## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## HOUSE BILL <br> No. 2379

INTRODUCED BY DePASQUALE, MILLER, BARRAR, PALLONE, MATZIE, DONATUCCI, GRUCELA, WANSACZ, STURLA, HORNAMAN, CALTAGIRONE, CIVERA, CONKLIN, P. COSTA, DALEY, GOODMAN, GROVE, HALUSKA, KORTZ, KOTIK, D. O'BRIEN, ROSS, SIPTROTH, EVERETT, GINGRICH, BELFANTI, DeLUCA, MICCARELLI, DiGIROLAMO, PYLE, FABRIZIO, FARRY, HOUGHTON, JOHNSON AND J. TAYLOR, MARCH 29, 2010

REFERRED TO COMMITTEE ON GAMING OVERSIGHT, MARCH 29, 2010

## AN ACT

Amending the act of December 19, 1988 (P.L.1262, No.156), entitled, as amended, "An act providing for the licensing of eligible organizations to conduct games of chance, for the licensing of persons to distribute games of chance, for the registration of manufacturers of games of chance, and for suspensions and revocations of licenses and permits; requiring records; providing for local referendum by electorate; and prescribing penalties," further providing for definitions and for prize limits; providing for insured games; further providing for limited sales, for recordkeeping, for eligible organizations' use of locations for conducting small games of chance and for separate individual prize limitations; providing for licensed establishments; establishing the Pension Stabilization Reserve Fund; and further providing for revocation of licenses and for advertising.

The General Assembly of the Commonwealth of Pennsylvania
hereby enacts as follows:
Section 1. The definitions of "daily drawing" and "eligible organizations" in section 3 of the act of December 19, 1988 (P.L.1262, No.156), known as the Local Option Small Games of Chance Act, amended December 19, 1990 (P.L.812, No.195), are amended and the section is amended by adding definitions to
read:
Section 3. Definitions.
The following words and phrases when used in this act shall have the meanings given to them in this section unless the context clearly indicates otherwise:

*     *         * 

"Daily drawing." A game in which a bona fide member selects or is assigned a number for a chance at a prize with the winner determined by [a] random drawing to take place on the eligible organization's premises [during the same operating day]. The term includes games commonly known as "member sign-in lotteries" and "half-and-half lotteries." Nothing in this act shall be construed to prohibit the carrying over of a jackpot where the winning number has not been entered in the game on a particular operating day. Daily drawing winners may be determined with the aid of a passive selection device or reference to drawings conducted by the department pursuant to the act of August 26, 1971 (P.L.351, No.91), known as the state Lottery Law. Daily drawing chances may not be sold for an amount in excess of $\$ 1$, and no more than one chance per individual may be sold [to an individual during the same operating day.] per drawing. Nothing in this definition shall restrict an eligible organization from conducting more than one drawing per day.

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"Eligible organizations." Includes qualifying nonprofit charitable, religious, fraternal and veterans organizations, clubs [and], licensed establishments, civic and service associations as defined by this act. In order to qualify as an eligible organization for purposes of this act, an organization shall have been in existence and fulfilling its stated purposes

