THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 406

Session of 1997

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 BELFANTI, PHILLIPS AND MIHALICH, FEBRUARY 11, 1997

REFERRED TO COMMITTEE ON VETERANS AFFAIRS AND EMERGENCY PREPAREDNESS, FEBRUARY 11, 1997

AN ACT

- Amending the act of July 3, 1985 (P.L.164, No.45), entitled "An act relating to the prevention and reduction of premature 2 3 death and disability in this Commonwealth; providing for assistance, coordination and support of the development and 4 5 maintenance of a comprehensive emergency medical services system and for qualifications, eligibility and certification 7 of emergency medical services personnel and licensing 8 ambulance services; imposing powers and duties on the 9 Department of Health; and making repeals, "transferring the 10 emergency medical services powers and duties from the 11 Department of Health to the Pennsylvania Emergency Management 12 Agency. 13 The General Assembly of the Commonwealth of Pennsylvania 14 hereby enacts as follows: 15 Section 1. The definitions of "department" and "secretary"
- 17 as the Emergency Medical Services Act, are amended to read:
- 18 Section 3. Definitions.

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19 The following words and phrases when used in this act shall

in section 3 of the act of July 3, 1985 (P.L.164, No.45), known

- 20 have the meanings given to them in this section unless the
- 21 context clearly indicates otherwise:

- 1 * * *
- 2 "Department." [The Department of Health of the
- 3 Commonwealth.] The Pennsylvania Emergency Management Agency.
- 4 * * *
- 5 ["Secretary." The Secretary of Health of the Commonwealth.]
- 6 * * *
- 7 Section 2. Sections 4, 5(a), 6(f), 8(c) and 10 of the act
- 8 are amended to read:
- 9 Section 4. Emergency medical services system.
- 10 The [secretary] <u>department</u> shall plan, guide and coordinate
- 11 programs to ensure that the Commonwealth's emergency medical
- 12 services system shall:
- 13 (1) Include an adequate number of health professionals
- and other health personnel with appropriate training and
- 15 experience.
- 16 (2) Provide continuous training for its personnel,
- including clinical training and continuing education programs
- which are coordinated with other programs in the system's
- 19 service area which provide similar training and education.
- 20 (3) Join personnel, facilities and equipment,
- 21 coordinated by a central communication system, so that
- 22 requests for emergency medical services will be handled by
- 23 communications facilities which:
- 24 (i) utilize emergency medical telecommunications
- 25 screening to determine the appropriate emergency service
- 26 response;
- 27 (ii) are accessible to the general public through a
- common telephone number and, where feasible, the
- 29 universal emergency telephone number 911; and
- 30 (iii) will have direct communications with the

1 personnel, facilities and equipment of this system and with other appropriate emergency medical services 2 3 systems. 4 (4)Include an adequate number of ambulances and other 5 transportation means to meet the individual characteristics of the system's service area wherein: 6 (i) the ambulances and other vehicles meet criteria 7 8 relating to location, design, performance and equipment; 9 and 10 (ii) all operators and other personnel staffing the 11 vehicles meet appropriate training and experience requirements. 12 13 (5) Include an adequate number of easily accessible facilities which: 14 15 (i) are collectively capable of providing emergency medical services on a continuous basis; 16 17 (ii) have appropriate nonduplicative and categorized 18 capabilities; 19 (iii) meet appropriate standards relating to 20 capacity, location, personnel and equipment; and (iv) are coordinated with other health care 21 facilities of the system. 22 23 (6) Provide access, including appropriate 24 transportation, to trauma centers in the system's service area or, if there are no centers or an inadequate number of 25 26 centers in the area, provide access to the centers in 27 neighboring areas if access to those centers is feasible in 28 terms of time and distance. 29 Provide, as necessary, for transfer of patients to

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facilities or programs which offer follow-up care and

- rehabilitation as is necessary to effect the maximum recovery of the patient.
- 3 (8) Provide for the effective utilization of the 4 appropriate personnel, facilities and equipment of each 5 entity providing emergency medical services in the system's 6 service area.
- 7 (9) Be organized in a manner that provides persons who
 8 reside in the system's service area and who have no
 9 professional or financial interest in the provision of health
 10 care with an adequate opportunity to participate in the
 11 making of policy for the system.
- 12 (10) Provide necessary emergency medical services to all 13 patients requiring the services.
- 14 (11) Provide for a standardized patient data collection 15 system which covers all phases of the system.
- (12) Provide programs of public education, information 16 17 and prevention in the system's service area, taking into 18 account the needs of visitors to and residents of that area 19 to know or easily access the means of obtaining emergency 20 medical services. These programs shall stress the general dissemination of information regarding appropriate methods of 21 22 first aid and cardiopulmonary resuscitation and the 23 availability of first aid training programs in the area.

