THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 2633 Session of 1998

INTRODUCED BY D. W. SNYDER, CARONE, STAIRS, COWELL, ROBINSON, J. TAYLOR, DENT, GRUPPO, HERMAN, NAILOR, DALLY, RUBLEY, HENNESSEY, BELFANTI, KREBS, ARGALL, HALUSKA, STEVENSON, McNAUGHTON, WILT, ORIE, E. Z. TAYLOR, C. WILLIAMS, WALKO, McCALL, CURRY, BATTISTO, ZUG, STEELMAN, TRAVAGLIO, BROWNE, VAN HORNE, READSHAW, SANTONI, LEH, WOJNAROSKI, OLASZ, ADOLPH, CALTAGIRONE, MARKOSEK, LAUGHLIN, SEMMEL, DeLUCA, ROONEY, SERAFINI, MICHLOVIC, L. I. COHEN, SEYFERT, THOMAS, ROHRER AND FLICK, JUNE 1, 1998

REFERRED TO COMMITTEE ON EDUCATION, JUNE 1, 1998

AN ACT

- Amending the act of March 10, 1949 (P.L.30, No.14), entitled "An act relating to the public school system, including certain provisions applicable as well to private and parochial schools; amending, revising, consolidating and changing the laws relating thereto," providing for the establishment,
- 6 membership and powers and duties of the Community College 7 Coordinating Board; and further providing for payments to
- 8 community colleges.
- 9 The General Assembly of the Commonwealth of Pennsylvania
- 10 hereby enacts as follows:
- 11 Section 1. Section 1901-A of the act of March 10, 1949
- 12 (P.L.30, No.14), known as the Public School Code of 1949, is
- 13 amended by adding a definition to read:
- 14 Section 1901-A. Definitions.--The following words and
- 15 phrases, as used in this article, shall, unless a different
- 16 meaning is plainly required by the context, have the following
- 17 meaning:

- 1 * * *
- 2 (11) "Coordinating board" shall mean the Community College
- 3 Coordinating Board established under section 1902.1-A.
- 4 Section 2. Section 1902-A of the act, added July 1, 1985
- 5 (P.L.103, No.31), is amended to read:
- 6 Section 1902-A. Powers and Duties of State Board of
- 7 Education.--(a) The State Board of Education shall have the
- 8 power, and its duty shall be:
- 9 (1) To adopt such policies, standards, rules and regulations
- 10 formulated by the Council of Higher Education, as may be
- 11 necessary to provide for the establishment, operation and
- 12 maintenance of community colleges, including minimum
- 13 requirements for physical facilities and equipment, curriculum,
- 14 faculty, standards and professional requirements, qualifications
- 15 for admission and advancement of students, student enrollment,
- 16 student population of the area to be served by the community
- 17 college, requirements for satisfactory completion of a two-year
- 18 program and the degrees or diplomas or certificates to be
- 19 awarded therefor, and, in consultation with the coordinating
- 20 board, means of financing and financial resources for the
- 21 establishment and support of the community college, and all
- 22 matters necessary to effectuate the purposes of this act.
- 23 (2) To approve or disapprove plans for the establishment or
- 24 operation of a community college.
- 25 (3) To approve or disapprove petitions of school districts
- 26 or municipalities applying for participation in an established
- 27 community college. No petition may be approved unless it is
- 28 accompanied by the consent of the governing bodies of the
- 29 majority of the members of the local sponsor of the established
- 30 community college to the participation of the petitioning school

- 1 district or municipality.
- 2 (b) In determining such policies, standards, rules and
- 3 regulations, the State Board of Education may consider relevant
- 4 all minimum requirements established by statute or by regulation
- 5 with respect to the State colleges and universities of the
- 6 Commonwealth and may consider relevant such minimum requirements
- 7 established by statute or by regulation with respect to
- 8 secondary and special education programs in the school district
- 9 or districts of the area to be served by the community college.
- 10 (c) In approving or disapproving such plans, the State Board
- 11 of Education shall consider the needs of areas adjacent to the
- 12 areas to be served by the community college and of the State
- 13 with respect to higher education and long range plans therefor
- 14 established by the State Board of Education. Other school
- 15 districts and municipalities may petition the State Board of
- 16 Education to become a part of a local sponsor as hereafter in
- 17 this act provided.
- 18 (d) No plan for the establishment of a community college
- 19 shall be approved unless the State Board of Education determines
- 20 that the local sponsor has a population of a sufficient number
- 21 to assure a sustained minimum enrollment, has sufficient wealth
- 22 to financially support such college and is not adequately served
- 23 by established institutions of higher learning. No plan for the
- 24 establishment of a community college shall be approved unless it
- 25 contains an estimate of operating cost for administration,
- 26 instruction, operation and maintenance and such other accounts
- 27 as the State Board of Education may, from time to time,
- 28 determine. No plan for the establishment of a community college
- 29 shall be approved unless it contains an estimate of any proposed
- 30 capital improvements for the next following ten years <u>which has</u>

