8 information on the Internet; and making related repeals," 9 further providing for definitions, for requests, for access, 10 for written requests, for exceptions for public records, for 11 general rule, for filing of appeal, for appeals officers, for Office of Open Records and for applicability FURTHER 12 13 PROVIDING FOR DEFINITIONS; PROVIDING FOR PENNSYLVANIA 14 INTERSCHOLASTIC ATHLETIC ASSOCIATION; FURTHER PROVIDING FOR 15 REQUESTS, FOR ACCESS, FOR WRITTEN REQUESTS, FOR EXCEPTIONS 16 FOR PUBLIC RECORDS, FOR GENERAL RULE, FOR EXTENSION OF TIME 17 FOR FILING OF APPEAL, FOR APPEALS OFFICERS AND FOR OFFICE OF 18 19 OPEN RECORDS. 20 The General Assembly of the Commonwealth of Pennsylvania hereby enacts as follows: 22 Section 1. The definitions of "independent agency," "personal financial information" and "State-affiliated entity" 23 in section 102 of the act of February 14, 2008 (P.L.6, No.3), 24

- 1 known as the Right-to-Know Law, are amended and the section is
- 2 amended by adding a definition to read:
- 3 Section 102. Definitions.
- 4 The following words and phrases when used in this act shall
- 5 have the meanings given to them in this section unless the
- 6 context clearly indicates otherwise:
- 7 * * *
- 8 "Independent agency." Any board, commission, authority or
- 9 other agency or officer of the Commonwealth, that is not subject
- 10 to the policy supervision and control of the Governor. The term
- 11 does not include a legislative or judicial agency.
- 12 * * *
- "Personal financial information." An individual's personal
- 14 credit, charge or debit card information; bank account
- 15 information; bank, credit or financial statements; account or
- 16 PIN numbers; forms required to be filed with or by any taxing
- 17 <u>authority;</u> and other information relating to an individual's
- 18 personal finances.
- 19 * * *
- "State-affiliated entity." A Commonwealth authority or
- 21 Commonwealth entity. The term includes fthe Pennsylvania Higher
- 22 Education Assistance Agency and any entity established thereby,
- 23 the Pennsylvania Gaming Control Board, the Pennsylvania Game
- 24 Commission, the Pennsylvania Fish and Boat Commission, the
- 25 Pennsylvania Housing Finance Agency, the Pennsylvania Municipal
- 26 Retirement Board, the State System of Higher Education, a
- 27 community college, the Pennsylvania Turnpike Commission, the
- 28 Pennsylvania Public Utility Commission, the Pennsylvania
- 29 Infrastructure Investment Authority, the State Public School
- 30 Building Authority, [the Pennsylvania Interscholastic Athletic

- 1 Association] and the Pennsylvania Higher Educational Facilities
- 2 Authority. The term does not include a State-related
- 3 institution the Pennsylvania Turnpike Commission, the
- 4 Pennsylvania Housing Finance Agency, the Pennsylvania Municipal
- 5 Retirement System, the Pennsylvania Infrastructure Investment
- 6 Authority, the State Public School Building Authority, the
- 7 Pennsylvania Higher Educational Facilities Authority and the
- 8 State System of Higher Education. The term does not include any
- 9 court or other officer or agency of the unified judicial system,
- 10 the General Assembly and its officers and agencies, any State-
- 11 related institution, political subdivision or any local,
- 12 regional or metropolitan transportation authority.
- 13 * * *
- "Time response log." A log created, received, maintained, or
- 15 retained by a public-safety answering point (PSAP), AS DEFINED
- 16 IN SECTION 2 OF THE ACT OF JULY 9, 1990 (P.L.340, NO.78), KNOWN
- 17 AS THE PUBLIC SAFETY EMERGENCY TELEPHONE ACT, containing the
- 18 following information:
- 19 (1) The time the call was received by the PSAP.
- 20 (2) The time the PSAP contacted or dispatched the
- 21 <u>appropriate agency for response.</u>
- 22 (3) The time the appropriate agency responded.
- 23 (4) The time the appropriate agency arrived on the
- scene.
- 25 (5) The time the appropriate agency became available.
- 26 (6) The address of the incident or the cross street or
- 27 <u>mile marker nearest the scene of the incident.</u>
- 28 * * *
- 29 SECTION 1.1. THE ACT IS AMENDED BY ADDING A SECTION TO READ.
- 30 SECTION 307. PENNSYLVANIA INTERSCHOLASTIC ATHLETIC ASSOCIATION.

