THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL No. 1785 Session of 2007

INTRODUCED BY CLYMER, CREIGHTON, FLECK, FRANKEL, HARHAI, HARHART, KORTZ, KULA, MANN, MELIO, MENSCH, MOUL, MURT, MYERS, NAILOR, O'NEILL, PHILLIPS, RAPP, SOLOBAY, STAIRS, STEIL, J. TAYLOR, WATSON AND YOUNGBLOOD, AUGUST 1, 2007

REFERRED TO COMMITTEE ON FINANCE, AUGUST 1, 2007

AN ACT

Amending the act of June 27, 2006 (1st Sp.Sess., P.L.1873, 2 No.1), entitled "An act providing for taxation by school 3 districts, for the State funds formula, for tax relief in first class cities, for school district choice and voter 5 participation, for other school district options and for a 6 task force on school cost reduction; making an appropriation; 7 prohibiting prior authorized taxation; providing for installment payment of taxes; restricting the power of certain school districts to levy, assess and collect taxes; 9 and making related repeals," further providing for public 10 11 referendum requirements for increasing certain taxes. 12 The General Assembly of the Commonwealth of Pennsylvania 13 hereby enacts as follows: 14 Section 1. Section 333(f) of the act of June 27, 2006 (1st Sp.Sess., P.L.1873, No.1), known as the Taxpayer Relief Act, is 15 16 amended to read: Section 333. Public referendum requirements for increasing 17 18 certain taxes. 19 20 (f) Referendum exceptions. -- A school district may, without 21 seeking voter approval under subsection (c), increase the rate

- 1 of a tax levied for the support of the public schools by more
- 2 than the index if all of the following apply:
- 3 (1) The revenue raised by the allowable increase under
- 4 the index is insufficient to balance the proposed budget due
- to one or more of the expenditures listed in paragraph (2).
- 6 (2) The revenue generated by increasing the rate of a
- 7 tax by more than the index will be used to pay for any of the
- 8 following:
- 9 (i) Costs incurred in responding to or recovering
- from an emergency or disaster declared pursuant to 35
- Pa.C.S. § 7301 (relating to general authority of
- Governor) or 75 Pa.C.S. § 6108 (relating to power of
- Governor during emergency).
- 14 (ii) Costs to implement a court order or an
- 15 administrative order from a Federal or State agency as
- long as the tax increase is rescinded following
- 17 fulfillment of the court order or administrative order.
- 18 (iii) Costs associated with the following:
- 19 (A) For a board of school directors that elected
- to participate in the former act of July 5, 2004
- 21 (P.L.654, No.72), known as the Homeowner Tax Relief
- 22 Act, to pay interest and principal on any
- indebtedness incurred under 53 Pa.C.S. Pt. VII Subpt.
- 24 B (relating to indebtedness and borrowing) prior to
- 25 September 4, 2004. In no case may the school district
- 26 incur additional debt under this clause except for
- 27 the refinancing of existing debt, including the
- 28 payment of costs and expenses related to such
- refinancing and the establishment of funding of
- 30 appropriate debt service reserves. An increase under

this clause shall be rescinded following the final payment of interest and principal.

(A.1) For a board of school directors that did not elect to participate in the former act of July 5, 2004 (P.L.654, No.72), known as the Homeowner Tax Relief Act, to pay interest and principal on any indebtedness incurred under 53 Pa.C.S. Pt. VII Subpt. B prior to the effective date of this act. In no case may the school district incur additional debt under this clause except for the refinancing of existing debt, including the payment of costs and expenses related to such refinancing and the establishment of funding of appropriate debt service reserves. An increase under this clause shall be rescinded following the final payment of interest and principal.

- (B) To pay interest and principal on any electoral debt incurred under 53 Pa.C.S. Pt. VII Subpt. B. An increase under this clause shall be rescinded following the final payment of interest and principal.
- (C) To pay interest and principal on indebtedness for up to 60% of the construction cost average on a square-foot basis if all of the following apply:
 - (I) The indebtedness is for a school construction project under 22 Pa. Code Ch. 21 (relating to school buildings).
 - (II) For a board of school directors that elected to participate in the former Homeowner

