THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL No. 1982 Session of 1991

INTRODUCED BY PISTELLA, RICHARDSON, FLEAGLE, TRICH, BELFANTI, SCRIMENTI, LESCOVITZ, KUKOVICH, HARPER, OLASZ, DALEY, TRELLO, GIGLIOTTI, MELIO, JOSEPHS, McNALLY, JAMES AND ARNOLD, AUGUST 4, 1991

AS AMENDED ON THIRD CONSIDERATION, HOUSE OF REPRESENTATIVES, NOVEMBER 16, 1992

AN ACT

1 2 3 4 5 6 7 8 9 10 11 12	Amending the act of July 19, 1979 (P.L.130, No.48), entitled "An act relating to health care; prescribing the powers and duties of the Department of Health; establishing and providing the powers and duties of the State Health Coordinating Council, health systems agencies and Health Care Policy Board in the Department of Health, and State Health Facility Hearing Board in the Department of Justice; providing for certification of need of health care providers and prescribing penalties," abolishing the State Health Coordinating Council and the Health Care Policy Board; further providing for health planning; establishing the Health Policy Board; and making repeals.
13	The General Assembly of the Commonwealth of Pennsylvania
14	hereby enacts as follows:
15	Section 1. Sections 103, 201 and 202 of the act of July 19,
16	1979 (P.L.130, No.48), known as the Health Care Facilities Act,
17	amended or added July 12, 1980 (P.L.655, No.136), are amended to
18	read:
19	Section 103. Definitions.
20	The following words and phrases when used in this act shall
21	have, unless the context clearly indicates otherwise, the

1 meanings given to them in this section:

2 "Act." The comprehensive Health Care Facilities Act. 3 ["Affected person." A person whose proposal is being 4 reviewed for purposes of certificate of need, the health systems 5 agency for the health service area in which the proposed new institutional health service is to be offered or developed, 6 7 health systems agencies serving contiguous health service areas, 8 health care facilities and health maintenance organizations located in the health service area which provide institutional 9 10 health services, and those members of the public who are to be 11 served by the proposed new institutional health services and those agencies, if any, which establish rates for health care 12 13 facilities and health maintenance organizations located in the 14 health systems area in which the proposed new institutional 15 health service is to be offered or developed.

16 "Annual implementation plan." The latest health systems 17 agency's annual statement of objectives to achieve the goals of 18 the health systems plan, including the priorities established 19 among the objectives.]

20 <u>"Board." The Health Policy Board established under section</u>
21 <u>401.1 of this act.</u>

22 "Certificate of need." A [certificate] <u>notice of approval</u>
23 issued by the department under the provisions of this act,
24 including those <u>NOTICES OF APPROVAL</u> issued as an amendment to an <----</p>
25 existing certificate of need.

26 <u>"Clinically related health service." A CERTAIN diagnostic,</u> <--

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27 <u>treatment or rehabilitative service, which may include</u>

28 <u>freestanding facilities or offices providing diagnostic</u>,

29 <u>treatment or rehabilitative service.</u> SERVICES AS DETERMINED IN <----

30 <u>SECTION 701.</u>

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<u>"Community-based health services planning committee." A</u>
 <u>committee established in accordance with procedures approved by</u>
 <u>the Department of Health which includes representatives of local</u>
 <u>or regional groups of consumers, business, labor, health care</u>
 providers, payors or other affected interests.

6 "Conflict of interest." For the purpose of section 501, the 7 interest of any person, whether financial, by association with, 8 or as a contributor of money or time to, any nonprofit corporation or other corporation, partnership, association, or 9 10 other organization, and whenever a person is a director, officer 11 or employee of such organization, but shall not exist whenever the organization in which such person is interested is being 12 considered as part of a class or group for whom regulations are 13 being considered, if the material facts as to the relationship 14 15 or interest are disclosed or are known to the board.

16 "Consumer." A natural person [who is not a "provider of 17 health care" as defined in Title XV of the Federal Public Health 18 Service Act] who is not involved in the provision of health 19 services or health insurance. For the purpose of [section 301] 20 this act, any person who holds a fiduciary position in any 21 health care facility [or], health maintenance organization or 22 third party payor shall not be considered a consumer.

23 "Department." The Department of Health.

24 "Develop." When used in connection with health services or 25 facilities, means to undertake those activities which on their 26 completion will result in the offer of a new health service or 27 the incurring of a financial obligation in relation to the 28 offering of such a service.

