THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL No. 1641 Session of 2001

INTRODUCED BY MAITLAND, BENNINGHOFF, ALLEN, ARGALL, M. BAKER, BARD, BARRAR, BEBKO-JONES, BELARDI, BELFANTI, BROWNE, BUNT, BUTKOVITZ, CALTAGIRONE, CAPPABIANCA, CAPPELLI, CLARK, L. I. COHEN, CORRIGAN, COY, DALEY, DeLUCA, DERMODY, DeWEESE, DIGIROLAMO, FLEAGLE, FLICK, FREEMAN, GEIST, GEORGE, GRUCELA, HASAY, HENNESSEY, HERMAN, HORSEY, JAMES, KENNEY, LAUGHLIN, LEDERER, LEVDANSKY, LEWIS, MACKERETH, MANDERINO, MANN, MCCALL, MCILHATTAN, MICOZZIE, S. MILLER, MUNDY, O'BRIEN, PALLONE, PHILLIPS, PIPPY, PISTELLA, PRESTON, READSHAW, ROONEY, ROSS, RUBLEY, SAINATO, SANTONI, SATHER, SAYLOR, SCHRODER, SCHULER, SEMMEL, SHANER, B. SMITH, SOLOBAY, STEELMAN, SURRA, TANGRETTI, J. TAYLOR, THOMAS, WALKO, WANSACZ, C. WILLIAMS, WOJNAROSKI, YOUNGBLOOD AND YUDICHAK, MAY 22, 2001

REFERRED TO COMMITTEE ON PROFESSIONAL LICENSURE, MAY 22, 2001

AN ACT

- l Establishing the Nursing Loan Forgiveness Program to provide
- 2 assistance to students who engage in nursing within this
- 3 Commonwealth; and imposing additional powers and duties on
- 4 the Department of State and the Pennsylvania Higher Education
- 5 Assistance Agency.
- 6 The General Assembly of the Commonwealth of Pennsylvania
- 7 hereby enacts as follows:
- 8 Section 1. Short title.
- 9 This act shall be known and may be cited as the Commonwealth
- 10 Nursing Loan Forgiveness Act.
- 11 Section 2. Legislative findings.
- 12 The General Assembly finds and declares as follows:
- 13 (1) Pennsylvania, along with the rest of the country, is

- in the midst of a nursing shortage that could fundamentally
- 2 change our health care delivery system.
- 3 (2) As opportunities for women outside of nursing have
- 4 expanded and the population's average age has increased, the
- 5 number of young women entering the registered nursing work
- force has declined by as much as 35%.
- 7 (3) A study by the Journal of the American Medical
- 8 Association and the American Nurses Association has shown
- 9 that the average age of registered nurses increased from 37.4
- 10 years of age in 1983 to 43.3 years of age in 2001 and is
- 11 likely to increase by another 3.5 years within the next
- decade.
- 13 Section 3. Definitions.
- 14 The following words and phrases when used in this act shall
- 15 have the meanings given to them in this section unless the
- 16 context clearly indicates otherwise:
- 17 "Advanced practice registered nurse." An individual who has
- 18 met the requirements to practice as an advanced practice
- 19 registered nurse as set forth in regulations promulgated by the
- 20 State Board of Nursing and practices in one or more of the
- 21 categories of certified registered nurse practitioner, certified
- 22 registered nurse anesthetist or certified clinical nurse
- 23 specialist in accordance with the scope of practice and
- 24 standards of care that are defined by national organizations of
- 25 each specialty area of practice.
- 26 "Agency." The Pennsylvania Higher Education Assistance
- 27 Agency.
- 28 "Approved." This term means approved by the State Board of
- 29 Nursing, State Board of Medicine and the Department of State of
- 30 the Commonwealth.

- 1 "Associate degree student." A student enrolled in a program
- 2 of study leading to an associate bachelor of science degree in
- 3 nursing.
- 4 "Bachelor's degree student." A student enrolled in a program
- 5 of study leading to a bachelor of science degree in nursing.
- 6 "Board." The State Board of Nursing.
- 7 "Department." The Department of Health of the Commonwealth.
- 8 "Diploma student." A student enrolled in a program of study
- 9 leading to a diploma from a school of nursing.
- 10 "Master's degree student." A student enrolled in a program
- 11 of study leading to a master of science or master of arts
- 12 degree.
- "Practice of professional nursing." The practice of
- 14 diagnosing and treating human responses to actual or potential
- 15 health problems across the life span by a professional nurse.
- 16 This practice involves the performance of acts requiring
- 17 substantial knowledge, judgment and skill based upon the
- 18 principles of the biological, physical, behavioral and social
- 19 sciences. The professional nurse develops and initiates a plan
- 20 of care to accomplish defined goals and evaluate responses to
- 21 care and treatment. This term includes, but is not limited to,
- 22 initiation and maintenance of therapeutic health care regimens
- 23 and comfort measures, promoting and supporting human functions
- 24 and responses, establishing and managing an environment
- 25 conducive to well-being, providing health counseling and
- 26 teaching, case finding and case management and executing
- 27 therapeutic patient care orders of a licensed professional
- 28 health care provider, including, but not limited to, advanced
- 29 practice registered nurses, physicians and dentists.
- 30 "Program." The Commonwealth Nursing Loan Forgiveness Program

