## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## **HOUSE BILL**

## No. 1877 Session of 2001

INTRODUCED BY WOJNAROSKI, GEORGE, LAUGHLIN, PISTELLA, HALUSKA, SHANER, BELFANTI, JOSEPHS, SOLOBAY, PRESTON, WRIGHT, HARHAI, LEVDANSKY, PETRARCA, WILT, MAHER, STABACK, THOMAS, SATHER, TANGRETTI, TRELLO, WALKO, GEIST, SAINATO, YOUNGBLOOD, ROBERTS, DALEY, TRICH, C. WILLIAMS, GRUCELA, STEELMAN AND HORSEY, AUGUST 20, 2001

REFERRED TO COMMITTEE ON ENVIRONMENTAL RESOURCES AND ENERGY, AUGUST 20, 2001

## AN ACT

- 1 Providing for the reduction of greenhouse emissions through the 2 encouragement of the use of reclaimable combustion products.
- 3 WHEREAS, The General Assembly recognizes the benefits to the
- 4 environment of promoting the use of coal combustion products and
- 5 granulated blast furnace slag, including the consequent
- 6 reduction in carbon dioxide emissions from avoiding the
- 7 production of cement when these products are used in lieu of
- 8 cement in the making of concrete; and
- 9 WHEREAS, The General Assembly further recognizes that
- 10 concrete including coal combustion products or granulated blast
- 11 furnace slag is stronger and longer lasting, therefore the
- 12 General Assembly hereby provides for the evaluation of these
- 13 materials.
- 14 The General Assembly of the Commonwealth of Pennsylvania
- 15 hereby enacts as follows:

- 1 Section 1. Short title.
- 2 This act shall be known and may be cited as the Reduction of
- 3 Greenhouse Emissions Coal Act.
- 4 Section 2. Definitions.
- 5 The following words and phrases when used in this act shall
- 6 have the meanings given to them in this section unless the
- 7 context clearly indicates otherwise:
- 8 "Coal combustion products (CCPs)." The by-products of the
- 9 combustion of coal generally resulting from power generation.
- 10 Generally, the term is deemed to include, but not be limited to,
- 11 fly ash, bottom ash and scrubber sludge.
- 12 "Collect." The collection and receipt at a storage or
- 13 processing facility of any reusable by-products of coal
- 14 combustion or granulated blast furnace slag.
- "Granulated blast furnace slag." The granular by-product of
- 16 steel production which can also be used as a replacement for
- 17 cement in concrete manufacturing. For purposes of tax credit,
- 18 the term does not include any materials brought from outside the
- 19 United States, which would normally be disposed of in the
- 20 country of origin as a solid or hazardous waste.
- 21 "Process." The steps necessary to remanufacture coal
- 22 combustion products for their intended use.
- 23 "Reclaimable coal combustion products." Those materials
- 24 resulting from the segregation of coal combustion products which
- 25 still have useful physical or chemical properties after serving
- 26 a specific purpose and that would naturally be disposed of as
- 27 solid waste. The term does not include any materials brought
- 28 from outside the United States, which would normally be disposed
- 29 of in the country of origin as a solid or hazardous waste.
- 30 "Reclaimable granulated blast furnace slag." Fully ground up

- 1 material resulting from the production of steel that can be
- 2 converted into a recycled material in the production of
- 3 concretes. The term does not include any materials brought from
- 4 outside the United States, which would normally be disposed of
- 5 in the country of origin as a solid or hazardous waste.
- 6 "Reclaimable material." Either or both reclaimable coal
- 7 combustion products and reclaimable granulated blast furnace
- 8 slag.
- 9 "Recycled material." A substance produced from a reclaimable
- 10 coal combustion product or a reclaimable granulated blast
- 11 furnace slaq.
- 12 Section 3. Deductions and credits.
- 13 (a) Deduction for purchase of recycled material.--
- 14 (1) In addition to any other applicable deduction
- 15 allowed in computing corporate net taxable income, a taxpayer
- may deduct an additional amount equal to 10% of the
- taxpayer's expenditures for the purchase of recycled material
- 18 that was otherwise deductible by the taxpayer as business-
- 19 related expenses.
- 20 (2) The deduction shall equal 15% if the recycled
- 21 material includes a reclaimable coal combustion product or
- 22 reclaimable granulated blast furnace slag generated within
- 23 this Commonwealth.
- 24 (b) Credits.--
- 25 (1) A credit against State taxes for investments in
- depreciable property to collect or process reclaimable coal
- 27 combustion products or reclaimable granulated blast furnace
- 28 slag for investments in depreciable property to collect or
- 29 process reclaimable coal combustion products or reclaimable
- 30 granulated blast furnace slag or to manufacture a product

