THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 247

Session of 2005

INTRODUCED BY HESS, PISTELLA, SATHER, BAKER, BASTIAN, BELFANTI, BUNT, CALTAGIRONE, CAPPELLI, CAUSER, CRAHALLA, CURRY, FABRIZIO, GEIST, GINGRICH, GOODMAN, GRUCELA, HERMAN, LEDERER, MAITLAND, McGEEHAN, O'NEILL, PHILLIPS, READSHAW, REICHLEY, RUBLEY, SOLOBAY, STABACK, STERN, THOMAS, TIGUE, WHEATLEY, CIVERA, BROWNE, WATSON, PICKETT, BIANCUCCI AND DeLUCA, FEBRUARY 8, 2005

AS AMENDED ON THIRD CONSIDERATION, HOUSE OF REPRESENTATIVES, JUNE 14, 2005

AN ACT

Amending the act of July 19, 1979 (P.L.130, No.48), entitled "An 2 act relating to health care; prescribing the powers and 3 duties of the Department of Health; establishing and providing the powers and duties of the State Health Coordinating Council, health systems agencies and Health Care 5 Policy Board in the Department of Health, and State Health 7 Facility Hearing Board in the Department of Justice; 8 providing for certification of need of health care providers and prescribing penalties, "further providing for 9 definitions; providing for licensure of home care agencies; 10 11 establishing certain consumer rights and protections; and providing for inspections and plans of correction and for 12 13 applicability of act. The General Assembly finds and declares that: 14 15 The intent of this act is to license home care agencies in order to provide for consumer protection by establishing 16 oversight, by requiring criminal background checks and 17 18 communicable disease screens for individuals referred by a home 19 care agency to provide care, and by ensuring the physical health 20 and competency of individuals referred by a home care agency to

- 1 provide care.
- 2 The General Assembly of the Commonwealth of Pennsylvania
- 3 hereby enacts as follows:
- 4 Section 1. The definitions of "health care facility" and
- 5 "home health care agency" in section 802.1 of the act of July
- 6 19, 1979 (P.L.130, No.48), known as the Health Care Facilities
- 7 Act, amended December 18, 1992 (P.L.1602, No.179) and October
- 8 16, 1998 (P.L.777, No.95), are amended and the section is
- 9 amended by adding definitions to read:
- 10 Section 802.1. Definitions.
- 11 The following words and phrases when used in this chapter
- 12 shall have, unless the context clearly indicates otherwise, the
- 13 meanings given them in this section:
- 14 "Activities of daily living." The term includes, but is not
- 15 <u>limited to, services furnished to a consumer by an employee or</u>
- 16 an independent contractor referred from a home care agency in a
- 17 consumer's place of residence or other independent living
- 18 environment for compensation and which services provide
- 19 assistance to the consumer with home management activities,
- 20 respite care, companionship services and with personal care,
- 21 <u>including</u>, but not limited to, assistance with self-administered
- 22 medications, feeding, oral, skin and mouth care, shaving,
- 23 <u>assistance with ambulation, bathing, hair care and grooming,</u>
- 24 dressing, toileting and transfer activities. The term also
- 25 <u>includes instrumental activities of daily living. The term does</u>
- 26 <u>not include services provided by a religious organization for</u>
- 27 the purpose of providing services exclusively to clergymen or
- 28 consumers in a religious profession who are members of a
- 29 religious denomination.
- 30 * * *