- 1 been reviewed and approved by the coordinating board.
- 2 (e) To confer with the coordinating board and obtain the
- 3 approval of the Governor's Office as to the number of community
- 4 colleges which can be approved for participation during the
- 5 ensuing fiscal period.
- 6 (f) Wherever in this act the approval of the State Board of
- 7 Education is required in any matter, the State Board of
- 8 Education may require the Department of Education to make and
- 9 report its findings and recommendations on such matter to the
- 10 Council of Higher Education for the formulation of policies,
- 11 standards, rules and regulations for consideration by the State
- 12 Board of Education.
- 13 Section 3. The act is amended by adding sections to read:
- 14 <u>Section 1902.1-A.</u> <u>Community College Coordinating Board.--(a)</u>
- 15 Subject to the regulatory powers conferred by law upon the State
- 16 Board of Education, there is hereby established a body corporate
- 17 and politic constituting a government instrumentality which
- 18 shall be known as the Community College Coordinating Board. The
- 19 coordinating board shall serve the community colleges by
- 20 receiving funds and disbursing such funds to those institutions
- 21 organized under this article.
- 22 (b) The coordinating board shall consist of seventeen
- 23 members appointed as follows:
- 24 (1) Three members of the general public, citizens of this
- 25 <u>Commonwealth</u>, appointed by the Governor and confirmed by the
- 26 <u>Senate</u>, for terms of four years.
- 27 (2) One member shall be a community college student at the
- 28 time of appointment, appointed by the Governor for a term of two
- 29 <u>years.</u>
- 30 (3) Three members each of whom shall be a trustee of a local

- 1 community college governing board at the time of appointment,
- 2 recommended by the trustees of the community colleges and
- 3 appointed by the Governor for terms of four years.
- 4 (4) Three members each of whom shall be a president of a
- 5 local community college at the time of appointment, recommended
- 6 by the presidents of the community colleges and appointed by the
- 7 Governor for terms of four years.
- 8 (5) One member shall be a full-time faculty member of a
- 9 local community college at the time of appointment, appointed by
- 10 the Governor for a term of four years.
- 11 (6) The Secretary of Education.
- 12 (7) The Chairperson of the State Board of Education or a
- 13 <u>designee</u>.
- 14 (8) One senator appointed by the President pro tempore of
- 15 the Senate who shall be a member at the time of appointment of
- 16 either the Appropriations Committee or the Education Committee
- 17 of the Senate.
- 18 (9) One senator appointed by the minority leader of the
- 19 Senate who shall be a member at the time of appointment of
- 20 <u>either the Appropriations Committee or the Education Committee</u>
- 21 of the Senate.
- 22 (10) One representative appointed by the Speaker of the
- 23 House of Representatives who shall be a member at the time of
- 24 appointment of either the Appropriations Committee or the
- 25 <u>Education Committee of the House of Representatives.</u>
- 26 (11) One representative appointed by the minority leader of
- 27 the House of Representatives who shall be a member at the time
- 28 of appointment of either the Appropriations Committee or the
- 29 Education Committee of the House of Representatives.
- 30 (c) The terms of the members of the general public appointed

- 1 by the Governor shall be four years, except that among the first
- 2 three public members appointed by the Governor, lots shall be
- 3 drawn to determine who shall serve an initial one-year term, a
- 4 <u>two-year term and a three-year term.</u>
- 5 (d) In making recommendations for trustees to serve as
- 6 members of the coordinating board, the community college
- 7 trustees shall recommend candidates from which the Governor
- 8 shall appoint. For initial appointments one trustee shall serve
- 9 for a two-year term, one trustee shall serve for a three-year
- 10 term and one trustee shall serve for a four-year term.
- 11 <u>Subsequent nominations shall be for four-year terms</u>. No trustee
- 12 may serve concurrently with the president of the same
- 13 institution.
- 14 (e) In making recommendations to the Governor for presidents
- 15 to serve as members of the board, the community college
- 16 presidents shall recommend candidates from which the Governor
- 17 <u>shall appoint. For initial appointments one president shall</u>
- 18 serve for a two-year term, one president shall serve for a
- 19 three-year term and one president shall serve for a four-year
- 20 <u>term. Subsequent nominations shall be for four-year terms. No</u>
- 21 president may serve concurrently with the trustee of the same
- 22 institution.
- 23 (f) Any appointed member who fails to attend three
- 24 consecutive board meetings shall forfeit membership on the board
- 25 unless the board chairman upon written request from that member
- 26 <u>determines that the board member should be excused from a</u>
- 27 meeting or meetings for reasons of illness or death of an
- 28 <u>immediate family member</u>.
- 29 (q) All other members of the coordinating board shall be ex
- 30 officio voting members.