1 THIS ACT SHALL APPLY TO THE PENNSYLVANIA INTERSCHOLASTIC

2 ATHLETIC ASSOCIATION.

- 3 Section 2. Sections 506, 701 and 703 of the act are amended
- 4 to read:
- 5 Section 506. Requests.
- 6 (a) Disruptive requests.--
- 7 (1) An agency may deny a requester access to a record if
- 8 the requester has made repeated requests for that same record
- 9 and the repeated requests have placed an unreasonable burden
- 10 on the agency.
- 11 (2) A denial under this subsection shall not restrict
- 12 the ability to request a different record.
- 13 (b) Disaster or potential damage.--
- 14 (1) An agency may deny a requester access:
- 15 (i) when timely access is not possible due to fire,
- 16 flood or other disaster; or
- 17 (ii) to historical, ancient or rare documents,
- 18 records, archives and manuscripts when access may, in the
- 19 professional judgment of the curator or custodian of
- 20 records, cause physical damage or irreparable harm to the
- 21 record.
- 22 (2) To the extent possible, the contents of a record
- 23 under this subsection shall be made accessible to a requester
- even when the record is physically unavailable.
- 25 (c) Agency discretion. -- An agency may exercise its
- 26 discretion to make any otherwise exempt record accessible for
- 27 inspection and copying under this chapter, if all of the
- 28 following apply:
- 29 (1) Disclosure of the record is not prohibited under any
- 30 of the following:

- 1 (i) Federal or State law or regulation.
- 2 (ii) Judicial order or decree.
- 3 (2) The record is not protected by a privilege.
- 4 (3) The agency head determines that the public interest 5 favoring access outweighs any individual, agency or public 6 interest that may favor restriction of access.
 - (d) Agency possession. --

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- 8 A [public record] contract between an agency and a 9 business or organization that is not in the possession of an 10 agency but is in the possession of [a party with whom the 11 agency has contracted to perform a governmental function on 12 behalf of the agency, and which directly relates to the 13 governmental function and is not exempt under this act,] the 14 business or organization shall be [considered a] public 15 [record of the agency for purposes of] under this act. This 16 paragraph includes financial records directly relating to the 17 contract. FINANCIAL INFORMATION THAT IS NOT DIRECTLY RELATED
 - TO THE CONTRACT MAY BE REDACTED.
 - (2) Nothing in this act shall be construed to require access to any other record of the party in possession of the public record.
- 22 (3) A request for a [public record] <u>contract</u> in 23 possession of a party other than the agency shall be 24 submitted to the open records officer of the agency. Upon a 25 determination that the record is subject to access under this 26 act, the open records officer shall assess the duplication 27 fee established under section 1307(b) and upon collection 28 shall remit the fee to the party in possession of the record 29 if the party duplicated the record.
- 30 Section 701. Access.

- 1 (a) General rule. -- Unless otherwise provided by law, a
- 2 public record, legislative record or financial record shall be
- 3 accessible for inspection and duplication in accordance with
- 4 this act. A record being provided to a requester shall be
- 5 provided in the medium <u>or computer file format, COMPUTER FILE</u>
- 6 FORMAT OR OTHER FORMAT requested if it exists in that medium or
- 7 computer file format, COMPUTER FILE FORMAT OR OTHER FORMAT;
- 8 otherwise, it shall be provided in the medium in which it
- 9 exists. Public records, legislative records or financial records
- 10 shall be available for access during the regular business hours
- 11 of an agency.
- 12 (b) Construction. -- Nothing in this act shall be construed to
- 13 require access to any computer either of an agency or individual
- 14 employee of an agency.
- 15 Section 703. Written requests.
- 16 A written request for access to records may be submitted in
- 17 person, by mail, by e-mail, by facsimile or, to the extent
- 18 provided by agency rules, by any other electronic means. A
- 19 written request must be addressed to the open-records officer
- 20 designated pursuant to section 502 or to the agency head HEAD OF
- 21 A COMMONWEALTH AGENCY. Employees of an agency shall be directed
- 22 to promptly forward requests for records to the agency's open-
- 23 records officer. A written request should identify or describe
- 24 the records sought with sufficient specificity to enable the
- 25 agency to ascertain which records are being requested and shall
- 26 include the name and address to which the agency should address
- 27 its response. A written request need not include any explanation
- 28 of the requester's reason for requesting or intended use of the
- 29 records unless otherwise required by law.
- 30 Section 3. Section 708(b)(9), (10) and (17) of the act are