- 1 "Health care facility." For purposes of Chapter 8, a health
- 2 care facility includes, but is not limited to, a general,
- 3 chronic disease or other type of hospital, a home health care
- 4 agency, a home care agency, a hospice, a long-term care nursing
- 5 facility, cancer treatment centers using radiation therapy on an
- 6 ambulatory basis, an ambulatory surgical facility, a birth
- 7 center regardless of whether such health care facility is
- 8 operated for profit, nonprofit or by an agency of the
- 9 Commonwealth or local government. The department shall have the
- 10 authority to license other health care facilities as may be
- 11 necessary due to emergence of new modes of health care. When the
- 12 department so finds, it shall publish its intention to license a
- 13 particular type of health care facility in the Pennsylvania
- 14 Bulletin in accordance with the act of June 25, 1982 (P.L.633,
- 15 No.181), known as the "Regulatory Review Act." The term health
- 16 care facility shall not include an office used primarily for the
- 17 private practice of a health care practitioner, nor a program
- 18 which renders treatment or care for drug or alcohol abuse or
- 19 dependence unless located within a health facility, nor a
- 20 facility providing treatment solely on the basis of prayer or
- 21 spiritual means. The term health care facility shall not apply
- 22 to a facility which is conducted by a religious organization for
- 23 the purpose of providing health care services exclusively to
- 24 clergymen or other persons in a religious profession who are
- 25 members of a religious denomination.
- 26 "Home care agency." An organization, registry or part
- 27 thereof, exclusive of a home health care agency, that supplies,
- 28 <u>arranges</u>, <u>refers or schedules employees to provide or</u>
- 29 <u>independent contractors to perform activities of daily living or</u>
- 30 instrumental activities of daily living or companionship

- 1 services or specialized care on an hourly, shift or continual
- 2 basis to a consumer in the consumer's place of residence or
- 3 <u>other independent living environment for which the organization</u>
- 4 receives a fee, consideration or compensation of any kind. The
- 5 <u>term shall not include durable medical equipment providers or</u>
- 6 <u>volunteer providers.</u>
- 7 <u>"Home care registry" or "registry." An organization or</u>
- 8 business entity or part thereof that supplies, arranges or
- 9 refers independent contractors to provide activities of daily
- 10 living or instrumental activities of daily living or specialized
- 11 <u>care in the consumer's place of residence or other independent</u>
- 12 living environment for which the registry receives a fee,
- 13 consideration or compensation of any kind.
- 14 "Home health care agency." An organization or part thereof
- 15 staffed and equipped to provide nursing and at least one
- 16 therapeutic service to persons who are disabled, aged, injured
- 17 or sick in their place of residence[.] or other independent
- 18 <u>living environment</u>. The agency may also provide other health-
- 19 related services to protect and maintain persons in their [own
- 20 home.] place of residence or other independent living
- 21 environment.
- 22 * * *
- 23 "Inspection." An examination by the department or its
- 24 representatives, including interviews with the office staff,
- 25 <u>clients</u>, <u>individuals providing care and review of documents</u>
- 26 pertinent to initial and continued licensure so that the
- 27 department may determine whether a home care agency is operating
- 28 <u>in compliance with licensure requirements.</u>
- 29 "Instrumental activities of daily living" or "IADL." This
- 30 term includes, but is not limited to, meal preparation, shopping

_	and errands, terephone use, right housework, raundry and	
2	transportation.	
3	* * *	
4	Section 2. Section 806 of the act is amended by adding a	
5	subsection to read:	
6	Section 806. Licensure.	
7	* * *	
8	(d.1) Home care agency regulations	
9	(1) In developing rules and regulations for licensure of	
10	home care agencies, the department shall ensure that an	
11	individual accepted for referral by a home care agency after	
12	the effective date of this subsection shall have the	<
13	following training or experience AT LEAST ONE OF THE	<
14	FOLLOWING prior to referral to consumers:	
15	(i) A valid nurse's license;	<
16	(ii) successful completion of a nurse aide training	
17	program approved by the State or successful completion of	
18	a competency examination;	
19	(iii) successful completion of a home health aide	
20	training program approved by the State or successful	
21	completion of a competency examination or if an	
22	individual is an employee on the effective date of this	
23	subsection, the individual shall successfully complete	
24	the approved training program within one year;	
25	(iv) successful completion of a personal care worker	
26	training credentialing program approved by the State or	
27	successful completion of a competency examination; or	
28	(v) successful completion of a competency	
29	examination for persons performing only instrumental	
3 U	activities of daily living services	