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for one year prior to the date of application for a license.
    "Fund." The Pension Stabilization Reserve Fund established
in section 11.4.
    * * *
    "Gross games of chance revenue." The total of cash wagers
received by a licensed establishment minus the total of:
    (1) Cash or cash equivalent paid out to patrons as a
    result of playing a game of chance.
    (2) Cash paid to purchase annuities to fund prizes
    payable to patrons over a period of time as a result of
    playing a game of chance.
    (3) Any personal property distributed to a patron as a
    result of playing a game of chance. This does not include
    travel expenses, food, refreshments, lodging or services.
The term does not include counterfeit money or tokens, coins or
currency of other countries which are received while playing a 
game of chance, except to the extent that they are readily
convertible to United States currency, cash taken in fraudulent
acts perpetrated against a licensed establishment for which the
establishment is not reimbursed.
    * * *
    "Licensed establishment." A restaurant, eating place or
hotel as defined under section 2 of the act of April 12, 1951
(P.L.90, No.21), known as the Liquor Code, that operates under a
valid liquor, malt or brewed beverage license under Article IV 
of the Liquor code. The term does not include a grocery store or
a licensed facility as defined under 4 Pa.C.S. S 1103 (relating
to definitions).
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    * * * (P.L.812, No.195) and October 18, 2000 (P.L. 602, No.79), is amended to read:
    Section 5. Prize limits.
(a) Individual prize limit.--[The] Except as provided for in subsection (i), the maximum cash value which may be awarded for any single chance shall be [\$500] \$1,000.
(b) Weekly limit. - - No more than $[\$ 5,000] \$ 20,000$ in cash or merchandise shall be awarded by any eligible organization in any seven-day period. Payouts of less than $\$ 26$ shall not be counted toward the weekly limit.
(c) Limit on raffles.--No more than $\$ 5,000$ in cash or merchandise shall be awarded in raffles in any calendar month.
(d) Exception.--An eligible organization may conduct a raffle and award a prize or prizes valued in excess of [\$500] $\$ 1,000$ each only under the following conditions:
(1) The licensing authority has issued a special permit for the raffle under section 11.
(2) Eligible organizations shall be eligible to receive no more than two special permits in any licensed year except that volunteer fire, ambulance and rescue organizations shall be eligible to receive no more than three special permits in any licensed year.
(3) Only one raffle may be conducted under each special permit.
(4) The total cash value of all prizes shall be no more than $\$ 100,000$ per calendar year.
(e) Limit on daily drawings.--Daily drawings shall be governed by the prize [limitations] limitation contained in [subsections (a) and (b)] subsection (a). [An eligible
organization shall not conduct daily drawings during a period when a weekly drawing is taking place.]
(f) Exception.--The prize limitation contained in [subsections (a) and (b)] subsection (a) may be exceeded by a daily drawing under the following circumstances: a daily drawing may award a prize where the cash value is in excess of [\$500] $\$ 1,000$ if such prize is the result of a carryover of a drawing or drawings which resulted from the winning number in such drawing or drawings not being among the eligible entrants in such drawings. Nothing contained herein shall authorize the prize [limitations] limitation as contained in [subsections (a) and (b)] subsection (a) to be exceeded as a result of a failure to conduct a drawing on an operating day during which chances were sold for a daily drawing or for a daily drawing for which chances were sold in excess of $\$ 1$ or for which more than one chance was sold to an eligible participant.
(g) Daily drawing and weekly drawing exception.--When a daily drawing or weekly drawing is set up or conducted in such a manner as to pay out or award $100 \%$ of the gross revenues generated from such drawing, the limitations contained in subsection (b) shall not apply.
(h) Limit on weekly drawings.--Weekly drawings shall be governed by the prize limitations contained in subsection (b). The prize limitation contained in subsection (b) may be exceeded by a weekly drawing under the following circumstances: a weekly drawing may award a prize where the cash value is in excess of $[\$ 5,000]$ \$20,000 if such prize is the result of a carryover of a drawing or drawings which resulted from the winning number or numbers in such drawing or drawings not being among the eligible entrants in such drawings. Nothing contained in this act shall

1 authorize the prize limitations as contained in subsection (b) 2 to be exceeded as a result of a failure to conduct a drawing for 3 a week during which chances were sold for a weekly drawing or for a weekly drawing for which chances were sold in excess of \$1. [An eligible organization shall not conduct weekly drawings during a period when a daily drawing is taking place.]
(i) Progressive games.--Progressive games shall be permitted with a maximum cash value of $\$ 5,000$. Contributions to the pot shall be counted against the limit for the week in which the contribution is made except that when the limit is reached the amount awarded shall be counted toward the limit only to the extent it was not previously counted toward a prior week's limit. For the purpose of this section, progressive games are those in which a winning ticket awards the ticket holder an additional chance at another game or games.

Section 3. The act is amended by adding a section to read: Section 5.1. Insured games.

Notwithstanding any provision of this act to the contrary, an eligible organization may conduct small games of chance using insured games. Insured games sold by a licensed distributor shall be backed by a valid insurance contract issued by an insurance company licensed to do business in this Commonwealth. Proof of the insurance contract must be provided to the department prior to the game being sold. The license of a distributor and an insurance company issuing a contract for an insured game may be suspended or revoked for failure to pay an award. For the purposes of this section, an insured game is a game in which the distributor or other licensed third party guarantees making the payment on a win of a jackpot.

