## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## **HOUSE BILL**

No. 2521 Session of 1994

INTRODUCED BY LLOYD, B. SMITH, COLAIZZO, SANTONI, PESCI, TRICH, GORDNER, YEWCIC, MILLER, HERSHEY AND MAITLAND, FEBRUARY 2, 1994

AS RE-REPORTED FROM COMMITTEE ON APPROPRIATIONS, HOUSE OF REPRESENTATIVES, AS AMENDED, APRIL 11, 1994

## AN ACT

- 1 Amending the act of June 30, 1981 (P.L.128, No.43), entitled "An
- 2 act authorizing the creation of agricultural areas,"
- 3 providing standards, criteria and requirements for the
- 4 purchasing of agricultural conservation easements; providing
- for review of county programs; imposing duties on the State
- 6 Agricultural Land Preservation Board and county boards; and
- 7 further providing for subdivision of land and change of
- 8 ownership.
- 9 The General Assembly of the Commonwealth of Pennsylvania
- 10 hereby enacts as follows:
- 11 Section 1. Section 14.1 of the act of June 30, 1981
- 12 (P.L.128, No.43), known as the Agricultural Area Security Law,
- 13 amended or added December 14, 1988 (P.L.1202, No.149), June 22,
- 14 1990 (P.L.242, No.57), April 13, 1992 (P.L.100, No.23) and
- 15 December 17, 1993 (P.L.522, No.75), is amended to read:
- 16 Section 14.1. Purchase of agricultural conservation easements.
- 17 (a) State Agricultural Land Preservation Board. -- The
- 18 Department of Agriculture and the State Agricultural Land
- 19 Preservation Board shall administer pursuant to this section a
- 20 program for the purchase of agricultural conservation easements

1 by the Commonwealth.

- 2 (1) There is established within the Department of
  3 Agriculture as a departmental board the State Agricultural
  4 Land Preservation Board. The State board shall consist of 17
  5 members.
  - (i) There shall be eight voting ex officio members of the State board: the Secretary of Agriculture, who shall serve as the board chairman; the Secretary of Community Affairs, or his designee; the Secretary of Environmental Resources, or his designee; the Chairman and the Minority Chairman of the House Agriculture and Rural Affairs Committee, or their designees; the Chairman and the Minority Chairman of the Senate Agriculture and Rural Affairs Committee, or their designees; and the Dean of the College of Agriculture of The Pennsylvania State University.
  - Governor. One member shall be a current member of the governing body of a county, one member shall be a person who is recognized as having significant knowledge in agricultural fiscal and financial matters, one member shall be an active resident farmer of this Commonwealth, one member shall be a residential, commercial or industrial building contractor, and one member shall be a current member of a governing body. Initially, two members shall be appointed for a term of four years, two members shall be appointed for a term of three years and one member shall be appointed for a term of two years. Thereafter, the terms of all members appointed to

replace another member whose term has not expired shall be only the unexpired portion of that term. Members may be reappointed to successive terms.

(iii) One member each shall be appointed by the Speaker of the House of Representatives, the Minority Leader of the House of Representatives, the President pro tempore of the Senate and the Minority Leader of the Senate, who shall, at the time of appointment, be resident farm owners and operators of at least one commercial farm in this Commonwealth. The initial term of the appointee of the President pro tempore of the Senate shall be four years, the initial term of the appointee of the Speaker of the House of Representatives shall be three years, the initial term of the appointee of the Minority Leader of the Senate shall be two years and the initial term of the appointee of the Minority Leader of the House of Representatives shall be one year. Thereafter, the terms of all appointees shall be four years. An appointment made to fill an unexpired term shall be only for the duration of the unexpired term. Members may be reappointed to successive terms.

(2) Nine members shall constitute a quorum for purposes of conducting meetings and official actions pursuant to authority given to the State board under this act. Members appointed pursuant to paragraph (1)(ii) and (iii) shall receive per diem in the amount of \$100 for attendance at a meeting of the State board. Such members shall also be entitled to reimbursement in accordance with Commonwealth regulations for reasonable traveling, lodging and other necessary expenses incurred in the discharge of their duties.

1

2.

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

(3) It shall be the duty and responsibility of the State board to exercise the following powers:

(i) To adopt rules and regulations pursuant to this act: Provided, That the board shall have the power and authority to promulgate, adopt, publish and use guidelines for the implementation of this act until September 30, 1990, or the effective date of final rules and regulations, whichever first occurs, pending adoption of final rules and regulations. Guidelines proposed under the authority of this section shall be subject to review by the General Counsel and the Attorney General in the manner provided for the review of proposed rules and regulations pursuant to the act of October 15, 1980 (P.L.950, No.164), known as the "Commonwealth Attorneys Act," but shall not be subject to review pursuant to the act of June 25, 1982 (P.L.633, No.181), known as the "Regulatory Review Act."

