### THE GENERAL ASSEMBLY OF PENNSYLVANIA

# HOUSE BILL

## No. 1578 Session of 2003

INTRODUCED BY STURLA, SOLOBAY, DeWEESE, BEBKO-JONES, TIGUE, GOODMAN, YOUNGBLOOD, GRUCELA, BELARDI, BISHOP, BLAUM, BROWNE, BUXTON, CASORIO, CAWLEY, CIVERA, CRUZ, CURRY, FABRIZIO, FRANKEL, FREEMAN, GERGELY, THOMAS, TRAVAGLIO, WASHINGTON, HARHAI, HORSEY, JAMES, LEACH, MACKERETH, MANDERINO, MANN, McCALL, McGEEHAN, MELIO, PALLONE, PISTELLA, READSHAW, SAINATO, SANTONI, SHANER AND STABACK, JUNE 10, 2003

REFERRED TO COMMITTEE ON APPROPRIATIONS, JUNE 10, 2003

### AN ACT

- 1 Establishing and funding grant programs for municipal fire 2 companies, emergency service entities and water or vehicle 3 rescue squads and for shared municipal services; establishing 4 the Municipal Firefighter and Emergency Service Advisory 5 Board and the Municipal Firefighter and Emergency Service 6 Grant Fund; and making an appropriation.
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- 1 Section 503. Award of grants.
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- 6 Chapter 9. Municipal Firefighter and Emergency
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- 8 Section 901. Establishment.
- 9 Section 902. Powers and duties of advisory board.
- 10 Chapter 11. Grant Funding Provisions
- 11 Section 1101. Municipal Firefighter and Emergency
- 12 Services Grant Fund.
- 13 Section 1102. Appropriation.
- 14 Chapter 15. Miscellaneous Provisions
- 15 Section 1501. Regulatory authority.
- 16 Section 1502. Effective date.
- 17 The General Assembly of the Commonwealth of Pennsylvania
- 18 hereby enacts as follows:
- 19 CHAPTER 1
- 20 PRELIMINARY PROVISIONS
- 21 Section 101. Short title.
- 22 This act shall be known and may be cited as the Municipal
- 23 Firefighter and Emergency Services Grant Act.
- 24 Section 102. Definitions.
- 25 The following words and phrases when used in this act shall
- 26 have the meanings given to them in this section unless the
- 27 context clearly indicates otherwise:
- 28 "Advanced life support services." The term shall have the
- 29 meaning given to it in the act of July 3, 1985 (P.L.164, No.45),
- 30 known as the Emergency Medical Services Act.

- 1 "Advisory board." The Municipal Firefighter and Emergency
- 2 Services Advisory Board established in Chapter 9.
- 3 "Agency." The Pennsylvania Emergency Management Agency.
- 4 "Basic life support services." The term shall have the
- 5 meaning given to it in the act of July 3, 1985 (P.L.164, No.45),
- 6 known as the Emergency Medical Services Act.
- 7 "Commissioner." The State Fire Commissioner.
- 8 "Department." The Department of Community and Economic
- 9 Development of the Commonwealth.
- 10 "Eligible municipality." A city of the first class, second
- 11 class, second class A or third class, township of the first
- 12 class or second class, borough or incorporated town located in
- 13 this Commonwealth.
- 14 "Emergency service entity." Any nonprofit chartered
- 15 corporation, association or organization located in this
- 16 Commonwealth which is licensed by the Department of Health and
- 17 is not associated or affiliated with a hospital and which is
- 18 regularly engaged in the provision of emergency medical
- 19 services, including basic life support or advanced life support
- 20 services and the transportation of patients. The term does not
- 21 include any corporation, association or organization that is
- 22 primarily engaged in the operation of invalid coaches which are
- 23 intended for the routine transport of persons who are
- 24 convalescent or otherwise nonambulatory and do not ordinarily
- 25 require emergency medical treatment while in transit.
- 26 "Facility." A structure or portion thereof intended for the
- 27 purpose of storage or protection of firefighting apparatus,
- 28 ambulances and rescue vehicles and related equipment and gear.
- 29 The term does not include meeting halls, social halls, social
- 30 rooms, lounges or any other facility not directly related to