29 ["Health care facility." A general or special hospital 30 including tuberculosis and psychiatric hospitals, rehabilitation 19910H1982B4124 - 3 -

facilities skilled nursing facilities, kidney disease treatment 1 centers including free-standing hemodialysis units, intermediate 2 care facilities and ambulatory surgical facilities, both profit 3 and nonprofit and including those operated by an agency of State 4 5 or local government, but shall not include an office used exclusively for their private or group practice by physicians or 6 7 dentists, nor a program which renders treatment or care for drug or alcohol abuse or dependence, unless located within, by or 8 through a health care facility, a facility providing treatment 9 10 solely on the basis of prayer or spiritual means in accordance 11 with the tenets of any church or religious denomination, nor a facility conducted by a religious organization for the purpose 12 13 of providing health care services exclusively to clergymen or 14 other persons in a religious profession who are members of the 15 religious denominations conducting the facility.

16 This definition shall exclude all health care facilities as hereinabove defined that do not accept, directly or indirectly, 17 18 any Federal or State Governmental funds for capitalization, depreciation, interest, research or reimbursement, unless the 19 20 Secretary of Health, Education and Welfare, pursuant to Federal Public Law 93-641, section 1523(a)(4)(B), concludes that this 21 22 exclusionary provision is unsatisfactory to the Departments of Health, Education and Welfare. 23

"Health maintenance organization." An organization defined as a health maintenance organization by section 1531(8) of the Federal Public Health Service Act or an organization regulated by the act of December 29, 1972 (P.L.1701, No.364), known as the "Voluntary Nonprofit Health Service Act of 1972."]

29 <u>"Health care facility." For purposes of Chapter 7 of this</u>
30 <u>act, any health care facility providing clinically related</u>
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1	health services, including, but not limited to, a general or
2	special hospital including psychiatric hospitals, rehabilitation
3	hospitals, ambulatory surgical facilities, long-term care
4	nursing facilities, cancer treatment centers using radiation
5	therapy on an ambulatory basis, and inpatient drug and alcohol
6	treatment facilities, both profit and nonprofit and including
7	those operated by an agency or State or local government. The
8	term shall not include an office used primarily for the private
9	or group practice by health care practitioners where no
10	reviewable clinically related health service is offered, a
11	facility providing treatment solely on the basis of prayer or
12	spiritual means in accordance with the tenets of any church or
13	religious denomination, or a facility conducted by a religious
14	organization for the purpose of providing health care services
15	exclusively to clergy or other persons in a religious profession
16	who are members of the religious denominations conducting the
17	facility.
18	"Health care practitioner." An individual who is authorized
19	to practice some component of the healing arts by a license,
20	permit, certificate or registration issued by a Commonwealth
21	licensing agency or board.
22	<u>"Health care provider" or "provider." An individual, a trust</u>
23	or estate, a partnership, a corporation (including associations,
24	joint stock companies and insurance companies), the
25	<u>Commonwealth, or a political subdivision or instrumentality</u>
26	(including a municipal corporation or authority) thereof, that
27	operates a health care facility.
28	"Health [service] <u>planning</u> area." [The area served by a
29	health systems agency as designated in accordance with Title XV

30 of the Federal Public Health Service Act.] <u>A geographic area</u>

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within the Commonwealth designated by the Department of Health
 for purposes of health planning.

3 ["Health services." Clinically related (i.e., diagnostic, 4 treatment or rehabilitative) services, including alcohol, drug 5 abuse and mental health services.

6 "Health systems agency" or "HSA." An entity which has been 7 conditionally or fully designated pursuant to Title XV of the 8 Federal Public Health Service Act.]

9 "Hearing board." The State Health Facility Hearing Board 10 created in the [Department of Justice] <u>Office of General Counsel</u> 11 under the provisions of this act.

12 ["Home health care." The provision of nursing and other therapeutic services to disabled, injured or sick persons in 13 14 their place of residence and other health related services 15 provided to protect and maintain persons in their own home. 16 "Major medical equipment." Medical equipment which is used 17 for the provision of medical and other health services and which 18 costs in excess of \$150,000, except major medical equipment 19 acquired by or on behalf of a clinical laboratory to provide 20 clinical laboratory services if the clinical laboratory is 21 independent of a physician's office and a hospital and it has 22 been determined under the Medicare program to meet the applicable requirements of section 1861(s) of the Federal Social 23 24 Security Act. In determining whether medical equipment has a 25 value in excess of \$150,000, the value of studies, surveys, 26 designs, plans, working drawings, specifications, and other 27 activities essential to the acquisition of such equipment shall 28 be included.]