- 1 established in section 4.
- 2 "Qualified applicant." A person who meets all of the
- 3 following criteria:
- 4 (1) Has successfully completed a diploma program,
- 5 associate's program, bachelor's program, master's program or
- 6 doctoral program at an accredited college or university with
- 7 a grade point average of at least 3.00 or better on a 4.0
- 8 scale.
- 9 (2) Has received one of the following degrees and
- 10 received employment as a result of the degree:
- 11 (i) Diploma in nursing.
- 12 (ii) Associate of arts or sciences degree in
- 13 nursing.
- 14 (iii) Bachelor of arts or sciences degree in
- 15 nursing.
- 16 (iv) Master of arts or sciences degree in nursing.
- 17 (v) Ph.D. in nursing.
- 18 (3) Has been hired as a full-time staff member by a
- 19 health care facility or nursing service agency within this
- 20 Commonwealth.
- 21 (4) Has borrowed through the agency or other qualified
- 22 entity which administers Stafford Loan Program assistance.
- 23 (5) Commits to residing and working in the nursing
- 24 profession in this Commonwealth for a period of at least
- three years.
- 26 (6) Is not in default in any loan agreement.
- 27 (7) Is in the first year of full-time employment as a
- staff member or has been previously enrolled in the program.
- 29 (8) Is licensed by the State Board of Nursing.
- 30 "Staff member." A registered nurse, licensed practical

- 1 nurse, nursing administrator or director of nursing.
- 2 Section 4. Commonwealth Nursing Loan Forgiveness Program.
- 3 (a) Establishment.--There is hereby established the
- 4 Commonwealth Nursing Loan Forgiveness Program to provide
- 5 payments on behalf of qualified nurses to approved lenders to
- 6 reduce the outstanding loans incurred to obtain the education
- 7 necessary to become a nurse.
- 8 (b) Amount of assistance.--The payments under the program
- 9 shall be as follows:
- 10 (1) For a qualified nurse who holds a diploma, an amount
- not to exceed \$10,000 in the aggregate shall be executable
- over the following two-year period as follows:
- 13 (i) Forty percent of the outstanding loan balance in
- the first year.
- 15 (ii) Sixty percent of the outstanding loan balance
- in the second year.
- 17 (2) For a qualified nurse who holds an associate's
- degree, an amount not to exceed \$15,000 in the aggregate
- 19 shall be executable over the following three-year period as
- 20 follows:
- 21 (i) Twenty percent of the outstanding loan balances
- in the first year.
- 23 (ii) Thirty-five percent of the outstanding loan
- 24 balances in the second year.
- 25 (iii) Forty-five percent of the outstanding loan
- 26 balances in the third year.
- 27 (3) For a qualified nurse who holds a bachelor's degree,
- an amount not to exceed \$40,000 in the aggregate shall be
- 29 executable over the following three-year period as follows:
- 30 (i) Twenty percent of the outstanding loan balances

- in the first year.
- 2 (ii) Thirty-five percent of the outstanding loan
- 3 balances in the second year.
- 4 (iii) Forty-five percent of the outstanding loan
- 5 balances in the third year.
- 6 (4) For a qualified nurse who holds a master's degree,
- an amount not to exceed \$50,000 in the aggregate shall be
- 8 executable over the following three-year period as follows:
- 9 (i) Twenty percent of the outstanding loan balances
- in the first year.
- 11 (ii) Thirty-five percent of the outstanding loan
- 12 balances in the second year.
- 13 (iii) Forty-five percent of the outstanding loan
- balances in the third year.
- 15 (5) For a qualified nurse who holds a Ph.D. degree, an
- amount not to exceed \$80,000 in the aggregate shall be
- 17 executable over the following three-year period:
- 18 (i) Twenty percent of the outstanding loan balances
- in the first year.
- 20 (ii) Thirty-five percent of the outstanding loan
- 21 balances in the second year.
- 22 (iii) Forty-five percent of the outstanding loan
- balances in the third year.
- 24 (c) Application. -- Nurses who are residents of this
- 25 Commonwealth or who will become residents of this Commonwealth
- 26 may make application for assistance to the agency on a form
- 27 prescribed by the agency. Applicants who commit to employment in
- 28 rural and medically underserved areas shall be given priority in
- 29 the application process.
- 30 (d) Contract.--Prior to receiving any assistance under this