- (ii) To adopt rules of procedure and bylaws governing the operations of the State board and the conduct of its meetings.
- (iii) To review, and accept or reject, the recommendation made by a county board for the purchase of an agricultural conservation easement by the Commonwealth.
- (iv) To execute agreements to purchase agricultural conservation easements in the name of the Commonwealth if recommended by a county and approved by the State board as provided in subparagraph (iii).
- (v) To purchase in the name of the Commonwealth agricultural conservation easements if recommended by a

1 county and approved by the State board as provided in 2 subparagraph (iii).

- (vi) To purchase agricultural conservation easements
  jointly with a county if recommended by a county and
  approved by the State board as provided in subparagraph
  (iii).
- (vii) To allocate State moneys among counties for the purchase of agricultural conservation easements, in accordance with provisions of subsection (g).
- (viii) To establish and maintain a central repository of records which shall contain records of county programs for purchasing agricultural conservation easements, records of agricultural conservation easements purchased by counties, and records of agricultural conservation easements purchased by the Commonwealth. All records indicating the purchase of agricultural conservation easements shall refer to and describe the farm land subject to the agricultural conservation easement.
- (ix) To record agricultural conservation easements purchased by the Commonwealth or jointly owned, in the office of the recorder of deeds of the county wherein the agricultural conservation easements are located.
- (x) To establish and publish the standards, criteria and requirements necessary for State board approval of county programs for purchasing agricultural conservation easements.
- (xi) To review and certify and approve, or disapprove, county programs for purchasing agricultural conservation easements.

1 (xii) To exercise other discretionary powers as may be necessary and appropriate for the exercise and 2 3 performance of its duties, powers and responsibilities 4 under this act. 5 (xiii) To determine an annual easement purchase threshold. 6 (xiv) To review and approve or disapprove for 7 recertification each county program for the purchase of 8 agricultural conservation easements. Such review shall be 9 10 conducted seven years following the date of State board <----11 approval of the initial county program BY DECEMBER 31, <---1996, and every seventh year thereafter. 12 13 (xv) To authorize the development of a guidebook 14 defining all technical elements necessary for a complete application for purchase of an agricultural conservation 15 easement. Such quidebook shall include model formats of 16 the specific components of applications. Guidebooks shall 17 18 be distributed to every county with an approved program for purchasing agricultural conservation easements. 19 20 (4) The State board is authorized to: 21 Take the actions necessary to qualify for 22 Federal guarantees and interest rate assistance for 23 agricultural easement purchase loans under Chapter 2 of the Food, Agriculture, Conservation, and Trade Act of 24 1990 (Public Law 101-624, 104 Stat. 3616). 25 26 Segregate from the Agricultural Conservation Easement Purchase Fund, into a Farms for the Future Trust 27 28 Fund, funds necessary to qualify for the maximum amount

29

30

shall be deposited in this trust fund, and are

of funding made available under the Federal act. There

appropriated for the purposes of this act, any interest
rate assistance subsidies provided by participation in
the Federal program. The State board is authorized to
deposit interest accruing on moneys in the trust fund, in
excess of the amounts needed to satisfy interest
payments, in the Agricultural Conservation Easement
Purchase Fund.

- 8 (b) County programs.--After the establishment of an
  9 agricultural security area by the governing body, the county
  10 governing body may authorize a program to be administered by the
  11 county board for purchasing agricultural conservation easements
  12 from landowners whose land is within an agricultural security
  13 area.
- 14 The county board shall be composed of five, seven or 15 nine members appointed by the county governing body. The 16 chairman of the county governing body shall designate 17 annually one member of the county board to serve as chairman 18 of the county board. County board members shall be appointed 19 from among the following groups: the number of farmers shall 20 constitute one less than a majority of the board; one member 21 shall be a current member of the governing body of a township 22 or borough located within the county; one member shall be a 23 commercial, industrial or residential building contractor; 24 and the other members shall be selected at the pleasure of 25 the county governing body. The county board membership of the 26 member of the governing body of a township or borough located 27 within the county shall be deemed vacant upon vacancy in, or 28 the expiration of the term of, the township or borough office to which the member was elected. The term of the initial 29 30 farmer appointees shall be three years, the initial term of

- the current member of the governing body of a township or borough shall be two years and the initial term of all other members shall be one year. Thereafter, the term of all
- 4 members shall be three years.

- (2) It shall be the duty and responsibility of the county board to exercise the following powers:
- (i) To adopt rules and regulations for the administration of a countywide program for the purchase of agricultural conservation easements within agricultural security areas in accordance with the provisions of this act, including, but not limited to, rules and regulations governing the submission of applications by landowners, establishing standards and procedures for the appraisal of property eligible for purchase as an agricultural conservation easement and establishing standards and procedures for the selection or purchase of agricultural conservation easements.
  - (ii) To adopt rules of procedure and bylaws governing the operation of the county board and the conduct of its meetings.
  - (iii) To execute agreements to purchase agricultural conservation easements in the name of the county.
  - (iv) To purchase in the name of the county agricultural conservation easements within agricultural security areas.
  - (v) To use moneys appropriated by the county governing body from the county general fund to hire staff and administer the countywide program.
- 29 (vi) To use moneys appropriated by the county 30 governing body from the county general fund or the

proceeds of indebtedness incurred by the county and approved by the county governing body for the purchase of agricultural conservation easements within agricultural security areas.

