## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## **HOUSE BILL**

## No. 1851 Session of 2003

INTRODUCED BY CORNELL, JOSEPHS, FRANKEL, MANN, WEBER, KELLER, YOUNGBLOOD, BUXTON, LEACH, MANDERINO, TIGUE, McCALL, GOOD, ROONEY, DeWEESE, J. TAYLOR, BROWNE, DALEY, WASHINGTON, BEBKO-JONES, ROSS, NICKOL, JAMES, WHEATLEY, COHEN, FREEMAN, ROEBUCK, STETLER, BISHOP, MELIO, STURLA, CURRY, MUNDY, VEON, OLIVER, D. EVANS, THOMAS, WILLIAMS, WATERS, McGEEHAN, DONATUCCI, LEDERER, MYERS, LAUGHLIN, RIEGER, HORSEY, COSTA, DIVEN, PISTELLA AND WALKO, OCTOBER 27, 2003

REFERRED TO COMMITTEE ON EDUCATION, OCTOBER 27, 2003

## AN ACT

Amending the act of July 17, 1961 (P.L.776, No.341), entitled, 2 as amended, "An act declaring the policy of the Commonwealth 3 with regard to discriminatory practices in educational institutions based upon race, religion, color, ancestry, 5 national origin or sex; prohibiting such discriminatory practices; providing for procedure and enforcement; providing 7 for judicial review; providing for administration by the 8 Pennsylvania Human Relations Commission in the Department of Labor and Industry; and defining its functions, powers and duties hereunder, "further providing for findings and 9 10 declaration of policy, for definitions, for unfair 11 12 educational practices, for powers and duties of the 13 Pennsylvania Human Relations Commission, for right of action 14 and for construction of act. 15 The General Assembly of the Commonwealth of Pennsylvania hereby enacts as follows: 17 Section 1. The title of the act of July 17, 1961 (P.L.776, No.341), known as the Pennsylvania Fair Educational 18 Opportunities Act, amended December 29, 1972 (P.L.1682, No.360), 19 is amended to read: 20

AN ACT

21

- 1 Declaring the policy of the Commonwealth with regard to
- 2 discriminatory practices in educational institutions based
- 3 upon race, religion, color, ancestry, national origin, sexual
- 4 <u>orientation, gender identity or expression,</u> or sex;
- 5 prohibiting such discriminatory practices; providing for
- 6 procedure and enforcement; providing for judicial review;
- 7 providing for administration by the Pennsylvania Human
- 8 Relations Commission in the Department of Labor and Industry;
- 9 and defining its functions, powers and duties hereunder.
- 10 Section 2. Section 2 of the act, amended December 22, 1992
- 11 (P.L.1688, No.187), is amended to read:
- 12 Section 2. Findings and Declaration of Policy.--(a) It is
- 13 hereby declared to be the policy of this Commonwealth that all
- 14 persons shall have equal opportunities for education regardless
- 15 of their race, religion, color, ancestry, national origin,
- 16 <u>sexual orientation, gender identity or expression,</u> sex, handicap
- 17 or disability.
- 18 (b) Equality of educational opportunities requires that
- 19 students, otherwise qualified, be admitted to certain
- 20 educational institutions without regard to race, religion,
- 21 color, ancestry, national origin, sexual orientation, gender
- 22 <u>identity or expression</u>, sex, handicap or disability.
- 23 (c) It is recognized that there is a fundamental American
- 24 right for members of various religious faiths to establish and
- 25 maintain educational institutions exclusively or primarily for
- 26 students of their own religious faith. In such institutions
- 27 students, otherwise qualified, should have equal opportunity to
- 28 attend therein without discrimination because of race, ancestry,
- 29 national origin, <u>sexual orientation</u>, <u>gender identity or</u>
- 30 expression, handicap or disability or, except as provided in

- 1 section 9, sex.
- 2 (d) This act shall be deemed an exercise of the police power
- 3 of the Commonwealth for the protection of the public welfare,
- 4 prosperity, health and peace of the people of the Commonwealth
- 5 of Pennsylvania.
- 6 Section 3. Section 3 of the act is amended by adding clauses
- 7 to read:
- 8 Section 3. Definitions.--As used in this act--
- 9 \* \* \*
- 10 (9) "Sexual orientation" means actual or perceived
- 11 <u>heterosexuality</u>, <u>homosexuality</u> or <u>bisexuality</u>.
- 12 (10) "Gender identity or expression" means actual or
- 13 perceived gender identity, appearance, behavior, expression or
- 14 physical characteristics whether or not associated with an
- 15 <u>individual's assigned sex at birth.</u>
- 16 Section 4. Sections 4(a) and (a.1), 6(4), 7.1 and 9(a) and
- 17 (c) of the act, amended or added December 22, 1992 (P.L.1688,
- 18 No.187), are amended to read:
- 19 Section 4. Unfair Educational Practices.--(a) Except as
- 20 provided in section 9, it shall be an unfair educational
- 21 practice for an educational institution--
- 22 (1) To exclude or limit, or otherwise discriminate, because
- 23 of race, religion, color, ancestry, national origin, sexual
- 24 <u>orientation, gender identity or expression,</u> sex, handicap or
- 25 disability, against any student or students seeking admission as
- 26 students to such institutions: Provided, That it shall not be
- 27 unfair educational practice for any educational institution to
- 28 use criteria other than race, religion, color, ancestry,
- 29 national origin, <u>sexual orientation</u>, <u>gender identity or</u>
- 30 <u>expression</u>, sex, handicap or disability in the admission of