(13) Provide for:

- (i) Periodic, comprehensive review and evaluation of the extent and quality of the emergency health care services provided in the system's service area.
- 28 (ii) Submission to the department of the reports of each review and evaluation.
- 30 (14) Have a plan to assure that the system will be

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- 1 capable of providing emergency medical services in the
- 2 system's service area during mass casualty situations,
- 3 natural disasters or declared states of emergency in
- 4 consonance with 35 Pa.C.S. § 7101 et seq. (relating to
- 5 emergency management services) and in coordination with the
- 6 Pennsylvania Emergency Management Agency.
- 7 (15) Provide for the establishment of appropriate
- 8 arrangements with ambulance services serving neighboring
- 9 areas for the provision of emergency medical services on a
- 10 reciprocal basis where access to such areas would be more
- 11 appropriate and effective in terms of the services available,
- 12 time and distance.
- 13 Section 5. Duties of department.
- 14 (a) Duty.--It shall be the duty of the [secretary]
- 15 <u>department</u> to plan, guide, assist and coordinate the development
- 16 of areawide emergency medical services systems into a unified
- 17 Statewide system and to coordinate the system with similar
- 18 systems in neighboring states.
- 19 * * *
- 20 Section 6. Pennsylvania Trauma Systems Foundation.
- 21 * * *
- 22 (f) Duty of [secretary] <u>department</u>.--If the foundation has
- 23 not begun an accreditation program by June 30, 1985, in
- 24 accordance with this section, the [secretary] department shall
- 25 establish a trauma center accreditation program.
- 26 Section 8. Emergency medical services councils.
- 27 * * *
- 28 (c) Duties.--Each emergency medical services council shall:
- 29 (1) Assist the department in achieving the emergency
- 30 medical services system described in section 4.

- 1 (2) Assist the department in the collection and
 2 maintenance of standardized patient data and information as
 3 provided in section 5.
 - (3) Prepare plans for expanding or improving emergency medical services in the area; the plans shall contain such information as prescribed by the [secretary] department.
- 7 (4) Carry out, to the extent feasible, the emergency 8 medical services plans.
- 9 (5) Assure the reasonable availability of training
 10 programs for emergency medical technicians and EMT-paramedics
 11 under section 12(f).
 - (6) Provide necessary and reasonable staff services and appropriate and convenient office facilities that can serve as an areawide location for the planning, developmental maintenance, coordinative and evaluative functions of the council.
- 17 (7) Establish a mechanism to provide for input from
 18 local emergency medical services providers, in decisions
 19 which include, but are not limited to, membership on its
 20 governing body.
- 21 Section 10. Contracts for initiation, maintenance, expansion or 22 improvement of emergency medical services
- 23 systems.
- 24 (a) General power.--The [secretary] <u>department</u> may enter
- 25 into contracts with emergency medical services councils and
- 26 other appropriate entities for the initiation, expansion,
- 27 maintenance and improvement of emergency medical services
- 28 systems which are in accordance with the Statewide emergency
- 29 medical services plan.
- 30 (b) Limitation.--If any contracts are entered into under

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- 1 this section for organization of an emergency medical services
- 2 council, no other contract may be entered into under this
- 3 section for any other emergency medical services council for the
- 4 same area or for an area which includes, in whole or substantial
- 5 part, such area.
- 6 (c) Purposes.--Contracts under subsection (a) may only be
- 7 used for:
- 8 (1) Providing programs of public education, information
- 9 and prevention regarding emergency medical services.
- 10 (2) Purchasing ambulances, medical equipment and rescue
- 11 equipment.
- 12 (3) Costs associated with the conduct of training
- programs for prehospital and interhospital emergency medical
- 14 services personnel.
- 15 (4) Costs associated with ambulance service inspection
- 16 conducted to assist the department with ambulance service
- 17 licensure.
- 18 (5) Purchasing communications, including alerting
- 19 equipment, provided that the purchases are in accordance with
- 20 the Statewide telecommunications plan.
- 21 (6) Purchasing certain equipment for hospital emergency
- departments if the equipment is used or intended to be used
- in equipment exchange programs with ambulance services.
- 24 (7) Costs associated with maintenance and operation of
- 25 emergency medical services councils. Costs may include, but
- 26 shall not be limited to, salaries, wages and benefits of
- 27 staff; travel; equipment and supplies; leasing of office
- space; and other costs incidental to the conduct of business
- which are deemed by the [secretary] <u>department</u> to be
- 30 necessary and appropriate for carrying out the purposes of

- 1 this act.
- 2 (8) Costs associated with collection and analysis of
- data necessary to evaluate the effectiveness of emergency
- 4 medical services systems in providing emergency medical
- 5 services.
- 6 (d) Restriction. -- Contract funds may not be used for:
- 7 (1) Acquisition, construction or rehabilitation of
- 8 facilities or buildings, except renovation as may be
- 9 necessary for the implementation of 911 and emergency medical
- 10 services communication systems.
- 11 (2) Purchasing hospital equipment unless such equipment
- is used or intended to be used in an equipment exchange
- 13 program with ambulance services.
- 14 (3) Maintenance of ambulances, medical equipment or
- rescue equipment except as authorized in subsection (c)(2).
- 16 (4) Costs deemed by the [secretary] <u>department</u> as
- inappropriate for carrying out the purposes of this act.
- 18 (5) Costs which are normally borne by patients.
- 19 (e) Reports.--The recipient of a contract under this act
- 20 shall make reports to the department as may be required by the
- 21 [secretary] <u>department</u>.
- 22 (f) Application prerequisite. -- No contract may be made under
- 23 this section unless:
- 24 (1) An application has been submitted to the department
- in a form and format prescribed by the department.
- 26 (2) The application demonstrates the need for planning,
- 27 initiation, maintenance, expansion or improvement of an
- 28 emergency medical services system.
- 29 (3) The application contains data and information which
- demonstrates the qualifications of the applicant to plan,