- (vii) To establish and maintain a repository of records of farm lands which are subject to agricultural conservation easements purchased by the county and which are located within the county.
- (viii) To record agricultural conservation easements purchased by the county in the office of the recorder of deeds of the county wherein the agricultural conservation easements are located and to submit to the State board a certified copy of agricultural conservation easements within 30 days after recording. The county board shall attach to all certified copies of the agricultural conservation easements submitted to the State board a description of the farm land subject to the agricultural conservation easements.
- (ix) To submit to the State board for review the initial county program and any proposed revisions to approved county programs for purchasing agricultural conservation easements.
- (x) To recommend to the State board for purchase by the Commonwealth agricultural conservation easements within agricultural security areas located within the county.
- (xi) To recommend to the State board the purchase of agricultural conservation easements by the Commonwealth and the county jointly.
- 30 (xii) To purchase agricultural conservation

2.

1 easements jointly with the Commonwealth.

2

3

4

5

6

7

8

9

10

11

(xiii) To exercise other powers which are necessary and appropriate for the exercise and performance of its duties, powers and responsibilities under this act.

(xiv) To submit to the State board applications for agricultural conservation easements in accordance with the guidebook authorized under section 14.1(a)(3)(xv).

- (3) The county may incur debt pursuant to the act of July 12, 1972 (P.L.781, No.185), known as the "Local Government Unit Debt Act," for the purchase of agricultural conservation easements.
- 12 (4) County programs for the purchase of agricultural 13 conservation easements approved by the State board in accordance with the provisions of this section shall be 14 reviewed by the State board and approved or disapproved for 15 16 recertification seven years from the date of State board 17 approval of the initial county program BY DECEMBER 31, 1996, <---18 and every seventh year thereafter. On or before DECEMBER 31, 1995, AND the end of each seven-year period THEREAFTER, the 19 20 county board may submit to the State board A REQUEST for review and recertification OF the county program for the 21 <---purchase of agricultural conservation easements and SHALL 22 <---23 SUBMIT any proposed revisions to such program. County 24 programs submitted to the SUBJECT TO State board for review <---and recertification under this paragraph shall be approved or 25 26 disapproved in accordance with the requirements of subsection 27 (d). After DECEMBER 31, 1996, AND the end of each seven-year 28 period THEREAFTER, the State board shall not approve a county

29

30

has been approved for recertification.

board's recommendation to purchase until the county program

- 1 (c) Restrictions and limitations. -- An agricultural
- 2 conservation easement shall be subject to the following terms,
- 3 conditions, restrictions and limitations:
- 4 (1) The term of an agricultural conservation easement
- 5 shall be perpetual or for a term of 25 years.
- 6 (2) An agricultural conservation easement shall not be
- 7 sold, conveyed, extinguished, leased, encumbered or
- 8 restricted in whole or in part for a period of 25 years
- 9 beginning on the date of purchase of the easement.
- 10 (3) If the land subject to the agricultural conservation
- 11 easement is no longer viable agricultural land, the
- 12 Commonwealth, subject to the approval of the State board, and
- the county, subject to the approval of the county board, may
- sell, convey, extinguish, lease, encumber or restrict an
- agricultural conservation easement to the current owner of
- 16 record of the farmland subject to the easement after the
- expiration of 25 years from the date of purchase of the
- 18 easement for a purchase price equal to the value at the time
- 19 of resale determined pursuant to subsection (f) at the time
- of conveyance. A conveyance by the Commonwealth pursuant to
- 21 this subsection shall not be subject to the requirements of
- 22 Article XXIV-A of the act of April 9, 1929 (P.L.177, No.175),
- 23 known as "The Administrative Code of 1929." The purchase
- 24 price shall be payable to the Commonwealth and the county as
- 25 their respective legal interests in the agricultural
- conservation easement appear, and a separate payment shall be
- 27 made to the Commonwealth and the county accordingly at the
- time of settlement. Any payment received by the Commonwealth
- 29 pursuant to this provision shall be paid into the fund.
- 30 (4) Instruments and documents for the purchase, sale and

- conveyance of agricultural conservation easements shall be
  approved by the State board or the county board, as the case
  may be, prior to execution and delivery. Proper releases from
  mortgage holders and lienholders must be obtained and
  executed to insure that all agricultural conservation
  easements are purchased free and clear of all encumbrances.
  - (5) Whenever any public entity, authority or political subdivision exercises the power of eminent domain and condemns land subject to an agricultural conservation easement, the condemnor shall provide just compensation to the owner of the land in fee and to the owner of the easement as follows:
    - (i) The owner of the land in fee shall be paid the full value which would have been payable to the owner but for the existence of an agricultural conservation easement less the value of the agricultural conservation easement at the time of condemnation.
    - (ii) The owner of the easement shall be paid the value of the easement at the time of condemnation.
  - (6) An agricultural conservation easement shall not prevent:
    - (i) The granting of leases, assignments or other conveyances or the issuing of permits, licenses or other authorization for the exploration, development, storage or removal of coal by underground mining methods, oil and gas by the owner of the subject land or the owner of the underlying coal by underground mining methods, oil and gas or the owner of the rights to develop the underlying coal by underground mining methods, oil and gas, or the development of appurtenant facilities related to the

removal of coal by underground mining methods, oil or gas
development or activities incident to the removal or
development of such minerals.

