THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 700

Session of 2005

INTRODUCED BY MAHER, BROWNE, CLYMER, ARGALL, ARMSTRONG, BAKER, BOYD, CALTAGIRONE, CAPPELLI, CRAHALLA, CREIGHTON, DALLY, DENLINGER, FAIRCHILD, FREEMAN, GINGRICH, HANNA, HARPER, HENNESSEY, JOSEPHS, KAUFFMAN, LEVDANSKY, MANDERINO, MARKOSEK, MCILHATTAN, MUNDY, NAILOR, NICKOL, READSHAW, REICHLEY, ROSS, RUBLEY, SATHER, SCHRODER, SHAPIRO, B. SMITH, STEIL, R. STEVENSON, TANGRETTI, TIGUE, TRUE, WATSON, WRIGHT, HARHART AND S. MILLER, MARCH 14, 2005

REFERRED TO COMMITTEE ON STATE GOVERNMENT, MARCH 14, 2005

AN ACT

- 1 Amending Title 65 (Public Officers) of the Pennsylvania
- 2 Consolidated Statutes, providing for provisions relating to
- 3 lobby regulation and disclosure; making an appropriation; and
- 4 making a related repeal.
- 5 The General Assembly of the Commonwealth of Pennsylvania
- 6 hereby enacts as follows:
- 7 Section 1. Chapter 13 of Title 65 of the Pennsylvania
- 8 Consolidated Statutes is repealed.
- 9 Section 2. Title 65 is amended by adding a chapter to read:
- 10 CHAPTER 13-A
- 11 LOBBYING DISCLOSURE
- 12 Sec.
- 13 1301-A. Short title of chapter.
- 14 1302-A. Statement of intent and jurisdiction.
- 15 1303-A. Definitions.
- 16 1304-A. Registration.

- 1 1305-A. Reporting.
- 2 1306-A. Exemption from registration and reporting.
- 3 1307-A. Prohibited activities.
- 4 1308-A. Administration and enforcement.
- 5 1309-A. Penalties.
- 6 1310-A. Filing fees; fund established; regulations.
- 7 1311-A. Severability.
- 8 § 1301-A. Short title of chapter.
- 9 This chapter shall be known and may be cited as the Lobbying
- 10 Disclosure Act.
- 11 § 1302-A. Statement of intent and jurisdiction.
- 12 (a) Intent.--The Constitution of Pennsylvania recognizes the
- 13 principle that all free government is founded upon the authority
- 14 of the people. It further provides that the power to make law in
- 15 this Commonwealth is vested in the General Assembly and the
- 16 power to enforce law is vested in the Executive Department. The
- 17 ability of the people to exercise their fundamental authority
- 18 and to have confidence in the integrity of the process by which
- 19 laws are made and enforced in this Commonwealth demands that the
- 20 identity and the scope of activity of those who attempt to
- 21 influence the actions of the General Assembly and the Executive
- 22 Department be publicly and regularly disclosed.
- 23 (b) Jurisdiction.--The authority to regulate persons
- 24 employed to influence the actions of the General Assembly and
- 25 the Executive Department lies within the jurisdiction of those
- 26 branches of government. To ensure that the intent of this
- 27 chapter is not evaded and that all such persons are regulated in
- 28 a fair and equitable manner, lobbyists and the practice of
- 29 lobbying shall be subject to this chapter, which shall prevail
- 30 over any other regulation of professional activity when that

- 1 activity constitutes lobbying. This chapter is not intended to
- 2 govern professional activities which do not include lobbying and
- 3 which are properly the subject of regulation by the judicial
- 4 branch of government or by any government agency. Membership in
- 5 a regulated profession shall not excuse a lobbyist from
- 6 compliance with the provisions of this chapter.
- 7 § 1303-A. Definitions.
- 8 The following words and phrases when used in this chapter
- 9 shall have the meanings given to them in this section unless the
- 10 context clearly indicates otherwise:
- 11 "Administrative action." Any of the following:
- 12 (1) An agency's:
- (i) proposal, consideration, promulgation orrescission of a regulation;
- 15 (ii) development or modification of a guideline or a