- 1 amended and the subsection is amended by adding paragraphs to
- 2 read:
- 3 Section 708. Exceptions for public records.
- 4 * * *
- 5 (b) Exceptions. -- Except as provided in subsections (c) and
- 6 (d), the following are exempt from access by a requester under
- 7 this act:
- 8 * * *
- 9 (5.1) The payment records of a person receiving services
- from a public water or sewer authority or other municipality
- 11 <u>authority MUNICIPAL AUTHORITY, MUNICIPALITY, cooperative or</u>
- 12 <u>entity that provides a utility service, including</u>
- 13 <u>electricity, telecommunications, water, sewer, natural gas or</u>
- 14 <u>similar service. The authority or entity shall establish a</u>
- 15 process to provide a clearance certificate to a person to
- certify that all fees and charges owed have been paid. A
- 17 reasonable fee for certification A CLEARANCE CERTIFICATE may
- 18 be charged.
- 19 * * *
- 20 (6.1) Tax records. An agency A TAX COLLECTOR shall
- 21 <u>establish a process to provide a clearance certificate to a</u>
- 22 person certifying that all LOCAL taxes owed have been paid. A \leftarrow
- reasonable fee for certification A CLEARANCE CERTIFICATE may
- be charged. FOR PURPOSES OF THIS PARAGRAPH, THE TERM TAX
- 25 COLLECTOR SHALL INCLUDE AN ELECTED TAX COLLECTOR OR AN
- 26 EMPLOYEE OR CONTRACTOR OF AN AGENCY THAT COLLECTS TAXES
- 27 <u>PURSUANT TO LAW.</u>
- 28 * * *
- 29 (9) The draft of a bill, resolution, regulation,
- 30 statement of policy, management directive, ordinance or

1	amendment	thereto	prepared	bу	or	for	an	agency,	except	when
				_					=	

2 <u>the record is presented to a quorum for deliberation at an</u>

3 advertised A public meeting in accordance with 65 Pa.C.S.

4 <u>Ch.7 (relating to open meetings)</u>.

- (10) (i) A record that reflects:
 - (A) The internal, predecisional deliberations of an agency, its members, employees or officials or predecisional deliberations between agency members, employees or officials and members, employees or officials of another agency, including predecisional deliberations relating to a budget recommendation, legislative proposal, legislative amendment, contemplated or proposed policy or course of action or any research, memos or other documents used in the predecisional deliberations.
 - (B) The strategy to be used to develop or achieve the successful adoption of a budget, legislative proposal or regulation.
- (ii) [Subparagraph (i) (A)] This paragraph shall apply to agencies subject to 65 Pa.C.S. Ch. 7 [(relating to open meetings)] in a manner consistent with 65 Pa.C.S. Ch. 7. A record which is not otherwise exempt from access under this act and which is presented to a quorum for deliberation at a public meeting in accordance with 65 Pa.C.S. Ch. 7 shall be a public record regardless of whether a vote occurs at that meeting.
- (iii) This paragraph shall not apply to a written or Internet application or other document that has been submitted to request Commonwealth funds.
- (iv) This paragraph shall not apply to the results

1 of public opinion surveys, polls, focus groups, marketing research or similar effort designed to measure public 2 3 opinion. * * * 4 5 (17) A record of an agency [relating to a noncriminal 6 investigation] that would reveal the institution, progress or result of a noncriminal investigation, including: 7 8 (i) Complaints submitted to an agency. Investigative materials, notes, correspondence 9 10 and reports. A record that includes the identity of a 11 (iii) confidential source, including individuals subject to the 12 13 act of December 12, 1986 (P.L.1559, No.169), known as the 14 Whistleblower Law. (iv) A record that includes information made 15 16 confidential by law. 17 Work papers underlying an audit. 18 (vi) A record that, if disclosed, would do any of 19 the following: 20 (A) [Reveal the institution, progress or result 21 of an agency investigation, except the imposition of 22 a fine or civil penalty, the suspension, modification 23 or revocation of a license, permit, registration, 24 certification or similar authorization issued by an 25 agency or an executed settlement agreement unless the 26 agreement is determined to be confidential by a 27 court] (Reserved). (B) Deprive a person of the right to an 28

impartial adjudication.