- 1 firefighting or the furnishing of emergency services.
- 2 "Fiscal year." One full year beginning on July 1 and ending
- 3 on June 30 of the next calendar year.
- 4 "Fund." The Municipal Firefighter and Emergency Services
- 5 Grant Fund established pursuant to section 1101.
- 6 "Grant program." The Municipal Firefighter and Emergency
- 7 Services Grant Program, and any of its component parts, the
- 8 Emergency Services Entities Grant Program established under
- 9 Chapter 5 and the Shared Municipal Services Grant Program
- 10 established under Chapter 7.
- "Invalid coach." The term shall have the meaning given to it
- 12 in the act of July 3, 1985 (P.L.164, No.45), known as the
- 13 Emergency Medical Services Act.
- "Shared service agreement." Any agreement, by contract,
- 15 between two or more municipalities whereby the municipalities
- 16 involved cooperatively share one or more public services.
- 17 "Water or vehicle rescue company." A nonprofit chartered
- 18 corporation, association or organization that provides rescue
- 19 services as part of the response to fires or accidents involving
- 20 vehicles or occurring in a body of water.
- 21 CHAPTER 3
- 22 MUNICIPAL FIRE COMPANY GRANT PROGRAM
- 23 Section 301. Establishment.
- 24 The Municipal Fire Company Grant Program is hereby
- 25 established and shall be administered by the advisory board in
- 26 consultation with the agency. Grants provided under this program
- 27 shall be used to continually improve and enhance the
- 28 capabilities of the municipal fire company to provide
- 29 firefighting and emergency services.
- 30 Section 302. Guidelines and procedures.

- 1 The advisory board, in consultation with the agency, shall
- 2 develop guidelines, procedures and all applications necessary to
- 3 implement the grant program. The advisory board shall submit the
- 4 guidelines, procedures and applications to the Legislative
- 5 Reference Bureau for publication in the Pennsylvania Bulletin
- 6 within 30 days after the effective date of this chapter.
- 7 Section 303. Award of grants.
- 8 (a) Authorization. -- The advisory board is hereby authorized
- 9 to make grant awards to each eligible municipality to be used
- 10 for the following:
- 11 (1) Construction or renovation of the fire company's
- 12 facility and purchase or repair of fixtures, furnishings,
- office equipment and support services necessary to maintain
- or improve the capability of the company to provide
- 15 firefighting and emergency services.
- 16 (2) Purchase or repair of equipment used to provide
- 17 firefighting and emergency services.
- 18 (3) Retirement or reduction of debt accumulated through
- 19 the construction or renovation of facilities, purchase or
- 20 repair of fixtures, furnishings, office equipment and support
- 21 services or the purchase or repair of equipment.
- 22 (4) Reasonable costs associated with training or
- 23 certification of members.
- 24 (5) Any expenditures that, as determined by the advisory
- 25 board, enhance or improve the delivery of firefighting and
- 26 emergency services.
- 27 (b) Eligibility and limits.--
- 28 (1) To receive grant funds under this chapter, a
- 29 municipal fire company shall have actively responded to one
- or more fire or rescue emergencies since July 1, 2003, and

- 1 must sign an agreement to actively participate in the
- 2 Pennsylvania Fire Information Reporting System administered
- 3 by the agency.
- 4 (2) All grant awards shall be determined by the advisory
- 5 board on a competitive basis.
- 6 (c) Application. --
- 7 (1) The advisory board shall provide applications and a
- 8 program summary for grants under this chapter to the fire
- 9 chief and president of every municipal fire company in this
- 10 Commonwealth on or before July 31 of each fiscal year. The
- 11 program summary shall include, but not be limited to:
- 12 (i) Limitations on the use of grants.
- 13 (ii) Eligibility criteria.
- 14 (iii) Amount of funding available for the current
- 15 fiscal year.
- 16 (2) Municipal fire companies seeking grants under this
- chapter shall submit completed applications to the advisory
- 18 board on or before October 1 of each fiscal year.
- 19 (d) Advisory board action. -- The advisory board shall act to
- 20 approve or disapprove the application by December 1 of each
- 21 fiscal year. Applications which have not been approved or
- 22 disapproved by the advisory board by December 1 shall be deemed
- 23 approved.
- 24 CHAPTER 5
- 25 EMERGENCY SERVICES ENTITIES GRANT PROGRAM
- 26 Section 501. Establishment.
- 27 The Emergency Services Entities Grant Program is hereby
- 28 established and shall be administered by the advisory board.
- 29 Grants provided under this program shall be used to continually
- 30 improve and enhance the capabilities of emergency service