29 <u>"Interested person" or "person expressing an interest." For</u>
30 <u>the purposes of Chapter 7 of this act, a member of the public</u>
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who is to be served by the proposed new health service IN THE 1 <-AREA TO BE SERVED BY THE APPLICANT, a health care facility or 2 3 health maintenance organization or any health care provider providing similar services IN THE AREA TO BE SERVED BY THE 4 <-----APPLICANT, or who has received a certificate of need to provide 5 services IN THE AREA TO BE SERVED BY THE APPLICANT or who has 6 <----formally filed a letter of intent with the Department of Health 7 <-----8 WITH THE DEPARTMENT A LETTER OF INTENT TO PROVIDE SIMILAR <----9 SERVICES in the area in which the proposed service is to be 10 offered or developed, and any third party payor of health 11 services provided in that area who provides written notice to 12 the department that the person is interested in a specific 13 certificate of need application before the department. "Offer." Make provision for providing in a regular manner 14 15 and on an organized basis [specified] clinically related health 16 services. "Patient." A natural person receiving health care in or from 17

18 a health care provider.

19 "Person." A natural person, corporation (including 20 associations, joint stock companies and insurance companies), 21 partnership, trust, estate, association, the Commonwealth, and 22 any local governmental unit, authority and agency thereof. [The 23 term shall include all entities owning or operating a health 24 care facility or health maintenance organization.

25 "Persons directly affected." A person whose proposal for 26 certificate of need is being reviewed, members of the public who 27 are to be served by the proposed new institutional health 28 services, health care facilities and health maintenance 29 organizations located in the health service area in which the 30 service is proposed to be offered or developed which provide 19910H1982B4124 - 7 -

services similar to the proposed services under review, and 1 health care facilities and health maintenance organizations 2 which prior to receipt by the agency of the proposal being 3 4 reviewed have formally indicated an intention to provide such similar service in the future and those agencies, if any, which 5 establish rates for health care facilities and health 6 maintenance organizations located in the health systems area in 7 which the proposed new institutional health service is to be 8 offered or developed.] 9

10 "Policy board." The [Health Care Policy Board] <u>Health Policy</u> 11 <u>Board</u> created in the Department of Health under the provisions 12 of this act.

13 ["Predevelopment costs." Expenditures for preparation of 14 architectural designs, working drawings, plans and 15 specifications.]

16 "Public [hearing] meeting." A meeting open to the public 17 where any person has an opportunity to [present testimony held 18 without imposition of a fee] <u>comment on a certificate of need</u> 19 <u>application or proposed State health services plan amendment.</u> 20 ["Rehabilitation facility." An inpatient facility which is 21 operated for the primary purpose of assisting in the

22 rehabilitation of disabled persons through an integrated program 23 of medical and other services which are provided under competent 24 professional supervision.]

25 "Secretary." The Secretary of the Department of Health of 26 the Commonwealth of Pennsylvania.

27 ["Statewide Health Coordinating Council" or "SHCC", or 28 "council." The council established in compliance with Title XV 29 of the Federal Public Health Service Act.]

30 "<u>State health services plan.</u>" A document developed by the 19910H1982B4124 - 8 -

1 Department of Health, after consultation with the policy board AND APPROVED BY THE GOVERNOR, that is consistent with section 2 <----3 401.3, and that describes in qualitative and quantitative terms <-----4 the department's assessment of how the Commonwealth's health service delivery system is to be organized Statewide and 5 regionally to meet THAT MEETS the current and projected needs of 6 <----its citizens for affordable health care THE COMMONWEALTH'S 7 <-----8 CITIZENS. The State health services plan shall contain, in part, 9 the STANDARDS AND criteria against which certificate of need <____ applications are reviewed and upon which decisions are based. 10 11 "Third party payor." A person who makes payments on behalf of patients under compulsion of law or contract who does not 12 13 supply care or services as a health care provider or who is 14 engaged in issuing any policy or contract of individual or group 15 health insurance or hospital or medical service benefits[, but]. 16 The term shall not include the Federal, State, or any local 17 government unit, authority, or agency thereof or a health 18 maintenance organization. 19 Section 201. Powers and duties of the department. 20 The Department of Health shall have the power and its duties 21 shall be: 22 To act as a single State agency through its staff [(1)]23 and the policy board in serving as the designated sole State 24 health planning and development agency in accordance with Titles XV and XVI of the Federal Public Health Service Act. 25 26 (2)] (1) To exercise exclusive jurisdiction over health care providers[, and jurisdiction over health maintenance 27 28 organizations] in accordance with the provisions of this act. (2) To issue determinations of reviewability or 29 nonreviewability of certificate of need proposals. 30

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(3) To issue certificates of need and amended
 certificates of need in accordance with the provisions of
 this act.