- 1 students.
- 2 (2) To make any written or oral inquiry prior to admission
- 3 concerning or designed to elicit information as to the race,
- 4 religion, color, ancestry, national origin, sexual orientation,
- 5 gender identity or expression, sex, handicap or disability of a
- 6 student seeking admission to such institution.
- 7 (3) To expel, suspend, punish, deny facilities or otherwise
- 8 discriminate against any student because of race, religion,
- 9 color, ancestry, national origin, <u>sexual orientation</u>, <u>gender</u>
- 10 <u>identity or expression</u>, sex, handicap or disability.
- 11 (4) To penalize or discriminate against any individual
- 12 because he has initiated, testified, participated or assisted in
- 13 any proceedings under this act.
- 14 (5) To fail to preserve for a period of three years any
- 15 records, documents and data dealing with, or pertaining to, the
- 16 admission, rejection, expulsion or suspension of students, or to
- 17 refuse to make such records, documents and data available at all
- 18 times for the inspection of the commission.
- 19 (6) To construct, operate or otherwise make available
- 20 facilities and services which are not accessible.
- 21 (7) To exclude, limit or otherwise discriminate against any
- 22 student or applicant because of the handicap or disability of an
- 23 individual with whom the student or applicant is known to have a
- 24 relationship or association.
- 25 (8) To deny an individual with a handicap or disability
- 26 equal opportunities for education because of uninsurability or
- 27 increased cost of insurance.
- 28 (a.1) Except as provided in section 9, it shall be an unfair
- 29 educational practice for a religious educational institution--
- 30 (1) To exclude or limit, or otherwise discriminate, because

- 1 of race, color, ancestry, national origin, sexual orientation,
- 2 gender identity or expression, sex, handicap or disability,
- 3 against any student or students seeking admission as students to
- 4 such institutions: Provided, That it shall not be unfair
- 5 educational practice for any religious educational institution
- 6 to use criteria other than race, color, ancestry, national
- 7 origin, <u>sexual orientation</u>, <u>gender identity or expression</u>, sex,
- 8 handicap or disability in the admission of students.
- 9 (2) To make any written or oral inquiry prior to admission
- 10 concerning or designed to elicit information as to the race,
- 11 color, ancestry, national origin, <u>sexual orientation</u>, <u>gender</u>
- 12 <u>identity or expression</u>, sex, handicap or disability of a student
- 13 seeking admission to such institution.
- 14 (3) To expel, suspend, punish, deny facilities or otherwise
- 15 discriminate against any student because of race, color,
- 16 ancestry, national origin, <u>sexual orientation</u>, <u>gender identity</u>
- 17 <u>or expression</u>, sex, handicap or disability.
- 18 (4) To penalize or discriminate against any individual
- 19 because such person has initiated, testified, participated or
- 20 assisted in any proceedings under this act.
- 21 (5) To construct, operate or otherwise make available
- 22 facilities and services which are not accessible.
- 23 (6) To exclude, limit or otherwise discriminate against any
- 24 student or applicant because of the handicap or disability of an
- 25 individual with whom the student or applicant is known to have a
- 26 relationship or association.
- 27 (7) To deny an individual with a handicap or disability
- 28 equal opportunities for education because of uninsurability or
- 29 increased cost of insurance.
- 30 \* \* \*

- 1 Section 6. Powers and Duties of the Commission.--Without in
- 2 anywise detracting from, or in derogation or diminution of the
- 3 duties of the commission as set forth in the act of October 27,
- 4 1955 (P.L.744), known as the "Pennsylvania Human Relations Act,"
- 5 said commission is hereby vested with the following powers and
- 6 duties--
- 7 \* \* \*
- 8 (4) To formulate, recommend and carry out a comprehensive
- 9 program designed to eliminate and prevent prejudice and
- 10 discrimination in educational institutions, based upon race,
- 11 religion, color, ancestry, national origin, sexual orientation,
- 12 gender identity or expression, sex, handicap or disability
- 13 except religious discrimination in religious or denominational
- 14 institutions and except, as to sex, as provided in section 9.
- 15 \* \* \*
- 16 Section 7.1. Right of Action. -- (a) In cases involving a
- 17 claim of discrimination, if a complainant invokes the procedures
- 18 set forth in this act, that individual's right of action in the
- 19 courts of the Commonwealth shall not be foreclosed. If, within
- 20 one year after the filing of a complaint with the commission,
- 21 the commission dismisses the complaint or has not entered into a
- 22 conciliation agreement to which the complainant is a party, the
- 23 commission must so notify the complainant. On receipt of such a
- 24 notice, the complainant shall be able to bring an action in the
- 25 courts of common pleas of the Commonwealth based on the right to
- 26 freedom from discrimination granted by this act.
- 27 (b) An action under this section shall be filed within two
- 28 years after the date of notice from the commission closing the
- 29 complaint. Any complaint so filed shall be served on the
- 30 commission at the time the complaint is filed in court. The