Section 4. Sections 6 and $9(\mathrm{~b})$ of the act, amended December

19, 1990 (P.L.812, No.195), are amended to read:
Section 6. Sales limited.
No person shall sell, offer for sale or furnish games of chance for use within this Commonwealth except to an eligible organization or distributor licensed under this act. No game of chance, other than a raffle, sold, offered for sale or furnished for use within this Commonwealth shall contain, permit, depict or designate a prize having a cash value in excess of [\$500] $\$ 1,000$.

Section 9. Regulations of department.
(b) Limitation on recordkeeping requirements.--This section shall not be construed to authorize the department to promulgate regulations providing for recordkeeping requirements for eligible organizations which require unreasonable or unnecessary information or a repetitious listing of information. The department shall strive to keep such recordkeeping requirements from being an undue hardship or burden on eligible organizations. Under no circumstances shall the department require the retention of records for a period in excess of two years. Each eligible organization shall report to the department prizes awarded as required by section 335 of the act of March 4, 1971 (P.L.6, No.2), known as the Tax Reform Code of 1971.

Section 5. Section 10 of the act, amended December 19, 1990 (P.L.812, No.195) and October 18, 2000 (P.L. 602, No.79), is amended to read:

Section 10. Licensing of eligible organizations to conduct games of chance.
(a) License required.--No eligible organization shall conduct or operate any games of chance unless such eligible

1 organization has obtained and maintains a valid license issued pursuant to this section. Auxiliary groups within eligible organizations shall be eligible to conduct small games of chance using the license issued to the eligible organization provided that the auxiliary group or groups are listed on the application and license of the eligible organization. No additional licensing fee shall be charged for an auxiliary group's eligibility under this act. Auxiliary groups shall not include branches, lodges or chapters of a Statewide organization.
(b) Issuance and fees.--The licensing authority shall license, upon application, within 30 days any eligible organization meeting the requirements for licensure contained in this act to conduct and operate games of chance at such locations within the county or in such manner as stated on the application as limited by subsection (b.1). The license fee to be charged to each eligible organization shall be $\$ 100$, except for limited occasion licenses which shall be $\$ 10$. Licenses shall be renewable annually upon the anniversary of the date of issue.
(b.1) Location of small games of chance.--Where there exists a location or premises which is the normal business or operating site of the eligible organization and is owned or leased by that eligible organization to conduct its normal business, that site shall be the licensed premises for small games of chance conducted by the eligible organization. If that location consists of more than one building and the eligible organization wishes to conduct its games in a different building at that location from the one that is listed on its application and license, the eligible organization must notify, in writing, the district attorney and the licensing authority of the change in building site and the dates and times that will be affected.