1 (2) Documentation of at least one of paragraph (1)(i) 2 through (v) shall be kept in each individual's file in the 3 home care agency office, and documentation of applicable State licensure for any health care practitioner shall be 4 5 kept on file in the home care agency office. (3) Prior to licensing a home care agency, the 6 7 department shall ensure that all individuals referred by the 8 home care agency, office staff working for the home care 9 agency and owners of the home care agency shall have criminal history record information, in accordance with the 10 requirements of section 503 of the act of November 6, 1987 11 12 (P.L.381, No.79), known as the "Older Adults Protective 13 Services Act, " on file in the office. If the agency provides services to persons who are under 18 years of age, then prior 14 15 to the licensing of the home care agency, the department 16 shall ensure that all individuals referred by the home care agency, office staff working for the home care agency and 17 18 owners of the home care agency shall obtain clearance from the child abuse registry, in accordance with 23 Pa.C.S. Ch. 19 20 63 (relating to child protective services). (4) Prior to referral to consumers, all individuals and 21 22 any other office staff or contractors with consumer contact 23 must obtain documentation in the home care agency files from 2.4 a physician or other appropriate health care professional that the individual is free from communicable disease 25 including, at a minimum, a tuberculosis screening as outlined 26 27 by the screening quidelines of the department. 28 (5) Ongoing supervision of an employee by a home care 29 agency shall be maintained to ensure that the employee has

30

the skills needed to provide the care required by the

- 1 consumer.
- 2 Section 3. The act is amended by adding sections to read:
- 3 <u>Section 806.2. Consumer rights and protections.</u>
- 4 (a) General rule. -- A consumer shall have the following
- 5 rights when receiving service:
- 6 (1) No individual, as a result of the individual's
- 7 <u>affiliation with a home care agency, may assume power of</u>
- 8 <u>attorney or quardianship over the consumer.</u>
- 9 (2) The consumer may not be required to endorse checks
- 10 <u>over to a home care agency.</u>
- 11 (3) The consumer has the right to:
- (i) Be involved in the service planning process and
- to receive services with reasonable accommodation of
- individual needs and preferences, except where the health
- or safety of the individual direct care worker is at
- 16 risk.
- 17 <u>(ii) Have privacy, confidentiality and freedom from</u>
- 18 abuse, neglect and financial exploitation.
- 19 (iii) Refuse treatment or services under the plan.
- 20 (iv) Receive from the home care agency or
- 21 independent contractor two business days' advance written
- 22 notice of the intent of the home care agency or
- 23 independent contractor to terminate services with the
- 24 <u>consumer</u>, except where lack of payment or immediate
- 25 <u>threat to the health or safety of consumers or providers,</u>
- in accordance with regulations promulgated by the
- department, warrants shorter notice.
- 28 (v) Receive from the home care agency contact
- 29 <u>information on the department's 24-hour hotline and the</u>
- ability to access the hotline at any time.

1	(vi) Be free from discrimination on the basis of
2	race, color, religious creed, disability, handicap,
3	ancestry, sexual orientation, national origin, age, sex
4	or protected class.
5	(b) Information to be provided As a condition of
6	licensure, each consumer or the consumer's legal representative
7	or responsible family member shall receive an information packet
8	from the home care agency prior to the commencement of services
9	which includes the following items to be presented in a form
10	able to be easily understood and read by the consumer:
11	(1) A standardized form developed by the department
12	<u>containing:</u>
13	(i) Information regarding how to contact and obtain
14	what is required by the department for home care
15	agencies.
16	(ii) Information about availability and access to
17	and contact information for the department's 24-hour
18	hotline and the local ombudsman program.
19	(iii) Details about the department's external
20	complaint mechanisms available to consumers.
21	(iv) General information about the admission and
22	application process.
23	(2) The consumer rights as described in subsection (a).
24	(3) A description of the services provided by the home
25	care agency and the fees for each service.
26	(4) A description of the relationship between the
27	consumer, the referred employee or independent contractor and
28	the agency.
29	(5) A description of ongoing supervision maintained by a
30	home care agency to ensure that the employee has the skills