- 1 initiate, expand or improve an emergency medical services
- 2 system and which includes organizational structure and
- 3 provision for representation of appropriate entities.
- 4 (4) The application contains an assurance that planning
- for an emergency medical services system is conducted in
- 6 cooperation with each areawide health systems agency, where
- 7 available, whose plan covers, in whole or in part, such area.
- 8 (g) Technical assistance.--The department shall provide
- 9 technical assistance, as appropriate, to emergency medical
- 10 services councils and to such other eligible entities as
- 11 necessary for the purpose of their carrying out the provisions
- 12 of contracts under this section, with special consideration for
- 13 contractors representing rural areas.
- 14 (h) Payments.--Payments pursuant to contracts under this
- 15 section may be made in advance or by way of reimbursement and in
- 16 such installments and on such conditions as the [secretary]
- 17 <u>department</u> determines will most effectively carry out the
- 18 provisions of this act.
- 19 (i) Other grants considered.--In determining the amount of
- 20 any contract under this act, the amount of funds available to
- 21 the applicant from nonstate contributions and Federal grant or
- 22 contract programs pertaining to emergency medical services shall
- 23 be taken into consideration. Nonstate contributions include the
- 24 outlay of cash and in-kind services of the contractor or to the
- 25 contractor or toward the operation of an emergency medical
- 26 services system by private, public or governmental third
- 27 parties, including the Federal Government.
- 28 (j) Other contracts.--Except as provided in subsection (c),
- 29 the [secretary] <u>department</u> may enter into contracts with
- 30 organizations other than emergency medical services councils in

- 1 order to assist the department in complying with the provisions
- 2 of this act.
- 3 (k) Public disclosure.--Finalized contracts shall be deemed
- 4 public records.
- 5 Section 3. Section 11(a.1) of the act, amended October 5,
- 6 1994 (P.L.557, No.82), is amended to read:
- 7 Section 11. Emergency medical services personnel.
- 8 * * *
- 9 (a.1) Certification of first responders.--
- 10 (1) A first responder performs basic life support
- activities, as authorized by the [Department of Health]
- 12 <u>department</u>, to stabilize and improve a patient's condition in
- a prehospital setting until more highly trained emergency
- 14 medical services personnel arrive at the scene.
- 15 (2) The department shall certify any person as a first
- 16 responder who:
- 17 (i) Completes an application on a form prescribed by
- 18 the department.
- 19 (ii) Is at least 16 years of age.
- 20 (iii) Successfully completes a first responder
- 21 training course approved by the department.
- 22 (iv) Has taken and successfully passed a written
- examination prescribed by the department.
- 24 (v) Has taken and successfully passed a practical
- 25 test of first responder skills prescribed by the
- department.
- 27 (3) A certification is valid for a period of three
- years, subject to disciplinary action pursuant to subsection
- 29 (j.1). The department shall recertify as a first responder an
- 30 individual who complies with all of the following:

- (i) Completes an application on a form prescribed by
 the department.

 (ii) Is or was previously certified as a first
 responder.

 (iii) Successfully completes:
- 6 (A) a first responder practical skills and
 7 written knowledge examination prescribed by the
 8 department; or
- 9 (B) a continuing education program for first
 10 responders approved or recognized by the department.
- 11 (iv) The department, in consultation with the State
 12 Advisory Council, shall review and update continuing
 13 education programs not less than biennially.
- 14 (4) A person who has received certification as a first
 15 responder pursuant to the voluntary first responder
 16 certification program conducted by the department prior to
 17 the effective date of this amendatory act shall be deemed
 18 certified under the act. The certification shall be valid for
 19 three years after issued, and recertification requirements of
 20 paragraph (3) shall then apply.
- 21 * * *
- 22 Section 4. Section 12(d) of the act is amended to read:
- 23 Section 12. Minimum standards for ambulance service.
- 24 * * *
- 25 (d) Rules and regulations. -- Within one year of the effective
- 26 date of this act, the [secretary] <u>department</u> shall promulgate
- 27 rules and regulations setting forth the minimum essential
- 28 equipment for ambulances used to provide basic or advanced life
- 29 support services in this Commonwealth and shall prescribe design
- 30 criteria for any vehicle used or intended to be used as an

- 1 ambulance. Equipment listed shall include the minimum essential
- 2 equipment required for effective operation and rendering of
- 3 appropriate emergency medical care in accordance with current
- 4 national standards.
- 5 * * *
- 6 Section 5. All powers and duties vested in the Secretary of
- 7 Health and the Department of Health by this act are hereby
- 8 transferred to the Pennsylvania Emergency Management Agency.
- 9 Section 6. This act shall take effect in 90 days.