When an eligible organization does not own or lease a specific location to conduct its normal business, that eligible organization may use another eligible organization's premises to conduct its games or may make such other arrangements that are consistent with this act, including, but not limited to, leasing a premise under a written agreement for a rental which is not determined by either the amount of receipts realized from the playing of games of chance nor the number of people attending except that an eligible organization may lease a facility for a banquet where a per head charge is applied in connection with the serving of a meal. When such eligible organization changes the site of its games from that which is listed on its application and license, the eligible organization must notify, in writing, the district attorney and licensing authority of the change in their games' site and dates and times that will be affected. More than one eligible organization may use the same location, provided that each organization has its own license and that the prize limitations of this act shall apply separately to each organization.
(b.2) Off-premises games of chance.--Notwithstanding any other provisions of this section, an eligible organization may conduct small games of chance at a location off its premises when such games are part of an annual carnival, fair, picnic or banquet held or participated in by that eligible organization on a historical basis. The eligible organization must notify, in writing, the district attorney and licensing authority of the location, date and times of such events where it will be conducting small games of chance.
(b.3) Limited occasion licenses.--Eligible organizations which do not own their own premises or which do not lease a
specific location to conduct their normal business may apply for a limited occasion license to conduct small games of chance on not more than three occasions covering a total of seven days during a licensed year. A limited occasion license entitles eligible organizations holding such a license to conduct no more than two raffles during a licensed year where prizes may not exceed the established limits for regular monthly raffles. Holders of limited occasion licenses may not apply or be granted any other license or special permit under this act. No holder of a regular license or special permit under this act shall apply or be granted a limited occasion license.
(b.4) Gambling facility prohibited.--It shall be unlawful for a person, corporation, association, partnership or other business entity to offer for rent or offer for use a building or facility to be used exclusively for the conducting of small games of chance. It shall also be unlawful for any eligible organization to lease under any terms a facility or building which is used exclusively for the conducting of small games of chance.
(c) Display.--Licenses issued pursuant to this section shall be publicly displayed at the site of the small games of chance.
(d) Operation.--Each licensed eligible organization shall comply with the following restrictions and rules governing the operation of games of chance:
(1) No person under 18 years of age shall be permitted to operate or play games of chance.
(2) No eligible organization shall permit any person who has been convicted of a felony in a Federal or State court within the past five years or has been convicted in a Federal or State court within the past ten years of a violation of
the act of July 10, 1981 (P.L.214, No.67), known as the Bingo Law, or of this act to manage, set up, supervise or participate in the operation of games of chance.
(3) No eligible organization shall pay any compensation to any person for conducting any games of chance. Games of chance may only be conducted by managers, officers, directors, bar personnel and bona fide members of the eligible organization.
(4) Games shall be conducted only on the licensed premises or as otherwise provided by this act.
(5) The eligible organization shall not lease such premises under either an oral or a written agreement for a rental which is determined by either the amount of receipts realized from the playing of games of chance or the number of people attending, except that an eligible organization may lease a facility for a banquet where a per head charge is applied in connection with the serving of a meal. An eligible organization shall not lease such premises from any person who has been convicted of a violation of this act within the past ten years.
(6) Games, other than raffles, daily drawings and weekly drawings, shall be purchased only from manufacturers and distributors approved by the department.
(7) [No] Except as provided in paragraph (7.1), no licensed eligible organization shall permit its premises to be used for small games of chance by another licensed eligible organization at the same time that it is conducting small games of chance on the premises. When a licensed eligible organization is permitting another licensed eligible organization to use its premises for purposes of small games
of chance, it must cease the operation of its own small games of chance during the period that the other licensed eligible organization is conducting its games on the premises.