- 1 from such materials is hereby established.
- 2 (2) The amount of the credit that may be claimed under
- 3 this section for investments in depreciable property is
- 4 determined according to the following schedule:
- 5 (i) 25% of the cost of the property on the first
- 6 \$500,000 invested; and
- 7 (ii) 15% of the cost of the property on any
- 8 additional investment to a maximum investment of \$1
- 9 million, in any single year.
- 10 (3) A taxpayer qualifying for a credit is entitled to
- claim such credit, as provided in this section, for the cost
- of each item of property purchased to collect or process
- reclaimable material or to manufacture a product from
- reclaimed material only in the year in which the property was
- 15 purchased.
- 16 (4) The material may not be considered reclaimed by the
- 17 consumer, processor or manufacturer that generated the
- 18 reclaimable material.
- 19 (c) Limit on deductions and credits. -- No credit for taxes or
- 20 deduction of taxes is allowed under this section for any
- 21 reclaimable material from outside the United States if that
- 22 material would have been disposed in the country of origin as a
- 23 solid waste or as a hazardous waste or if such material, because
- 24 of its composition, would be considered a waste product in this
- 25 Commonwealth, subject to hazardous or solid waste management
- 26 regulations.
- 27 (d) Additional requirements. -- The following additional
- 28 requirements must be met to entitle a taxpayer to a tax credit
- 29 for investment property to collect or process reclaimable
- 30 material or to manufacture a product from reclaimed material:

- (1) The investment must be for depreciable property used primarily to collect or process reclaimable coal combustion products or reclaimable granulated blast furnace slag.
- (2) The taxpayer claiming a credit must be a person who as an owner, including a contract purchaser or lessee, or who pursuant to an agreement owns, leases or has a beneficial interest in a business that collects or processes reclaimable coal combustion products or reclaimable granulated blast furnace slag or that manufacturers a product from such reclaimable material. For the purposes of this section, a business qualifies as a business that collects reclaimable material if it gathers such material for later sale or processing for another business that has as its primary business function the collection or processing of reclaimable material or the manufacturer of a product from reclaimed material. The collection of reclaimable material may be a minor or nonprofit part of a business otherwise engaged in a retail trade or other business activity.
  - (3) The taxpayer may, but need not, operate or conduct a business that collects or processes reclaimable material or manufacturers a product from reclaimed material. If more than one person has an interest in a business with qualifying property, they may allocate all or any part of the investment cost among themselves and their successors or assigns.
  - (4) The business must be owned or leased during the tax year by the taxpayer claiming the credit and must have been collecting or processing reclaimable material or manufacturing a product from reclaimed material during the tax year for which the credit is claimed.
- 30 (5) The reclaimed material collected, processed or used

- 1 to manufacture a product may not be an industrial waste
- 2 generated by the person claiming the tax credit unless:
- (i) the person generating the waste historically had disposed of the waste onsite or in a licensed landfill;
  and
- (ii) standard industrial practice has not generally
   included the reuse of the waste in the manufacturing
   process.
- 9 (6) The credit provided by this section is not in lieu 10 of any depreciation or amortization deduction for the 11 investment or other tax incentive to which the taxpayer 12 otherwise may be entitled to.
- 13 (7) A tax credit otherwise allowable under this section 14 that is not used by the taxpayer in the taxable year may not 15 be carried forward to offset a taxpayer's tax liability for 16 any succeeding tax year.
- 17 (8) The taxpayer's adjusted basis for determining gain 18 or loss may not be further decreased by any tax credits 19 allowed under this section.
- 20 If the taxpayer is a shareholder of an electing small business corporation, the credit must be computed using 21 22 the shareholder's pro rata share of the corporation's cost of 23 investing in equipment necessary to collect or process reclaimable material or to manufacture a product from 24 reclaimed material. In all other respects, the allowance and 25 26 effect of the tax credit apply to the corporation as 27 otherwise provided by law.
- 28 Section 4. Minimum usage requirements.
- 29 (a) Declaration of policy.--The General Assembly recognizes
  30 the value of incorporating recycled material into concrete mixes
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- 1 for projects financed, funded and maintained by the
- 2 Commonwealth, including, but not limited to, paving projects,
- 3 highways, bridges and other projects. The Commonwealth
- 4 recognizes that increased utilization of recycled material will
- 5 produce longer lasting concretes, therefore more than offsetting
- 6 the credits granted in section 3.
- 7 (b) General rule. -- The Department of Transportation shall
- 8 adopt rules and regulations that promote increased usage of
- 9 reclaimable coal combustion (fly ash) products in concrete mixes
- 10 for projects funded with State moneys, State-directed moneys or
- 11 State guarantees. These rules and regulations must incorporate
- 12 as a minimum a requirement that 25%, by weight, of the American
- 13 Society of Testing and Material, ASTM-C-618 compliant fly ash be
- 14 utilized in the cement used for all such projects. These rules
- 15 and regulations must also incorporate as a requirement that the
- 16 bidders for the concrete mix supply must certify that they will
- 17 use cement containing the maximum content of such fly ash
- 18 available in the market provided that the cement is on the
- 19 Department of Transportation's list of approved materials and
- 20 provided the price is cost competitive. The certification must
- 21 include a description of the cement proposed to be used. The
- 22 department shall provide a price incentive of 2% for each 5%
- 23 interval of fly ash material contained in the cement products
- 24 over and above the minimum requirement of 25% as follows: 2% if
- 25 the recycled content is 30%, 4% if the recycled content is 35%
- 26 and so forth, provided that the maximum incentive cannot exceed
- 27 15%. The department must, if necessary to comply with this
- 28 general rule, direct a concrete mix supplier to switch to a
- 29 cement type that meets the requirements set out in this
- 30 subsection to ensure that cement with the highest possible fly

- 1 ash content is used.
- 2 Section 5. Applicability.
- This act applies to tax years beginning on or after 2002. 3
- 4 Section 6. Effective date.
- This act shall take effect in 60 days. 5