1 Tax Relief Act, the indebtedness to fund appropriate debt service reserves for the project 2. 3 is incurred after September 3, 2004. 4 (II.1) For a board of school directors that 5 did not elect to participate in the former Homeowner Tax Relief Act, the indebtedness to 6 fund appropriate debt service reserves for the 7 project is incurred on or after the effective 8 9 date of this act. 10 (III) The increase sought under this clause 11 is rescinded following final payment of interest 12 and principal. 13 (IV) The indebtedness is incurred only after existing fund balances for school construction 14 15 and any undesignated fund balances have been 16 fully committed to fund the project. 17 (V) The indebtedness is for an academic 18 elementary or academic secondary school building. 19 For purposes of this subclause, the following 20 shall not be considered to be an academic 21 elementary or academic secondary school building: 22 natatorium, stadium bleachers, athletic field, 23 athletic field lighting equipment and apparatus 24 used to promote and conduct interscholastic 25 athletics. 26 (VI) For school districts of the second, 27 third and fourth class, the project has been 28 approved by the department under section 731 of 29 the act of March 10, 1949 (P.L.30, No.14), known as the Public School Code of 1949. For 30

nonreimbursable projects in school districts of the first class A, the plans and specifications 2. have been approved by the board of school directors. For reimbursable projects in school districts of the first class A, the plans and specifications have been approved by the department pursuant to 22 Pa. Code Ch. 21. (D) To pay interest and principal on

- (D) To pay interest and principal on indebtedness for up to \$250,000 of the construction cost of a nonacademic school construction project, as adjusted annually by the percentage increase in the average of the Statewide average weekly wage and the employment cost index. An increase under this clause shall be rescinded following the final payment of interest and principal.
- (E) For purposes of this subparagraph, electoral debt includes the refunding or refinancing of electoral debt for which an exception is permitted under clause (B) as long as the refunding or refinancing incurs no additional debt other than for:
 - (I) costs and expenses related to the refunding or refinancing; and
 - (II) funding of appropriate debt service reserves.
- (F) For purposes of this subparagraph, indebtedness includes the refunding or refinancing of indebtedness for which an exception is permitted under clauses (A), (A.1), (C) and (D) as long as the refunding or refinancing incurs no additional debt other than for:

1	(I) costs and expenses related to the
2	refunding or refinancing; and
3	(II) funding of appropriate debt service
4	reserves.
5	(iv) Costs to respond to conditions which pose an
6	immediate threat of serious physical harm or injury to
7	the students, staff or residents of the school district
8	but only until the conditions causing the threat have
9	been fully resolved.
10	(v) Costs incurred in providing special education
11	programs and services to students with disabilities if
12	the increase in expenditures on special education
13	programs and services was greater than the index. The
14	dollar amount of this exception shall be equal to the
15	portion of the increase that exceeds the index.
16	(vi) Costs which:
17	(A) were incurred in the implementation of a
18	school improvement plan required under section
19	1116(b) of the Elementary and Secondary Education Act
20	of 1965 (Public Law 89-10, 20 U.S.C. § 6316(b)); and
21	(B) were not offset by a State allocation.
22	(vii) Costs necessary to maintain:
23	(A) per-student local tax revenue, adjusted by
24	the index, if the percentage growth in average daily
25	membership between the school year determined under
26	subsection $(j)(4)$ and the third school year preceding
27	the school year determined under subsection (j)(4)
28	exceeds 7.5%; or
29	(B) actual instruction expense per average daily
30	membership, adjusted by the index, if the increase in

actual instruction expense per average daily
membership between the school year determined under
subsection (j)(4) and the school year preceding the
school year determined under subsection (j)(4) is
less than the index.

(viii) The maintenance of revenues derived from real property taxes, earned income and net profits taxes, personal income taxes, basic education funding allocations and special education funding allocations, adjusted by the index, for a school district where the percentage increase in revenues derived from real property taxes, earned income and net profits taxes, personal income taxes, basic education funding allocations and special education funding allocations between the school year determined under subsection (j)(4) and the school year preceding the school year determined under subsection to the school year determined under subsection (j)(4) is less than the index.

(ix) Costs incurred for providing health carerelated benefits which are directly attributable to a
collective bargaining agreement in effect on January 1,
2006, between the school district and its employees'
organization if the anticipated increase in the cost of
health care-related benefits between the current year and
the upcoming year is greater than the index. The dollar
amount of this exception shall be equal to the portion of
the increase which exceeds the index. This subparagraph
shall not apply to a collective bargaining agreement
renewed, extended or entered into after January 1, 2006.

(x) Cost incurred by a school district for providing

vocational education to students if the increase in cost 1 incurred by the school district for vocational education 2 is greater than the index. The dollar amount of this 3 exception shall be equal to the portion of the increase 4 that exceeds the index. The cost incurred by the school 5 district shall not include any payments to the school 6 7 district as determined by section 2502.8 of the act of March 10, 1949 (P.L.30, No.14), known as the Public 8 School Code of 1949. 9

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11 Section 2. This act shall take effect in 60 days.