- 1 Section 1902.2-A. Purposes and General Powers of the
- 2 <u>Coordinating Board.--The coordinating board at all times shall</u>
- 3 <u>ensure that its considerations are centered on enabling</u>
- 4 community colleges to provide low cost, accessible and high
- 5 quality programs and services designed to meet the needs of the
- 6 Commonwealth and its citizens. To carry out its duties the
- 7 coordinating board shall have the following powers and
- 8 <u>responsibilities:</u>
- 9 (1) Elect a chairperson from among its members.
- 10 (2) Employ a director and other such staff as shall be
- 11 necessary to carry out the duties and responsibilities of the
- 12 <u>coordinating board.</u>
- 13 (3) Coordinate and plan with other State agencies to advance
- 14 the interests of the Commonwealth in enhancing the use of
- 15 community colleges within its educational structure and for the
- 16 purposes of continuing economic development.
- 17 (4) Work to ensure that funds adequate to defined State
- 18 priorities are provided.
- 19 (5) Develop and administer a process for annually submitting
- 20 to the Governor and the General Assembly a Statewide,
- 21 <u>consolidated operating budget and capital expenditure budget</u>
- 22 request on behalf of the community colleges.
- 23 (6) Receive and allocate State funds appropriated annually
- 24 for the community colleges.
- 25 (7) Develop an allocation process which shall be initially
- 26 approved by the General Assembly and allocate State-appropriated
- 27 funds to the community colleges according to the approved
- 28 process.
- 29 (8) Develop and administer a uniform process for
- 30 coordinating, reviewing and approving the capital expenditure

- 1 requests of the community colleges.
- 2 (9) Assist the community colleges in fulfilling their
- 3 mission as defined in section 1901-A(4).
- 4 (10) Develop and administer a process for the Statewide
- 5 collection, analysis and dissemination of data appropriate to
- 6 the responsibilities of the coordinating board.
- 7 (11) Seek ways in which community colleges can be better
- 8 used by the Commonwealth in such areas as work force
- 9 <u>development</u>, <u>partnerships</u> with <u>business</u> and <u>industry</u> and as
- 10 providers of the first two years of public collegiate education.
- 11 (12) Enter into contracts with and receive funds from other
- 12 <u>entities</u>, <u>including</u>, <u>but not limited to</u>, <u>the Federal Government</u>.
- 13 (13) Maintain liaison with the Department of Education, the
- 14 Department of Labor and Industry and the Department of Community
- 15 and Economic Development on matters concerning the financing of
- 16 post-secondary education and work force development.
- 17 (14) Ensure the accountability of the community colleges to
- 18 this Commonwealth, including maintaining liaison with the Office
- 19 of the Budget with respect to auditing the financial operations
- 20 of the community colleges.
- 21 (15) The coordinating board shall coordinate, review, and
- 22 consolidate the annual capital budget requirements of the
- 23 community colleges, the annual operating budgets of the
- 24 individual institutions and the operating budget of the
- 25 executive office of the board. The board shall return such
- 26 <u>budget requests, recommending approval or disapproval with</u>
- 27 comments, if any, to the secretary prior to their submission to
- 28 the Secretary of the Budget. The board shall also submit its
- 29 <u>budget recommendations and findings to the General Assembly</u>
- 30 subsequent to the submission of the Governor's budget to the

- 1 General Assembly.
- 2 (16) Submit an annual financial report and recommendations
- 3 concerning the financial status and requirements of the
- 4 community colleges to the Governor, the General Assembly and the
- 5 <u>community colleges</u>, not <u>later than one hundred twenty (120) days</u>
- 6 following the close of the State fiscal year. Such report shall
- 7 include any changes which have been made by the coordinating
- 8 board in the allocation process.
- 9 (17) Retain and reallocate to the community colleges any
- 10 unobligated operating funds appropriated to the coordinating
- 11 board under section 1902.3-A.
- 12 (18) Actions of the coordinating board shall not interfere
- 13 with the powers and duties of the boards of trustees of
- 14 community colleges.
- 15 Section 1902.3-A. Allocation Process.--(a) The coordinating
- 16 <u>board shall develop a process to formulate an annual</u>
- 17 consolidated budget request and, beginning with the fiscal year
- 18 July 1, 2000, to June 30, 2001, and each fiscal year thereafter,
- 19 shall allocate State funds to the community colleges when
- 20 <u>appropriated</u>.
- 21 (b) In developing an allocation process, the coordinating
- 22 board shall define and calculate the cost of the core operating
- 23 functions of each community college.
- 24 (c) In addition to the core operating functions referenced
- 25 in subsection (b), the coordinating board shall take into
- 26 <u>consideration State priorities when developing an allocation</u>
- 27 process. Such priorities may include, but shall not be limited
- 28 to, the following:
- 29 (1) Headcount and full-time equivalent enrollments.
- 30 (2) Credit and noncredit programs and enrollments.

