THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL No. 2590 Session of 2008

INTRODUCED BY CIVERA, VEREB, MENSCH, ADOLPH, BAKER, BELFANTI, BENNINGHOFF, BOBACK, BOYD, BRENNAN, BROOKS, CALTAGIRONE, CLYMER, CUTLER, DALLY, DeLUCA, DIGIROLAMO, GEIST, GINGRICH, GOODMAN, HARRIS, HESS, HICKERNELL, HORNAMAN, KENNEY, KILLION, KOTIK, MAHONEY, MAJOR, MARSICO, McILHATTAN, MICOZZIE, MOUL, MOYER, MURT, D. O'BRIEN, O'NEILL, PAYNE, PERZEL, PETRI, PHILLIPS, PICKETT, PYLE, QUINN, READSHAW, REICHLEY, SIPTROTH, SWANGER, J. TAYLOR, TRUE, VULAKOVICH AND WATSON, JUNE 11, 2008

REFERRED TO COMMITTEE ON JUDICIARY, JUNE 11, 2008

AN ACT

- Amending Title 42 (Judiciary and Judicial Procedure) of the
 Pennsylvania Consolidated Statutes, restricting Internet and
 World Wide Web access for certain sex offenders; and allowing
 law enforcement authorities and other governmental agencies
 to access certain records and other information related to
 sex-related offenses.
- WHEREAS, Computers, computer networks, telecommunications
- 8 devices and systems and Internet access have created great
- 9 opportunities for advancement of education, science, business
- 10 and the arts and have made information more widely available;
- 11 and
- 12 WHEREAS, Certain individuals have abused Internet access to
- 13 commit heinous sex offenses and have taken advantage of the
- 14 relative anonymity of the Internet to camouflage their
- 15 intentions, hide their identities and otherwise engage in
- 16 criminal activity; and

- 1 WHEREAS, The General Assembly believes that it is appropriate
- 2 to restrict Internet access for persons who have committed
- 3 certain sex-related offenses in addition to requiring them to
- 4 register and imposing other legal obligations related to their
- 5 offenses with limited and closely supervised Internet access
- 6 serving as a means to support their rehabilitation and
- 7 appropriate integration into society; and
- 8 WHEREAS, The General Assembly believes it is appropriate to
- 9 assist law enforcement agencies in oversight of persons who have
- 10 used the Internet to commit certain sex-related offenses.
- 11 The General Assembly of the Commonwealth of Pennsylvania
- 12 hereby enacts as follows:
- 13 Section 1. Section 9792 of Title 42 of the Pennsylvania
- 14 Consolidated Statutes is amended by adding definitions to read:
- 15 § 9792. Definitions.
- 16 The following words and phrases when used in this subchapter
- 17 shall have the meanings given to them in this section unless the
- 18 context clearly indicates otherwise:
- 19 "Access." To intercept, instruct, communicate with, store
- 20 data in, retrieve data from or otherwise make use of any
- 21 resources of a computer, computer system, computer network,
- 22 telecommunications device or database.
- 23 * * *
- 24 "Computer." An electronic, magnetic, optical, hydraulic,
- 25 organic or other high-speed data processing device or system
- 26 which performs logic, arithmetic or memory functions and
- 27 includes all input, output, processing, storage, software or
- 28 communication facilities which are or have been connected or
- 29 <u>related to the device in a system or network.</u>
- 30 <u>"Computer data." A representation of information, knowledge,</u>

- 1 facts, concepts or instructions which is being prepared or has
- 2 been prepared and is intended to be processed, is being
- 3 processed or has been processed in a computer or computer
- 4 network and may be in any form, whether readable only by a
- 5 computer or only by a human or by either, including, but not
- 6 limited to, computer printouts, magnetic storage media, punched
- 7 card or stored internally in the memory of the computer.
- 8 <u>"Computer network." The interconnection of two or more</u>
- 9 computers through the usage of satellite, microwave, line or
- 10 other communication medium.
- 11 "Computer program." An ordered set of instructions or
- 12 statements and related data that, when automatically executed in
- 13 <u>actual or modified form in a computer system, causes it to</u>
- 14 perform specified functions.
- 15 <u>"Computer software." A set of computer programs, procedures</u>
- 16 or associated documentation concerned with the operation of a
- 17 <u>computer system.</u>
- 18 "Computer system." A set of related, connected or
- 19 unconnected computer equipment, devices and software.
- 20 "Electronic communication." Any transfer of signs, signals,
- 21 writing, images, sounds, data or intelligence of any nature
- 22 transmitted in whole or in part by a wire, radio,
- 23 electromagnetic, photoelectronic or photo-optical system.
- 24 <u>"Electronic communication system." Any wire, radio,</u>
- 25 electromagnetic, photo-optical or photoelectronic facilities for
- 26 the transmission of electronic communications and any computer
- 27 facilities or related electronic equipment for the electronic
- 28 storage of such communications.
- 29 <u>"Electronic mail service provider." A person who is an</u>
- 30 <u>intermediary in sending or receiving electronic mail or who</u>