- (ii) The granting of rights-of-way by the owner of the subject land in and through the land for the installation of, transportation of, or use of water, sewage, electric, telephone, coal by underground mining methods, gas, oil or oil products lines.
- (iii) Construction and use of structures on the subject land necessary for agricultural production.
- (iv) Construction and use of structures on the subject land for the purpose of providing necessary housing for seasonal or full-time employees: Provided, That only one such structure may be constructed on no more than two acres of the subject land during the term of the agricultural conservation easement.
- (v) Customary part-time or off-season minor or rural enterprises and activities which are provided for in the county Agricultural Conservation Easement Purchase

  Program approved by the State board under subsection (d).
- easement shall not be subdivided for any purpose which may harm the economic viability of the farmland for agricultural production. Land may be subdivided prior to the granting of an agricultural conservation easement, provided that subdividing will not harm the economic viability for agricultural production of the land subject to the easement.
- (8) Nothing in this act shall prohibit a member of the State board or county board or his or her family from selling a conservation easement under this program, provided that all

- decisions made regarding easement purchases be subject to the
- 2 provisions of section 3(j) of the act of October 4, 1978
- 3 (P.L.883, No.170), referred to as the Public Official and
- 4 Employee Ethics Law.
- 5 (d) Program approval.--
- 6 (1) The standards, criteria and requirements established
- 7 by the State board for State board approval of county
- 8 programs for purchasing agricultural conservation easements
- 9 shall include, but not be limited to, the extent to which the
- 10 county programs consider and address the following:
- 11 (i) The quality of the farmlands subject to the
- 12 proposed easements, including soil classifications and
- 13 [productivity.] soil productivity ratings.
- 14 (ii) The likelihood that the farmlands would be
- 15 converted to nonagricultural use unless subject to an
- 16 agricultural conservation easement. [Priority for the
- 17 purchase of an agricultural conservation easement shall
- 18 be given to farmlands most likely to be converted to
- 19 nonagricultural use.] For purposes of considering the
- 20 likelihood of conversion, the existence of a zoning
- 21 classification of the land shall not be relevant, but the
- 22 market for nonfarm use or development of farmlands shall
- 23 be relevant.
- 24 (iii) The stewardship of the land and use of
- conservation practices and best land management
- 26 practices, including, but not limited to, soil erosion
- and sedimentation control and nutrient management.
- 28 (iv) Fair, equitable, objective and
- 29 nondiscriminatory procedures for determining purchase
- 30 priorities. The highest priority for the purchase of an

1 agricultural conservation easement shall be given to farmlands with the highest soil classifications and soil 2. 3 productivity ratings and to farmlands most likely to be converted to nonagricultural use. 4 5 (v) Identification of areas in the county devoted primarily to agricultural use in which development is 6 occurring or is likely to occur during the next 20 years. 7 8 (vi) Access of the farmlands subject to the proposed easements to agricultural suppliers and markets for 9 agricultural goods. 10 (vii) Proximity of the farmlands subject to the 11 12 proposed easements to other agricultural lands in the 13 county which are subject to agricultural conservation 14 easements. 15 (2) The State board shall act on a county's program for purchasing agricultural conservation easements within 60 days 16 17 of its receipt, and shall notify immediately the county in 18 writing of approval or disapproval of its program in accordance with the criteria set forth in this subsection. 19 Failure of the State board to act on the submission of a 20 county program under this provision within 60 days of its 21 22 receipt shall be deemed to constitute approval of the county 23 program by the State board. 2.4 Easement purchase. --The State board may reject the recommendation made 25 26 by a county for purchase of an agricultural conservation 27 easement whenever: 28 (i) The recommendation does not comply with a county

29

30

purchasing agricultural conservation easements. In

program certified and approved by the State board for

1	determining the adherence of the recommendation to the
2	county program, the State board may consider:
3	(A) agricultural value of the easement;
4	(B) purchase price of the easement;
5	(C) agricultural viability of the farmland;
6	(D) ranking of the farmland on the priority list
7	of the county;
8	(E) development pressure or potential for such
9	pressure;
10	(F) proximity of the farmland to other land in
11	the county under agricultural conservation easements;
12	(G) adequacy of the appraisal of the easement;
13	<u>and</u>
14	(H) whether residential and farm buildings are
15	part of the easement or are excluded from the
16	<pre>easement.</pre>
17	(ii) Clear title cannot be conveyed.
18	(iii) The farmland which would be subject to the
19	agricultural conservation easement is not located within
20	a duly established agricultural security area established
21	or recognized under this act.
22	(iv) The allocation of a county established pursuant
23	to subsection (h) is exhausted or is insufficient to pay
24	the purchase price.
25	(v) Compensation is not provided to owners of
26	surface-mineable coal disturbed or affected by the
27	creation of such easement.
28	(2) The State board shall act to approve or disapprove
29	the recommendation by a county for purchase of an
30	agricultural conservation easement within 60 days of its