- 1 (3) State program priorities; program growth and development
- 2 and program costs.
- 3 (4) Technical and transfer programs and enrollments.
- 4 (5) Fiscal capacity of sponsoring area to support a
- 5 <u>community college</u>.
- 6 (6) Maintaining or increasing local funding support.
- 7 (7) Capital costs and commitments.
- 8 (d) The Commonwealth's annual allocation shall include the
- 9 sum of the core operating functions established under subsection
- 10 (b) and State priorities as established in subsection (c).
- 11 <u>Section 1902.4-A. Funding of Coordinating Board.--No more</u>
- 12 than one-half of one percent (.5%) of the total annual
- 13 appropriation to the community colleges, not exceeding seven
- 14 <u>hundred fifty thousand dollars (\$750,000) for the first full</u>
- 15 year of its operation, shall be allocated for operation of the
- 16 coordinating board. Funds not expended or encumbered in any
- 17 <u>fiscal year shall remain in the account of the coordinating</u>
- 18 board and must be reallocated to the community colleges.
- 19 Section 1902.5-A. Allocation Process Implementation Date.--
- 20 (a) The effective date of the application of allocation process
- 21 <u>developed under section 1902.3-A shall be no earlier than July</u>
- 22 1, 2000.
- 23 (b) Effective July 1, 2000, any funds appropriated by the
- 24 General Assembly and approved by the Governor for the community
- 25 colleges shall be appropriated to the account of the
- 26 <u>coordinating board and shall be allocated to the community</u>
- 27 colleges in accordance with the procedures established by the
- 28 <u>coordinating board</u>.
- 29 Section 4. Section 1913-A of the act, amended or added July
- 30 1, 1985 (P.L.103, No.31), October 20, 1988 (P.L.827, No.110),

- 1 June 7, 1993 (P.L.49, No.16) and July 11, 1996 (P.L.633,
- 2 No.107), is amended to read:
- 3 Section 1913-A. Financial Program; Reimbursement or
- 4 Payments.--(a) The plan submitted by the local sponsor shall
- 5 set forth a financial program for the operation of the community
- 6 college. The plan shall provide that the local sponsor shall
- 7 appropriate or provide to the community college an amount at
- 8 least equal to the community college's annual operating costs
- 9 less the student tuition as determined in section 1908-A(a) less
- 10 the Commonwealth's payment as determined [in subsection (b)(1)
- 11 of this section.] by the coordinating board. The plan shall also
- 12 provide that one-half of the annual capital expenses shall be
- 13 appropriated or provided by the local sponsor to the community
- 14 college. The local sponsor's appropriation for annual operating
- 15 costs and annual capital expenses may in part be represented by
- 16 real or personal property or services made available to the
- 17 community college. The plan shall indicate whether the
- 18 appropriation shall come from general revenues, loan funds,
- 19 special tax levies or from other sources, including student
- 20 tuitions.
- 21 (b) [(1) For the 1993-1994 fiscal year and for each fiscal
- 22 year thereafter, the Commonwealth shall pay to a community
- 23 college on behalf of the sponsor on account of its operating
- 24 costs during the fiscal year from funds appropriated for that
- 25 purpose an amount equal to the lesser of such college's variable
- 26 State share ceiling as determined in clause (1.3) or such
- 27 college's equivalent full-time student reimbursement as
- 28 determined in clause (1.4).
- 29 (1.2) The Secretary of Education, in consultation with the
- 30 community colleges, shall promulgate standards for credit

