THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 1728 Session of 1999

INTRODUCED BY BROWNE, SEMMEL, ADOLPH, ARGALL, BARD, BELFANTI, CORRIGAN, FREEMAN, GRUCELA, HENNESSEY, MANN, ROONEY, SCRIMENTI, SNYDER, E. Z. TAYLOR, WILLIAMS AND YOUNGBLOOD, JUNE 21, 1999

REFERRED TO COMMITTEE ON VETERANS AFFAIRS AND EMERGENCY PREPAREDNESS, JUNE 21, 1999

AN ACT

- Amending the act of December 7, 1990 (P.L.639, No.165), entitled 2 "An act establishing a Statewide hazardous material safety 3 program; creating the Hazardous Material Response Fund; 4 providing for the creation of Hazardous Material Emergency 5 Response Accounts in each county; further providing for the powers and duties of the Pennsylvania Emergency Management 7 Agency, of the Pennsylvania Emergency Management Council and of the counties and local governments; imposing obligations 8 9 on certain handlers of hazardous materials; and imposing penalties," further providing for purposes, for definitions, 10 11 for program components, for reporting requirements, for 12 penalties and for use of the Hazardous Material Response 13 Fund; and establishing chemical industry advisory and 14 mentoring councils.
- 15 The General Assembly of the Commonwealth of Pennsylvania
- 16 hereby enacts as follows:
- 17 Section 1. Section 103 of the act of December 7, 1990
- 18 (P.L.639, No.165), known as the Hazardous Material Emergency
- 19 Planning and Response Act, is amended by adding a definition to
- 20 read:
- 21 Section 103. Definitions.
- The following words and phrases when used in this act shall

- 1 have the meanings given to them in this section unless the
- 2 context clearly indicates otherwise:
- 3 * * *
- 4 "Hazardous substance exposure parameter." An area which
- 5 poses danger to a community, as determined on a case-by-case
- 6 basis by a local emergency planning committee, in relation to
- 7 type and quantity of hazardous substances.
- 8 * * *
- 9 Section 2. Section 204(a) of the act is amended by adding a
- 10 paragraph to read:
- 11 Section 204. Hazardous material safety program.
- 12 (a) Program components. -- In conjunction with the Departments
- 13 of Environmental Resources, Health, Transportation, Agriculture,
- 14 Labor and Industry and Commerce, Pennsylvania Public Utility
- 15 Commission, Fish Commission, Pennsylvania Turnpike Commission
- 16 and the Pennsylvania State Police, or any other Commonwealth
- 17 agencies as determined by the council, PEMA shall develop a
- 18 hazardous material safety program for incorporation into the
- 19 Pennsylvania Emergency Management Plan developed by PEMA under
- 20 35 Pa.C.S. Pt. V (relating to emergency management services).
- 21 The hazardous material safety program shall include an
- 22 assessment of the potential dangers and risks that hazardous
- 23 material releases occurring at facilities and from
- 24 transportation-related accidents pose to the general public and
- 25 the environment. The Pennsylvania State Fire Academy shall be
- 26 utilized as a primary training facility pursuant to its duties
- 27 under 35 Pa.C.S. § 7316(c) (relating to Pennsylvania State Fire
- 28 Academy). The council may also utilize other institutions that
- 29 have in place appropriate training resources, such as the Center
- 30 for Hazardous Materials Research at the University of

- 1 Pittsburgh's Applied Research Center, to fulfill its training
- 2 responsibilities. The program shall also consider the impacts,
- 3 consequences and necessary protective measures required to
- 4 respond to and mitigate the effects of such releases and
- 5 accidents. The program shall include, but not be limited to:
- 6 * * *
- 7 (12) Establishment of procedures for informing
- 8 <u>businesses and residences, which are within the hazardous</u>
- 9 <u>substance exposure parameter, about the potential risks</u>
- involved regarding the hazardous materials which are stored,
- 11 <u>manufactured</u>, used or transferred close to their proximity.
- 12 Section 3. Sections 205 and 207(a) of the act are amended to
- 13 read:
- 14 Section 205. Emergency reporting requirements.
- 15 (a) Requirements. -- The owner or operator of a facility in
- 16 this Commonwealth shall comply with the following requirements:
- 17 (1) The owner or operator of a facility in this
- 18 Commonwealth covered under section 302 of SARA, Title III,
- 19 shall comply with the emergency planning and notification
- 20 requirements under sections 302 and 303 of SARA, Title III.
- 21 (2) The owner or operator of a facility in this
- 22 Commonwealth covered under section 311 of SARA, Title III,
- 23 shall comply with the reporting requirements under sections
- 311 and 312 of SARA, Title III.
- 25 (3) The owner or operator of a facility in this
- 26 Commonwealth subject to section 313 of SARA, Title III, shall
- 27 comply with the toxic chemical release form requirements
- under section 313 of SARA, Title III.
- 29 (4) The owner of a facility in this Commonwealth subject
- to the requirements of paragraphs (2) and (3) shall [comply