 16 statement of policy;
- 17 (iii) approval or rejection of a regulation;
- 18 (iv) procurement of supplies, services and
- 19 construction under 62 Pa.C.S. (relating to procurement),
- 20 except for any emergency procurement made under 62
- 21 Pa.C.S. § 516 (relating to emergency procurement).
- 22 (2) The review, revision, approval or disapproval of a
- 23 regulation under the act of June 25, 1982 (P.L.633, No.181),
- 24 known as the Regulatory Review Act.
- 25 (3) The Governor's approval or veto of legislation.
- 26 (4) The nomination or appointment of an individual as an officer or employee of the Commonwealth.
- 28 (5) The proposal, consideration, promulgation or
- 29 rescission of an executive order.
- 30 "Affiliated political action committee." A political action

- 1 committee as defined in section 1621(1) of the act of June 3,
- 2 1937 (P.L.1333, No.320), known as the Pennsylvania Election
- 3 Code, which has a chairman, a treasurer or another officer who
- 4 is a principal, an employee of a principal, a lobbyist or an
- 5 employee of a lobbyist, provided if an employee of a registrant
- 6 serves as the officer of a political action committee in what is
- 7 clearly a personal capacity and the goals and mission of that
- 8 political action committee clearly have no relationship to the
- 9 goals and mission of the registrant, such political action
- 10 committee shall not be considered an affiliated political action
- 11 committee for the purposes of this definition.
- 12 "Agency." A State agency, board, commission, authority or
- 13 department.
- "Commission." The State Ethics Commission.
- 15 "Compensation." Anything of value, including benefits,
- 16 received or to be received from a principal by one acting as a
- 17 lobbyist.
- 18 "Direct influence." Any effort to lobby or communicate to a
- 19 State official or State employee, which is intended to affect
- 20 legislative or administrative action.
- 21 "Direct influence expense." Any expenditure for direct
- 22 influence, including any expenditure for research, monitoring,
- 23 technical, clerical or administrative services provided by a
- 24 lobbyist, lobbying firm or the staff of a lobbyist or lobbying
- 25 firm, in support of direct influence. The term does not include
- 26 any office expenses.
- 27 "Economic consideration." Anything of value offered or
- 28 received.
- 29 "Fund." The Lobbying Disclosure Fund established in section
- 30 1310-A(b) (relating to filing fees; fund established;

- 1 regulations).
- 2 "Gift." Anything which is given or received without
- 3 consideration of equal or greater value.
- 4 "Hospitality." Includes all of the following:
- 5 (1) Meals.
- 6 (2) Beverages.
- 7 (3) Recreation and entertainment.
- 8 "Immediate family." An individual's spouse, an individual's
- 9 child and an individual's parent, brother, sister or like
- 10 relative-in-law.
- "Indirect influence." Any effort to encourage others,
- 12 including the general public, to communicate to a State official
- 13 or employee to affect legislative or administrative action. The
- 14 term includes activities such as letter-writing campaigns,
- 15 mailings, telephone banks, print and electronic media
- 16 advertising, billboards, publications and educational campaigns.
- 17 The term does not include regularly published periodic
- 18 newsletters primarily designed for and distributed to members of
- 19 a bona fide association or charitable or fraternal nonprofit
- 20 corporation.
- 21 "Indirect influence expense." Any expenditure for indirect
- 22 influence, including any expenditure for research, monitoring,
- 23 technical, clerical or administrative services provided by a
- 24 lobbyist or lobbying firm, or the staff of a lobbyist or
- 25 lobbying firm, in support of indirect influence. The term does
- 26 not include any office expenses.
- 27 "Legislation." Bills, resolutions, amendments and
- 28 nominations pending or proposed in either the Senate or the
- 29 House of Representatives. The term includes any other matter
- 30 which may become the subject of action by either chamber of the