- 1 commission shall notify the complainant of this requirement.
- 2 (c) If the court finds that the respondent has engaged in or
- 3 is engaging in an unlawful discriminatory practice charged in
- 4 the complaint, the court shall enjoin the respondent from
- 5 engaging in such unlawful discriminatory practice and order
- 6 affirmative action which may include, but not be limited to,
- 7 reinstatement, admitting students, reimbursement of tuition or
- 8 fees, or any other legal or equitable relief, including damages
- 9 <u>caused by humiliation and embarrassment and punitive damages</u>, as
- 10 the court deems appropriate.
- 11 (d) The court shall serve upon the commission any final
- 12 order issued in any action brought under this section.
- (e) If, after a trial held pursuant to subsection (a), the
- 14 court of common pleas finds that a defendant engaged in or is
- 15 engaging in any unlawful discriminatory practice as defined in
- 16 this act, the court [may] shall award attorney fees and costs to
- 17 the prevailing plaintiff.
- 18 (f) If, after a trial held pursuant to subsection (a), the
- 19 court of common pleas finds that a defendant has not engaged in
- 20 or is not engaging in any unlawful discriminatory practice as
- 21 defined in this act, the court may award attorney fees and costs
- 22 to the prevailing defendant if the defendant proves that the
- 23 complaint was brought in bad faith.
- 24 (g) The time limits for filing any complaint or other
- 25 pleading under this act shall be subject to waiver, estoppel and
- 26 equitable tolling.
- 27 (h) Nothing in this act shall be construed as superseding
- 28 any provision of the act of October 15, 1980 (P.L.950, No.164),
- 29 known as the "Commonwealth Attorneys Act." All court actions
- 30 commenced by or against the commission shall be subject to the

- 1 provisions of that act.
- 2 (i) In any action under this section, a complainant may
- 3 <u>demand a trial by jury.</u>
- 4 Section 9. Construction. -- (a) The provisions of this act
- 5 shall be construed liberally for the accomplishment of the
- 6 purposes thereof and any law inconsistent with any provisions
- 7 hereof shall not apply. Nothing contained in this act shall be
- 8 deemed to repeal any of the provisions of any law of this
- 9 Commonwealth relating to discrimination because of race,
- 10 religion, color, ancestry, national origin, sexual orientation,
- 11 gender identity or expression, sex, handicap or disability. This
- 12 act shall not be construed to prohibit any educational
- 13 institution which is neither State-owned nor State-related, nor
- 14 State-aided, from drawing its enrollment entirely from members
- 15 of one sex or from the sexes in any proportion, nor shall
- 16 anything herein contained prevent any educational institution
- 17 which is State-owned, State-related or State-aided from
- 18 requiring each applicant for admission to state in the
- 19 application for admission such applicant's sex to supplement and
- 20 implement the institution's facts for planning purposes but only
- 21 for such planning purposes and not for any discriminatory
- 22 purposes. For the purpose of this section the term "State-owned"
- 23 institution means the institutions comprising the State System
- 24 of Higher Education; the term "State-related" institutions means
- 25 the University of Pittsburgh, Temple University, Lincoln
- 26 University and the Pennsylvania State University; the term
- 27 "State-aided" institution means the Delaware Valley College of
- 28 Science and Agriculture, Drexel University, Hahnemann
- 29 University, Thomas Jefferson University, the Medical College of
- 30 Pennsylvania, University of Pennsylvania, Pennsylvania College

- 1 of Podiatric Medicine, Pennsylvania College of Optometry,
- 2 Philadelphia College of Osteopathic Medicine, Philadelphia
- 3 College of Textiles and Science, and University of the Arts.
- 4 \* \* \*
- 5 (c) Except as provided in section 7.1, nothing contained in
- 6 this act shall be deemed to repeal or supersede any of the
- 7 provisions of any existing or hereafter adopted municipal
- 8 ordinance, municipal charter or of any law of this Commonwealth
- 9 relating to discrimination because of race, color, ancestry,
- 10 age, <u>sexual orientation</u>, <u>gender identity or expression</u>, sex,
- 11 religion, national origin or handicap or disability. As to acts
- 12 declared unlawful by section 4, the procedure provided in
- 13 section 7.1 shall, when invoked, be exclusive. Any final
- 14 determination under section 7.1 shall exclude any other action,
- 15 civil or criminal, based on the same grievance without resorting
- 16 to the procedure provided in this act, and such complainant may
- 17 not subsequently resort to the procedure in this act. In the
- 18 event of a conflict between the interpretation of a provision of
- 19 this act and the interpretation of a similar provision contained
- 20 in any municipal ordinance, the interpretation of the provision
- 21 in this act shall apply to the municipal ordinance.
- 22 Section 5. This act shall take effect in 60 days.