THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 840

Session of 1995

INTRODUCED BY REINARD, CORNELL AND M. N. WRIGHT,
 FEBRUARY 14, 1995

REFERRED TO COMMITTEE ON CONSUMER AFFAIRS, FEBRUARY 14, 1995

AN ACT

- 1 Amending Title 66 (Public Utilities) of the Pennsylvania
- 2 Consolidated Statutes, providing for review of siting and
- 3 construction of electric transmission lines by the
- 4 Pennsylvania Public Utility Commission.
- 5 The General Assembly of the Commonwealth of Pennsylvania
- 6 hereby enacts as follows:
- 7 Section 1. Title 66 of the Pennsylvania Consolidated
- 8 Statutes is amended by adding a chapter to read:
- 9 CHAPTER 32
- 10 ELECTRIC TRANSMISSION LINES
- 11 Sec.
- 12 3201. Definitions.
- 13 3202. Application.
- 14 3203. Form and content of application.
- 15 3204. Filing and service of application and notice of filing.
- 16 3205. Hearing and notice.
- 17 3206. Determination and order.
- 18 3207. Applicability.
- 19 § 3201. Definitions.

- 1 The following words and phrases when used in this chapter
- 2 shall have the meanings given to them in this section unless the
- 3 context clearly indicates otherwise:
- 4 "Alternative route." A reasonable right-of-way which
- 5 includes not more than 25% of the right-of-way of the
- 6 applicant's proposed route.
- 7 "Commence construction." To begin clearing or disturbing the
- 8 land or the first act in erecting thereon an artificial
- 9 structure. The term does not include action necessary for the
- 10 purpose of gathering survey, geological, environmental or
- 11 similar data.
- 12 "Customer." A party supplied with electric service by a
- 13 public utility.
- "Customer's installation." Wiring and equipment on the
- 15 premises of a customer, and poles, wires or cables and other
- 16 facilities necessary to bring the terminus of the wiring of a
- 17 customer to a location where it may be connected to the service
- 18 line.
- 19 "Electric supply line." The wires or cables, with the
- 20 necessary supporting or containing structures and appurtenances,
- 21 used in connection with an overhead or underground system of a
- 22 public utility, providing electric power, located on a public
- 23 highway or utility right-of-way and used to transmit or
- 24 distribute electric energy.
- 25 "Eminent domain application." An application filed with the
- 26 commission by a public utility for a certificate of public
- 27 convenience for approval of the exercise of the power of eminent
- 28 domain to acquire rights-of-way for the construction, operation
- 29 and maintenance of an aerial transmission line.
- 30 "Existing transmission line right-of-way." A right-of-way of

- 1 sufficient width to accommodate two or more transmission lines
- 2 on the effective date of this chapter and on which at least one
- 3 transmission line was erected as of the effective date of this
- 4 chapter, or a right-of-way of sufficient width to accommodate
- 5 two or more lines for which siting approval was received and on
- 6 which at least one line has been constructed.
- 7 "HV transmission line" or "HV line." An overhead electric
- 8 supply line with a design voltage greater than 100,000 volts.
- 9 "Line extension." An addition to the public utility electric
- 10 supply line necessary to serve the premises of a customer, which
- 11 addition is so located that it cannot be supplied by means of a
- 12 service line from the existing electric supply line.
- 13 "Proposed route." The right-of-way on which the applicant
- 14 desires to construct a HV transmission line.
- 15 "Public utility." Persons or corporations in this
- 16 Commonwealth owning or operating equipment or facilities for
- 17 generating, transmitting, distributing or furnishing electricity
- 18 for the production of light, heat or power to or for the public
- 19 for compensation. The term does not include the following:
- 20 (1) A person or corporation not otherwise a public
- 21 utility who or which furnishes service only to himself or
- itself.
- 23 (2) A bona fide cooperative association which furnishes
- 24 service only to its stockholders or members on a nonprofit
- 25 basis.
- 26 "Service line." The wires or cables and appurtenances which
- 27 connect the electric supply line of the public utility with the
- 28 customer's installation and which comply with either of the
- 29 following:
- 30 (1) If overhead-open-wire or cable-construction, the