- 1 General Assembly.
- 2 "Legislative action." An action taken by a State official or
- 3 employee involving the preparation, research, drafting,
- 4 introduction, consideration, modification, amendment, approval,
- 5 passage, enactment, tabling, postponement, defeat or rejection
- 6 of legislation; legislative motions; overriding or sustaining a
- 7 veto by the Governor; or confirmation of appointments by the
- 8 Governor or of appointments to public boards or commissions by a
- 9 member of the General Assembly.
- 10 "Lobbying." An effort to influence legislative action or
- 11 administrative action. The term includes:
- 12 (1) Communicating in writing, orally or by any other
- medium to a State official or employee for the purpose of
- influencing legislative or administrative action.
- 15 (2) Providing any gift, hospitality, transportation or
- lodging to a State official or employee for the purpose of
- advancing the interest of the lobbyist or principal.
- 18 "Lobbying firm." A business entity that engages in lobbying
- 19 for economic consideration on behalf of a principal, or
- 20 principals, other than the business entity itself.
- 21 "Lobbyist." Any individual, firm, association, corporation,
- 22 partnership, business trust or business entity that engages in
- 23 lobbying on behalf of a principal for economic consideration.
- 24 "Office expense." Any expenditure for offices, equipment or
- 25 supplies other than personnel expenses.
- 26 "Personnel expense." Any expenditure for salaries or other
- 27 forms of compensation, benefits, vehicle allowances, bonuses and
- 28 reimbursable expenses.
- 29 "Principal." Any individual, firm, association, corporation,
- 30 partnership, business trust or business entity:

- 1 (1) on whose behalf a lobbyist influences or attempts to
- 2 influence an administrative action or a legislative action;
- 3 or
- 4 (2) that engages in lobbying on the principal's own
- 5 behalf.
- 6 "Registrant." A registered lobbyist, lobbying firm or a
- 7 registered principal.
- 8 "Regulation." Any rule, regulation, statement of policy or
- 9 order in the nature of a rule or regulation, including formal
- 10 and informal opinions of the Attorney General, of general
- 11 application and future effect, promulgated by an agency under
- 12 statutory authority in the administration of a statute
- 13 administered by or relating to the agency, or prescribing the
- 14 practice or procedure before the agency.
- 15 "State official or employee." An individual elected or
- 16 appointed to a position in State government or employed by State
- 17 government, whether compensated or uncompensated, who is
- 18 involved in legislative action or administrative action.
- 19 § 1304-A. Registration.
- 20 (a) General rule.--Unless excluded under section 1306-A
- 21 (relating to exemption from registration and reporting), a
- 22 lobbyist, principal or lobbying firm must register with the
- 23 commission biennially. Each biennial registration cycle shall
- 24 begin on January 1 of each odd-numbered year and shall conclude
- 25 on December 31 of the immediately following even numbered year.
- 26 The following shall apply:
- 27 (1) A lobbyist or lobbying firm must register within ten
- 28 days of:
- 29 (i) receiving compensation for lobbying from all
- 30 principals represented in excess of \$2,500 in the

- aggregate during any reporting period; or
- 2 (ii) engaging in lobbying on behalf of his employer
- 3 where lobbying activity accounts for over \$2,500 of the
- 4 employee's time during any reporting period based on an
- 5 hourly proration of the employee's compensation.
- 6 (2) A principal must register within ten days of
- 7 expending in excess of \$2,500 for lobbying purposes during
- 8 any reporting period.
- 9 (b) Alternate registration.--A lobbyist, lobbying firm,
- 10 principal or individual who has not otherwise registered
- 11 pursuant to subsection (a) must register with the commission
- 12 within ten days of expending in excess of \$500 in the aggregate
- 13 during any reporting period on gifts, hospitality,
- 14 transportation and lodging to Commonwealth officials or
- 15 employees or members of their immediate families.
- 16 (c) Registration requirements for principals and lobbying
- 17 firms.--
- 18 (1) A principal or lobbying firm required to register
- 19 shall file the following information with the commission:
- (i) Name.
- 21 (ii) Permanent address.
- 22 (iii) Daytime telephone number.
- 23 (iv) Name and nature of business.
- 24 (v) Name, registration number and acronyms of all
- 25 affiliated political action committees.
- 26 (vi) Name, permanent business address and daytime
- 27 telephone number of each individual or entity who will
- for economic consideration engage in lobbying on the
- 29 principal's or lobbying firm's behalf.
- 30 (vii) A principal shall disclose in its filing the