	privacy.
	(D) Hinder an agency's ability to secure an
	administrative or civil sanction.
	(E) Endanger the life or physical safety of an
	individual.
<u>This</u>	paragraph shall not apply to records reflecting the
impos	sition of a fine or civil penalty, the issuance of a
notic	ce of violation, the suspension, modification or
revoc	cation of a license, permit, registration, certification
or si	milar authorization issued by an agency, the result of a
regul	ar inspection AN INSPECTION CONDUCTED PURSUANT TO LAW,
or ar	executed settlement agreement unless the agreement is
<u>deter</u>	mined to be confidential by a court.
*	* * *
_((31) A record of:
	(i) A volunteer ambulance service.
	(ii) A volunteer fire company.
	(iii) A volunteer rescue company.
	(iv) A volunteer water rescue company.
	(v) A volunteer organization that provides hazardous
<u>m</u>	naterials response services.
	(vi) A volunteer organization that provides
<u>e</u>	emergency medical services.
<u>This</u>	paragraph shall not apply to the financial records of A
CONTE	RACT BETWEEN A VOLUNTEER ORGANIZATION AND A LOCAL AGENCY
TO PF	ROVIDE SERVICES TO THE LOCAL AGENCY OR TO FINANCIAL
RECOF	RDS RELATING TO THE CONTRACT a volunteer organization
<u>under</u>	this paragraph if the volunteer organization has a
<u>contr</u>	eact with a local agency to provide services to the local
agenc	.

- 1 (32) An agency's bank account numbers, bank routing
- 2 numbers, credit card numbers or passwords.
- 3 * * *
- 4 Section 4. Sections 901, 1101, 1102(a), 1310 and 3101 of the
- 5 SECTION 4. SECTIONS 901, 902(B), 1101, 1102(A), 1307(B) AND
- 6 (H) AND 1310 OF THE act are amended to read:
- 7 Section 901. General rule.
- 8 (a) Determination. -- Upon receipt of a written request for
- 9 access to a record, an agency shall make a good faith effort to
- 10 determine if the record requested is a public record,
- 11 legislative record or financial record and whether the agency
- 12 has possession, custody or control of the identified record, and
- 13 to respond as promptly as possible under the circumstances
- 14 existing at the time of the request. All applicable fees shall
- 15 be paid in order to receive access to the record requested.
- 16 <u>(b) Time for response.--</u>The time for response shall not
- 17 exceed:
- 18 (1) In the case of a request submitted by e-mail, web
- 19 <u>form, facsimile or similar means,</u> five business days from the
- 20 date the written request is received by the open-records
- 21 officer for an agency. If the agency fails to send the
- response within five business days of receipt of the written
- request for access, the written request for access shall be
- deemed denied.
- 25 (2) In the case of a request submitted by first class
- 26 mail or similar means, ten business days from the postmark
- 27 <u>date. If the agency fails to send the response within ten</u>
- 28 <u>business days from the postmark date, the written request for</u>
- 29 access shall be deemed denied.
- 30 (3) In the case of a request submitted by certified mail