- 1 courses and for noncredit courses that will be eligible for
- 2 Commonwealth reimbursement. The standards shall specifically
- 3 exclude from eligibility for reimbursement any course or program
- 4 in a vocational or recreational pursuits. The standards shall be
- 5 promulgated by the beginning of the 1994-1995 fiscal year. Until
- 6 such standards are promulgated, no community college will be
- 7 reimbursed for any credit course which was offered by such
- 8 college as a noncredit course during the college's 1992-1993
- 9 fiscal year.
- 10 (1.3) The variable State share ceiling of a community
- 11 college shall be determined as follows:
- 12 (i) Subtract the taxable income per person of the local
- 13 sponsor from the highest taxable income per person of any county
- 14 in the Commonwealth.
- 15 (ii) Divide the amount determined under subclause (i) by the
- 16 difference between the highest taxable income per person of any
- 17 county in the Commonwealth and the lowest taxable income per
- 18 person of any county in the Commonwealth.
- 19 (iii) Multiply the quotient determined under subclause (ii)
- 20 by one-sixth.
- 21 (iv) Add one-third to the product determined under paragraph
- 22 (iii).
- (v) Multiply the sum determined under subclause (iv) by the
- 24 community college's operating costs in the year for which
- 25 reimbursement is being claimed.
- 26 (vi) The taxable income per person data used in the
- 27 preceding calculation shall be data certified to the Secretary
- 28 of Education by the Secretary of Revenue under section 2501(9.1)
- 29 for school district local sponsors or data otherwise published
- 30 by the Secretary of Revenue for a municipal local sponsor.

- 1 (1.4) The equivalent full-time student reimbursement of a
- 2 community college shall be the sum of credit course, noncredit
- 3 course and stipend reimbursements. These reimbursements shall be
- 4 calculated using a reimbursement factor of one thousand and
- 5 forty dollars (\$1,040) for the 1993-1994 fiscal year, of one
- 6 thousand eighty dollars (\$1,080) for the 1994-1995 fiscal year
- 7 and of one thousand one hundred eighty dollars (\$1,180) for the
- 8 1995-1996 fiscal year and one thousand and two hundred and ten
- 9 dollars (\$1,210) for the 1996-1997 fiscal year and for each year
- 10 thereafter and shall be determined as follows:
- 11 (i) Credit course reimbursement shall be calculated by
- 12 multiplying the reimbursement factor by the number of equivalent
- 13 full-time students enrolled in credit courses as determined by
- 14 an audit to be made in a manner prescribed by the State Board of
- 15 Education.
- 16 (ii) Noncredit course reimbursement shall be calculated as
- 17 follows:
- 18 (A) eighty percent (80%) of the reimbursement factor
- 19 multiplied by the number of equivalent full-time students
- 20 enrolled in eligible noncredit courses for the 1993-1994 fiscal
- 21 year, as determined by the audit referred to in paragraph (i);
- 22 (B) seventy percent (70%) of the reimbursement factor
- 23 multiplied by the number of equivalent full-time students
- 24 enrolled in eligible noncredit courses for the 1994-1995 fiscal
- 25 year and for each year thereafter, as determined by the audit
- 26 referred to in paragraph (i); or
- 27 (C) one hundred percent (100%) of the reimbursement factor
- 28 multiplied by the number of equivalent full-time students
- 29 enrolled in eligible noncredit public safety courses that
- 30 provide training for volunteer firefighters and emergency

- 1 medical services for the 1995-1996 fiscal year and for each year
- 2 thereafter, as determined by the audit referred to in paragraph
- 3 (i).
- 4 (iii) Stipend reimbursement on account of a community
- 5 college's operating costs for all equivalent full-time students
- 6 enrolled in the following categories of two-year or less than
- 7 two-year occupational or technical programs, shall be the sum of
- 8 the following:
- 9 (A) One thousand one hundred dollars (\$1,100) per full-time
- 10 equivalent student enrolled in advanced technology programs. For
- 11 the fiscal year 1995-1996 and each year thereafter, the
- 12 reimbursement rate shall be calculated at one thousand one
- 13 hundred seventy-five dollars (\$1,175) per full-time equivalent
- 14 student enrolled in advanced technology programs. Advanced
- 15 technology programs are programs using new or advanced
- 16 technologies which hold promise for creating new job
- 17 opportunities, including such fields as robotics, biotechnology,
- 18 specialized materials and engineering and engineering-related
- 19 programs.
- 20 (B) One thousand dollars (\$1,000) per full-time equivalent
- 21 student enrolled in programs designated as Statewide programs.
- 22 For the fiscal year 1995-1996 and each year thereafter, the
- 23 reimbursement rate shall be calculated at one thousand seventy-
- 24 five dollars (\$1,075) per full-time equivalent student enrolled
- 25 in programs designated as Statewide programs. A Statewide
- 26 program is a program which meets one or more of the following
- 27 criteria:
- 28 (I) Program enrollment from out-of-sponsor area is twenty
- 29 per cent or more of the enrollment for the program.
- 30 (II) A consortial arrangement exists with another community