- span, normally 100 feet, extending to a suitable support
- 2 provided by the customer.
- 3 (2) If the electric supply line is of underground
- 4 construction, the underground facilities extending to but not
- 5 exceeding 18 inches inside the property line of the customer.
- 6 "Siting application." An application filed with the
- 7 commission by a public utility under section 3202 (relating to
- 8 application).
- 9 "Transmission line." An overhead electric supply line with a
- 10 design voltage greater than 35,000 volts.
- "Transmission line right-of-way." A right enjoyed over the
- 12 property of another subject to certain conditions which arise by
- 13 reason of one of the following:
- 14 (1) A lease.
- 15 (2) An easement.
- 16 (3) A right to use or license.
- 17 (4) An option to buy with right of possession.
- 18 (5) Ownership in fee simple absolute or any lesser
- 19 estate of land obtained for the purpose of constructing and
- 20 maintaining a transmission line or HV line.
- 21 § 3202. Application.
- 22 Upon the application of a public utility for authorization to
- 23 locate and construct a HV transmission line or any portion
- 24 thereof, upon approval of the application by the commission
- 25 first had and obtained and upon compliance with existing laws,
- 26 it shall be lawful for a public utility to commence construction
- 27 of the HV transmission line or portion thereof.
- 28 § 3203. Form and content of application.
- 29 (a) Form. -- The form of the application shall be in
- 30 conformity with regulations promulgated by the commission.

- 1 (b) Signature required. -- The application shall be signed by
- 2 a person having authority with respect thereto and having
- 3 knowledge of the matters therein set forth and shall be verified
- 4 under oath.

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- 5 (c) Contents. -- An application shall contain:
- 6 (1) The name of the applicant and the address of its 7 principal business office.
- 8 (2) The name, title and business address of the attorney 9 of the applicant and the person authorized to receive notice 10 and communications with respect to the application if other 11 than the attorney of the applicant.
- 12 (3) A general description, not a legal or metes and
 13 bounds description, of the proposed route of the HV line to
 14 include the number of route miles, the right-of-way width and
 15 the location of the proposed HV line within each city,
 16 borough, town and township traversed.
 - (4) The names and addresses of known persons, corporations and other entities of record owning property within the proposed right-of-way, together with an indication of HV line rights-of-way acquired by the applicant.
 - (5) A general statement of the need for the proposed HV line in meeting identified present and future demands for service, of how the proposed HV line will meet that need and of the engineering justifications for the proposed HV line.
- 25 (6) A statement of the safety considerations which will 26 be incorporated into the design, construction and maintenance 27 of the proposed HV line.
- (7) A description of studies which had been made as to
 the projected environmental impact of the HV line as proposed
 and of the efforts which have been and which will be made to

- 1 minimize the impact of the HV line upon the environment and
- 2 upon scenic and historic areas, including, but not limited
- 3 to, impacts, where applicable, upon land use, soil and
- 4 sedimentation, plant and wildlife habitats, terrain,
- 5 hydrology and landscape.
- 6 (8) A description of the efforts of the applicant to
- 7 locate and identify any archaeologic, geologic, historic,
- 8 scenic or wilderness area of significance within two miles of
- 9 the proposed right-of-way and the location and identity of
- 10 the area discovered by the applicant.
- 11 (9) The location and identity of airports within two
- miles of the nearest limit of the right-of-way of the
- 13 proposed HV line.
- 14 (10) A general description of reasonable alternative
- routes to the proposed HV line, including a description of
- 16 the corridor planning methodology, a comparison of the merits
- and detriments of each route and a statement of the reasons
- for selecting the proposed HV line route.
- 19 (11) A list of the Federal, State and local governmental
- agencies which have requirements which shall be met in
- 21 connection with the construction or maintenance of the
- 22 proposed HV line and a list of documents which have been or
- are required to be filed with those agencies in connection
- 24 with the siting and construction of the proposed HV line.
- 25 (12) The estimated cost of construction of the proposed
- 26 HV line and the projected date for completion.
- 27 (13) The following exhibits:
- 28 (i) A depiction of the proposed route on aerial
- 29 photographs and topographic maps of suitable detail.
- 30 (ii) A description of the proposed HV line,

1 including the length of the line, the design voltage, the size, number and materials of the conductors, the design 2 3 of the supporting structures and their height, 4 configuration and materials of construction, the average 5 distance between supporting structures, the number of supporting structures, the line to structure clearances 6 7 and the minimum conductor-to-ground clearance at midspan under normal load and average weather conditions and 8

(iii) A simple drawing of a cross section of the proposed right-of-way of the HV line and any adjoining rights-of-way showing the placement of the supporting structures at typical locations, with the height and width of the structures, the width of the right-of-way and the lateral distance between the conductors and the edge of the right-of-way indicated.

under predicted extreme load and weather conditions.