- 1 provides to end-users of electronic mail services the ability to
- 2 <u>send or receive electronic mail.</u>
- 3 <u>"Electronic mail transmission information." Information used</u>
- 4 to identify the origin or destination of a transmission or to
- 5 aid in its routing, including information recorded as part of
- 6 <u>electronic mail whether or not such information is displayed</u>
- 7 initially to the user upon receipt of electronic mail, that
- 8 purports to represent the information used to identify the
- 9 origin or destination of a transmission or to aid in its
- 10 routing.
- 11 <u>"Electronic storage." Storage of a wire or electronic</u>
- 12 communication incidental or otherwise related to the electronic
- 13 transmission thereof, or storage of such a communication by an
- 14 electronic communication service or otherwise for the purpose of
- 15 <u>backup protection of the communication</u>.
- 16 * * *
- 17 <u>"Internet." The myriad of computer and telecommunications</u>
- 18 facilities, including equipment and operating software, which
- 19 comprise the interconnected worldwide network of networks that
- 20 employ the transmission control protocol, Internet protocol or
- 21 any predecessor or successor protocols to such protocol to
- 22 communicate information of all kinds by wire, radio or other
- 23 medium.
- 24 <u>"Internet service provider." A person who provides a service</u>
- 25 that enables users to access content, information, electronic
- 26 mail or other services offered over the Internet.
- 27 * * *
- 28 "Remote computing service." The provision to the public of
- 29 computer storage or processing services by means of an
- 30 electronic communications system.

- 1 * * *
- 2 <u>"Telecommunication device."</u> Any type of instrument, device,
- 3 machine or equipment which is capable of transmitting,
- 4 acquiring, encrypting, decrypting or receiving any telephonic,
- 5 electronic, data, Internet access, audio, video, microwave or
- 6 radio transmissions, signals, communications or services,
- 7 <u>including the receipt, acquisition, transmission, encryption or</u>
- 8 <u>decryption of all such communications, transmissions, signals or</u>
- 9 <u>services over any cable television, telephone, satellite,</u>
- 10 microwave, radio or wireless distribution system or facility, or
- 11 any part, accessory or component thereof, including any computer
- 12 circuit, security module, smart card, software, computer chip,
- 13 <u>electronic mechanism or other component, accessory or part which</u>
- 14 is capable of facilitating the transmission, encryption,
- 15 <u>decryption</u>, <u>acquisition</u> or <u>reception</u> of all <u>such communications</u>
- 16 <u>transmissions</u>, <u>signals or services</u>.
- 17 "Telecommunication service provider." A person or entity
- 18 providing telecommunication service, including, but not limited
- 19 to, a cellular, paging or other wireless communications company
- 20 or other person or entity which, for a fee, supplies the
- 21 facility, cell site, mobile telephone switching office or other
- 22 equipment or telecommunication service, including any person or
- 23 entity providing any telecommunication service, including, but
- 24 not limited to, any person or entity owning or operating any
- 25 <u>cable television</u>, <u>satellite</u>, <u>telephone</u>, <u>wireless</u>, <u>microwave or</u>
- 26 <u>radio distribution system or facility.</u>
- 27 <u>"World Wide Web." The term includes, but is not limited to,</u>
- 28 <u>a computer server-based file archive accessible over the</u>
- 29 <u>Internet</u>, <u>using a hypertext transfer protocol</u>, <u>file transfer</u>
- 30 protocol or other similar protocols.

- 1 Section 2. Section 9795.2(a) of Title 42 is amended to read:
- 2 § 9795.2. Registration procedures and applicability.
- 3 (a) Registration.--
- 4 (1) Offenders and sexually violent predators shall be
- 5 required to register with the Pennsylvania State Police upon
- 6 release from incarceration, upon parole from a State or
- 7 county correctional institution or upon the commencement of a
- 8 sentence of intermediate punishment or probation. For
- 9 purposes of registration, offenders and sexually violent
- 10 predators shall provide the Pennsylvania State Police with
- 11 all current or intended residences, all information
- concerning current or intended employment [and], all
- information concerning current or intended enrollment as a
- student[.] and all information necessary to determine whether
- the person has access to or use of a computer or any other
- device with Internet capability or the capability to access
- the World Wide Web if the person is subject to the
- 18 restrictions on Internet and World Wide Web access described
- in section 9795.6 (relating to limited Internet and World
- 20 <u>Wide Web access</u>).
- 21 (2) Offenders and sexually violent predators shall
- inform the Pennsylvania State Police within 48 hours of:
- 23 (i) Any change of residence or establishment of an
- 24 additional residence or residences.
- 25 (ii) Any change of employer or employment location
- for a period of time that will exceed 14 days or for an
- 27 aggregate period of time that will exceed 30 days during
- any calendar year, or termination of employment.
- 29 (iii) Any change of institution or location at which
- 30 the person is enrolled as a student, or termination of

1 enrollment.

