THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL No. 1280 ^{Session of} 2010

INTRODUCED BY RAFFERTY, ERICKSON, ORIE, WARD, ARGALL, KASUNIC, WASHINGTON, ALLOWAY, GREENLEAF, LEACH, TOMLINSON, PIPPY, MENSCH, BOSCOLA, O'PAKE, BAKER, STACK, LOGAN, FONTANA AND DINNIMAN, MARCH 19, 2010

SENATOR CORMAN, APPROPRIATIONS, RE-REPORTED AS AMENDED, SEPTEMBER 28, 2010

AN ACT

Amending the act of March 20, 2002 (P.L.154, No.13), entitled 1 "An act reforming the law on medical professional liability; 2 providing for patient safety and reporting; establishing the 3 Patient Safety Authority and the Patient Safety Trust Fund; 4 abrogating regulations; providing for medical professional 5 liability informed consent, damages, expert qualifications, 6 7 limitations of actions and medical records; establishing the Interbranch Commission on Venue; providing for medical 8 professional liability insurance; establishing the Medical 9 Care Availability and Reduction of Error Fund; providing for 10 medical professional liability claims; establishing the Joint 11 Underwriting Association; regulating medical professional 12 liability insurance; providing for medical licensure 13 regulation; providing for administration; imposing penalties; 14 and making repeals," further providing for medical 15 professional liability insurance, for Medical Care 16 17 Availability and Reduction of Error Fund and for actuarial data; AND PROVIDING FOR CONFLICT. 18 19 The General Assembly of the Commonwealth of Pennsylvania 20 hereby enacts as follows: 21 Section 1. Sections 711(d), 712(c)(2), (D) and (e)(3) and 22 745 of the act of March 20, 2002 (P.L.154, No.13), known as the 23 Medical Care Availability and Reduction of Error (Mcare) Act,

24 are amended to read:

1 Section 711. Medical professional liability insurance. * * * 2 3 (d) Basic coverage limits. -- A health care provider shall insure or self-insure medical professional liability in 4 accordance with the following: 5 For policies issued or renewed in the calendar year 6 (1)7 2002, the basic insurance coverage shall be: 8 (i) \$500,000 per occurrence or claim and \$1,500,000 9 per annual aggregate for a health care provider who 10 conducts more than 50% of its health care business or 11 practice within this Commonwealth and that is not a 12 hospital. 13 (ii) \$500,000 per occurrence or claim and \$1,500,000 14 per annual aggregate for a health care provider who conducts 50% or less of its health care business or 15 16 practice within this Commonwealth. 17 (iii) \$500,000 per occurrence or claim and 18 \$2,500,000 per annual aggregate for a hospital. 19 For policies issued or renewed in the calendar years (2) 20 2003, 2004 and 2005, and each year thereafter, the basic 21 insurance coverage shall be: 22 \$500,000 per occurrence or claim and \$1,500,000 (i) 23 per annual aggregate for a participating health care 24 provider that is not a hospital. 25 \$1,000,000 per occurrence or claim and (ii) 26 \$3,000,000 per annual aggregate for a nonparticipating 27 health care provider. (iii) \$500,000 per occurrence or claim and 28 29 \$2,500,000 per annual aggregate for a hospital. 30 \pm (3) Unless the commissioner finds pursuant to section

- 2 -

1 745(a) that additional basic insurance coverage capacity is 2 not available, for policies issued or renewed in calendar 3 year [2006] <u>2018</u> and each year thereafter subject to 4 paragraph (4), the basic insurance coverage shall be:

5 (i) \$750,000 per occurrence or claim and \$2,250,000
6 per annual aggregate for a participating health care
7 provider that is not a hospital.

8 (ii) \$1,000,000 per occurrence or claim and
9 \$3,000,000 per annual aggregate for a nonparticipating
10 health care provider.

11 (iii) \$750,000 per occurrence or claim and 12 \$3,750,000 per annual aggregate for a hospital. 13 If the commissioner finds pursuant to section 745(a) that 14 additional basic insurance coverage capacity is not 15 available, the basic insurance coverage requirements shall 16 remain at the level required by paragraph (2); and the 17 commissioner shall conduct a study every two years until the 18 commissioner finds that additional basic insurance coverage 19 capacity is available, at which time the commissioner shall 20 increase the required basic insurance coverage in accordance 21 with this paragraph.

(4) Unless the commissioner finds pursuant to section
745(b) that additional basic insurance coverage capacity is
not available, for policies issued or renewed three years
after the increase in coverage limits required by paragraph
(3) and for each year thereafter, the basic insurance
coverage shall be:

(i) \$1,000,000 per occurrence or claim and
\$3,000,000 per annual aggregate for a participating
health care provider that is not a hospital.

- 3 -

(ii) \$1,000,000 per occurrence or claim and
 \$3,000,000 per annual aggregate for a nonparticipating
 health care provider.