- (iv) A system map which shows in suitable detail the location and voltage of existing transmission lines and substations of the applicant and the location and voltage of the proposed HV line and associated substations.
- (14) A statement identifying litigation concluded or in progress which concerns property or matter relating to the proposed HV line, right-of-way route or environmental matters.
- 25 (15) Additional information as the commission may 26 require.
- 27 (d) Letter of notification in lieu of application .--
 - (1) A letter of notification may be filed with the commission in lieu of the application process set forth in sections 3202 (relating to application) through 3206

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- (relating to determination and order) for the following:
- 2 (i) An HV line which is proposed to be located
- 3 entirely on an existing transmission line right-of-way,
- 4 as long as the size, character design or configuration of
- 5 the proposed HV line does not substantially alter the
- 6 right-of-way.

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- 7 (ii) An HV line which is proposed to be located 8 entirely within a public road.
- 9 (iii) An HV line which is proposed to be located
 10 entirely within the applicant's existing transmission
 11 line right-of-way and the property of the sole customer
 12 to be served by the line, as long as the size, character,
 13 design or configuration of the proposed HV line does not

substantially alter the right-of-way.

- (iv) A line for which the voltage is proposed to be increased above its present levels, as long as the size, character, design or configuration of the proposed HV line does not substantially alter the right-of-way.
- (v) An HV line which is to be reconductored or reconstructed as long as the size, character, design or configuration of the proposed HV line does not substantially alter the right-of-way.
- 23 (vi) An HV line having a proposed route of two miles or less.
 - (2) The applicant shall file with the commission the original and six copies of the letter of notification and an affidavit of service showing the identity of those served under paragraph (3).
- 29 (3) At the time of filing, the applicant shall serve a 30 copy of the letter of notification by registered or certified

- 1 mail upon those who would have otherwise been entitled to
- 2 receive a copy of an application or notice of filing an
- 3 application as set forth in section 3204 (relating to filing
- 4 and service of application and notice of filing).

- (4) A letter of notification shall contain:
- 6 (i) The information described in subsection (c)(1)
 7 through (3), (5) and (6).
 - (ii) The anticipated construction commencement date and the proposed in-service date of the project.
 - (iii) Evidence to show that the size, character, design and configuration of the proposed HV line will not substantially alter its right-of-way, if the letter is filed under paragraph (1)(i) through (v).
 - (iv) A statement identifying the filing date on which the filing of the letter of notification was or is to be made, together with substantially the language set forth in paragraph (6).
 - (v) A statement indicating that any comments or objections related to the letter of notification may be filed with the commission within 30 days of the filing date as identified in subparagraph (iv) and that failure to comment or object could lead to approval of the letter of notification without public input.
 - (5) On the day of filing of the letter of notification, the applicant shall make one copy of the letter of notification available for public examination during ordinary business hours at a convenient location within a county in which any part of the HV line will be located and constructed.
- 30 (6) The commission shall review and by order approve or -9-

- disapprove a letter of notification. If the commission
- 2 approves a letter of notification, the HV line shall be
- 3 located and constructed without the application process set
- forth in this chapter. If the commission does not approve the
- 5 letter of notification, its order shall direct the applicant
- 6 to comply with the application process set forth in this
- 7 chapter.
- 8 (e) Waiver of requirements. -- Upon the petition of any party,
- 9 upon the commission's own motion or upon the presiding officer's
- 10 own motion, the commission or the presiding officer may waive
- 11 one or more or all of the requirements in this chapter. The
- 12 petition shall clearly state the requirement sought to be waived
- 13 and the reasons therefor.
- 14 § 3204. Filing and service of application and notice of filing.
- 15 (a) Filing.--The applicant shall file with the commission
- 16 the original and six copies of the application. An affidavit of
- 17 service showing the identity of those served under subsections
- 18 (b) and (c) shall accompany the original and the copies of the
- 19 application filed with the commission.
- 20 (b) Copies.--At the time of filing, the applicant shall
- 21 serve a copy of the application by registered or certified mail,
- 22 return receipt requested, upon the following:
- 23 (1) The chief executive officer, the governing body and
- the body charged with the duty of planning land use in each
- city, borough, town, township and county in which any portion
- of the HV line is proposed to be located.
- 27 (2) The president of the public utility, other than the
- 28 applicant, in whose service territory any portion of the HV
- 29 line is proposed to be located.
- 30 (3) The Department of Environmental Resources.