- name, registration number and acronyms of all candidate
- 2 political committees for which the principal serves as a
- 3 treasurer or other officer.
- 4 (viii) A lobbying firm shall disclose in its filing
- 5 the name, permanent business address and telephone number
- of each principal represented.
- 7 (2) If an organization or association is a principal,
- 8 the number of dues-paying members in the past calendar year
- 9 shall also be disclosed.
- 10 (d) Registration requirements for individuals who are
- 11 lobbyists.--
- 12 (1) A lobbyist who is required to register shall file
- the following information with the commission:
- 14 (i) Name.
- 15 (ii) Permanent business address.
- 16 (iii) Daytime telephone number.
- 17 (iv) A recent photograph of the lobbyist.
- 18 (v) Name, permanent business address and daytime
- 19 telephone number of each principal the lobbyist
- represents.
- 21 (vi) Name, registration number and acronyms of all
- 22 affiliated political action committees.
- (vii) Name, registration number and acronyms of all
- 24 candidate political committees for which the lobbyist
- 25 serves as a treasurer or other officer.
- 26 (2) Each lobbyist shall file a single registration
- 27 statement identifying all principals he or she represents.
- 28 (e) Amendments.--
- 29 (1) When there is a change of information required for
- the registration statement under subsection (c)(1) or (d), an

- 1 amended statement shall be filed with the commission within
- 2 14 days after the change occurs.
- 3 (2) When there is a change in information required for
- 4 the registration statement under subsection (c)(2), an
- 5 amended statement shall be filed with the commission within
- 6 14 days of the end of the year in which the change occurs.
- 7 (f) Termination.--A lobbyist, a principal or a lobbying firm
- 8 may terminate registration by filing a notice with the
- 9 commission. No later than 15 days after receipt of the notice,
- 10 the commission shall issue a letter stating that the registrant
- 11 has terminated registration. The filing of a notice shall not
- 12 affect the commission's authority to conduct investigations and
- 13 hearings pursuant to section 1308-A(h) (relating to
- 14 administration and enforcement). No lobbying may occur after the
- 15 filing of a notice unless the lobbying is pursuant to a separate
- 16 registration statement which is filed with the commission and
- 17 which, at the time of the lobbying, has not been terminated.
- 18 § 1305-A. Reporting.
- 19 (a) General rule. -- A registered principal shall, under oath
- 20 or affirmation, file quarterly expense reports with the
- 21 commission.
- 22 (b) Content.--The following shall apply:
- 23 (1) Each expense report must include the general subject
- 24 matter or issues being lobbied.
- 25 (2) Each expense report must contain the following
- 26 categories:
- 27 (i) The total costs for direct influence expenses.
- 28 (ii) The total costs for indirect influence
- expenses.
- 30 (iii) The total costs for gifts, hospitality,

transportation, lodging and receptions given to or provided to State officials or employees or their immediate families.

- (3) In addition to reporting the totals required under this subsection, the expense report must identify, by name, position and each occurrence, a State official or employee who receives from a principal or lobbyist anything of value which must be included in the statement under section 1105(b)(6) or (7) (relating to statement of financial interests) as implemented by section 1105(d).
 - (i) For purposes of this chapter, the amount referred to in section 1105(b)(7) shall be considered an aggregate amount per year.
 - (ii) For purposes of this chapter, the amount referred to in section 1105(b)(7) shall not include the cost of any reception, which the State official or employee attends in connection with public office or employment.
 - (iii) Written notice must be given to each public official or employee of inclusion in the expense report within seven days of the report's submission to the commission. Notice under this subparagraph shall include the information which will enable the public official or employee to comply with section 1105(b)(6) and (7). For purposes of this chapter and Chapter 11 (relating to ethics standards and financial disclosure), section 1105(b)(6) and (7) shall constitute mutually exclusive categories.
- 29 (iv) Regulations shall be promulgated under section 30 1310-A(c) (relating to filing fees; fund established;