1	[receipt.] receipt, unless the following conditions delay
2	approval:
3	(i) The occurrence of a catastrophic event which
4	precludes the convening of the State board. Any natural
5	disaster, including, but not limited to, fire, flood,
6	excessive wind, snow or earthquake shall constitute a
7	catastrophic event.
8	(ii) The issue of a subdivision causes further
9	questions by the State board.
10	(iii) Legal actions or court decisions are pending
11	that would affect the recommendation in question.
12	The 60-day period shall be extended until all issues set
13	forth in this paragraph are resolved to the satisfaction of
14	the State board, whereby the State board shall act
15	immediately on the recommendation of the county board.
16	Decisions delayed due to catastrophic events shall be
17	determined in as reasonable an amount of time as possible.
18	(3) If the State board disapproves the recommendation by
19	a county for purchase of an agricultural conservation
20	easement, the county shall be given written notice of the
21	disapproval within ten days of the decision of the State
22	board. The written notice shall state the reason for the
23	State board's disapproval of the recommendation.
24	(4) A decision of the State board issued under the
25	authority of this subsection shall be an adjudication subject
26	to the provisions of 2 Pa.C.S. (relating to administrative
27	law and procedure).
28	(5) Failure of the State board to act on a
29	recommendation by a county for purchase of an agricultural

30

conservation easement within 60 days of its receipt shall be

- deemed to constitute approval by the State board, unless one
- or more of the conditions under section 14.1(e)(2) exist.
- 3 (f) Valuation.--The State board or the county board, as the
- 4 case may be, shall select and retain an independent [licensed]
- 5 State certified general real estate appraiser to determine
- 6 market value and farmland value. If the seller disagrees with
- 7 the appraisal made by the State or county board's appraiser, the
- 8 seller shall have the right to select and retain a separate
- 9 independent [licensed] <u>State certified general</u> real estate
- 10 appraiser within 30 days of receipt of the appraisal of the
- 11 State or county board's appraiser to determine market value and
- 12 farmland value. The State board or the county board shall
- 13 establish the agricultural value and the nonagricultural value
- 14 of the property subject to the agricultural conservation
- 15 easement. The State board may provide for a periodic review by a
- 16 State certified general real estate appraiser of appraisals
- 17 <u>submitted by counties in order to assure that the appraisals</u>
- 18 were performed in accordance with the standards of appraisal
- 19 practice.
- 20 (1) The agricultural value shall equal the sum of:
- 21 (i) the farmland value determined by the seller's
- 22 appraiser; and
- 23 (ii) one-half of the difference between the farmland
- value determined by the State or county board's appraiser
- and the farmland value determined by the seller's
- 26 appraiser if the farmland value determined by the State
- 27 or county board's appraiser exceeds the farmland value
- determined by the seller's appraiser.
- 29 (2) The nonagricultural value shall equal the sum of:
- 30 (i) the market value determined by the State or

1	county board's appraiser; and	
2	(ii) one-half of the difference between the market	
3	value determined by the seller's appraiser and the market	
4	value determined by the State or county board's	
5	appraiser, if the market value determined by the seller's	
6	appraiser exceeds the market value determined by the	
7	State or county board's appraiser.	
8	(3) The entire acreage of the farmland shall be included	
9	in the determination of the value of an agricultural	
10	conservation easement, less the value of any acreage which	
11	was subdivided prior to the granting of such easement. The	
12	appraiser shall take into account the potential increase in	
13	the value of the subdivided acreage because of the placement	
14	of the easement on the remaining farmland.	
15	(4) The maximum price per acre which the Commonwealth	
16	may contribute for the purchase of an agricultural	
17	conservation easement shall be as follows:	
18	(i) On the first $$2,000$ \$3,000 per acre 100%.	<
19	(ii) On the next \$1,000 per acre 80%.	<
20	(iii) (II) On the next \$2,000 per acre 60% 70%.	<
21	(iv) (III) On the next \$5,000 per acre 50%.	<
22	(v) (IV) On the next \$5,000 per acre 25%.	<
23	(vi) (V) On the next \$5,000 per acre 10%.	<
24	(vii) (VI) On any cost above \$20,000 per acre 0%.	<
25	(g) Purchase price The price paid for purchase of an	
26	agricultural conservation easement in perpetuity shall not	
27	exceed the difference between the nonagricultural value and the	
28	agricultural value determined pursuant to subsection (f) at the	
29	time of purchase, unless the difference is less than the State	
30	or county boards' original appraised value in which case the	

