THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 1100 Session of 2009

INTRODUCED BY ROCK, METCALFE, BENNINGHOFF, BARRAR, BEAR, BOYD, COX, CREIGHTON, CUTLER, DENLINGER, EVERETT, FAIRCHILD, FLECK, GABIG, GABLER, GEIST, HICKERNELL, HUTCHINSON, KAUFFMAN, MENSCH, MOUL, MUSTIO, PYLE, RAPP, ROAE, SAYLOR, SWANGER, TURZAI AND VULAKOVICH, APRIL 27, 2009

REFERRED TO COMMITTEE ON STATE GOVERNMENT, APRIL 27, 2009

A JOINT RESOLUTION

- Proposing separate and distinct amendments to the Constitution of the Commonwealth of Pennsylvania, providing for spending
- limitations on the Commonwealth and for imposition or levy of
- 4 taxes or license fee.
- 5 The General Assembly of the Commonwealth of Pennsylvania
- 6 hereby resolves as follows:
- 7 Section 1. The following separate and distinct amendments to
- 8 the Constitution of Pennsylvania are proposed in accordance with
- 9 the provisions of Article XI:
- 10 That Article VIII be amended by adding sections to read:
- 11 § 18. Spending limitations.
- 12 (a) Total spending by the Commonwealth shall not exceed the
- 13 spending limit in any fiscal year. The spending limit for any
- 14 <u>fiscal year shall be equal to the spending during the</u>
- 15 <u>immediately prior fiscal year</u>, adjusted by the lower percentage
- 16 of the following:
- 17 <u>(i) The change in the Consumer Price Index for All Urban</u>

- 1 Consumers from the immediately prior fiscal year, if expressed
- 2 as a positive number; or
- 3 (ii) The change in the rate of population growth in this
- 4 <u>Commonwealth from the immediately prior fiscal year, if</u>
- 5 <u>expressed as a positive number.</u>
- 6 The percentage of the rate of change used in any fiscal year to
- 7 adjust the limit may be increased for that year, but not to a
- 8 percentage in excess of 120% of clause (i) or (ii), whichever is
- 9 lower, by the affirmative vote of three-fourths of the members
- 10 elected to each House of the General Assembly. The
- 11 Commonwealth's spending limit as provided in this subsection may
- 12 be changed by the procedure outlined in Article XI, section
- 13 1(a).
- 14 (b) The spending limit of the Commonwealth may be exceeded
- 15 <u>in any fiscal year for a presidentially declared emergency or</u>
- 16 major disaster. The spending limit may also be exceeded for
- 17 other declared emergencies if the Governor so requests and the
- 18 General Assembly approves by the affirmative vote of three-
- 19 fourths of the members elected to each House of the General
- 20 Assembly. The excess spending authorized by exceeding the limit
- 21 in this manner shall not be included in the computation base of
- 22 the spending limit for any subsequent fiscal year.
- 23 (c) Total spending by the Commonwealth means all
- 24 appropriations and authorizations from the General Fund, the
- 25 Public Transportation Assistance Fund and the Motor License Fund
- 26 and funds created after the effective date of this subsection,
- 27 <u>and shall exclude refunds, servicing of bonded indebtedness</u>
- 28 incurred prior to the effective date of this subsection and of
- 29 voter-approved bonded indebtedness, expenditures for funding the
- 30 unfunded pension liabilities existing on the effective date of

- 1 this subsection and the spending of Federal funds, gifts or
- 2 receipts restricted by laws in effect as of January 1, 2009.
- 3 This section shall not be circumvented by creating additional
- 4 spending programs in the General Fund or Motor License Fund, or
- 5 transferring spending from the General Fund or Motor License
- 6 Fund to existing special funds or restricted receipt accounts.
- 7 § 19. Imposition or levy of taxes or license fee.
- 8 (a) Except as provided in subsection (c), no tax or license
- 9 <u>fee may be imposed or levied except under an act of the General</u>
- 10 Assembly adopted with the concurrence of three-fourths of all
- 11 <u>members of each House.</u>
- (b) Except as provided in subsection (c), the effective rate
- 13 of any tax levied or license fee imposed may not be increased
- 14 <u>except under an act of the General Assembly adopted with the</u>
- 15 <u>concurrence of three-fourths of all members of each House.</u>
- 16 (c) Prior to the beginning of each fiscal year of the
- 17 Commonwealth, the General Assembly shall appropriate revenues to
- 18 pay interest on its debt to which it has pledged its faith and
- 19 credit and which interest is payable in the year for which the
- 20 appropriation is made and to pay the principal of the debt,
- 21 payable in such year, whether at maturity or otherwise. To the
- 22 extent that insufficient revenues are provided to pay the
- 23 principal and interest on the debt when due and payable, the
- 24 first moneys thereafter received by the Commonwealth shall be
- 25 set aside and applied to the payment of the principal and
- 26 interest on the debt. To make up for the insufficient revenues,
- 27 the General Assembly may increase the rate of taxes and fees
- 28 after failing to pay when due the principal of and interest of
- 29 the debt.
- 30 Section 2. (a) Upon the first passage by the General

- 1 Assembly of these proposed constitutional amendments, the
- 2 Secretary of the Commonwealth shall proceed immediately to
- 3 comply with the advertising requirements of section 1 of Article
- 4 XI of the Constitution of Pennsylvania and shall transmit the
- 5 required advertisements to two newspapers in every county in
- 6 which such newspapers are published in sufficient time after
- 7 passage of these proposed constitutional amendments.
- 8 (b) Upon the second passage by the General Assembly of these
- 9 proposed constitutional amendments, the Secretary of the
- 10 Commonwealth shall proceed immediately to comply with the
- 11 advertising requirements of section 1 of Article XI of the
- 12 Constitution of Pennsylvania and shall transmit the required
- 13 advertisements to two newspapers in every county in which such
- 14 newspapers are published in sufficient time after passage of
- 15 these proposed constitutional amendments. The Secretary of the
- 16 Commonwealth shall submit the proposed constitutional amendments
- 17 under section 1 to the qualified electors of this Commonwealth
- 18 as separate ballot questions at the first primary, general or
- 19 municipal election which meets the requirements of and is in
- 20 conformance with section 1 of Article XI of the Constitution of
- 21 Pennsylvania and which occurs at least three months after the
- 22 proposed constitutional amendments are passed by the General
- 23 Assembly.
- 24 Section 3. (a) The addition of section 18(a) of Article
- 25 VIII of the Constitution of Pennsylvania shall become effective
- 26 beginning with the first fiscal year commencing more than six
- 27 months following approval of section 18 by the electorate.
- 28 (b) The addition of section 19 of Article VIII of the
- 29 Constitution of Pennsylvania shall not apply to any tax or
- 30 license fee authorized by an act of the General Assembly which

- 1 has not taken effect following approval of section 19 by the
- 2 electorate.