\$1,000,000 per occurrence or claim and 4 (iii) \$4,500,000 per annual aggregate for a hospital. 5 6 If the commissioner finds pursuant to section 745(b) that 7 additional basic insurance coverage capacity is not 8 available, the basic insurance coverage requirements shall 9 remain at the level required by paragraph (3); and the 10 commissioner shall conduct a study every two years until the commissioner finds that additional basic insurance coverage 11 12 capacity is available, at which time the commissioner shall 13 increase the required basic insurance coverage in accordance 14 with this paragraph. * * * 15 16 Section 712. Medical Care Availability and Reduction of Error 17 Fund. * * * 18 19 (c) Fund liability limits.--20 * * * 21 [The] SUBJECT TO SECTION 711(D)(3) AND (4), THE (2)22 limit of liability of the fund for each participating health 23 care provider shall be [as follows: 24 For calendar year 2003 and each year thereafter, (i) 25 the limit of liability of the fund shall be+ \$500,000 for 26 each occurrence and \$1,500,000 per annual aggregate. 27 If the basic insurance coverage requirement is +(ii) 28 increased in accordance with section 711(d)(3) and, 29 notwithstanding subparagraph (i), for each calendar year 30 following the increase in the basic insurance coverage

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1 requirement, the limit of liability of the fund shall be 2 \$250,000 for each occurrence and \$750,000 per annual 3 aggregate.

4 (iii) If the basic insurance coverage requirement is
5 increased in accordance with section 711(d)(4) and,
6 notwithstanding subparagraphs (i) and (ii), for each
7 calendar year following the increase in the basic
8 insurance coverage requirement, the limit of liability of
9 the fund shall be zero.+

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11 (D) ASSESSMENTS.--

12 (1) FOR CALENDAR YEAR 2003 [AND FOR EACH YEAR 13 THEREAFTER] THROUGH 2010, THE FUND SHALL BE FUNDED BY AN 14 ASSESSMENT ON EACH PARTICIPATING HEALTH CARE PROVIDER. ASSESSMENTS SHALL BE LEVIED BY THE DEPARTMENT ON OR AFTER 15 JANUARY 1 OF EACH YEAR. THE ASSESSMENT SHALL BE BASED ON THE 16 17 PREVAILING PRIMARY PREMIUM FOR EACH PARTICIPATING HEALTH CARE 18 PROVIDER AND SHALL, IN THE AGGREGATE, PRODUCE AN AMOUNT 19 SUFFICIENT TO DO ALL OF THE FOLLOWING:

20 (I) REIMBURSE THE FUND FOR THE PAYMENT OF REPORTED
21 CLAIMS WHICH BECAME FINAL DURING THE PRECEDING CLAIMS
22 PERIOD.

23 (II) PAY EXPENSES OF THE FUND INCURRED DURING THE24 PRECEDING CLAIMS PERIOD.

(III) PAY PRINCIPAL AND INTEREST ON MONEYS
TRANSFERRED INTO THE FUND IN ACCORDANCE WITH SECTION
713(C).

28 (IV) PROVIDE A RESERVE THAT SHALL BE 10% OF THE SUM
29 OF SUBPARAGRAPHS (I), (II) AND (III).

30 (1.1) FOR CALENDAR YEAR 2011 AND EACH YEAR THEREAFTER,

20100SB1280PN2231

- 5 -

1	THE FUND SHALL BE FUNDED BY AN ASSESSMENT ON EACH
2	PARTICIPATING HEALTH CARE PROVIDER. ASSESSMENTS SHALL BE
3	LEVIED BY THE DEPARTMENT ON OR AFTER JANUARY 1 OF EACH YEAR.
4	THE ASSESSMENT SHALL BE BASED ON THE PREVAILING PRIMARY
5	PREMIUM FOR EACH PARTICIPATING HEALTH CARE PROVIDER AND
6	SHALL, IN THE AGGREGATE, PRODUCE AN AMOUNT EQUAL TO THE SUM
7	OF THE FOLLOWING AMOUNTS MINUS THE PROJECTED FUND BALANCE AT
8	THE CLOSE OF THE CALENDAR YEAR PRECEDING THE ASSESSMENT YEAR:
9	(I) THE REPORTED CLAIMS WHICH BECAME FINAL DURING
10	THE PRECEDING CLAIMS PERIOD.
11	(II) THE EXPENSES OF THE FUND INCURRED DURING THE
12	PRECEDING CLAIMS PERIOD.
13	(III) THE OUTSTANDING PRINCIPAL AND INTEREST ON
14	MONEYS TRANSFERRED INTO THE FUND IN ACCORDANCE WITH
15	SECTION 713(C).
16	(IV) TEN PERCENT OF THE SUM OF SUBPARAGRAPHS (I),
17	(II) AND (III).
18	(1.2) PARAGRAPH (1.1) IS NOT INTENDED TO VALIDATE OR
19	REFUTE ANY POSITION ADVANCED BY ANY PARTY IN PROCEEDINGS
20	CHALLENGING ANY ASSESSMENT PRIOR TO THE EFFECTIVE DATE OF
21	THIS PARAGRAPH. THE OUTCOME OF THOSE PROCEEDINGS SHALL BE
22	BASED UPON THE STATUTORY LANGUAGE IN EFFECT ON THE DAY BEFORE
23	THE EFFECTIVE DATE OF THIS PARAGRAPH.
24	(2) THE DEPARTMENT SHALL NOTIFY ALL BASIC INSURANCE
25	COVERAGE INSURERS AND SELF-INSURED PARTICIPATING HEALTH CARE
26	PROVIDERS OF THE ASSESSMENT BY NOVEMBER 1 FOR THE SUCCEEDING
27	CALENDAR YEAR.
28	(3) ANY APPEAL OF THE ASSESSMENT SHALL BE FILED WITH THE
29	DEPARTMENT.