- 19 -

19940H2521B3472

- 1 State or county boards' original easement value may be offered.
- 2 The price paid for purchase of an easement for a term of 25
- 3 years shall not exceed one-tenth of the difference between the
- 4 nonagricultural value and the agricultural value determined
- 5 pursuant to subsection (f) at the time of purchase. The purchase
- 6 price may be paid in a lump sum, in installments over a period
- 7 of years, or in any other lawful manner of payment. If payment
- 8 is to be made in installments or another deferred method, the
- 9 person selling the easement may receive, in addition to the
- 10 selling price, interest in an amount or at a rate set forth in
- 11 the agreement of purchase, and final payment shall be made
- 12 within, and no later than, five years from the date the
- 13 agricultural conservation easement purchase agreement was
- 14 executed.
- 15 (h) Allocation of State moneys. -- The State board shall make
- 16 an annual allocation among counties, except counties of the
- 17 first class, for the purchase of agricultural conservation
- 18 easements.
- 19 (1) As used in this subsection, the following words and
- 20 phrases shall have the meanings given to them in this
- 21 paragraph unless the context clearly indicates otherwise:
- 22 (i) "Adjusted weighted transfer tax revenues." An
- amount equal to the weighted transfer tax revenues of a
- county divided by the sum of the weighted transfer tax
- revenues of all counties except counties of the first
- class.
- 27 (ii) "Annual agricultural production." The total
- dollar volume of sales of livestock, crops and
- agricultural products according to the most recent Annual
- 30 Crop and Livestock Summary published by the Pennsylvania

1 Agricultural Statistics Service.

- 2 (iii) "Annual easement purchase threshold." An
  3 amount annually determined by the State board which
  4 equals at least \$10,000,000.
  - (iv) "Average realty transfer tax revenues." The total annual realty transfer tax revenues collected in all counties, except counties of the first class, divided by 66.
  - (v) "Realty transfer tax revenues." The tax imposed and collected under section 1102-C of the act of March 4, 1971 (P.L.6, No.2), known as the "Tax Reform Code of 1971."
    - (vi) "Weighted transfer tax revenues." An amount equal to the total annual realty transfer tax revenues collected in a county divided by the sum of the total annual realty transfer tax revenues collected in all counties except counties of the first class which does not exceed three times the average realty transfer tax revenues.
  - (2) An annual allocation shall be made to each county, except counties of the first class, for the purchase of agricultural conservation easements by the Commonwealth at the beginning of the county fiscal year which equals 50% of the annual easement purchase threshold multiplied by the adjusted weighted transfer tax revenues of the county for the preceding calendar year.
  - (3) If the aggregate annual allocation under this paragraph to all eligible counties does not exceed 50% of the annual easement purchase threshold, an additional annual allocation from 50% of the annual easement purchase threshold

- shall be made to a county, except a county of the first class, at the beginning of the county fiscal year for the
- 4 Commonwealth and a county. The additional annual allocation
- 4 Commonwealth and a county. The additional annual allocation
- 5 under this paragraph shall equal the sum of:
  - (i) The annual appropriation of local moneys by a county for the purchase of agricultural conservation easements which does not exceed the average annual allocation under paragraph (2) multiplied by four.

joint purchase of agricultural conservation easements by the

- (ii) The annual appropriation of local moneys by a county for the purchase of agricultural conservation easements which does not exceed the average annual allocation under paragraph (2) multiplied by four, if the county has an annual agricultural production which equals at least 2% of the total annual agricultural production of the Commonwealth for the same year.
- 17 (4) If the aggregate annual allocation under paragraph 18 (3) to all eligible counties would exceed 50% of the annual easement purchase threshold, paragraph (3) shall not apply, 19 20 and an additional annual allocation shall be made under this 21 paragraph at the beginning of the county fiscal year for the 22 joint purchase of agricultural conservation easements by the 23 Commonwealth and a county, except a county of the first 24 class. The additional annual allocation to a county under 25 this paragraph shall equal 50% of the annual easement 26 purchase threshold multiplied by a percentage equal to the 27 annual appropriation of local moneys appropriated by the 28 county for the purchase of agricultural conservation 29 easements divided by the aggregate of local moneys 30 appropriated by all eligible counties for the purchase of

3

6

7

8

9

10

11

12

13

14

15

- agricultural conservation easements and in all cases shall not exceed the average annual allocation under paragraph (2) multiplied by four.
  - (5) An additional annual allocation shall be made to a county, except a county of the first class, from the amount by which 50% of the annual easement purchase threshold exceeds the total allocations made under paragraph (3) or (4), as the case may be, as follows:
    - (i) An additional annual allocation shall be made for the joint purchase of agricultural conservation easements by the Commonwealth and a county which equals six-tenths of the amount by which 50% of the annual easement purchase threshold exceeds the total allocations made under paragraph (3) or (4), as the case may be, multiplied by a percentage equal to the annual appropriation of local moneys appropriated by the county for the purchase of agricultural conservation easements divided by the aggregate of local moneys appropriated by all eligible counties for the purchase of agricultural conservation easements.
    - (ii) An additional annual allocation shall be made for the purchase of agricultural conservation easements by the Commonwealth which equals four-tenths of the amount by which 50% of the annual easement purchase threshold exceeds the total allocations made under paragraph (3) or (4), as the case may be, multiplied by the adjusted weighted transfer tax revenues of the county for the preceding calendar year.
- 29 (6) The allocation of a county shall be adjusted for 30 purchases of agricultural conservation easements made with