- or similar means requiring signature as proof of delivery,
- 2 five business days from the date the written request is
- 3 received by the open-records officer for an agency. If the
- 4 agency fails to send the response within five business days
- 5 of receipt of the written request for access, the written
- 6 request for access shall be deemed denied.
- 7 SECTION 902. EXTENSION OF TIME.
- 8 * * *
- 9 (B) NOTICE.--
- 10 (1) UPON A DETERMINATION THAT ONE OF THE FACTORS LISTED
- 11 IN SUBSECTION (A) APPLIES, THE OPEN-RECORDS OFFICER SHALL
- 12 SEND WRITTEN NOTICE TO THE REQUESTER WITHIN FIVE BUSINESS
- DAYS OF RECEIPT OF THE REQUEST FOR ACCESS UNDER SUBSECTION
- 14 (A).
- 15 (2) THE NOTICE SHALL INCLUDE A STATEMENT NOTIFYING THE
- 16 REQUESTER THAT THE REQUEST FOR ACCESS IS BEING REVIEWED, THE
- 17 REASON FOR THE REVIEW, A REASONABLE DATE THAT A RESPONSE IS
- 18 EXPECTED TO BE PROVIDED AND AN ESTIMATE OF APPLICABLE FEES
- 19 OWED WHEN THE RECORD BECOMES AVAILABLE. IF THE DATE THAT A
- 20 RESPONSE IS EXPECTED TO BE PROVIDED IS IN EXCESS OF 30
- 21 BUSINESS DAYS, FOLLOWING THE FIVE BUSINESS DAYS ALLOWED FOR
- 22 IN SECTION 901, THE REQUEST FOR ACCESS SHALL BE DEEMED DENIED
- 23 UNLESS THE REOUESTER HAS AGREED IN WRITING TO AN EXTENSION TO
- 24 THE DATE SPECIFIED IN THE NOTICE.
- 25 (3) IF THE REQUESTER AGREES TO THE EXTENSION, THE
- 26 REQUEST SHALL BE DEEMED DENIED ON THE DAY FOLLOWING THE DATE
- 27 SPECIFIED IN THE NOTICE IF THE AGENCY HAS NOT PROVIDED A
- 28 RESPONSE BY THAT DATE.
- 29 Section 1101. Filing of appeal.
- 30 (a) Authorization.--

1 If a written request for access to a record is 2 denied or deemed denied, the requester may file an appeal 3 with the Office of Open Records or judicial, legislative or other appeals officer designated under section 503(d) within 4 5 [15] 20 business days of the [mailing] postmark date of the 6 agency's response or within [15] 20 business days of a deemed 7 denial, whichever date comes first. IF A DENIAL IS ISSUED VIA E-MAIL, THE REQUESTER MAY FILE AN APPEAL UNDER THIS PARAGRAPH 8 9 WITHIN 20 BUSINESS DAYS OF THE AGENCY'S RESPONSE. The appeal shall [state the grounds upon which the requester asserts 10 that the record is a public record, legislative record or 11 12 financial record and shall address any grounds stated by the 13 agency for delaying or denying the request.] identify the 14 records to which the requester has been denied access that 15 are the subject of the appeal.

- (2) Except as provided in section 503(d), in the case of an appeal of a decision by a Commonwealth agency or local agency, the Office of Open Records shall assign an appeals officer to review the denial.
- (b) Determination. --
- 21 [Unless the requester agrees otherwise, the] The (1)22 appeals officer shall make a final determination which shall 23 be mailed to the requester and the agency within 30 days of 24 receipt of the appeal filed under subsection (a). The appeals 25 officer may extend this deadline by up to 15 days by 26 providing notice to both parties. If a hearing is held under 27 section 1102(a)(2), the appeals officer may extend the 28 deadline up to 15 ADDITIONAL days.
- 29 (2) If the appeals officer fails to issue a final determination within 30 days, the appeal is deemed denied.

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- 1 (3) Prior to issuing a final determination, a hearing
- 2 may be conducted. The determination by the appeals officer
- 3 shall be a final order. The appeals officer shall provide a
- 4 written explanation of the reason for the decision to the
- 5 requester and the agency.
- 6 (c) Direct interest.--
- 7 (1) A person other than the agency or requester with a
- 8 direct interest in the record subject to an appeal under this
- 9 section may, within 15 days following receipt of actual
- 10 knowledge of the appeal but no later than the date the
- 11 appeals officer issues an order, file a written request to
- 12 provide information or to appear before the appeals officer
- or to file information in support of the requester's or
- 14 agency's position.
- 15 (2) The appeals officer may grant a request under
- 16 paragraph (1) if:
- 17 (i) no hearing has been held;
- 18 (ii) the appeals officer has not yet issued its
- 19 order; and
- 20 (iii) the appeals officer believes the information
- 21 will be probative.
- 22 (3) Copies of the written request shall be sent to the
- agency and the requester.
- 24 Section 1102. Appeals officers.
- 25 (a) Duties.--An appeals officer designated under section 503
- 26 shall do all of the following:
- 27 (1) Set a schedule for the requester and the open-
- 28 records officer to submit documents in support of their
- 29 positions.
- 30 (2) Review all information filed relating to the