- 1 <u>needed to provide care that is required by the consumer.</u>
- 2 (6) Documentation from the home care agency that
- 3 <u>demonstrates personal face-to-face interviews with all</u>
- 4 <u>employees or independent contractors referred by the home</u>
- 5 <u>care agency and documentation of at least two satisfactory</u>
- 6 <u>reference checks prior to referral to the consumer.</u>
- 7 <u>Section 806.3.</u> <u>Inspections and plans of correction.</u>
- 8 (a) Consent to entry and access. -- An application for
- 9 <u>licensure or the issuance and renewal of any license by the</u>
- 10 department shall constitute consent by the applicant for the
- 11 home care agency and the owner of the premises for the
- 12 <u>department's representatives to enter the premises for the</u>
- 13 purpose of conducting an inspection during regular business
- 14 hours.
- 15 (b) Violations and plan of correction.--If violations are
- 16 <u>identified as a result of an inspection, the home care agency</u>
- 17 will be given a report of inspection that clearly outlines the
- 18 nature of the violation. The home care agency shall submit a
- 19 written plan of correction in response to the report, stating
- 20 actions to be taken by the agency to correct the violations and
- 21 <u>a time frame for those corrective actions.</u>
- 22 Section 4. Section 807(b) of the act, amended December 18,
- 23 1992 (P.L.1602, No.179), is amended to read:
- 24 Section 807. Application for license.
- 25 * * *
- 26 (b) Fees.--Application for a license or for renewal of a
- 27 license shall be accompanied by the following fees:
- 28 (1) Regular or special license:
- Home health agency \$250.00
- 30 Home care agency 100.00

1	Ambulatory surgical facility 250.00
2	Birth center 70.00
3	Long-term care nursing facility 250.00
4	Plus per each long-term care bed in excess of
5	75 beds 2.00
6	Hospital
7	Every two years 500.00
8	Plus per each inpatient bed
9	every two years 4.00
10	Other health care facility 100.00
11	(2) Provisional license all facilities:
12	Provisional I \$400.00
13	Plus per each inpatient bed 4.00
14	Provisional II 600.00
15	Plus per each inpatient bed 6.00
16	Provisional III 800.00
17	Plus per each inpatient bed 8.00
18	Provisional IV 1,000.00
19	Plus per each inpatient bed 10.00
20	* * *
21	Section 5. Section 808(b) of the act, amended October 16,
22	1998 (P.L.777, No.95), is amended to read:
23	Section 808. Issuance of license.
24	* * *
25	(b) Separate and limited licenses Separate licenses shall
26	not be required for different services within a single health
27	care facility except that home health care, home care, hospice
28	or long-term nursing care will require separate licenses. A
29	limited license, excluding from its terms a particular service
30	or portion of a health care facility, may be issued under the

- provisions of this act.
- 2
- 3 Section 6. The act is amended by adding sections to read:
- Section 809.1. Home care agency regulations. 4
- 5 The department shall promulgate regulations to implement
- sections 806(d.1) and 806.2. 6
- 7 Section 903.1. Nonapplicability.
- 8 Nothing in this act shall apply to:
- 9 (1) A private contract or arrangement entered into by a
- consumer and caregiver, provided that the caregiver was not 10
- supplied, arranged, scheduled or referred to the consumer by 11
- 12 a home care agency.
- 13 (2) Any services authorized or paid for through a county
- mental health or mental retardation program. The provisions 14
- of the act of October 20, 1966 (3rd Sp.Sess., P.L.96, No.6), 15
- 16 known as the "Mental Health and Mental Retardation Act of
- 17 1966," and all related regulations shall continue to be
- 18 applicable to such services.
- 19 Section 7. This act shall take effect in 60 days.