2 administrative costs, incurred by the Commonwealth or a 3 county incident to the purchase of agricultural conservation 4 easements and for the costs of reimbursing nonprofit land 5 conservation organizations for expenses incurred in acquiring 6 and transferring agricultural conservation easements to the 7 Commonwealth or county. No purchase of an agricultural 8 conservation easement shall be made with State moneys 9 allocated to a county unless the amount of the purchase price

moneys from the county's allocation, for all costs, except

11 county pays the portion of the purchase price which 12 represents the difference between the purchase price and the 13 adjusted allocation.

is equal to or less than the adjusted allocation or the

The first annual allocation to a county under paragraphs (3), (4) and (5)(i) shall continue for three county fiscal years occurring after the effective date of this act, and the second and third such annual allocations shall each continue for two county fiscal years occurring after the effective date of this act. Thereafter each such annual allocation shall be for one county fiscal year. Such annual allocations which have not been expended or encumbered at the end of the period for which they were allocated shall be reallocated in the subsequent county fiscal year to a county which used at least 90% of the allocation made to the county at the start of the period. An annual allocation shall be considered to be encumbered and shall not be reallocated if, by December 31 of the year in which that annual allocation was made to the county, the department has received an agreement executed by the landowner and the county to purchase a specific agricultural conservation

1

10

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

2 purchase. The reallocation to a county under this paragraph

easement as part of the county board's recommendation for

3 shall be the total amount of the annual allocation available

4 for reallocation under this paragraph multiplied by a

5 percentage equal to the annual appropriation of local moneys

6 appropriated by the county for the purchase of agricultural

7 conservation easements at the start of the county fiscal year

in which the annual allocation was made divided by the

9 aggregate of local moneys appropriated by all eligible

10 counties for the purchase of agricultural conservation

11 easements at the start of the county fiscal year in which the

annual allocation was made. Money reallocated to a county

under this paragraph shall be available for one county fiscal

year. Money reallocated to a county under this paragraph that

has not been spent or encumbered at the conclusion of one

county fiscal year shall be restored to the fund. Such money

17 shall be considered to be encumbered and shall not be

18 restored to the fund if, by December 31 of the year in which

a reallocation was made to the county, the department has

received an agreement executed by the landowner and the

county to purchase a specific agricultural conservation

easement as part of the county board's recommendation for

23 purchase.

1

8

14

15

16

19

20

21

22

24

25

26

27

28

29

30

(8) Initial allocations to counties under paragraphs (2) and (5)(ii) shall continue until the end of the fourth county fiscal year occurring after the effective date of this act.

The sum of the total annual allocations of all counties under paragraphs (2) and (5)(ii) which have not been expended or encumbered by the end of the fourth county fiscal year, and

every county fiscal year thereafter, occurring after the

- 1 effective date of this act shall be reallocated in the
- 2 subsequent county fiscal year to a county which used at least
- 3 90% of the allocation made to the county at the start of the
- 4 period. An annual allocation shall be considered to be
- 5 encumbered and shall not be reallocated if, by December 31 of
- 6 the year in which that annual allocation was made to the
- 7 county, the department has received an agreement executed by
- 8 the landowner and the county to purchase a specific
- 9 agricultural conservation easement as part of the county
- 10 board's recommendation for purchase. For purposes of
- determining eligibility for reallocation of funds and the
- 12 amounts of reallocation, funds allocated to counties will be
- segregated and accounted for on a county fiscal year basis.
- 14 Fifty percent of the amount available for allocation under
- this paragraph shall be reallocated in the manner set forth
- in paragraph (2), and 50% of the amount available for
- 17 allocation under this paragraph shall be reallocated in the
- manner set forth in paragraphs (3), (4) and (5). For purposes
- of reallocating funds in the manner set forth in paragraph
- 20 (2), realty transfer tax revenues used to calculate weighted
- 21 transfer tax revenues shall correspond to the year for which
- funds are being reallocated and weighted transfer tax
- 23 revenues shall be calculated only for counties eligible under
- this paragraph. Money reallocated to a county under this
- 25 paragraph shall be available for one county fiscal year.
- Money reallocated to a county under this paragraph that has
- 27 not been spent or encumbered at the conclusion of one county
- fiscal year shall be restored to the fund. Such money shall
- 29 be considered to be encumbered and shall not be restored to
- 30 the fund if, by December 31 of the year in which a

- 1 reallocation was made to the county, the department has
- 2 received an agreement executed by the landowner and the
- 3 county to purchase a specific agricultural conservation
- 4 easement as part of the county board's recommendation for
- 5 purchase.
- 6 (9) The allocation made to a county under this
- 7 subsection shall be used for the purchase of agricultural
- 8 conservation easements in perpetuity: Provided, That no more
- 9 than 30% of such allocation may be used at the option of a
- 10 county for the purchase of agricultural conservation
- 11 easements for a term of 25 years in the manner provided for
- 12 in this act.
- 13 (10) (i) Notwithstanding any other provision of this
- subsection or any provision of regulations promulgated
- pursuant to this act, the department shall not reallocate
- funds which were allocated prior to January 1, 1994, if,
- by December 31, 1993, the department has received an
- 18 agreement signed by the landowner and the county board to
- 19 purchase a specific agricultural conservation easement as
- 20 part of the county board's recommendation for purchase.
- 21 (ii) Nothing in this paragraph shall affect any
- 22 reallocation made prior to the effective date of this
- paragraph.
- 24 (i) Subdivision of land after easement purchase. -- The State
- 25 board may agree to permit a parcel of land subject to an
- 26 agricultural conservation easement to be subdivided after the
- 27 granting of such easement as follows:
- 28 (1) The landowner of record may submit an application,
- in such form and manner as the county board may prescribe, to
- 30 the county board requesting that a parcel of the land subject