- 1 request. The appeals officer may hold a hearing, in which
- 2 case the appeals officer may extend the deadline in section
- 3 1101(b)(1) by up to 15 days. A decision to hold or not to
- 4 hold a hearing is not appealable. The appeals officer may
- 5 admit into evidence testimony, evidence and documents that
- 6 the appeals officer believes to be reasonably probative and
- 7 relevant to an issue in dispute. The appeals officer may
- 8 limit the nature and extent of evidence found to be
- 9 cumulative.
- 10 (3) Consult with agency counsel as appropriate.
- 11 (4) Issue a final determination on behalf of the Office
- of Open Records or other agency.
- 13 * * *
- 14 SECTION 1307. FEE LIMITATIONS.
- 15 * * *
- 16 (B) DUPLICATION.--
- 17 (1) FEES FOR DUPLICATION BY PHOTOCOPYING, PRINTING FROM
- 18 ELECTRONIC MEDIA OR MICROFILM, COPYING ONTO ELECTRONIC MEDIA,
- 19 TRANSMISSION BY FACSIMILE OR OTHER ELECTRONIC MEANS AND OTHER
- 20 MEANS OF DUPLICATION SHALL BE ESTABLISHED:
- 21 (I) BY THE OFFICE OF OPEN RECORDS, FOR COMMONWEALTH
- 22 AGENCIES AND LOCAL AGENCIES;
- 23 (II) BY EACH JUDICIAL AGENCY; AND
- 24 (III) BY EACH LEGISLATIVE AGENCY.
- 25 (2) THE FEES MUST BE REASONABLE AND BASED ON PREVAILING
- 26 FEES FOR COMPARABLE DUPLICATION SERVICES PROVIDED BY LOCAL
- 27 BUSINESS ENTITIES.
- 28 (3) FEES FOR LOCAL AGENCIES MAY REFLECT REGIONAL PRICE
- 29 DIFFERENCES.
- 30 (4) THE FOLLOWING APPLY TO COMPLEX AND EXTENSIVE DATA

- 1 SETS, INCLUDING GEOGRAPHIC INFORMATION SYSTEMS OR INTEGRATED
- 2 PROPERTY ASSESSMENT LISTS.
- 3 (I) FEES FOR COPYING MAY BE BASED ON THE REASONABLE
- 4 MARKET VALUE OF THE SAME OR CLOSELY RELATED DATA SETS.
- 5 (II) SUBPARAGRAPH (I) SHALL NOT APPLY TO:
- 6 (A) A REQUEST BY AN INDIVIDUAL EMPLOYED BY OR
- 7 CONNECTED WITH A NEWSPAPER OR MAGAZINE OF GENERAL
- 8 CIRCULATION, WEEKLY PUBLICATION, PRESS ASSOCIATION OR
- 9 RADIO OR TELEVISION STATION, FOR THE PURPOSE OF
- 10 OBTAINING INFORMATION FOR PUBLICATION OR BROADCAST;
- 11 OR
- 12 (B) A REQUEST BY A NONPROFIT ORGANIZATION FOR
- 13 THE CONDUCT OF EDUCATIONAL RESEARCH.
- 14 (III) INFORMATION OBTAINED UNDER SUBPARAGRAPH (II)
- 15 SHALL BE SUBJECT TO PARAGRAPHS (1), (2) AND (3).
- 16 (5) A LOCAL AGENCY MAY CHARGE A PER PAGE FEE NOT TO
- 17 EXCEED ONE-HALF OF THE FEE ESTABLISHED UNDER PARAGRAPH (1) TO
- 18 REVIEW THE RECORDS IF THE REQUESTER DOES NOT REQUEST
- 19 DUPLICATION OF THE RECORDS.
- 20 * * *
- 21 (H) PREPAYMENT.--PRIOR TO GRANTING A REQUEST FOR ACCESS IN
- 22 ACCORDANCE WITH THIS ACT, AN AGENCY MAY REQUIRE A REQUESTER TO
- 23 PREPAY AN ESTIMATE OF THE FEES AUTHORIZED UNDER THIS SECTION IF
- 24 THE FEES REQUIRED TO FULFILL THE REQUEST ARE EXPECTED TO EXCEED
- 25 [\$100] \$50.
- 26 Section 1310. Office of Open Records.
- 27 (a) Establishment. -- There is established in the Department
- 28 of Community and Economic Development an Office of Open Records.
- 29 The office shall do all of the following:
- 30 (1) Provide information relating to the implementation