4 (4) [With respect to health care facilities, to 5 investigate, and report to the Auditor General, upon every application to the Auditor General made by any institution, 6 7 corporation or unincorporated association, desiring to give a 8 mortgage under the provisions of the act of April 29, 1915 9 (P.L.201, No.112), entitled "An act making mortgages, given by benevolent, charitable, philanthropic, educational and 10 eleemosynary institutions, corporations, or unincorporated 11 12 associations, for permanent improvements and refunding 13 purposes, prior liens to the liens of the Commonwealth for the appropriation of moneys; providing a method for the 14 15 giving of such mortgages and fixing the duties of the Auditor 16 General and Board of Public Charities in connection therewith."] To withdraw expired certificates of need. 17

18 [(5) To evaluate at least annually its functions and 19 performance and their economic effectiveness.

20 (6) To prepare, in accordance with applicable Federal
21 law, an inventory of the health care facilities located in
22 the Commonwealth and evaluate on an on-going basis the
23 physical condition of such facilities. The inventory and
24 evaluation shall be periodically reported to every HSA.

(7)] (5) To require, pursuant to regulation, submission
of periodic reports by providers of health services and other
persons subject to review respecting the development of
proposals subject to review.

29 [(8) To research, prepare and after approval by the SHCC 30 and the Governor publish triennially a State health plan for 19910H1982B4124 - 10 - 1

the Commonwealth based on the various health systems plans.

2 (9) To provide coordination with the National Center for 3 Health Statistics of the activities of the department for the collection, retrieval, analysis, reporting and publication of 4 5 statistical and other information relating to health and health care and to require health care providers doing 6 7 business in the Commonwealth to make statistical and other 8 reports of information required by Federal law to be submitted to the National Center for Health Care Statistics; 9 and to collect such other information as may be appropriate 10 to determine the appropriate level of facilities and services 11 12 for the effective implementation of certification of need 13 under this act.

14 (10) To furnish such staff support and expertise to the 15 department's policy board as may be needed by them to perform 16 their responsibilities provided that any refusal of a 17 substantial request from such board be subject to final 18 determination by the Governor.]

(6) Upon consultation with the policy board, to 19 20 research, prepare and, after approval by the Governor, publish, no later than 18 months after the effective date of 21 this act and annually thereafter, a revised State health 22 23 services plan for the Commonwealth as defined under this act. 24 Until the State health services plan as defined in section 25 401.4 is adopted, the department shall apply the State health plan in existence on the effective date of this act, along 26 27 with any subsequent updates to that plan. 28 (7) To collect AND DISSEMINATE such other information as 29 may be appropriate to determine the appropriate level of facilities and services for the effective implementation of 30

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certification of need under this act. WHERE SUCH INFORMATION 1 2 IS COLLECTED BY ANY OTHER AGENCY OF STATE GOVERNMENT, DUPLICATION SHALL BE AVOIDED BY COORDINATION OF DATA 3 4 COLLECTION ACTIVITIES. 5 (8) To furnish such staff support and expertise to the policy board as may be needed to perform its 6 7 responsibilities. [(11)] (9) To receive, [docket] <u>log</u> and review all 8 9 applications for certificates of need or amendments thereof 10 and approve or disapprove the same. [(12) To determine the Statewide health needs of the 11 12 Commonwealth after providing reasonable opportunity for the 13 submission of written recommendations respecting such needs 14 by State agencies responsible for planning with regard to 15 mental health, mental retardation and other developmental 16 disabilities, and drug and alcohol abuse, as well as other 17 agencies of State Government designated by the Governor for

18 the purpose of making such recommendations and after 19 consulting with SHCC.

(13)] (10) To minimize the administrative burden on
health care providers by eliminating unnecessary duplication
of financial and operational reports and to the extent
possible coordinating reviews and inspections performed by
Federal, State, local and private agencies.

