THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 1298 Session of 2009

INTRODUCED BY COHEN, BELFANTI, MANN, VULAKOVICH, FREEMAN, GEORGE, JOSEPHS, MELIO, BRIGGS, DePASQUALE, FRANKEL, GIBBONS, HARKINS, HORNAMAN, KIRKLAND, MURPHY, M. O'BRIEN, READSHAW, SIPTROTH, K. SMITH, WHEATLEY AND YOUNGBLOOD, APRIL 21, 2009

REFERRED TO COMMITTEE ON LABOR RELATIONS, APRIL 21, 2009

AN ACT

- 1 Providing for notice to employees of electronic monitoring by 2 employers of network and information technology resources;
- establishing a cause of action; and imposing civil penalties.
- 4 The General Assembly of the Commonwealth of Pennsylvania
- 5 hereby enacts as follows:
- 6 Section 1. Short title.
- 7 This act shall be known and may be cited as the Workplace
- 8 Electronic Message Monitoring Act.
- 9 Section 2. Legislative findings and intent.
- 10 (a) Findings. -- The General Assembly hereby finds and takes
- 11 notice that workplace electronic communication, specifically e-
- 12 mail messaging, has become a pervasive and standard form of
- 13 communication for most individuals, rivaling the use of
- 14 telephonic communications. Because of such widespread and
- 15 routine usage, e-mail messaging has become an accepted means
- 16 through which individuals communicate business-related or
- 17 nonbusiness-related information, including private or personal

- 1 information. As a result, the General Assembly recognizes that,
- 2 unless explicitly notified to the contrary, users of e-mail have
- 3 a reasonable and recognized expectation of privacy to their
- 4 electronic communication. Furthermore, the General Assembly also
- 5 recognizes that employers have a legitimate interest in ensuring
- 6 that their e-mail messaging systems are not being used in a
- 7 manner that is prohibited by law, constitutes discriminatory
- 8 conduct toward others or exposes the employer to civil
- 9 liability.
- 10 (b) Intent.--It is the intent of the General Assembly to
- 11 balance the expectations of privacy of employees who may use
- 12 workplace e-mail messaging systems to communicate personal or
- 13 private information with the legitimate needs of employers to
- 14 prevent misuse or abuse of their e-mail systems. To this end,
- 15 the General Assembly hereby enacts this act in an effort to
- 16 preserve the functionality of e-mail as a business tool for
- 17 increasing productivity and efficiency in the workplace and to
- 18 restore a higher sense of dignity to this growing form of
- 19 electronic communication by prohibiting employer monitoring of
- 20 e-mail communications unless employees have been clearly
- 21 notified of the possibility of such monitoring.
- 22 Section 3. Definitions.
- The following words and phrases when used in this act shall
- 24 have the meanings given to them in this section unless the
- 25 context clearly indicates otherwise:
- 26 "Electronic communication." A transfer of signs, signals,
- 27 writing, images, sounds, data or intelligence of any nature
- 28 transmitted in whole or in part by a wire, radio,
- 29 electromagnetic, photoelectronic or photo-optical system.
- 30 "Electronic monitoring." The use of an electronic device to

- 1 record, check, track, review or otherwise inspect e-mail or
- 2 electronic communication.
- 3 "E-mail." A message or messages sent or received
- 4 electronically over a computer network, including any and all
- 5 graphics and audio information and other electronic file
- 6 attachments.
- 7 "Employee." A person who performs services for an employer,
- 8 whether as an employee or otherwise, and has authorized access
- 9 to the employer's e-mail and other electronic communications
- 10 equipment and computer system, including computer equipment,
- 11 network, Internet access, databases, electronic files, software,
- 12 telephone, radio or other types of information technology.
- "Employer." A person, firm or corporation, including the
- 14 Commonwealth and any political subdivision of the Commonwealth,
- 15 that has employees.
- 16 Section 4. Notice of monitoring.
- 17 (a) General rule. -- Except as provided in section 5, an
- 18 employer who intentionally reads, listens to or otherwise
- 19 engages in electronic monitoring, or otherwise monitors the
- 20 computer usage of an employee, without first having provided the
- 21 employee with notice meeting the requirements of subsection (b),
- 22 shall be liable to the employee for relief as provided under
- 23 section 9.
- 24 (b) Form of notice. -- A notice under this section shall be in
- 25 a clear and conspicuous written form distributed to and
- 26 acknowledged by all employees, written or electronically, in a
- 27 manner reasonably calculated to provide actual notice. The form
- 28 of notice required by this section may but need not be in the
- 29 following form:
- 30 (Name of Company)