- regulations) to define mutually exclusive categories
 under section 1105(b)(6) and (7) and to determine whether
 a thing of value is subject to disclosure under section
 1105(b)(6) or (7).
- 5 (4) The expense report shall also include the name,
 6 permanent business address and daytime telephone number of
 7 any individual, firm, association, corporation, partnership,
 8 business trust or business entity which contributed more than
 9 10% of the total resources received by the principal during
 10 the reporting period.
 - (5) A lobbyist or lobbying firm shall submit a report if during the reporting period the lobbyist or lobbying firm engaged in lobbying which was not contained in any report filed by the principal or principals represented.
 - (6) A registered principal that attempts, or that retains a lobbyist or lobbying firm to attempt, to influence an agency's preparing, bidding, entering into or approving a contract shall ensure that the related expenses are included under paragraph (2).
- (7) A lobbyist or lobbying firm shall submit a report if the lobbyist or lobbying firm engaged in lobbying for economic consideration on behalf of any entity that is exempt under section 1306-A(6), (7), (8) and (9) (relating to exemption from registration and reporting).
- 25 (c) Records retention.--A registrant shall retain all
 26 documents reasonably necessary to substantiate the reports to be
 27 made under this section for four years from the date of filing
 28 the subject report. Upon request by the Office of Attorney
 29 General or the commission, these materials shall be made
- 30 available for inspection within a reasonable period of time.

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- 1 (d) Thresholds for quarterly reporting.--A registered
- 2 principal shall file an expense report when the principal's
- 3 aggregate expenses for lobbying or gifts exceed \$500 in a
- 4 reporting period. In a reporting period in which total expenses
- 5 are \$500 or less, the principal shall file a statement to that
- 6 effect.
- 7 (e) Voluntary disclosure. -- Nothing in this section shall
- 8 prevent a principal, lobbying firm or lobbyist from disclosing
- 9 expenses in greater detail than required.
- 10 § 1306-A. Exemption from registration and reporting.
- The following activities and individuals shall be exempt from
- 12 registration under section 1304-A (relating to registration) and
- 13 reporting under section 1305-A (relating to reporting):
- 14 (1) Preparing testimony and testifying before a
- committee, commission or board of the legislative or
- 16 executive branch.
- 17 (2) Serving on a working group, task force or advisory
- 18 board at the request of an agency or the General Assembly.
- 19 (3) Participating as a party or as a lawyer or
- 20 representative of a party in any administrative adjudication
- 21 pursuant to 2 Pa.C.S. (relating to administrative law and
- 22 procedure).
- 23 (4) An individual who is an employee of an entity
- engaged in the business of publishing, broadcasting or
- 25 televising while engaged in the gathering and dissemination
- of news and comment to the general public in the ordinary
- 27 course of business.
- 28 (5) An individual who does not receive economic
- 29 consideration or gifts, other than traveling expenses, for
- 30 lobbying.