- 1 college to cooperatively operate a program or share regions in
- 2 order to avoid unnecessary program duplication.
- 3 (C) Five hundred dollars (\$500) per full-time equivalent
- 4 student enrolled in other occupational or technical programs.
- 5 For the fiscal year 1995-1996 and each year thereafter, the
- 6 reimbursement rate shall be calculated at five hundred seventy-
- 7 five dollars (\$575) per full-time equivalent student enrolled in
- 8 other occupational or technical programs.]
- 9 (2) For the 1993-1994 fiscal year, each community college
- 10 shall be reimbursed under clause (1) in an amount which is at
- 11 least equal to a one percent (1%) increase over its 1992-1993
- 12 operating cost and stipend reimbursement. In no case shall a
- 13 community college's 1993-1994 reimbursement under clause (1) per
- 14 full-time equivalent student, insofar as said reimbursement does
- 15 not include a proportionate share attributable to stipend
- 16 reimbursement under clause (1.4)(iii), exceed its 1992-1993
- 17 operating cost reimbursement per full-time equivalent student by
- 18 more than ten percent (10%).
- 19 (2.1) For the 1994-1995 fiscal year, each community college
- 20 shall be reimbursed under clause (1) in an amount which is at
- 21 least equal to a one percent (1%) increase over its 1993-1994
- 22 reimbursement under clause (1). In no case shall a community
- 23 college's 1994-1995 reimbursement under clause (1) per full-time
- 24 equivalent student, insofar as said reimbursement does not
- 25 include the proportionate share attributable to stipend
- 26 reimbursement under clause (1.4)(iii), exceed its 1993-1994
- 27 reimbursement under clause (1) per full-time equivalent student,
- 28 insofar as said reimbursement does not include the proportionate
- 29 share attributable to stipend reimbursement under clause
- 30 (1.4)(iii) by more than ten percent (10%).

- 1 (2.2) For the 1995-1996 fiscal year, each community college
- 2 shall be reimbursed under clause (1) in an amount which is at
- 3 least equal to its 1994-1995 reimbursement under clause (1).
- 4 [(3) The Secretary of Education annually shall establish
- 5 criteria to be used to determine eligibility of programs for
- 6 each of the above stipend categories, shall approve programs for
- 7 funding in the following fiscal year according to these criteria
- 8 and shall submit to chairmen of the committees of education in
- 9 the House of Representatives and Senate a report setting forth
- 10 the established criteria, any programs approved for funding
- 11 under these criteria and the recipient community colleges.
- 12 (4) Each community college shall maintain such accounting
- 13 and student attendance records on generally accepted principles
- 14 and standards as will lend themselves to satisfactory audit. The
- 15 Commonwealth shall pay to a community college on behalf of the
- 16 sponsor on account of its capital expenses an amount equal to
- 17 one-half of such college's annual capital expenses from funds
- 18 appropriated for that purpose to the extent that said capital
- 19 expenses have been approved as herein provided.
- 20 (5) For purposes of determining Commonwealth reimbursement
- 21 of operating costs, Federally funded expenditures for those
- 22 programs in which the Commonwealth participates in the cost
- 23 shall be deducted from total operating expenditures to determine
- 24 net reimbursable operating costs.]
- 25 (c) Capital expenses shall mean only such expenses as are
- 26 incurred with the approval of the [Department of Education]
- 27 coordinating board for amortization of the purchase of lands;
- 28 purchase, construction or improvement of buildings for
- 29 administrative and instructional purposes, including libraries;
- 30 the lease of lands or buildings, or for rentals to an authority

- 1 for the same purpose; and for the purchase, lease or rental of
- 2 capital equipment and furniture used for instructional or
- 3 administrative purposes. Capital expenses shall include library
- 4 books and complementary audio-visual equipment purchased during
- 5 the first five years after establishment. [For the purpose of
- 6 calculating the Commonwealth's share of operating, and capital
- 7 costs incurred prior to the actual admission of students to a
- 8 community college, all such costs shall be interpreted as
- 9 capital costs.] No costs and expenses incurred in the
- 10 establishment, construction, operation or maintenance of
- 11 dormitories, or the equipment or furnishings for such purposes,
- 12 shall be included in capital expenses or operating costs for
- 13 purposes of Commonwealth reimbursement. The provisions of this
- 14 subsection shall not prevent the Commonwealth from reimbursing a
- 15 community college for capital expenses incurred prior to the
- 16 effective date of this act. Such reimbursement must have
- 17 approval of the [Secretary of Education] coordinating board.
- 18 (d) The [State Board of Education] coordinating board shall
- 19 adopt policies, standards, rules and regulations for determining
- 20 reimbursable capital expenses and [operating costs, and the
- 21 Department of Education] the coordinating board shall approve
- 22 such expenses and costs for the purpose of reimbursement by the
- 23 Commonwealth.
- (e) The [State Board of Education] coordinating board shall
- 25 apply for, receive and administer, subject to any applicable
- 26 regulations or laws of the Federal Government or any agency
- 27 thereof, any Federal grants, appropriations, allocations and
- 28 programs to fulfill the purpose of this act.
- 29 (f) All administrative personnel, faculty, and other
- 30 employes of the community colleges in the Commonwealth shall be