[(14)] (11) To adopt and promulgate[, after consultation with the policy board,] regulations necessary to carry out the purposes and provisions of this act relating to certificate of need.

29 [(15)] (12) To enforce the rules and regulations
30 promulgated by the department as provided in this act.
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1 [(16) To consult with the SHCC in the administration of 2 this act. 3 (17)] (13) To provide technical assistance to 4 individuals and public and private entities in filling out 5 the necessary forms for the development of projects and 6 programs. 7 (14) To establish and publish in the Pennsylvania Bulletin a fee schedule for certificate of need applications 8 9 and letters of intent in accordance with section 905.2. 10 902.1. (15) To coordinate any data collection activities 11 necessary for administration of this act so as not to 12 13 duplicate unnecessarily the data collection activities of other Federal and State agencies. 14 (16) To determine which clinically related health 15 16 services shall remain on, be added to or be deleted from the list of clinically related health services subject to 17 18 certificate of need review. (16) TO MODIFY THE LIST OF REVIEWABLE CLINICALLY RELATED 19 20 HEALTH SERVICES ESTABLISHED UNDER SECTION 701. Section 202. Encouragement of competition and innovation. 21 22 The [health systems agencies and the] department shall in 23 [their] its planning and review activities foster competition 24 [and] where competition does not have an adverse impact upon 25 cost, quality or TO PROMOTE COST EFFICIENCY, QUALITY AND access 26 to care. The department shall encourage cooperative health care 27 arrangements which focus on the health care needs of a health 28 planning area and foster the prudent and economical control of the area's resources. The department shall also encourage 29 30 innovations in the financing and delivery systems for clinically

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<u>related</u> health services that will promote economic behavior by 1 consumers and providers of <u>clinically related</u> health services 2 3 [and] that [lead] <u>leads</u> to appropriate investment <u>in</u>, supply and 4 use of health services. [To this end, the health systems plan 5 and the annual implementation plan adopted by the health systems agencies and State health plan shall include an assessment of 6 7 the current and potential scope of competition and market forces to establish appropriate investment and utilization patterns in 8 the Commonwealth and shall specify the public and private 9 10 actions needed to strengthen these forces. Revisions of the plan 11 shall assess individual services or types of providers as to whether the conditions for competition have improved in the 12 13 period since the last plan.] Section 2. Sections 301, 302, 303, 401, 402, 403, 404 and 14 15 405 of the act are repealed. 16 Section 3. The act is amended by adding sections to read: 17 Section 401.1. Health Policy Board. 18 (a) An advisory board is hereby established in the department, known as the Health Policy Board. The membership of 19 the board shall consist of: 20 21 (1) The Secretary of Health, or his designee, who shall 22 act as chairman. 23 (2) One representative of hospitals. 24 (3) One physician. 25 (4) One representative of a long-term care facility. 26 (5) Two health care providers not already designated, 27 one of whom shall be a provider of home health services. 28 (6) One representative of Blue Cross or Blue Shield. (7) ONE REPRESENTATIVE OF HEALTH MAINTENANCE 29 30 ORGANIZATIONS.