- 1 (6) An elected State officer acting in an official capacity.
- 3 (7) A State executive officer appointed by the Governor acting in an official capacity.
- 5 (8) An elected or appointed official or employee of a 6 political subdivision acting in an official capacity.
- 7 (9) An employee of the Commonwealth or independent 8 agency of the Commonwealth acting in an official capacity.
- 9 (10) An individual who appears on behalf of any
 10 religious organization with respect to subjects of
 11 legislation or regulation that directly relate to the
 12 religious beliefs and practices of that organization and who
 13 does not otherwise act as a lobbyist.
- 14 (11) Any vendor whose primary occupation is services,
 15 supplies or construction. Any lobbyist or lobbying firm
 16 employed by such a vendor shall not be exempt from
 17 registration under section 1304-A and reporting under section
 18 1305-A.
- 19 § 1307-A. Prohibited activities.
- 20 (a) Contingent compensation. --
- 21 (1) No one may compensate or incur an obligation to 22 compensate any lobbyist or lobbying firm, principal or 23 individual to engage in lobbying for compensation contingent 24 in whole or in part upon any of the following:
- 25 (i) Passage, amendment, defeat, approval or veto of legislation.
- 27 (ii) Occurrence, nonoccurrence or amendment of an administrative action.
- 29 (2) No lobbyist, principal, lobbying firm or individual
 30 may engage in or agree to engage in lobbying for compensation
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- 1 contingent in whole or in part upon any of the following:
- 2 (i) Passage, amendment, defeat, approval or veto of
- 3 legislation.
- 4 (ii) Occurrence, nonoccurrence or amendment of an
- 5 administrative action.
- 6 (b) Fee restrictions.--A lobbyist, lobbying firm, principal
- 7 or individual may not charge a fee or render payment of a fee,
- 8 compensation or other economic consideration based upon an
- 9 understanding, either written or oral, that any part of the fee,
- 10 compensation or economic consideration will be converted into a
- 11 contribution to a candidate for public office or a political
- 12 committee.
- 13 (c) Falsification. -- No lobbyist, lobbying firm, principal or
- 14 individual may, for the purpose of influencing legislative
- 15 action or administrative action, transmit, utter or publish to
- 16 any State official or employee any communication, knowing that
- 17 such communication or any signature on the communication is
- 18 false, forged, counterfeit or fictitious.
- 19 § 1308-A. Administration and enforcement.
- 20 (a) Criminal enforcement.--If the commission believes an
- 21 intentional violation of this chapter has been committed, it
- 22 shall refer all relevant documents and other information to the
- 23 Office of Attorney General.
- 24 (b) Attorney General. -- In addition to the authority
- 25 conferred upon the Attorney General under the act of October 15,
- 26 1980 (P.L.950, No.164), known as the Commonwealth Attorneys Act,
- 27 the Attorney General has the authority to investigate and
- 28 prosecute a violation of this chapter.
- 29 (c) Advice and opinions. -- The commission shall provide
- 30 advice and opinions in accordance with procedures set forth in

- 1 section 1107 (relating to powers and duties of commission) to a
- 2 lobbyist, lobbying firm or principal or State official or
- 3 employee who has a question regarding compliance with this
- 4 chapter. A principal, a lobbyist, a lobbying firm or an
- 5 individual who acts in good faith based on the written advice or
- 6 opinion of the commission shall not be held liable for a
- 7 violation of this chapter.
- 8 (d) Public inspection and copying. -- The commission shall
- 9 make completed registration statements, expense reports,
- 10 termination notices and termination reports which have been
- 11 filed with the commission available for public inspection and
- 12 provide copies of these documents at a price which shall not
- 13 exceed the actual cost of copying. Documents that are maintained
- 14 and reproducible in an electronic format shall be provided in
- 15 that format upon request.
- 16 (e) Annual reporting. -- The commission shall prepare and
- 17 publish an annual report on lobbying activities in this
- 18 Commonwealth. The commission shall at least annually publish a
- 19 listing of all registered principals, lobbyists and lobbying
- 20 firms and shall identify affiliated political action committees.
- 21 (f) Retention of records.--Completed registration
- 22 statements, expense reports, termination notices and termination
- 23 letters issued pursuant to section 1304-A(f) (relating to
- 24 registration) shall remain on file with the commission for a
- 25 four-year period.
- 26 (g) Audits.--The commission shall initiate, by lottery,
- 27 random annual audits of the registration statements and
- 28 disclosure reports in sufficient number to ensure compliance
- 29 with this chapter. The audit report and findings shall be
- 30 confidential; however, the commission shall include the relevant

- 1 portion of an audit as part of its findings of fact in a
- 2 commission order which results from an investigation arising out
- 3 of an audit.
- 4 (h) Investigation and hearings. -- The commission, through its
- 5 executive director, may initiate an investigation and hold a
- 6 hearing concerning any alleged violation of this chapter in
- 7 accordance with sections 1107 and 1108 (relating to
- 8 investigations by commission).
- 9 (i) Directory.--On or before May 1 of each odd-numbered
- 10 year, the commission shall produce and distribute a directory of
- 11 all registered lobbyists and lobbying firms retained by
- 12 registered principals, including photographs of lobbyists.
- 13 Copies of this directory shall be made available to the public
- 14 at a price not to exceed the actual cost of production. All
- 15 revenue received by the commission from the sales of this
- 16 directory shall be deposited into the fund.
- 17 (j) Computer file. -- The Legislative Data Processing
- 18 Committee shall maintain updated registration statements,
- 19 expense reports, termination notices and termination reports.
- 20 (k) Inflation adjustment.--On a biennial basis commencing in
- 21 January 2007, the commission shall review the threshold for
- 22 registration under section 1304-A (relating to registration),
- 23 and the threshold for reporting under section 1305-A(d)
- 24 (relating to reporting) and may increase these amounts to rates
- 25 deemed reasonable for assuring appropriate disclosure. On a
- 26 biennial basis commencing in January 2007, the commission shall
- 27 review the filing fee established under section 1310-A (relating
- 28 to filing fees; fund established; regulations) and may adjust
- 29 this amount if the commission determines that a higher fee is
- 30 needed to cover the costs of carrying out the provisions of this