- 1 and enforcement of this act.
- 2 (2) Issue advisory opinions to agencies and requesters.
- 3 (3) Provide annual training courses to agencies, public officials and public employees on this act and 65 Pa.C.S. Ch.
- 5 7 (relating to open meetings).
- 6 (4) Provide annual, regional training courses to local 7 agencies, public officials and public employees.
- 8 Assign appeals officers to review appeals of 9 decisions by Commonwealth agencies or local agencies, except 10 as provided in section 503(d), filed under section 1101 and 11 issue orders and opinions. The office shall employ or 12 contract with attorneys to serve as appeals officers to 13 review appeals and, if necessary, to hold hearings on a 14 regional basis under this act. Each appeals officer must 15 comply with all of the following:
 - (i) Complete a training course provided by the Office of Open Records prior to acting as an appeals officer.
 - (ii) If a hearing is necessary, hold hearings regionally as necessary to ensure access to the remedies provided by this act.
- 22 (iii) Comply with the procedures under section 23 1102(b).
- 24 (6) Establish an informal mediation program to resolve 25 disputes under this act.
- 26 (7) Establish an Internet website with information 27 relating to this act, including information on fees, advisory 28 opinions and decisions and the name and address of all open 29 records officers in this Commonwealth.
- 30 (8) Conduct a biannual review of fees charged under this

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- 1 act.
- 2 (9) Annually report on its activities and findings to
- 3 the Governor and the General Assembly. The report shall be
- 4 posted and maintained on the Internet website established
- 5 under paragraph (7).
- 6 (b) Executive director. -- Within 90 days of the effective
- 7 date of this section, the Governor shall appoint an executive
- 8 director of the office who shall serve for a term of six years.
- 9 Compensation shall be set by the Executive Board established
- 10 under section 204 of the act of April 9, 1929 (P.L.177, No.175),
- 11 known as The Administrative Code of 1929. The executive director
- 12 may serve no more than two terms.
- 13 (c) Limitation. -- The executive director shall not seek
- 14 election nor accept appointment to any political office during
- 15 his tenure as executive director and for one year thereafter.
- 16 (d) Staffing. -- The executive director shall appoint
- 17 attorneys to act as appeals officers and additional clerical,
- 18 technical and professional staff as may be appropriate and may
- 19 contract for additional services as necessary for the
- 20 performance of the executive director's duties. The compensation
- 21 of attorneys and other staff shall be set by the Executive
- 22 Board. The appointment of attorneys shall not be subject to the
- 23 act of October 15, 1980 (P.L.950, No.164), known as the
- 24 Commonwealth Attorneys Act.
- 25 (e) Duties.--The executive director shall ensure that the
- 26 duties of the Office of Open Records are carried out and shall
- 27 monitor cases appealed to the Office of Open Records.
- 28 (f) Appropriation. -- The appropriation for the office shall
- 29 be in a separate line item and shall be under the jurisdiction
- 30 of the executive director.

1	(g) StandingThe Office of Open Records shall have
2	standing and may participate as a party in an appeal of a
3	decision of the office.
4	Section 3101. Applicability.
5	The following shall apply:
6	(1) This act shall apply to requests for information
7	made after December 31, 2008.
8	(2) In addition to any other entity to which this act
9	applies by its express provisions, and notwithstanding any
10	other provision of law to the contrary, this act shall apply
11	to the following:
12	(i) The Pennsylvania Higher Education Assistance
13	Agency and any entity established thereby.
14	(ii) The Pennsylvania Interscholastic Athletic
15	Association.
16	(iii) Community colleges.
17	SECTION 5. THE AMENDMENT OF SECTION 506(D) OF THE ACT SHALL \leftarrow
18	APPLY RETROACTIVELY TO ACTIONS WHICH, ON THE EFFECTIVE DATE OF
19	THIS SECTION, ARE:
20	(1) PENDING BEFORE A COMMONWEALTH AGENCY OR A LOCAL
21	AGENCY; OR
22	(2) ON APPEAL FROM A COMMONWEALTH AGENCY OR A LOCAL
23	AGENCY.
24	Section $\frac{5}{6}$ 6. This act shall take effect in 60 days.