- 1 eligible for inclusion in the Public School Employees'
- 2 Retirement System of Pennsylvania, the Pennsylvania State
- 3 Employees' Retirement System, or any independent retirement
- 4 program approved by the Board of Trustees of a community
- 5 college, and the [Secretary of Education] coordinating board.
- 6 (g) The community college in the Commonwealth shall be
- 7 eligible for participation in the act of July 5, 1947 (P.L.1217,
- 8 No.498), known as the "State Public School Building Authority
- 9 Act," and the act of May 2, 1945 (P.L.382, No.164), known as the
- 10 "Municipality Authorities Act of 1945."
- 11 (h) In all cases where the board of trustees of any
- 12 community college fails to pay or provide for the payment of any
- 13 rental or rentals due the State Public School Building Authority
- 14 or any municipality authority for any period in accordance with
- 15 the terms of any lease entered into between the board of
- 16 trustees of any community college and the State Public School
- 17 Building Authority or any municipality authority, or fails to
- 18 pay or to provide for the payment of any other indebtedness when
- 19 due, upon written notice thereof from the State Public School
- 20 Building Authority or any municipality authority, or in such
- 21 cases where an audit reveals any unpaid indebtedness due, the
- 22 Secretary of Education shall notify the board of trustees of its
- 23 obligation and shall withhold out of any State appropriation
- 24 that may be due to such community college an amount equal to the
- 25 amount of rental or rentals owing by such board of trustees to
- 26 the State Public School Building Authority or any municipality
- 27 authority, or an amount equal to the amount of any other
- 28 indebtedness owing by such board of trustees, and shall pay over
- 29 the amount or amounts so withheld to the State Public School
- 30 Building Authority or any municipality authority or to

- 1 whomsoever any other indebtedness is due and owing.
- 2 (i) The amount payable to each community college Board of
- 3 Trustees on behalf of the sponsor shall be paid in the year in
- 4 which the costs and expenses are incurred in quarterly
- 5 installments and the [Secretary of Education] chief executive
- 6 <u>officer of the coordinating board</u> shall draw his requisition
- 7 quarterly upon the State Treasurer in favor of each community
- 8 college for the amount of [reimbursement] payment for operating
- 9 <u>expenses</u> to which it is entitled. [Reimbursement or payment]
- 10 Payment by the Commonwealth for the operational expenses and
- 11 capital equipment and the furnishings shall be made on or before
- 12 the end of the fiscal quarters ended on September 30, December
- 13 31, March 31 and June 30 of each Commonwealth fiscal year.
- 14 [Reimbursements or payments] <u>Payments</u> shall be made semi-
- 15 annually for the Commonwealth's share of the annual rentals to
- 16 an authority or the sponsor or sinking fund or debt-service
- 17 payments and other leases upon submission of a community college
- 18 requisition in the form required by the Commonwealth, the
- 19 [reimbursement or] payment to be made from funds appropriated
- 20 for that purpose. Money that is appropriated under this
- 21 subsection but not expended by a community college Board of
- 22 Trustees shall not be distributed to a local sponsor.
- 23 (j) In no event shall the payments [or final reimbursement]
- 24 made by the [department] coordinating board following audit
- 25 exceed the appropriation available for community colleges.
- 26 (k) (1) Unless otherwise prescribed by the State Board of
- 27 Education, the Commonwealth's fiscal audits of community
- 28 colleges under this section shall be conducted in accordance
- 29 with "Government Auditing Standards," latest revision,
- 30 promulgated by the United States General Accounting Office.