- 1 chapter. The commission shall publish any such adjusted amounts
- 2 in the Pennsylvania Bulletin by June 1, 2007, and every two
- 3 years thereafter as necessary.
- 4 § 1309-A. Penalties.
- 5 (a) Notice of possible noncompliance.--
- 6 (1) The commission shall issue a notice of possible
- 7 noncompliance to any lobbyist, principal, lobbying firm or
- 8 individual that has failed to register or report as required
- 9 by this chapter. The notice shall state the nature of the
- 10 alleged noncompliance and the civil and criminal penalties
- 11 for failure to register, failure to file or filing a report
- 12 containing a false statement. The notice shall also advise of
- the right to a hearing before the commission and the time and
- manner in which to request a hearing.
- 15 (2) If a hearing is requested, the commission shall
- determine at the hearing whether the recipient of the notice
- is required to register or report under this chapter, whether
- the failure to register or report was negligent and, if the
- 19 failure was negligent, the amount of the civil penalty to be
- 20 imposed. If the commission finds that the failure to register
- or report was intentional, it shall refer the matter to the
- 22 Attorney General for investigation and prosecution. Hearings
- 23 under this subsection shall be conducted by the commission in
- 24 accordance with sections 1107 (relating to powers and duties
- of commission) and 1108 (relating to investigations by
- 26 commission).
- 27 (3) Negligent failure to register or report as required
- 28 by this chapter is punishable by a civil penalty of not more
- 29 than \$50 for each late day. After a hearing under paragraph
- 30 (2), in the case of negligent failure to register or report,

- 1 the commission may, upon the majority vote of its members,
- levy a civil penalty as provided for in this subsection. The
- 3 total amount of the civil penalty levied shall not be limited
- 4 by any other provision of law. The commission shall have
- 5 standing to apply to Commonwealth Court to seek enforcement
- of an order imposing a civil penalty under this section.
- 7 (b) Intentional violations of this chapter.--
- 8 (1) Any lobbyist, lobbying firm, principal or individual
- 9 that intentionally fails to register or report as required by
- 10 this chapter commits a misdemeanor of the second degree.
- 11 (2) A registrant that files a report under this chapter
- 12 with knowledge that the report contains a false statement
- commits a misdemeanor of the second degree.
- 14 (3) Any lobbyist, lobbying firm or principal or
- individual that intentionally violates a provision of this
- 16 chapter other than paragraph (1) or (2) commits a misdemeanor
- of the third degree.
- 18 (4) In addition to the penalties imposed pursuant to
- 19 this subsection, the commission may:
- 20 (i) Prohibit a lobbyist or lobbying firm from
- 21 receiving economic consideration to lobby for a period of
- 22 up to five years for committing an act which constitutes
- an offense under this subsection.
- 24 (ii) Subject a principal to a civil fine of not more
- 25 than \$50,000.
- 26 (c) Publishing of names.--The names of those found in
- 27 violation of this chapter shall be published in the Pennsylvania
- 28 Bulletin.
- 29 § 1310-A. Filing fees; fund established; regulations.
- 30 (a) Filing fees.--Each principal, lobbyist, lobbying firm or

