## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## HOUSE RESOLUTION

No. 20

Session of 1997

INTRODUCED BY THOMAS, TRUE, ROBINSON, GEORGE, MYERS, READSHAW, DONATUCCI, BELFANTI, SANTONI, DALEY, RAMOS, ROEBUCK, DeWEESE, STETLER, MANDERINO, KIRKLAND, JAMES, CAWLEY, MARKOSEK, LAUGHLIN, OLIVER, JAROLIN, LESCOVITZ, EVANS, ITKIN, VEON AND CALTAGIRONE, JANUARY 27, 1997

REFERRED TO COMMITTEE ON RULES, JANUARY 27, 1997

## A RESOLUTION

- 1 Amending House Rule 47 and adding a rule relating to discriminatory or harassing conduct.
- 3 RESOLVED, That House Rule 47 be amended and the rules are
- 4 amended by adding a rule to read:
- 5 RULE 47
- 6 Ethics Committee
- 7 As used in the context of this rule, the word "committee"
- 8 shall mean the Committee on Ethics of the House of
- 9 Representatives, and the phrase "majority of the committee"
- 10 shall mean a majority of the members to which the committee is
- 11 entitled.
- 12 The committee shall consist of eight members: four of whom
- 13 shall be members of the majority party appointed by the Speaker,
- 14 and four of whom shall be members of the minority party
- 15 appointed by the Minority Leader. The Speaker shall appoint from
- 16 the members a chairman, vice chairman and secretary for the

- 1 committee. The chairman shall be a member of the majority party
- 2 and the vice chairman shall be a member of the minority party.
- 3 The chairman shall notify all members of the committee at
- 4 least 24 hours in advance of the date, time and place of a
- 5 regular meeting. Whenever the chairman shall refuse to call a
- 6 regular meeting, a majority of the committee may vote to call a
- 7 meeting by giving two days' written notice to the Speaker of the
- 8 House setting forth the time and place for such meeting. Such
- 9 notice shall be read in the House and posted in the House
- 10 Chamber by the Chief Clerk, or his designee. Thereafter, the
- 11 meeting shall be held at the time and place specified in such
- 12 notice.
- 13 The committee shall conduct its investigations, hearings and
- 14 meetings relating to a specific investigation or a specific
- 15 member, officer or employee of the House in closed session and
- 16 the fact that such investigation is being conducted or to be
- 17 conducted or that hearings or such meetings are being held or
- 18 are to be held shall be confidential information unless the
- 19 person subject to investigation advises the committee in writing
- 20 that he elects that such hearings shall be held publicly. In the
- 21 event of such an election, the committee shall furnish such
- 22 person a public hearing. All other meetings of the committee
- 23 shall be open to the public.
- 24 The committee shall receive complaints against members,
- 25 officers and employees of the House, and persons registered or
- 26 carrying on activities regulated by the act of September 30,
- 27 1961 (P.L.1778, No.712), known as the "Lobbying Registration and
- 28 Regulation Act, alleging illegal [or], unethical or as defined
- 29 <u>in Rule 79 discriminatory or harassing</u> conduct. Any such
- 30 complaint must be in writing verified by the person filing the

- 1 complaint and must set forth in detail the conduct in question
- 2 and the section of the "Legislative Code of Ethics," the
- 3 "Lobbying Registration and Regulation Act," or House rule
- 4 violated. The committee shall make a preliminary investigation
- 5 of the complaint, and if it is determined by a majority of the
- 6 committee that a violation of the rule or law may have occurred,
- 7 the person against whom the complaint has been brought shall be
- 8 notified in writing and given a copy of the complaint. Within 15
- 9 days after receipt of the complaint, such person may file a
- 10 written answer thereto with the committee. Upon receipt of the
- 11 answer, by vote of a majority of the committee, the committee
- 12 shall either dismiss the complaint within ten days or proceed
- 13 with a formal investigation, to include hearings, not less than
- 14 ten days nor more than 30 days after notice in writing to the
- 15 persons so charged. Failure of the person charged to file an
- 16 answer shall not be deemed to be an admission or create an
- 17 inference or presumption that the complaint is true, and such
- 18 failure to file an answer shall not prohibit a majority of the
- 19 committee from either proceeding with a formal investigation or
- 20 dismissing the complaint.
- 21 A majority of the committee may initiate a preliminary
- 22 investigation of the suspected violation of a Legislative Code
- 23 of Ethics or House rule by a member, officer or employee of the
- 24 House or lobbyist. If it is determined by a majority of the
- 25 committee that a violation of a rule or law may have occurred,
- 26 the person in question shall be notified in writing of the
- 27 conduct in question and the section of the "Legislative Code of
- 28 Ethics, "the "Lobbying Registration and Regulation Act" or House
- 29 rule violated. Within 15 days, such person may file a written
- 30 answer thereto. Upon receipt of the answer, by vote of a