- 1 entities to provide ambulance, emergency medical, basic and
- 2 advanced life support and general rescue services.
- 3 Section 502. Guidelines and procedures.
- 4 The advisory board shall develop guidelines, procedures and
- 5 all applications necessary to implement the grant program. The
- 6 advisory board shall submit the guidelines, procedures and
- 7 applications to the Legislative Reference Bureau for publication
- 8 in the Pennsylvania Bulletin within 30 days after the effective
- 9 date of this chapter.
- 10 Section 503. Award of grants.
- 11 (a) Authorization. -- The advisory board is hereby authorized
- 12 to make grant awards to each eligible emergency service entity
- 13 and water or vehicle rescue company for the following:
- 14 (1) Construction or renovation of the emergency service
- entities' facilities and purchase or repair of fixtures,
- 16 furnishings, office equipment and support services necessary
- to maintain or improve the capability of the emergency
- 18 service entity to provide ambulance, emergency medical, basic
- 19 and advanced life support and general rescue services.
- 20 (2) Purchase or repair of ambulance or rescue equipment.
- 21 (3) Retirement or reduction of debt accumulated through
- 22 the construction or renovation of facilities, purchase or
- 23 repair of fixtures, furnishings, office equipment and support
- services or the purchase or repair of equipment.
- 25 (4) Reasonable costs associated with training and
- 26 certification of members.
- 27 (5) Any expenditures that, as determined by the advisory
- board, enhance or improve the delivery of emergency services.
- 29 (b) Eligibility and limits.--
- 30 (1) To receive grant funds under this chapter, an

- 1 emergency service entity or a water or vehicle rescue company
- 2 shall have actively responded to one or more emergency
- 3 medical situations or water or vehicle rescue emergencies
- 4 since July 1, 2003.
- 5 (2) No emergency service entity or water or vehicle
- 6 rescue company shall be eligible for more than one grant
- 7 award per each fiscal year.
- 8 (3) All grant awards shall be determined by the advisory
- 9 board on a competitive basis.
- 10 (c) Application.--
- 11 (1) The advisory board shall provide applications and a
- 12 program summary for grants under this chapter to the fire
- chief and president of every emergency service entity and
- 14 water or vehicle rescue company in this Commonwealth on or
- before July 31 of each fiscal year. The program summary shall
- 16 include, but not be limited to:
- 17 (i) Limitations on the use of grants.
- 18 (ii) Eligibility criteria.
- 19 (iii) Amount of funding available for the current
- 20 fiscal year.
- 21 (2) Emergency service entities and water or vehicle
- 22 rescue companies seeking grants under this chapter shall
- 23 submit completed applications to the advisory board on or
- 24 before October 1 of each fiscal year.
- 25 (d) Agency action. -- The agency shall act to approve or
- 26 disapprove the application by December 1 of each fiscal year.
- 27 Applications which have not been approved or disapproved by the
- 28 agency by December 1 shall be deemed approved.
- 29 CHAPTER 7
- 30 SHARED MUNICIPAL SERVICES GRANT PROGRAM

- 1 Section 701. Establishment.
- 2 The Shared Municipal Services Grant Program is hereby
- 3 established and shall be administered by the advisory board.
- 4 Grants provided under this program shall be used to improve and
- 5 enhance the quality and reduce the cost of municipal services by
- 6 providing financial assistance for the sharing of services.
- 7 Section 702. Guidelines and procedures.
- 8 The advisory board, in consultation with the department,
- 9 shall promulgate the rules, regulations, guidelines, procedures
- 10 and all applications necessary to implement the grant program.
- 11 The advisory board shall submit the rules, regulations,
- 12 guidelines, procedures and applications to the Legislative
- 13 Reference Bureau for publication in the Pennsylvania Bulletin
- 14 within 90 days of the effective date of this chapter.
- 15 Section 703. Award of grants.
- 16 (a) Authorization. -- The advisory board is hereby authorized
- 17 to make grant awards to an eligible municipality for the purpose
- 18 of providing financial assistance for implementing a shared
- 19 service agreement. Nothing in this chapter shall prevent an
- 20 eligible municipality from using funds from a grant program
- 21 award for a shared service agreement for volunteer fire company
- 22 or emergency service entity.
- 23 (b) Limits.--No more than one grant award shall be provided
- 24 for each shared service agreement. However, nothing in this
- 25 chapter shall prevent any municipality from receiving the direct
- 26 benefit of more than one grant award, provided that municipality
- 27 has entered into more than one shared service agreement.
- 28 (c) Time for filing application and advisory board action.--
- 29 The advisory board shall make available applications for grants
- 30 under this chapter to be submitted on a rolling basis throughout