- 1 (c) Notice.--
- 2 (1) At the time of filing, the applicant shall serve a
- 3 notice of filing and a map of suitable detail showing the
- 4 proposed route of the proposed facility by registered or
- 5 certified mail, return receipt requested, upon the following:
- 6 (i) The Secretary of Transportation.
- 7 (ii) The Chairman of the Historical and Museum
- 8 Commission.
- 9 (iii) Other Federal, State or local agencies
- designated in section 3203(c)(11) (relating to form and
- 11 content of application).
- 12 (2) The notice of filing shall contain a statement
- identifying the filing, the date on which the filing was or
- is to be made, a description of the proposed line, the design
- voltage, the number of route miles, the right-of-way width
- and the location of the proposed HV line within each township
- traversed and a statement that a copy of the application is
- available for public examination as provided in subsection
- 19 (d).
- 20 (d) Examination. -- On the day of filing of the application,
- 21 the applicant shall make a copy of the application available for
- 22 public examination during ordinary business hours at a
- 23 convenient location within a county in which any part of the
- 24 proposed HV line will be located.
- 25 (e) Additional notice. -- The applicant shall provide an
- 26 additional notice and shall serve additional copies of the
- 27 application upon all of the following:
- 28 (1) The persons, corporations and other entities of
- record owning property within the proposed right-of-way and
- within 1,000 feet of each side of the edge of the proposed

- 1 right-of-way.
- 2 (2) The members of the General Assembly in whose
- district any portion of the HV line is proposed to be
- 4 located.
- 5 § 3205. Hearing and notice.
- 6 (a) Scheduling. -- Upon the filing of an application, the
- 7 commission shall set the time and place for hearing or hearings
- 8 of the application and shall then require the applicant to
- 9 publish weekly for two consecutive weeks a notice of hearing in
- 10 a newspaper of general circulation within each municipality in
- 11 which the HV line is proposed to be located. The publication of
- 12 the notice of hearings shall begin at least 45 days before the
- 13 date set for the commencement of the hearings. The notice of
- 14 hearing for publication shall contain a brief description of the
- 15 proposed HV line, its location, a statement of the date, time,
- 16 place and purpose of the hearing and a statement as to where and
- 17 when a copy of the application is available for public
- 18 examination.
- 19 (b) Notification. -- The commission shall notify each person
- 20 or agency designated in section 3204(b), (c) and (e) (relating
- 21 to filing and service of application and notice of filing),
- 22 parties granted leave to intervene under subsection (d) and
- 23 parties under subsection (i) of the time and place of hearings
- 24 on the application. After the initial hearing, further hearing
- 25 notices shall be given by the commission.
- 26 (c) Grouping of parties.--If it appears desirable, the
- 27 commission or the presiding officer may provide for the grouping
- 28 of parties with substantially similar interests for the purpose
- 29 of serving notices and other documents. If a group does not
- 30 designate a representative for the service of notices and

- 1 documents, the presiding officer may designate a representative.
- 2 Notice and documents shall be served only on the designated
- 3 representative. This subsection may not be construed, however,
- 4 to limit the right of a party to the proceeding to file motions,
- 5 briefs and the like with the presiding officer or commission
- 6 when appropriate.
- 7 (d) Intervention. -- A request for leave to intervene shall be
- 8 in writing and shall state briefly the interest of the
- 9 intervenor and the objections to be raised. Upon proper request,
- 10 the commission shall allow the timely intervention of any of the
- 11 persons or agencies listed in section 3204(b), (c) and (e). Upon
- 12 proper request, the commission may allow the timely intervention
- 13 of another party deemed to have a substantial interest in the
- 14 proceeding or whose intervention will aid the commission in its
- 15 consideration of the application.
- 16 (e) Evidence. -- At hearings held under this section, the
- 17 commission shall accept evidence upon and, in its determination
- 18 of the application shall consider, inter alia, the following
- 19 matters:
- 20 (1) The present and future necessity of the proposed HV
- 21 line in furnishing service to the public.
- 22 (2) The safety of the proposed HV line.
- 23 (3) The impact and the efforts which have been and will
- be made to minimize the impact, if any, of the proposed HV
- line upon the following:
- 26 (i) Land use.
- 27 (ii) Soil and sedimentation.
- 28 (iii) Plant and wildlife habitats.
- 29 (iv) Terrain.
- 30 (v) Hydrology.