## (7.1) A licensed eligible organization may sell on its

 licensed premises the raffle tickets of another licensed eligible organization that has been issued a limited occasion license under subsection (b.3).(8) Raffle tickets may be sold off the licensed premise in any municipality in this Commonwealth which has adopted the provisions of this act by an affirmative vote in a municipal referendum. A licensed eligible organization which plans to sell raffle tickets in a municipality located in a county other than the county in which the eligible organization is licensed must notify that county's district attorney and licensing authority as to the location and the dates that the eligible organization plans to sell raffle tickets.
(9) The eligible organization shall keep a bank account to hold the proceeds of games of chance, which shall be separate from all other funds belonging to the eligible organization. Account records shall show all expenditures and income and shall be retained by the eligible organization for at least two years.
(e) Application for license.--Each eligible organization shall apply to the licensing authority for a license on a form to be prescribed by the Secretary of Revenue. The form shall contain an affidavit to be affirmed by the executive officer or secretary of the eligible organization stating that:
(1) No person under 18 years of age will be permitted by the eligible organization to operate or play games of chance.
(2) The facility in which the games of chance are to be played has adequate means of ingress and egress and adequate sanitary facilities available in the area.
(3) The eligible organization is not leasing such premises from the owner thereof under an oral agreement, nor is it leasing such premises from the owner thereof under a written agreement at a rental which is determined by the amount of receipts realized from the playing of games of chance or by the number of people attending, except that an eligible organization may lease a facility for a banquet where a per head charge is applied in connection with the serving of a meal.
(4) The eligible organization has complied with the annual financial report filing.
(5) The eligible organization has a separate bank account to hold all proceeds of games of chance.
(6) The eligible organization has complied with the applicable games of chance education requirements. (e.1) Additional application components.--As part of the initial or renewal application filed under subsection (e), each eligible organization shall file an annual report with the licensing authority. The following shall apply: (i) The first annual report required under this paragraph shall contain information for the 12 -month period ending at least 60 days, but not more than 90 days, prior to the submission of the application. Subsequent annual reports shall contain information for the most recent 12 -month period ending in the same month as the initial report.
(ii) The annual report shall detail gross receipts
from the conduct of games of chance, the expenses related to the conduct of the games of chance, the prizes paid out for games of chance and the details as to how the proceeds from games of chance were used or disbursed by the eligible organization.
(iii) The annual report shall be prepared on a onepage form to be designed by the department. Additional schedules shall be included, if necessary, to provide specific details on the use or disbursement of the net proceeds from games of chance by the eligible organization.
(iv) A copy of the annual report shall be filed with the application to renew the liquor license of an eligible organization.
(f) List of licensees.--The licensing authority, on a semiannual basis, shall send a copy of all licensees to the Department of Revenue.
(g) List of municipalities.--The licensing authority shall include with any license or renewal issued to an eligible organization, an up-to-date listing of those municipalities within the licensing county which have approved the referendum question on small games of chance.
(h) Background checks.--Each application shall include the results of a criminal history record information check obtained from the Pennsylvania State Police, as defined in 18 Pa.C.S. § 9102 (relating to definitions) and permitted by 18 Pa.C.S. § 9121(b) (relating to general regulations), for the executive officer or secretary of the eligible organization making the application and all other responsible persons listed on the application.
 exclusively for a public interest purpose.
(b) Accounting.--A licensed establishment shall provide a monthly accounting to the department indicating the total amount of gross games of chance revenue received by the licensed establishment and the total amount contributed to charitable organizations. The licensed establishment shall identify the charitable organization and the public interest purpose for which the monthly contribution is allocated. Section 11.4. Pension Stabilization Reserve Fund.
(a) Establishment.--The Pension Stabilization Reserve Fund is established within the State Treasury.
(b) Transfers.--The department shall, on a quarterly basis, transfer $50 \%$ of the contents of the fund to the State Employees' Retirement System for the exclusive use of satisfying mandatory contributions by the Commonwealth as provided in 71 Pa.C.S. § 5507 (relating to contributions by the commonwealth and other employers), and the remaining $50 \%$ of the contents of the fund to the Public School Employees' Retirement System for the exclusive use of satisfying mandatory contributions by the Commonwealth as provided in $24 \mathrm{~Pa} . \mathrm{C} . S . S 8326$ (relating to contributions by the Commonwealth).

Section 7. Section $12(\mathrm{a})$ of the act is amended by adding a paragraph to read:

Section 12. Revocation of licenses.
(a) Grounds.--The licensing authority shall revoke or refuse to renew the license of any eligible organization whenever the district attorney finds upon complaint and investigation that: * * *
(13) The eligible organization has failed to keep and maintain the records required under this act for a period of two years.

Section 8. Section 15 of the act, amended December 19, 1990 (P.L.812, No.195), is amended to read:

Section 15. Advertising.
[It shall be unlawful for any eligible organization or person to] Any eligible organization or person may advertise the prizes or their dollar value to be awarded in games of chance, provided that [prizes may be identified on raffle tickets.

Notwithstanding the prohibition of advertising contained within this section, an eligible organization may advertise prizes and values thereof in periodic publications which are limited in their circulation to members of the eligible organization.] such advertisements shall contain the date, time, location, whether cash or merchandise prizes will be awarded and the name of the eligible organization licensed to conduct games of chance and the name of the person who conducts the games of chance.

Section 9. This act shall apply as follows:
(1) The amendment or addition of section 10 (e) (4) and (5), (e.1)(1) and (h) of the act shall apply to applications filed more than 60 days after the effective date of this section.
(2) The amendment or addition of section $10(e)(6)$ and
(e.1)(2) of the act shall apply to applications filed more than one year after the effective date of this section.

Section 10. This act shall take effect as follows:
(1) The following provisions shall take effect
immediately:
(i) The amendment or addition of section $10(\mathrm{~b})$, (e), (e.1) and (h) of the act.
(ii) Section 9 of this act.
(2) The remainder of this act shall take effect in 60 3 days.