- 1 the fiscal year.
- 2 CHAPTER 9
- 3 MUNICIPAL FIREFIGHTER AND EMERGENCY
- 4 SERVICES ADVISORY BOARD
- 5 Section 901. Establishment.
- 6 (a) Establishment.--There is hereby established within the
- 7 agency a Municipal Firefighter and Emergency Services Advisory
- 8 Board.
- 9 (b) Composition. -- The advisory board shall be composed of
- 10 the following:
- 11 (1) One member appointed by the Majority Leader of the
- 12 Senate.
- 13 (2) One member appointed by the Minority Leader of the
- 14 Senate.
- 15 (3) One member appointed by the Majority Leader of the
- 16 House of Representatives.
- 17 (4) One member appointed by the Minority Leader of the
- 18 House of Representatives.
- 19 (5) A representative of the Pennsylvania Emergency
- 20 Management Agency.
- 21 (6) The State Fire Commissioner.
- 22 (7) A representative of the Pennsylvania Fire and
- 23 Emergency Services Institute.
- 24 (c) Qualifications.--Each member must:
- 25 (1) be employed or engaged in business in this
- 26 Commonwealth; or
- 27 (2) if retired, be a resident of this Commonwealth.
- 28 (d) Chairperson.--The commissioner shall serve as the
- 29 chairperson of the commission.
- 30 (e) Meetings.--The advisory board shall meet at least

- 1 biannually or more frequently as deemed necessary by the
- 2 chairperson.
- 3 (f) Quorum.--A majority of the members of the advisory board
- 4 constitutes a quorum. The advisory board shall keep a record of
- 5 proceedings and of resolutions, rules and regulations.
- 6 (g) Agency assistance. -- The agency shall assist the advisory
- 7 board by providing office space, personnel and other
- 8 administrative support necessary for the administration of this
- 9 act.
- 10 Section 902. Powers and duties of advisory board.
- 11 The advisory board has the following powers and duties to:
- 12 (1) Promulgate in consultation with the agency
- regulations to carry out the provisions of this act. Initial
- regulations under this paragraph shall be submitted to the
- 15 Legislative Reference Bureau for publication within 60 days
- of the effective date of this section. Regulations under this
- paragraph are exempt from the act of June 25, 1982 (P.L.633,
- No.181), known as the Regulatory Review Act.
- 19 (2) Award grants based on the criteria set forth in this
- 20 act.
- 21 (3) To consult with the Pennsylvania Emergency
- 22 Management Agency to annually determine the amount of money
- 23 to be apportioned to each grant program under this act.
- 24 CHAPTER 11
- 25 GRANT FUNDING PROVISIONS
- 26 Section 1101. Municipal Firefighter and Emergency Services
- 27 Grant Fund.
- 28 (a) Establishment.--There is established in the State
- 29 Treasury a restricted receipt account to be known as the
- 30 Municipal Firefighter and Emergency Services Grant Fund which

- 1 shall be an interest-bearing, restricted revenue account in
- 2 which shall be deposited such money as is appropriated, granted
- 3 or donated to the advisory board or the Pennsylvania Emergency
- 4 Management Agency for grants under this act.
- 5 (b) Use of fund.--Money deposited in the fund and interest
- 6 earned on the money shall be used solely for the purpose of
- 7 carrying out the provisions of this act. No more than
- 8 \$35,000,000 of the fund may be used annually for carrying out
- 9 the provisions of this act. The Pennsylvania Emergency
- 10 Management Agency, in consultation with the advisory board,
- 11 shall annually determine the amount of money to be apportioned
- 12 to each grant program under this act.
- 13 (c) Administration of act.--To offset the cost of
- 14 administering this act, the advisory board may retain \$100,000
- 15 of the total amount used annually.
- 16 (d) Audit of fund.--The Department of the Auditor General
- 17 shall, at least once every two years, make a complete
- 18 examination of the fund to verify appropriations, receipts,
- 19 expenditures and the application of grant moneys awarded from
- 20 the fund. The expense incurred in making such audit shall be
- 21 certified to the fund by the Auditor General and shall be paid
- 22 from the general appropriation to the Municipal Firefighter and
- 23 Emergency Services Grant Fund.
- 24 Section 1102. Appropriation.
- 25 The amount of \$100,000,000 is hereby appropriated to the
- 26 Pennsylvania Emergency Management Agency for the purpose of
- 27 carrying out the provisions of this act. The money in the fund
- 28 is continuously appropriated to the fund and shall not lapse at
- 29 the end of any fiscal year.
- 30 CHAPTER 15

#### 1 MISCELLANEOUS PROVISIONS

- 2 Section 1501. Regulatory authority.
- The advisory board in consultation with the agency may 3
- 4 promulgate such rules and regulations as may be necessary to
- carry out the provisions of this act. 5
- 6 Section 1502. Effective date.
- This act shall take effect immediately. 7