1 (Address of Company)

2 (Telephone Number of Company)

- 3 This notice is to inform you of (name of company)'s
- 4 (hereinafter the "company") intention to inspect, review or
- 5 retain electronic communications created, sent, displayed,
- 6 received or stored on or over its information technology,
- 7 network, Internet access, computer equipment, databases,
- files and software (collectively the "computer system").
- 9 Company may monitor at any time, without further notice to
- 10 you, electronic communications created, sent, displayed,
- 11 received or stored on or over its computer system, whether
- related to the company's business or not. EMPLOYEES SHOULD
- 13 NOT HAVE AN EXPECTATION OF PRIVACY IN ANYTHING THEY CREATE,
- 14 STORE, SEND, RECEIVE OR DISPLAY ON OR OVER THE COMPANY'S
- 15 COMPUTER SYSTEM. The company may use human or automated means
- to monitor the contents or use of its computer system.
- 17 Employee Acknowledgment
- 18 I have received, read and understand the foregoing notice
- 19 regarding monitoring electronic communications.
- 20 Employee's Signature:
- 21 (c) Prior notification. -- Where an employer has previously
- 22 provided notice of electronic monitoring prior to the effective
- 23 date of this act, in a manner substantially similar to the form
- 24 provided for in subsection (b), the employer need not provide
- 25 notice of monitoring again.
- 26 (d) Additional notice. -- This section sets forth minimum
- 27 notice requirements for employers. Nothing in this section shall
- 28 preclude an employer from expressly providing employees
- 29 additional notice of the employer's monitoring activities.
- 30 Section 5. Exception to notice requirement.

- 1 An employer may conduct electronic monitoring without the
- 2 notice required under section 4 if the employer has reasonable
- 3 grounds to believe that a particular employee of the employer is
- 4 engaged in conduct that:
- 5 (1) violates the legal rights of the employer or another
- 6 person;
- 7 (2) involves significant harm to the employer or such
- 8 other person; and
- 9 (3) the electronic monitoring is reasonably calculated
- 10 to lead to evidence of such conduct.
- 11 Section 6. Construction.
- 12 Notice set forth in accordance with section 4 shall not be
- 13 construed to impose an obligation upon an employer to actually
- 14 monitor e-mail or electronic communications or to constitute the
- 15 employer's constructive notice of any activity occurring on or
- 16 over its computer network and other computer resources or
- 17 information technology.
- 18 Section 7. Investigation.
- 19 Nothing in this act shall be construed to prohibit an
- 20 employer who chooses not to monitor his employees from
- 21 investigating an employee's conduct as long as the employer is
- 22 in compliance with section 5.
- 23 Section 8. Verification.
- 24 Upon distributing notice to employees in accordance with
- 25 section 4, the employer shall require every affected employee to
- 26 sign or electronically verify that the employee has received,
- 27 read and understood the notice. If an affected employee to whom
- 28 notice has been provided declines to sign or electronically
- 29 verify that the employee has received, read and understood the
- 30 notice, the employer may comply with the requirements of this

- 1 section by having the person who provided the notice to the
- 2 affected employee sign and retain a statement to that effect and
- 3 provide a copy of that statement to the affected employee.
- 4 Section 9. Civil action.
- 5 (a) Cause of action. -- An employee whose e-mail communication
- 6 has been monitored in violation of this section may bring a
- 7 civil action to recover from the employer or entity which
- 8 engaged in the violation:
- 9 (1) Such preliminary and other equitable or declaratory
- 10 relief as may be appropriate and attorney fees and other
- 11 litigation costs reasonably incurred.
- 12 (2) The actual damages suffered by the plaintiff and any
- profits made by the violator as a result of the violation as
- 14 well as punitive damages, but in no case less than the sum of
- 15 \$2,000.
- 16 (b) Limitation. -- A civil action under this section may not
- 17 be commenced later than one year after the date upon which the
- 18 claimant first discovered or had a reasonable opportunity to
- 19 discover the violation.
- 20 Section 10. Applicability.
- 21 The provisions of this act shall not apply to a criminal
- 22 investigation. Any information obtained in the course of a
- 23 criminal investigation through the use of electronic monitoring
- 24 may be used in a disciplinary proceeding against an employee.
- 25 Section 11. Effective date.
- 26 This act shall take effect in 90 days.