- 1 majority of the committee, the committee shall either dismiss
- 2 the charges within ten days or proceed with a formal
- 3 investigation, to include hearings, not less than ten days nor
- 4 more than 30 days after notice in writing to the person so
- 5 charged. Failure of the person charged to file an answer shall
- 6 not be deemed to be an admission or create an inference or
- 7 presumption that the charge is true, and such failure to file an
- 8 answer shall not prohibit a majority of the committee from
- 9 either proceeding with a formal investigation or dismissing the
- 10 charge.
- In the event that the committee shall elect to proceed with a
- 12 formal investigation of the conduct of any member, officer or
- 13 employee of the House, the committee shall employ independent
- 14 counsel who shall not be employed by the House for any other
- 15 purpose or in any other capacity during such investigation.
- 16 All constitutional rights of any person under investigation
- 17 shall be preserved, and such person shall be entitled to present
- 18 evidence, cross-examine witnesses, face his accuser, and be
- 19 represented by counsel.
- The chairman may continue any hearing for reasonable cause,
- 21 and upon the vote of a majority of the committee or upon the
- 22 request of the person subject to investigation, the chairman
- 23 shall issue subpoenas for the attendance and testimony of
- 24 witnesses and the production of documentary evidence relating to
- 25 any matter under formal investigation by the committee. The
- 26 committee may administer oaths or affirmations and examine and
- 27 receive evidence.
- 28 All testimony, documents, records, data, statements or
- 29 information received by the committee in the course of any
- 30 investigation shall be private and confidential except in the

- 1 case of public hearings or in a report to the House. No report
- 2 shall be made to the House unless a majority of the committee
- 3 has made a finding of unethical or illegal conduct on the part
- 4 of the person under investigation. No finding of unethical or
- 5 illegal conduct shall be valid unless signed by at least a
- 6 majority of the committee. Any such report may include a
- 7 minority report. No action shall be taken on any finding of
- 8 illegal or unethical conduct nor shall such finding or report
- 9 containing such finding be made public sooner than seven days
- 10 after a copy of the finding is sent by certified mail to the
- 11 member, officer or employee under investigation.
- 12 The committee may meet with a committee of the Senate to hold
- 13 investigations or hearings involving employees of the two houses
- 14 jointly or officers or employees of the Legislative Reference
- 15 Bureau, the Joint State Government Commission, the Local
- 16 Government Commission, the Legislative Budget and Finance
- 17 Committee and the Legislative Data Processing Committee;
- 18 provided, however, that no action may be taken at a joint
- 19 meeting unless it is approved by a majority of the committee.
- 20 In the event that a member of the committee shall be under
- 21 investigation, such member shall be temporarily replaced on the
- 22 committee in a like manner as said member's original
- 23 appointment.
- 24 The committee, whether or not at the request of a member,
- 25 officer or employee concerned about an ethical problem relating
- 26 to himself alone or in conjunction with others, may render
- 27 advisory opinions with regard to questions pertaining to
- 28 legislative ethics or decorum. Such advisory opinions, with such
- 29 deletions and changes as shall be necessary to protect the
- 30 identity of the persons involved or seeking them, may be

- 1 published and shall be distributed to all the members of the
- 2 House.
- 3 Any member of the committee breaching the confidentiality of
- 4 materials and events as set forth in this rule shall be removed
- 5 immediately from the committee and replaced by another member of
- 6 the House in a like manner as said member's original
- 7 appointment.
- 8 The committee may adopt rules of procedure for the orderly
- 9 conduct of its affairs, investigations, hearings and meetings,
- 10 which rules are not inconsistent with this rule.
- 11 The committee shall continue to exist and have authority and
- 12 power to function after the sine die adjournment of the General
- 13 Assembly and shall so continue until the expiration of the then
- 14 current term of office of the members of the committee.
- 15 RULE 79
- 16 <u>Discriminatory or Harassing Conduct</u>
- 17 <u>Discriminatory harassment and other forms of discrimination</u>
- 18 are contrary to the spirit of American democracy and are matters
- 19 of concern to the Commonwealth. Such discrimination foments
- 20 <u>domestic strife and unrest, threatens the rights and privileges</u>
- 21 of the inhabitants of the Commonwealth and undermines the
- 22 foundations of a free democratic state. Discriminatory
- 23 harassment and other forms of discrimination in the House of
- 24 Representatives sets a bad example for the citizens of the
- 25 Commonwealth and threatens the integrity of the House of
- 26 Representatives. Such conduct is prohibited.
- 27 Discriminatory harassment means any verbal, symbolic or
- 28 physical conduct, in private or in public, which stigmatizes,
- 29 <u>victimizes</u>, <u>derogates</u> or <u>offends</u> individuals, <u>groups</u> or
- 30 communities based on race, color, religion, national origin,

- 1 ancestry, sex, sexual orientation, age or disability.
- 2 Discriminatory harassment includes, but is not limited to,
- 3 slurs, epithets, hate words, negative stereotyping, demeaning
- 4 jokes, derogatory statements, threats and intimidation which
- 5 have the purpose or effect of creating embarassment, injury, a
- 6 hostile environment or other harm.
- 7 <u>Discriminatory conduct includes conduct involving all aspects</u>
- 8 of employment, including, but not limited to, hiring, promotion,
- 9 <u>demotion</u>, <u>discipline</u>, <u>termination</u>, <u>terms</u>, <u>conditions</u> and
- 10 benefits of employment, of both paid and unpaid persons, as well
- 11 <u>as conduct involving all members of the House of</u>
- 12 Representatives, lobbyists or others having contact with members
- 13 and employees, including unpaid persons, which is based on race,
- 14 <u>color</u>, <u>religion</u>, <u>national origin</u>, <u>ancestry</u>, <u>sex</u>, <u>sexual</u>
- 15 <u>orientation</u>, age or disability.