- 1 act, each qualified applicant must enter into a contract with
- 2 the agency and the department that contains the following
- 3 minimum requirements:
- 4 (1) Within six months of graduation, the qualified
- 5 applicant shall begin nursing at a medical or clinical
- 6 institution within this Commonwealth. The department shall
- 7 provide successful applicants with a list of available
- 8 positions throughout this Commonwealth, including those in
- 9 rural and medically underserved areas.
- 10 (2) The qualified applicant shall engage in the practice
- of professional nursing and reside within this Commonwealth
- 12 for a period of three years.
- 13 (3) The occurrence of any of the following conditions
- constitutes default and an express breach of the contract:
- 15 (i) Failure to begin or complete the requirements of
- 16 the contract.
- 17 (ii) Falsification or misrepresentation on an
- application or in verification of services.
- 19 (iii) Conviction or a plea of guilty or nolo
- 20 contendre to felony or misdemeanor.
- 21 (iv) Commission of an act of gross negligence in the
- 22 performance of research or services as determined by the
- academic institution or private employer.
- 24 (4) Any default as determined solely by the agency shall
- 25 require the applicant to repay the agency twice the amount of
- 26 any loan forgiveness received plus interest at the lawful
- 27 rate.
- 28 (5) In the event that the qualified applicant is
- 29 terminated from employment in the practice of professional
- 30 nursing through no fault of the qualified applicant, no

- default will occur and no penalty will be imposed on the
- 2 qualified applicant.
- 3 (6) The contract shall be renewable on an annual basis
- 4 upon certification by the board and agency that the qualified
- 5 applicant has complied with the terms of the contract.
- 6 Section 5. Funding.
- 7 Loan forgiveness awards may be made to the extent that funds
- 8 are appropriated by the General Assembly and are sufficient to
- 9 cover the administration of the program. In the event that
- 10 funding is insufficient to fully fund administration and all
- 11 eligible applicants, the agency shall utilize a random lottery
- 12 system for determining which applicants receive loan forgiveness
- 13 payments under this act.
- 14 Section 6. Administration.
- 15 (a) Agency responsibilities. -- The agency, in cooperation
- 16 with the department, shall administer the program with the
- 17 agency being responsible for making payments, determining
- 18 eligibility and enforcing the provisions of this act. The agency
- 19 shall promulgate regulations to administer this act.
- 20 (b) Board responsibilities. -- The board shall be responsible
- 21 for certifying the qualified applicants upon completion of their
- 22 education and determining where nurses are needed the most in
- 23 this Commonwealth.
- 24 Section 7. Outreach plan.
- 25 The agency in cooperation with the State Board of Nursing,
- 26 State Board of Medicine and Department of Education shall
- 27 design, implement and administer a plan to notify potential
- 28 nurses of the availability of the program. The plan shall
- 29 include provisions for reaching the academic institutions of
- 30 higher education in this Commonwealth and the medical community

- 1 and for assuring that special efforts are coordinated within the
- 2 overall outreach activities throughout this Commonwealth.
- 3 Section 8. Annual report.
- 4 (a) Development of report.--An annual report shall be
- 5 prepared by September 1, 2002, and annually thereafter, by the
- 6 agency, the State Board of Nursing, the State Board of Medicine
- 7 and the academic institutions of higher education on the
- 8 effectiveness of the program. The report shall include, but not
- 9 be limited to:
- 10 (1) The number of people in the program.
- 11 (2) Location of employment.
- 12 (3) Type of nurse.
- 13 (4) Participant debt load compared with amount of loan
- 14 forgiveness.
- 15 (5) Effectiveness in combating the nurse shortage across
- 16 this Commonwealth.
- 17 (b) Submission.--The annual report shall be submitted to the
- 18 Governor, the State Board of Nursing, to the chair and minority
- 19 chair of the Appropriations Committee of the House of
- 20 Representatives, the Public Health and Welfare Committee of the
- 21 Senate, and the Health and Human Services Committee of the House
- 22 of Representatives.
- 23 Section 9. Effective date.
- 24 This act shall take effect in 90 days.