## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## **HOUSE BILL**

No. 765

Session of 2007

INTRODUCED BY McGEEHAN, CALTAGIRONE, FREEMAN, GALLOWAY, HERSHEY, JAMES, KENNEY, LEACH, PALLONE, PHILLIPS, SIPTROTH, WHEATLEY, BELFANTI, CURRY, SONNEY AND MAHONEY, MARCH 19, 2007

REFERRED TO COMMITTEE ON JUDICIARY, MARCH 19, 2007

## AN ACT

- 1 Amending Title 42 (Judiciary and Judicial Procedure) of the
- 2 Pennsylvania Consolidated Statutes, providing for wrongful
- 3 conviction and imprisonment.
- 4 The General Assembly finds that innocent persons who have
- 5 been wrongfully convicted of crimes and subsequently imprisoned
- 6 have been uniquely victimized and have difficulty achieving
- 7 legal redress due to a variety of substantive and technical
- 8 obstacles in the law and that such persons should have an
- 9 available avenue of redress over and above the existing tort
- 10 remedies to seek compensation for damages. In light of the
- 11 particular and substantial horror of being imprisoned for a
- 12 crime one did not commit, the General Assembly intends by
- 13 enactment of the provisions of this act that those persons who
- 14 can demonstrate that they were imprisoned despite their actual
- 15 innocence be able to recover damages.
- 16 The General Assembly of the Commonwealth of Pennsylvania
- 17 hereby enacts as follows:
- 18 Section 1. Chapter 85 of Title 42 of the Pennsylvania

- 1 Consolidated Statutes is amended by adding a subchapter to read:
- 2 <u>SUBCHAPTER B.1</u>
- 3 <u>CLAIMS FOR WRONGFUL CONVICTION AND IMPRISONMENT</u>
- 4 Sec.
- 5 <u>8531</u>. Eligibility.
- 6 8532. Statement of claim.
- 7 <u>8533. Presentation of claim.</u>
- 8 <u>8534</u>. Award.
- 9 <u>8535</u>. Notice.
- 10 <u>8536</u>. Statute of limitations.
- 11 <u>8537</u>. Right of appeal.
- 12 § 8531. Eligibility.
- 13 Except as otherwise provided in this subchapter, a person
- 14 convicted and subsequently imprisoned for one or more crimes
- 15 which he did not commit may present a claim for damages against
- 16 <u>the Commonwealth.</u>
- 17 § 8532. Statement of claim.
- 18 (a) Evidentiary proof required. -- In order to obtain a
- 19 judgment in his claim for unjust conviction and imprisonment,
- 20 the claimant must file a verified claim and establish by
- 21 documentary evidence that is both clear and compelling that:
- (1) the claimant was convicted of or was persuaded to
- 23 plead quilty, no contest or nolo contendere to one or more
- 24 <u>criminal offenses against the Commonwealth and subsequently</u>
- 25 <u>sentenced to a term of imprisonment and has served all or any</u>
- 26 <u>part of the sentence;</u>
- 27 (2) (i) the claimant was pardoned upon the ground of
- 28 <u>innocence of the crime or crimes for which the claimant</u>
- was sentenced and which are the grounds for the
- 30 complaint; or

Τ	(11) the claimant's judgment of conviction was
2	reversed or vacated, or his plea of guilty, no contest or
3	nolo contendere was withdrawn by leave of court, and the
4	indictment or information dismissed or, if a new trial
5	was ordered, either the claimant was found not guilty at
6	the new trial or was not retried and the indictment or
7	information dismissed, provided that the count or counts
8	dismissed were the sole basis for the imprisonment
9	<pre>complained of;</pre>
10	(3) the claimant's claim is not time-barred by the
11	provisions of section 8536 (relating to statute of
12	<pre>limitations); and</pre>
13	(4) the claimant has never been incarcerated in this
14	Commonwealth or in another jurisdiction for commission of a
15	<u>felony.</u>
16	(b) Statement of facts The claim shall state facts in
17	sufficient detail to permit the court to find that the claimant
18	is likely to succeed at trial in proving that:
19	(1) the claimant did not commit any of the acts charged
20	in the accusatory instrument or the claimant's acts or
21	omissions charged in the accusatory instrument did not
22	constitute a crime; and
23	(2) the claimant did not commit or suborn perjury or
24	fabricate evidence to cause or bring about his conviction. A
25	guilty plea to a crime the claimant did not commit does not
26	constitute perjury under this paragraph.
27	(c) DismissalIf the court finds after reading the claim
28	that the claimant is not likely to succeed at trial, it shall
29	dismiss the claim, either on its own motion or on the motion of
30	the Commonwealth.

- 1 § 8533. Presentation of claim.
- 2 <u>All claims of wrongful conviction and imprisonment shall be</u>
- 3 presented to and heard by the court of common pleas of this
- 4 Commonwealth in accordance with the Pennsylvania Rules of Civil
- 5 Procedure.
- 6 § 8534. Award.
- 7 (a) Damages. -- If the court finds that the claimant was
- 8 wrongfully convicted and imprisoned, it shall award damages
- 9 <u>amounting to the greater of the following:</u>
- 10 (1) for each day that the claimant was incarcerated, a
- 11 <u>sum of money equivalent to the highest amount that a member</u>
- of the General Assembly would have been entitled to collect
- for that day as a per diem under section 162(h)(1)(B) of the
- 14 Internal Revenue Code of 1986 (Public Law 99-514, 26 U.S.C. §
- 15 162(h)(1)(B); or
- 16 (2) the claimant's actual salary or wage loss during the
- 17 period of incarceration, calculated on the basis of the
- 18 claimant's salary or wages immediately prior to the arrest
- 19 for the crime for which the claimant was unjustly convicted
- and imprisoned.
- 21 (b) Award.--If the court finds that the claimant was
- 22 wrongfully convicted and imprisoned:
- 23 (1) (i) The court shall award damages which shall
- include \$50,000 for each year served on death row, as
- 25 adjusted to account for:
- 26 (A) inflation from the date of enactment; and
- 27 (B) partial years served.
- 28 (ii) Economic damages, including, but not limited
- 29 <u>to, lost wages, costs associated with the claimant's</u>
- 30 criminal defense and efforts to prove the claimant's