- with the procedures for providing information under section
- 2 323 of SARA, Title III.] report the presence of hazardous
- 3 materials to State and local authorities at the same time in
- 4 which they inform employees working at the facility, as
- 5 <u>required by OSHA.</u>
- 6 (5) The owner or operator of a facility in this
- 7 Commonwealth covered under section 304 of SARA, Title III,
- 8 shall comply with the notification requirements of section
- 9 304 of SARA, Title III, and section 206 of this act.
- 10 (b) Document repository.--For the purposes of complying with
- 11 the reporting requirements set forth in sections 311, 312 and
- 12 313 of SARA, Title III, the owner or operator of any facility
- 13 shall submit its material safety data sheets or chemical lists,
- 14 emergency and hazardous chemical inventory forms and toxic
- 15 chemical release forms to the Department of Labor and Industry,
- 16 which is the council's repository for those documents at the
- 17 State level. The owner or operator shall also submit material
- 18 safety data_sheets (MSDS) to the local emergency planning
- 19 committees, local fire departments and the governing local
- 20 municipality, prior to obtaining permits or certificates of
- 21 <u>occupancy</u>.
- 22 (c) Rolling stock.--The owner or operator of a property that
- 23 has one or more rolling stock, whether owned or leased, located
- 24 within its property boundaries for any period of time in excess
- 25 of 30 continuous days and containing an extremely hazardous
- 26 substance in excess of the threshold planning quantity shall
- 27 notify the council and the appropriate local committee of that
- 28 fact and shall prepare an emergency response plan, which
- 29 contains those provisions that either the council or the
- 30 appropriate local committee directs, in order to deal with any

- 1 potential release of an extremely hazardous substance from that
- 2 rolling stock.
- 3 Section 207. Establishment of funds.
- 4 (a) Hazardous Material Response Fund. --
- 5 (1) There is hereby created in the State Treasury a
- 6 nonlapsing restricted account to be known as the Hazardous
- 7 Material Response Fund. The fund shall consist of the fees
- 8 collected under subsections (c), (d) and (e), civil penalties
- 9 and fines and funds appropriated by the General Assembly.
- 10 Moneys in the fund and the interest it accrues shall be
- appropriated annually to PEMA to be disbursed by the council
- through PEMA and shall be used to carry out the purposes,
- goals and objectives of SARA, Title III, and the
- 14 Commonwealth's hazardous material safety program.
- 15 (2) The council, through PEMA, shall administer and
- allocate moneys in the fund, including all interest generated
- therein, in the following manner:
- 18 (i) Up to 10% shall be expended on training programs
- for hazardous material response teams.
- 20 (ii) Up to 10% shall be expended for public and
- 21 facility owner education, information and participation
- programs.
- 23 (iii) No more than 10% shall be used for the general
- 24 administrative and operational expenses of this act,
- 25 excluding the expenses of the Hazardous Material
- 26 Emergency Planning and Response Advisory Committee.
- 27 (iv) Up to 10% shall be expended to facilitate the
- 28 <u>development of the chemical industry advisory and</u>
- 29 mentoring committee.
- [(iv)] $\underline{(v)}$ The remaining revenue in the fund shall be

- 1 used as grants to support the activities of counties
- 2 under this act, as described in section 208.
- 3 * * *
- 4 Section 4. Section 302 of this act is amended by adding a
- 5 subsection to read:
- 6 Section 302. Penalties and fines.
- 7 * * *
- 8 (d) Voluntary disclosure waiver. -- Fines and penalties under
- 9 this section may be waived at the discretion of PEMA, provided
- 10 that the owner or operator of the facility voluntarily seeks
- 11 compliance without prior enforcement contract by PEMA, and, the
- 12 owner or operator of the facility agrees to come into compliance
- 13 with all reporting, notification and fee requirements under this
- 14 act. Failure to fulfill the requirements of this voluntary
- 15 <u>disclosure provision will result in the full reinstatement of</u>
- 16 <u>all fines and penalties which were previously waived by PEMA.</u>
- 17 Section 5. The act is amended by adding a section to read.
- 18 Section 303.1. Chemical industry advisory and mentoring
- 19 councils.
- 20 <u>(a) Establishment.--There is hereby established a chemical</u>
- 21 <u>industry advisory and mentoring council in each local emergency</u>
- 22 planning district. Each council shall consist of 5 members
- 23 appointed by the Governor. The terms of the members shall be for
- 24 two years. The members shall serve without compensation but may
- 25 <u>be reimbursed for their actual and necessary expenses.</u>
- 26 (b) Purpose of council. -- The purpose of the council shall be
- 27 to establish a strong working relationship between business and
- 28 <u>industry and the Commonwealth and its municipalities in order to</u>
- 29 protect, to safeguard the citizens of this Commonwealth from the
- 30 health hazards resulting from the use, storage, distribution and

- 1 <u>transportation of hazardous materials and to encourage Federal</u>
- 2 <u>action to improve hazardous substance emergency management and</u>
- 3 <u>response</u>.
- 4 Section 6. This act shall take effect in 60 days.