## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## **HOUSE BILL**

 $N_{O}$  417

Session of 2009

INTRODUCED BY BAKER, PICKETT, GINGRICH, CAUSER, BELFANTI, BEYER, BUXTON, CREIGHTON, EVERETT, FLECK, GIBBONS, GROVE, HESS, LONGIETTI, MAJOR, MICOZZIE, MURT, QUINN, RAPP, REICHLEY, ROHRER, SEIP, STERN, STURLA AND VULAKOVICH, FEBRUARY 13, 2009

REFERRED TO COMMITTEE ON HEALTH AND HUMAN SERVICES, FEBRUARY 13, 2009

## AN ACT

- 1 Amending the act of June 13, 1967 (P.L.31, No.21), entitled "An
- act to consolidate, editorially revise, and codify the public
- welfare laws of the Commonwealth," providing for medical
- assistance payments for hospital services; and establishing
- 5 the State Health Payment Review Board.
- 6 The General Assembly of the Commonwealth of Pennsylvania
- 7 hereby enacts as follows:
- 8 Section 1. The act of June 13, 1967 (P.L.31, No.21), known
- 9 as the Public Welfare Code, is amended by adding sections to
- 10 read:
- 11 Section 443.11 Payment Policies for Hospital Inpatient and
- 12 Outpatient Services. -- Payment rates for services provided by
- 13 hospitals enrolled in the medical assistance program shall be
- 14 <u>adequate to provide incentives for provider efficiency, to</u>
- 15 <u>facilitate beneficiaries' access to high-quality care and to</u>
- 16 offer cost-effective care. Stability and predictability in
- 17 <u>hospital payment rates are necessary for responsible and</u>
- 18 effective planning and budgeting by this Commonwealth and

- 1 hospitals.
- 2 (1) Rates shall be supported by factual evidence in
- 3 sufficient detail to demonstrate why they are deemed reasonable.
- 4 (2) Rates shall be established and adjusted annually using
- 5 <u>accepted and verifiable benchmarks for assessing adequacy</u>,
- 6 <u>including calculation of provider costs</u>, comparison to rates
- 7 <u>established by federally funded health care programs</u>,
- 8 consideration of geographic variations across this Commonwealth
- 9 and relationship to providers' clinical activity.
- 10 (3) Rates shall be fair and equitable across and within
- 11 <u>categories of hospitals so that comparable services are</u>
- 12 comparably reimbursed based on resource use. Fairness and equity
- 13 shall be established by assuring, at a minimum, that rates
- 14 account for such variables as severity and complexity of
- 15 patients' conditions and resources required to treat them, the
- 16 <u>number or percentage of indigent patients treated by providers</u>,
- 17 and the hospital's health professional education costs.
- 18 (4) Rates shall exclude any disproportionate share or
- 19 <u>medical education payments. Disproportionate share payments</u>
- 20 shall be based on the number or percentage of low-income persons
- 21 served by the hospital. Medical education costs shall reflect
- 22 the medical assistance share of actual allowable costs for
- 23 medical education.
- 24 Section 443.12. State Health Payment Review Board. -- (a)
- 25 There is hereby established the State Health Payment Review
- 26 Board that shall consist of five members who shall be appointed
- 27 <u>in accordance with the following:</u>
- 28 (1) One resident appointed by the Governor who shall serve
- 29 as chairman of the review board.
- 30 (2) Four residents of this Commonwealth, one of whom shall

- 1 be appointed by the President pro tempore of the Senate, one of
- 2 whom shall be appointed by the Minority Leader of the Senate,
- 3 <u>one of whom shall be appointed by the Speaker of the House of</u>
- 4 Representatives and one of whom shall be appointed by the
- 5 Minority Leader of the House of Representatives.
- 6 (3) All appointees shall serve terms coterminous with their
- 7 <u>respective appointing authorities. Members of the review board</u>
- 8 shall be chosen for their familiarity and experience with health
- 9 care finance, economics, delivery or law and have relevant
- 10 training and experience, to assist the board in performing its
- 11 designated functions. No person shall be chosen who is an
- 12 <u>employe of the Commonwealth or of any health care provider. No</u>
- 13 <u>member shall participate in any action or decision concerning</u>
- 14 any matter in which the member has an economic interest or other
- 15 conflict of interest. The appointing authorities shall make
- 16 their initial appointments within sixty days of the effective
- 17 date of this section.
- 18 (4) Each member of the review board shall be paid travel and
- 19 other necessary expenses and compensation at a rate to be fixed
- 20 by the Executive Board, as established in the act of April 9,
- 21 1929 (P.L.177, No.175), known as "The Administrative Code of
- 22 1929."
- 23 (5) The Governor shall appoint counsel to serve and advise
- 24 the review board and shall replace such counsel upon request of
- 25 the board.
- 26 (b) (1) The review board shall hear de novo appeals on
- 27 payments for inpatient and outpatient hospital services.
- 28 (2) Hearings before the review board shall conform to the
- 29 following:
- 30 (i) All hearings before the review board shall be subject to

- 1 the right of notice, hearing and adjudication in accordance with
- 2 <u>2 Pa.C.S. Chs. 1 (relating to general provisions), 5 (relating</u>
- 3 to practice and procedure) and 7 (relating to judicial review),
- 4 <u>and a written record shall be kept of said proceedings and a</u>
- 5 copy thereof provided to the parties at cost.
- 6 (ii) Persons conducting hearings under this section shall
- 7 have the power to subpoena witnesses and documents required for
- 8 the hearing, to administer oaths and examine witnesses and
- 9 receive evidence in any locality which the hearing body may
- 10 designate, having regard to the public convenience and proper
- 11 <u>discharge of its functions and duties.</u>
- 12 (iii) Notice of hearings before the board shall be given to
- 13 the parties at least twenty-one calendar days in advance of the
- 14 <u>hearing</u>.
- 15 (iv) Any party may request an expedited hearing, which
- 16 <u>request shall not be unreasonably denied.</u>
- 17 (v) The board shall make best efforts to conclude each
- 18 proceeding within one hundred eighty days.
- 19 (3) Decisions of the department regarding payment for
- 20 hospital services to medical assistance recipients may be
- 21 appealed to the review board. The appeal to the review board
- 22 shall be de novo, and shall be limited to issues raised by the
- 23 appellant in the specification of objections. Decisions of the
- 24 review board relating to payment rates may be appealed to the
- 25 Commonwealth Court as provided in paragraph (4) by any party to
- 26 the proceeding. Group appeals by hospitals shall be permitted.
- 27 (4) The record made on appeal to the review board shall
- 28 contain all of the evidence required to sustain any decisions or
- 29 determinations by the department in reaching its decision. The
- 30 department may rely upon regulations unless the authority of the

- 1 department or the reasonableness of the regulations is
- 2 <u>challenged</u>. The record for determining the propriety of the
- 3 regulations shall be made before the review board and any
- 4 <u>evidence the department may wish to introduce to establish</u>
- 5 justification for the regulations shall be submitted at the
- 6 hearing. The review board may pass upon the reasonableness of
- 7 the regulation and the authority for its promulgation under this
- 8 <u>section</u>. An aggrieved party may appeal an adverse decision by
- 9 the review board to the Commonwealth Court and should provide
- 10 notice of such appeal to the review board within thirty days.
- 11 (c) As used in this section, the term "board" shall mean the
- 12 State Health Payment Review Board.
- 13 Section 2. This act shall take effect in 60 days.