(iv) Becoming employed or enrolled as a student if the person has not previously provided that information to the Pennsylvania State Police.

- (v) Any change in the person's availability of access to the Internet or World Wide Web, or changes to any of the information provided under paragraph (1) if the person is subject to the restrictions on Internet and World Wide Web access described in section 9795.6.
- (2.1) Registration with a new law enforcement agency shall occur no later than 48 hours after establishing residence in another state.
- (3) The ten-year registration period required in section 9795.1(a) (relating to registration) shall be tolled when an offender is recommitted for a parole violation or sentenced to an additional term of imprisonment. In such cases, the Department of Corrections or county correctional facility shall notify the Pennsylvania State Police of the admission of the offender.
- (4) This paragraph shall apply to all offenders and sexually violent predators:
- (i) Where the offender or sexually violent predator was granted parole by the Pennsylvania Board of Probation and Parole or the court or is sentenced to probation or intermediate punishment, the board or county office of probation and parole shall collect registration information from the offender or sexually violent predator and forward that registration information to the Pennsylvania State Police. The Department of Corrections or county correctional facility shall not release the

1 offender or sexually violent predator until it receives verification from the Pennsylvania State Police that it 2 3 has received the registration information. Verification 4 by the Pennsylvania State Police may occur by electronic means, including e-mail or facsimile transmission. Where 5 the offender or sexually violent predator is scheduled to 6 be released from a State correctional facility or county 7 correctional facility because of the expiration of the 8 maximum term of incarceration, the Department of 9 10 Corrections or county correctional facility shall collect 11 the information from the offender or sexually violent predator no later than ten days prior to the maximum 12 13 expiration date. The registration information shall be 14 forwarded to the Pennsylvania State Police.

15 (ii) Where the offender or sexually violent predator scheduled to be released from a State correctional 16 17 facility or county correctional facility due to the 18 maximum expiration date refuses to provide the 19 registration information, the Department of Corrections 20 or county correctional facility shall notify the Pennsylvania State Police or police department with 21 22 jurisdiction over the facility of the failure to provide 23 registration information and of the expected date, time and location of the release of the offender or sexually 24 25 violent predator.

26 * * *

- 27 Section 3. Title 42 is amended by adding sections to read:
- 28 § 9795.6. Limited Internet and World Wide Web access.
- 29 <u>(a) General rule.--A person subject to the registration</u>
- 30 requirements of this subchapter who utilized the Internet or

- 1 World Wide Web to commit, or to facilitate the commission of,
- 2 any offense referred to in section 9795.1 (relating to
- 3 registration) shall be prohibited from accessing or using the
- 4 <u>Internet or World Wide Web for the period of registration</u>
- 5 required for the offense which the person utilized the Internet
- 6 or World Wide Web to commit or facilitate, except as set forth
- 7 in this section.
- 8 (b) Exception. -- A person subject to limited Internet and
- 9 World Wide Web access under subsection (a) may be authorized by
- 10 the Pennsylvania State Police, with respect to a person who is
- 11 <u>no longer under the supervision of a parole or probation</u>
- 12 <u>officer</u>, by a parole or probation officer or by order of court
- 13 to access the Internet or the World Wide Web for the purpose of
- 14 engaging in or seeking employment, for other employment-related
- 15 purposes, for educational purposes, for information-gathering
- 16 purposes and for other purposes for which good cause is shown
- 17 and which, in the judgment of the person providing such
- 18 authorization, do not increase the risk of the person committing
- 19 an offense referred to in section 9795.1. In all cases such
- 20 access is subject to limitations imposed by the Pennsylvania
- 21 State Police as provided in this subsection, by the parole or
- 22 probation officer or by the order of court granting such
- 23 authorization.
- 24 (1) A person subject to limited Internet and World Wide
- Web access under subsection (a) shall be required to submit
- to unannounced inspections and examination of all computers,
- 27 computer data, computer networks, computer software, computer
- 28 programs, computer systems, telecommunications devices,
- 29 <u>telecommunications</u> systems, electronic communications
- 30 systems, electronic mail, electronic mail transmissions