Τ	innocence and medical expenses required after release.
2	(iii) Up to ten years of physical and mental health
3	care through the State employees health care system, to
4	be offset by any amount provided through the claimant's
5	employers during that time period.
6	(iv) Compensation for any reasonable reintegrative
7	services and mental and physical health care costs
8	incurred by the claimant for the time period between the
9	claimant's release from mistaken incarceration and the
10	date of the claimant's award.
11	(v) Reasonable attorney fees calculated at 10% of
12	the damage award plus expenses. These fees, exclusive of
13	expenses, shall not exceed \$75,000, as adjusted to
14	account for inflation from the date of enactment. These
15	fees shall not be deducted from the compensation due to
16	the claimant, nor is counsel entitled to receive
17	additional fees from the client.
18	(2) The damage award shall not be subject to:
19	(i) any cap applicable to private parties in civil
20	<u>lawsuits; or </u>
21	(ii) any taxes, except for those portions of the
22	judgment awarded as attorney fees for bringing a claim
23	under this chapter.
24	(3) The acceptance by the claimant of any such award,
25	compromise or settlement shall be in writing and shall,
26	except when procured by fraud, be final and conclusive on the
27	claimant and shall constitute a complete release of any claim
28	against the Commonwealth and all political subdivisions of
29	the Commonwealth and a complete bar to any action by the
30	claimant against the Commonwealth or any political

- 1 <u>subdivision of the Commonwealth by reason of the same subject</u>
- 2 matter.
- 3 (4) The damage award shall not be offset by any expenses
- 4 incurred by the Commonwealth or any political subdivision of
- 5 the Commonwealth, including, but not limited to, expenses
- 6 incurred to secure the claimant's custody or to feed, clothe
- or provide medical services for the claimant, nor shall the
- 8 court offset against the award the value of any services or
- 9 reduction in fees for services or the value thereof to be
- 10 provided to the claimant that may be awarded to the claimant
- 11 <u>pursuant to this section.</u>
- 12 (c) Source of funds.--Damages awarded shall be paid out of
- 13 <u>the General Fund.</u>
- 14 § 8535. Notice.
- 15 (a) Court.--A court granting judicial relief consistent with
- 16 the criteria set forth in this subchapter shall provide a copy
- 17 of this subchapter to the individual seeking such relief at the
- 18 time the court determines that the claimant's claim is likely to
- 19 succeed. The individual shall be required to acknowledge his
- 20 receipt of a copy of this subchapter in writing on a form
- 21 established by the Supreme Court. The acknowledgment shall be
- 22 entered on the docket by the court and shall be admissible in
- 23 any proceeding filed by a claimant under this subchapter.
- 24 (b) Parole board. -- The Pennsylvania Board of Probation and
- 25 Parole, upon the issuance of a full pardon on or after the
- 26 <u>effective date of this subchapter, shall provide a copy of this</u>
- 27 subchapter to the individual at the time of the granting of the
- 28 pardon. The individual shall be required to acknowledge his
- 29 receipt of a copy of this subchapter in writing on a form
- 30 established by the parole board, which shall be retained on file

- 1 by the parole board as part of its official records and shall be
- 2 <u>admissible in any proceeding filed by a claimant under this</u>
- 3 <u>subchapter</u>.
- 4 (c) Failure to provide notice. -- In the event a claimant
- 5 granted judicial relief or a full pardon on or after the
- 6 <u>effective date of this subchapter shows he did not properly</u>
- 7 receive a copy of the information required by this section, the
- 8 claimant shall receive a one-year extension on the three-year
- 9 <u>time limit provided in section 8536 (relating to statute of</u>
- 10 <u>limitations</u>).
- 11 (d) Notice by Supreme Court. -- The Supreme Court shall make
- 12 reasonable attempts to notify all persons pardoned or granted
- 13 judicial relief consistent with this subchapter before the
- 14 enactment of this subchapter of their rights under this
- 15 <u>subchapter</u>.
- 16 § 8536. Statute of limitations.
- 17 An action for compensation brought by a wrongfully convicted
- 18 person under the provisions of this subchapter shall be
- 19 commenced within three years after either the grant of a pardon
- 20 or the grant of judicial relief and satisfaction of other
- 21 conditions described in section 8532 (relating to statement of
- 22 claim), provided, however, that any action by the Commonwealth
- 23 challenging or appealing the grant of such judicial relief shall
- 24 toll the three-year period. Persons convicted, incarcerated and
- 25 released from custody prior to the effective date of this
- 26 <u>subchapter shall commence an action under this subchapter within</u>
- 27 five years of the effective date.
- 28 § 8537. Right of appeal.
- 29 Any party is entitled to the rights of appeal afforded
- 30 parties in a civil action in accordance with the Pennsylvania

- 1 Rules of Civil Procedure.
- 2 Section 2. This act shall take effect in 60 days.