- 1 (vi) Landscape.
- 2 (vii) Archaeologic areas.
- 3 (viii) Geologic areas.
- 4 (ix) Historic areas.
- 5 (x) Scenic areas.
- 6 (xi) Wilderness areas.
- 7 (xii) Scenic rivers.
- 8 (4) The availability of reasonable alternative routes.
- 9 (f) Amendment of application.--Upon the order of the
- 10 commission or the presiding officer, the applicant may amend its
- 11 application prior to the closing of the record if every party,
- 12 utility, agency or municipality affected by the amendment is
- 13 given reasonable notice thereof and an opportunity to present
- 14 evidence with respect to the amendment.
- 15 (g) Expedited applications. -- Upon petition of the applicant,
- 16 setting forth the circumstances which require the prompt
- 17 availability of an HV line, the commission may grant expedited
- 18 consideration of the application. The commission shall give
- 19 preference to the hearing and decision of expedited applications
- 20 over other applications filed under this chapter and shall
- 21 decide the same as speedily as possible.
- 22 (h) Decisions without hearing. -- If no protests or petitions
- 23 to intervene other than that of the commission staff or
- 24 petitions to intervene which support an application have been
- 25 received by the commission seven days prior to the hearing
- 26 scheduled under subsection (a), the applicant may move and the
- 27 presiding officer may order that the case be submitted on the
- 28 applications, exhibits, written testimony and briefs of the
- 29 applicants and written testimony, exhibits or briefs filed by
- 30 the commission's staff. The motion may not be granted over the

- 1 protest of the commission's staff, but, in such a case, hearings
- 2 shall be held. To move for a decision without hearing, the
- 3 applicant shall have filed written testimony and exhibits at
- 4 least 30 days prior to the date of hearing. The applicant shall
- 5 also have given notice that it may make a motion under this
- 6 subsection in its notice of hearing published as provided for in
- 7 subsection (a).
- 8 (i) Eminent domain.--
- 9 (1) Proceedings on eminent domain applications for the
- same HV line are entitled to be consolidated with the
- 11 proceeding on the HV line's siting application.
- 12 (2) An eminent domain application for which
- consolidation with a siting application is desired under
- 14 subsection (a) shall be considered by the presiding officer
- at the hearing on the siting application, and the commission
- 16 shall issue an order granting or denying the eminent domain
- application if, prior to the hearing, the public utility
- 18 filing the eminent domain application serves a copy of the
- 19 proposed HV line's siting application upon the persons,
- 20 corporations or other entities having a property interest
- sought to be acquired by the eminent domain application.
- 22 (3) Unless the applicable eminent domain application has
- 23 been withdrawn by the public utility, a person, corporation
- or other entity which is served a copy of the siting
- application as required by subsection (b) shall be a party to
- the proceeding on the siting application.
- 27 (4) A portion of the record of a proceeding under this
- 28 chapter may be admitted into the record of a subsequent
- 29 proceeding on an eminent domain application for the same HV
- 30 line upon reasonable notice by motion plainly identifying the

- 1 matters offered. If only part of the record is offered, a
- 2 party may require the movant to introduce portions relevant
- 3 to the part introduced and a party may introduce other
- 4 portions.
- 5 § 3206. Determination and order.
- 6 (a) Determination.--The commission shall issue its order,
- 7 along with its opinion, if any, either granting or denying the
- 8 application, in whole or in part, as filed or upon the terms,
- 9 conditions or modifications of the location, construction,
- 10 operation or maintenance of the line as the commission may deem
- 11 appropriate. The commission shall not grant the application,
- 12 either as proposed or as modified, unless it finds and
- 13 determines as to the proposed HV line that:
- 14 (1) There is a need for it.
- 15 (2) It will not create an unreasonable risk of danger to
- the health and safety of the public.
- 17 (3) It is in compliance with applicable statutes and
- 18 regulations providing for the protection of the natural
- 19 resources of this Commonwealth.
- 20 (4) It will have minimum adverse environmental impact,
- 21 considering the electric power needs of the public, the state
- 22 of available technology and the available alternatives.
- 23 (b) Order.--A commission order granting a siting application
- 24 shall be deemed to include a grant of authority, subject to the
- 25 provisions of law, to locate and construct the proposed HV
- 26 transmission line within a corridor consisting of the area of
- 27 500 feet on each side of the center line of the proposed HV
- 28 transmission line unless the applicant requests and the
- 29 commission approves a corridor of a different size. A proposed
- 30 HV transmission line may not be constructed outside the

- 1 corridor, except upon petition to and approval by the
- 2 commission.
- 3 § 3207. Applicability.
- This chapter shall apply to every HV line or portion thereof 4
- 5 which is not in regular permanent service on or after the
- 6 effective date of this chapter.
- Section 2. This act shall take effect in 60 days. 7