systems, electronic storage devices or arrangements, and all 1 2 related equipment which is owned, used, available to, under the control of or possessed by the person, as directed by the 3 Pennsylvania State Police as provided in this subsection, by 4 5 a parole or probation officer or by order of court. Such examinations and inspections may include the retrieval and 6 7 copying of all data from any of the locations described in 8 this subsection, as well as any internal or external 9 peripherals and removal of such information, equipment or 10 device for a period deemed by the Pennsylvania State Police as provided in this subsection, by the parole or probation 11 12 officer or by the order of court to be necessary for the 13 purposes of such inspection and examination by the Pennsylvania State Police as provided in this subsection, by 14 15 a parole or probation officer or by order of court. 16 (2) Incident to the inspections permitted under paragraph (1), a person subject to limited Internet and World 17 18 Wide Web access under subsection (a) shall be required to produce information related to any property or information so 19 inspected or examined, including account records, usage 20 21 history, electronic mail transmission information passwords, 22 encryption or scrambling keys or codes, decryption or 23 unscrambling keys or codes, any computer software, hardware, 2.4 peripherals or other measures which preclude or restrict 25 access to complete information about the person's use of and 26 access to the Internet and World Wide Web, as well as 27 licenses, registrations, information on modulation or other 28 techniques of which the essential parameters have been 29 withheld or hidden with the effect of preserving the privacy of the person's communications, and any other information 30

- which in the judgment of the Pennsylvania State Police as
- 2 provided in this subsection, the parole or probation officer
- 3 or the court shall be deemed to be necessary or desirable for
- 4 <u>a complete and accurate depiction of Internet and World Wide</u>
- 5 Web availability, access and use by the person who is subject
- 6 to limited Internet and World Wide Web access under
- 7 subsection (a).
- 8 (c) Key logging and other tracking processes. -- A person
- 9 <u>subject to limited Internet or World Wide Web access under</u>
- 10 <u>subsection (a) may be required to install, at the person's</u>
- 11 expense, one or more key logging programs, or other hardware or
- 12 computer software or computer programs designed or with the
- 13 capacity to monitor computer, World Wide Web or Internet usage
- 14 as the Pennsylvania State Police as provided in subsection (b),
- 15 <u>a parole or probation officer or the court shall direct.</u>
- 16 (d) Access.--A person subject to limited Internet or World
- 17 Wide Web access under subsection (a) may be required by the
- 18 Pennsylvania State Police as provided in subsection (b), by a
- 19 parole or probation officer or by order of court to authorize
- 20 unannounced access to <u>all computers</u>, <u>computer networks</u>, <u>computer</u>
- 21 software, computer programs, computer data, computer systems,
- 22 telecommunications devices, telecommunications systems,
- 23 electronic communications systems, electronic mail transmission
- 24 systems, electronic mail service providers, electronic storage
- 25 devices or arrangements and all related equipment which is
- 26 owned, used, available to, under the control of or possessed by
- 27 the person's employer, Internet service providers, remote
- 28 computing services, electronic communication services, computer
- 29 <u>network administrators, telecommunication service providers or</u>
- 30 any other person to the extent deemed necessary or desirable by

- the Pennsylvania State Police as provided in subsection (b), by 1
- a parole or probation officer or by order of court to allow for 2
- 3 a complete and accurate depiction of Internet and World Wide Web
- 4 availability, access and use by the person who is subject to
- limited Internet and World Wide Web access under subsection (a). 5
- (e) Imposition. -- The restrictions and requirements imposed 6
- by this subsection on offenders and sexually violent predators 7
- 8 shall be in addition to any other disposition provided for under
- this chapter or otherwise. 9
- § 9799.10. Training and assistance. 10
- The Pennsylvania State Police shall approve and provide for 11
- 12 the implementation of training programs for persons charged with
- 13 the administration of section 9795.6 (relating to limited
- Internet and World Wide Web access). Such programs shall 14
- include, at a minimum, instruction in conducting investigations 15
- in which computers, computer networks, telecommunications 16
- devices and other high technology instruments are utilized in 17
- 18 the commission or facilitation of sex offenses. The programs
- shall also include instruction in techniques of forensic 19
- 20 recovery, evidence preservation and analysis of data in computer
- 21 systems, electronic mail systems and telecommunications systems,
- seized incident inspections, examinations and criminal or 22
- 23 unlawful activity.
- 24 Section 4. The addition of 42 Pa.C.S. § 9795.6 shall apply
- 25 to all offenders, whether they are convicted before, on or after
- the effective date of this act. 26
- 27 Section 5. This act shall take effect in 60 days.