- 1 individual required to be registered under this chapter shall
- 2 pay a biennial registration fee of \$100 to the commission.
- 3 (b) Fund established.--All money received from filing fees
- 4 under subsection (a) shall be deposited in a restricted receipts
- 5 account to be known as the Lobbying Disclosure Fund. The money
- 6 deposited in the fund is hereby appropriated to the commission
- 7 as a continuing appropriation for the exclusive purpose of
- 8 carrying out the provisions of this chapter. Any moneys
- 9 remaining in the fund established pursuant to the former section
- 10 1310(b) (relating to filing fees; fund established; regulations)
- 11 shall be transferred to the Lobbying Disclosure Fund.
- 12 (c) Regulations.--A committee comprised of the chairman of
- 13 the State Ethics Commission, the Attorney General, the General
- 14 Counsel to the Governor, a member of the Senate appointed by the
- 15 President pro tempore of the Senate, a member of the Senate
- 16 appointed by the Minority Leader of the Senate, a member of the
- 17 House of Representatives appointed by the Speaker of the House
- 18 of Representatives, a member of the House of Representatives
- 19 appointed by the Minority Leader of the House of
- 20 Representatives, or their designees, and two lobbyists
- 21 registered pursuant to the Lobbying Registration Rules of the
- 22 Senate on the effective date of this section, each of whom shall
- 23 be appointed by the Governor, shall have continuing authority to
- 24 promulgate regulations necessary to carry out the provisions of
- 25 this chapter. The chairman of the commission shall be designated
- 26 as the chairman of the committee. The initial proposed
- 27 regulations shall be submitted within 180 days of the effective
- 28 date of this section to the Independent Regulatory Review
- 29 Commission under section 5 of the act of June 25, 1982 (P.L.633,
- 30 No.181), known as the Regulatory Review Act. Any meeting at

- 1 which the committee plans to approve proposed regulations shall
- 2 be held in accordance with Chapter 7 (relating to open
- 3 meetings). The committee shall also prepare and publish a manual
- 4 setting forth guidelines for accounting and reporting. The
- 5 regulations and manual shall be drafted to accommodate the use
- 6 of computerized recordkeeping, electronic filing of the reports
- 7 provided for under this chapter and retention of registration
- 8 statements and reports provided for under this chapter by
- 9 electronic means. The Department of State shall provide
- 10 sufficient staff and other administrative support to assist the
- 11 committee. Any vacancy occurring among the appointed members of
- 12 the committee shall be filled in the same manner as the original
- 13 appointment. Any committee member who is a member of the General
- 14 Assembly shall serve for a term that is coincident with his or
- 15 her term of office.
- 16 § 1311-A. Severability.
- 17 The provisions of this chapter are severable. If any
- 18 provision of this chapter or its application to any person or
- 19 circumstance is held invalid, the invalidity shall not affect
- 20 other provisions or applications of this chapter which can be
- 21 given effect without the invalid provision or application.
- 22 Section 3. The sum of \$100,000 is hereby appropriated to the
- 23 State Ethics Commission for the fiscal year July 1, 2005, to
- 24 June 30, 2006, to carry out the provisions of this act. Any
- 25 funds remaining in the restricted receipts account created in 65
- 26 Pa.C.S. § 1310(b), may be utilized by the State Ethics
- 27 Commission's implementation of the provisions of 65 Pa.C.S. Ch.
- 28 13.
- 29 Section 4. This act shall take effect as follows:
- 30 (1) The following provisions shall take effect

immediately: 1 (i) This section. 2 (ii) Section 3 of this act. 3 (iii) The addition of 65 Pa.C.S. §§ 1305-4 A(b)(3)(iii) and 1310-A(c). 5 6 (2) The addition of 65 Pa.C.S. § 1305-A(b)(3)(i) and 7 (ii) shall take effect the earlier of: (i) the effective date of the regulations 8 promulgated under 65 Pa.C.S. § 1305-A(b)(3)(iii); or 9 10 (ii) July 1, 2005. (3) Except as provided in paragraphs (1)(iii) and (2), 11 the addition of 65 Pa.C.S. Ch. 13-A shall take effect July 1, 12 13 2005, or immediately, whichever is earlier.

2005, or immediately, whichever is earlier.

(4) The remainder of this act shall take effect July 1,

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