30 (e) Discount on surcharges and assessments.--

20100SB1280PN2231

- 6 -

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For calendar years [2005] 2018 and thereafter, if the basic insurance coverage requirement is increased in accordance with section 711(d)(3) or (4), the department may discount the aggregate assessment imposed under subsection (d) by an amount not to exceed the aggregate sum to be deposited in the fund in accordance with subsection (m).] * * *

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9 [Section 745. Actuarial data.

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(a) [Initial study] <u>STUDY</u>.--The following shall apply:

(1) No later than April 1, [2005] <u>2017</u>, each insurer providing medical professional liability insurance in this Commonwealth shall file loss data as required by the commissioner. For failure to comply, the commissioner shall impose an administrative penalty of \$1,000 for every day that this data is not provided in accordance with this paragraph.

17 [By July 1, 2005] AFTER THE FILING UNDER PARAGRAPH (2)18 (1) AND BEFORE JULY 2, 2017, the commissioner shall [conduct] 19 COMPLETE AND PRESENT a study regarding the availability of 20 additional basic insurance coverage capacity TO THE CHAIRMAN 21 AND MINORITY CHAIRMAN OF THE BANKING AND INSURANCE COMMITTEE 22 OF THE SENATE AND TO THE CHAIRMAN AND MINORITY CHAIRMAN OF 23 THE INSURANCE COMMITTEE OF THE HOUSE OF REPRESENTATIVES. The 24 study shall include an estimate of the total change in 25 medical professional liability insurance loss-cost resulting 26 from implementation of this act prepared by an independent 27 actuary. The fee for the independent actuary shall be borne 28 by the fund. In developing the estimate, the independent 29 actuary shall consider all of the following:

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(i)

- 7 -

The most recent [accident year] CLAIM and

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ratemaking data available.

2 (ii) Any other relevant factors within or outside
3 this Commonwealth in accordance with sound actuarial
4 principles.

5 (b) Additional study.--[The] <u>IF ADDITIONAL BASIC INSURANCE</u>
6 <u>COVERAGE CAPACITY IS FOUND UNDER SUBSECTION (A) AND LIMITS ARE</u>
7 <u>INCREASED UNDER SECTION 711(D)(3), THE</u> following shall apply:

8 (1)Three years following the increase of the basic 9 insurance coverage requirement in accordance with section 711(d)(3), each insurer providing medical professional 10 11 liability insurance in this Commonwealth shall file loss data 12 with the commissioner upon request. For failure to comply, 13 the commissioner shall impose an administrative penalty of 14 \$1,000 for every day that this data is not provided in 15 accordance with this paragraph.

16 Three months following the request made under (2)17 paragraph (1), the commissioner shall [conduct] COMPLETE AND 18 PRESENT a study regarding the availability of additional 19 basic insurance coverage capacity TO THE CHAIRMAN AND 20 MINORITY CHAIRMAN OF THE BANKING AND INSURANCE COMMITTEE OF 21 THE SENATE AND TO THE CHAIRMAN AND MINORITY CHAIRMAN OF THE 22 INSURANCE COMMITTEE OF THE HOUSE OF REPRESENTATIVES. The study shall include an estimate of the total change in 23 24 medical professional liability insurance loss-cost resulting 25 from implementation of this act prepared by an independent 26 actuary. The fee for the independent actuary shall be borne 27 by the fund. In developing the estimate, the independent 28 actuary shall consider all of the following:

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29 (i) The most recent [accident year] <u>CLAIM</u> and
30 ratemaking data available.

- 8 -

1	(ii) Any other relevant factors within or outside
2	this Commonwealth in accordance with sound actuarial
3	principles.]
4	SECTION 1.1. THE ACT IS AMENDED BY ADDING A SECTION TO READ: \leftarrow
5	SECTION 749. CONFLICT.
6	THIS CHAPTER DOES NOT AFFECT ANY OTHER STATUTORY PROVISION
7	WHICH:
8	(1) RELATES TO THE PARTICIPATION OF A HEALTH CARE
9	PROVIDER IN THE FUND; AND
10	(2) IS IN EFFECT ON THE EFFECTIVE DATE OF THIS SECTION.
11	Section 2. This act shall take effect in 60 days. AS
12	FOLLOWS:
13	(1) THE AMENDMENT OF SECTION 712(D) OF THE ACT SHALL
14	TAKE EFFECT IMMEDIATELY.
15	(2) THE REMAINDER OF THIS ACT SHALL TAKE EFFECT IN 60
16	DAYS.