- 1 Written audit reports will be produced and will be sent to the
- 2 community college by the Commissioner of Postsecondary/Higher
- 3 Education. Any cost disallowed under findings contained in the
- 4 audit report shall be considered an adjudication within the
- 5 meaning of 2 Pa.C.S. (relating to administrative law and
- 6 procedure) and regulations promulgated thereunder.
- 7 [(2) The Secretary of Education is hereby specifically
- 8 authorized and shall be required to resolve audit findings
- 9 involving disallowed costs that are contested by community
- 10 colleges except for audit findings that involve mathematical
- 11 errors, violation of regulations or alleged illegal activities.
- 12 The proposed resolution of the Secretary of Education shall not
- 13 be subject to the provisions of 2 Pa.C.S. The Secretary of
- 14 Education's notice to resolve audit findings shall be sent to
- 15 the community college in writing. The Secretary of Education may
- 16 resolve the audit findings by reducing the disallowed costs
- 17 related thereto in whole or in part.
- 18 (3) The Secretary of Education's notice to resolve an audit
- 19 finding by reducing or eliminating the disallowed costs must be
- 20 made contingent upon the community college developing and
- 21 implementing a corrective action plan to address the audit
- 22 finding. The community college must submit a corrective action
- 23 plan to the Secretary of Education within 60 days after receipt
- 24 of the Secretary of Education's written notice to resolve the
- 25 audit finding. The Secretary of Education shall approve, reject
- 26 or alter the plan submitted by the community college within
- 27 thirty (30) days of submission. After the community college
- 28 receives written notice of approval or agrees in writing to the
- 29 Secretary of Education's alterations of the corrective action
- 30 plan, said plan shall be implemented and shall be binding on the

- 1 community college. Implementation of the approved or agreed upon
- 2 corrective action plan will be verified by an audit conducted by
- 3 the department no later than the end of the fiscal year
- 4 following the fiscal year during which the plan is implemented.
- 5 If no agreed upon corrective action plan is in place within one
- 6 year after the date of the Secretary of Education's written
- 7 notice to resolve audit findings or if the agreed upon
- 8 corrective action has not been implemented within one year after
- 9 the date of the Secretary of Education's written notice to
- 10 resolve the audit findings, then the Secretary of Education is
- 11 authorized to adjust payments to the community college to
- 12 collect any amounts due based upon the findings contained in the
- 13 audit report that was issued to the college by the commissioner.
- 14 (4) The department shall deduct any amounts due the
- 15 Commonwealth as a result of audit findings that are resolved
- 16 under this subsection from any future payment due to the
- 17 community college from the Commonwealth. The Secretary of
- 18 Education is authorized to approve a payment schedule in cases
- 19 where immediate repayment of the full amount due the
- 20 Commonwealth would jeopardize the ability of the community
- 21 college to continue operations.
- 22 (5) Resolution authority provided to the Secretary of
- 23 Education in this subsection shall be limited to disallowed cost
- 24 findings relating to policy and/or administrative practices. The
- 25 resolution authority shall not be used for audit findings in
- 26 which the audited community college data and documentation is in
- 27 error, where a violation of applicable law or regulation is
- 28 found or where criminal violations are suspected by the
- 29 Commonwealth auditors and brought to the Secretary of
- 30 Education's attention in writing. Notwithstanding the

- 1 limitations of this subsection, until June 30, 1995, the
- 2 Secretary of Education is authorized to resolve audit findings
- 3 involving disallowed costs for fiscal years prior to and
- 4 including 1992-1993 when such disallowed costs result from
- 5 violation of regulations.]
- 6 (6) The [department, through the Secretary of Education,]
- 7 coordinating board is authorized to issue guidelines for the
- 8 operation of the community college educational and financial
- 9 programs. [The department shall amend these guidelines on an
- 10 annual basis to reflect the department's position on issues that
- 11 require resolution under this subsection.]
- 12 (7) The provisions of subsection (d) are repealed insofar as
- 13 they are inconsistent with the provisions of this subsection.
- 14 [(1) For the fiscal year 1992-1993, if insufficient funds
- 15 are appropriated to make Commonwealth payments pursuant to this
- 16 section, such payments shall be made on a pro rata basis.]
- 17 Section 5. The act is amended by a adding a section to read:
- 18 Section 1914-A. General Provisions.--(a) The coordinating
- 19 board shall make all reasonable rules and regulations necessary
- 20 to carry out the purposes of this article and the duties of the
- 21 board.
- 22 (b) All powers, rights, privileges, duties and obligations,
- 23 <u>statutory</u>, <u>contractual or otherwise</u>, <u>of the individual community</u>
- 24 <u>colleges</u>, their boards of trustees and their local sponsors
- 25 <u>heretofore existing and not otherwise changed or repealed by</u>
- 26 this act, shall continue in full force and effect.
- 27 Section 6. This act shall take effect as follows:
- 28 (1) The amendment of section 1913-A(b)(1.2), (1.3),
- 29 (1.4), (3), (4) and (5) and (k)(2), (3), (4) and (5) of the
- 30 act shall take effect July 1, 2000.

- 1 (2) This section shall take effect immediately.
- 2 (3) The remainder of this act shall take effect July 1,
- 3 1999.