1	to an easement be subdivided. Upon receipt of the
2	application, the county board shall cause to be forwarded
3	written notification thereof to the county zoning office,
4	county planning office and county farmland preservation
5	office, herein referred to as the reviewing agencies. Each
6	reviewing agency shall have 60 days from receipt of such
7	notification to review, comment and make recommendations on
8	the proposed application to the county board.
9	(2) When reviewing an application to subdivide land
10	subject to an agricultural conservation easement, the county
11	board shall consider all of the following:
12	(i) the agricultural productivity and viability of
13	the land involved;
14	(ii) whether the subdivision will convert land which
15	has been devoted primarily to agricultural use to another
16	<pre>primary use;</pre>
17	(iii) whether the subdivision will conflict with
18	agricultural operations on the land;
19	(iv) whether the subdivision will conflict with
20	agricultural operations on surrounding lands;
21	(v) the extent to which subdivision of the land will
22	conflict with the county program to preserve agricultural
23	<u>land;</u>
24	(vi) the purpose of the landowner's request to
25	<u>subdivide;</u>
26	(vii) whether the landowner reserved the right to
27	subdivide the land at the time of purchase of the
28	easement, whether such reservation was set forth in the
29	easement agreement at the time such agreement was
30	executed, and whether the easement purchase price was

Τ	lowered because of such reservation; and	
2	(viii) any such other criteria specified in the	
3	approved county program.	
4	(3) After reviewing the application and the comments and	
5	recommendations submitted by the reviewing agencies, the	
6	county board shall approve or reject the application to	
7	subdivide within 120 days after the date of its filing,	
8	unless the time is extended by mutual agreement of the	
9	landowner and reviewing agencies.	
LO	(4) If the application to subdivide land is approved by	
L1	the county board, a copy of the application, along with the	
L2	comments and recommendations of the reviewing agencies, shall	
L3	be forwarded to the State board for review and approval. The	<
L4	State board shall, within 60 days of receipt of the	
L5	application, approve or reject the application to subdivide	
L6	the subject land OR DISAPPROVAL. The State board shall notify	<
L7	the county board of its decision regarding the application.	
L8	(5) If the application to subdivide is rejected by the	
L9	county board, the application shall be returned to the	
20	landowner with a written statement of the reasons for such	
21	rejection. Within 30 days after the receipt of the statement	
22	of rejection, the landowner may appeal the rejection to the	
23	State board. The State board shall, within 60 days after	<
24	receipt of the appeal, approve or reject the application to	
25	subdivide. The State board shall notify the county board and	
26	the landowner of its decision regarding the appeal.	
27	(6) When reviewing an application to subdivide land	
28	subject to an agricultural conservation easement, the State	
29	board shall consider the factors listed in paragraph (2) and	
30	the recommendations of the county board and reviewing	

1 <u>agencies</u>.

14

16

17

18

19

20

21

22

23

2.4

25

26

27

28

2 (7) When an application to subdivide land is approved by 3 the State board and the purpose of the request to subdivide is to convey or transfer interest in such land to another 4 5 person, the landowner may be liable to pay the Commonwealth or the county, as their respective legal interest in the 6 7 agricultural conservation easement may appear, for any 8 appreciation in the value of the subdivided land which may be 9 attributed TO BE CONVEYED OR TRANSFERRED TO ANOTHER PERSON. 10 THE LANDOWNER MAY BE REQUIRED TO MAKE SUCH PAYMENT ONLY WHEN 11 SUCH APPRECIATION IN VALUE OF THE SUBDIVIDED LAND TO BE 12 CONVEYED OR TRANSFERRED TO ANOTHER PERSON IS ATTRIBUTABLE to 13 the location of the subdivided land in an area where there is

- 15 (j) Change of ownership.--
  - (1) Whenever interest in land subject to an agricultural conservation easement is conveyed or transferred to another person, the deed conveying or transferring such land shall recite in verbatim the language of the easement as set forth in the deed executed in connection with the purchase of the agricultural conservation easement.

land subject to an agricultural conservation easement.

- (2) The person conveying or transferring land subject to an agricultural conservation easement shall, within 30 days of change in ownership, notify the county board and the department of the name and address of the person to whom the subject land was conveyed or transferred and the price per acre, or portion thereof, received by the landowner from such person.
- 29 (3) Notwithstanding any other provisions of law to the 30 contrary, the restrictions set forth in a deed executed in

- connection with the purchase of an agricultural conservation 1
- 2 easement shall be binding on any person to whom subsequent
- ownership of the land subject to the easement is conveyed or 3
- 4 transferred.
- 5 Section 2. This act shall take effect in 60 days.