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1	(7) (8) One representative of commercial insurance	<—
2	<u>carriers.</u>	
3	(9) One representative of business.	<
4	(9) (10) One representative of organized labor.	<
5	(10) (11) Three consumers.	<
6	(11) (12) One representative of county or municipal	<
7	government.	
8	(b) ALL MEMBERS SHALL BE APPOINTED TO THE POLICY BOARD BY	<
9	THE GOVERNOR AND CONFIRMED BY A MAJORITY VOTE OF THE SENATE. The	
10	Governor shall make all appointments to the policy board within	
11	90 days of the effective date of this act, and the operations of	
12	the policy board shall begin immediately upon its full	<
13	appointment. CONFIRMATION OF THE FULL BOARD. THE SECRETARY SHALL	<
14	CONVENE THE FIRST MEETING WITHIN 30 DAYS AFTER THE CONFIRMATION	
15	OF THE FULL BOARD.	
16	(1) Appointments shall be made in a manner that provides	
17	representation of the various geographical regions of this	
18	Commonwealth, INCLUDING THOSE MEDICALLY UNDERSERVED AREAS IN	<
19	RURAL AND INNER-CITY LOCATIONS.	
20	(2) Of the ten 14 members first appointed, three FOUR	<
21	<u>shall be appointed for a term of one year, three FIVE for a</u>	<
22	<u>term of two years and four FIVE for a term of three years.</u>	<
23	<u>Thereafter, appointments shall be made for a term of three</u>	
24	years.	
25	(3) No appointed member shall serve more than two full	
26	consecutive terms of three years.	
27	(4) No policy board member, other than the secretary,	
28	<u>may act or attend through a designee or a proxy.</u>	
29	(c) A simple majority of those members with current	
30	appointments of the policy board shall constitute a quorum for	
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1	the transaction of any business. The act by the majority of the
2	members present at any meeting in which there is a quorum shall
3	be deemed to be an act of the board.
4	(d) All meetings of the policy board shall be advertised and
5	conducted pursuant to the act of July 3, 1986 (P.L.388, No.84),
6	known as the "Sunshine Act." The board shall meet at least four
7	times a year and may provide for special meetings as may be
8	necessary.
9	(e) The members of the policy board shall not receive any
10	compensation for serving as members of the board but shall be
11	reimbursed at established Commonwealth rates for necessary
12	expenses incurred in the performance of their duties.
13	Section 401.2. Powers and duties of policy board.
14	The policy board shall exercise all powers necessary and
15	appropriate to carry out its duties, including the following:
16	(1) Advise and assist the department in development and
17	revision of the State health services plan.
18	(2) Annually review a work plan developed by the
19	department which identifies those provisions of the State
20	health services plan which must be revised, reconsidered or
21	developed within the succeeding calendar year.
22	(3) Annually review the list of clinically related
23	health services subject to review developed by the department
24	pursuant to the provisions of section 701.
25	Section 401.3. State health services plan.
26	The State health services plan shall consist of, at a
27	<u>minimum:</u>
28	(1) An identification of the clinically related health
29	services necessary to serve the health needs of the
30	population of this Commonwealth, INCLUDING THOSE MEDICALLY
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1	UNDERSERVED AREAS IN RURAL AND INNER-CITY LOCATIONS.	
2	(2) An analysis of the availability, accessibility and	
3	affordability of the clinically related health services	
4	necessary to meet the health needs of the population of this	
5	Commonwealth.	
6	(3) Qualitative and quantitative STANDARDS AND criteria	<—
7	for the review of certificate of need applications by the	
8	department under this act.	
9	(4) An exceptions process which permits exceptions to be	
10	granted to the standards and criteria in order to reflect	
11	local experience or ensure access or to respond to	
12	circumstances which pose a threat to public health and	
13	safety.	
14	Section 4. Section 501 of the act is amended to read:	
15	Section 501. State Health Facility Hearing Board.	
16	There is hereby created the State Health Facility Hearing	
17	Board in the [Department of Justice] Office of General Counsel	
18	which shall consist of [three] <u>FIVE</u> members who shall initially	<—
19	be appointed for terms of one, two and three years respectively	
20	by the Governor and confirmed by a majority vote of the Senate.	
21	Thereafter, appointments shall be by the Governor for four year	
22	terms AND CONFIRMED BY A MAJORITY VOTE OF THE SENATE. Members	<—
23	shall be chosen for their familiarity and experience with health	
24	care facilities or for relevant training and experience which	
25	will assist the board to perform its functions. <u>Appointments</u>	
26	shall be made to ensure that at least one of the members shall	
27	be a member of the bar of the Supreme Court of Pennsylvania. No	
28	person shall be chosen who is at the time of appointment an	
29	employee of the Commonwealth or of any health care provider. No	
30	member shall participate in any action or decision concerning	
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any matter in which the member has an economic interest or other
 conflict of interest.

3 Section 5. Sections 502 and 505 SECTION 502 of the act, <--
4 amended July 12, 1980 (P.L.655, No.136), are IS amended to read: <--
5 Section 502. Powers and duties of the hearing board.

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6 (a) The hearing board shall have the powers and its duties7 shall be:

8 (1) To hear appeals <u>BY THE APPLICANT OR INTERESTED</u> 9 <u>PERSONS</u> from departmental decisions on applications for 10 certificates of need or amendments thereto <u>and from</u> 11 determinations of reviewability.

12 (2) To hear upon petition objections to published
13 regulations, criteria, or standards of the [health systems
14 agency or] department as to the policies therein set forth
15 and where appropriate to request the promulgating agency to
16 reconsider such policies <u>SET FORTH IN THIS CHAPTER FOR</u>
17 CERTIFICATE OF NEED.

18 [(3) To hear appeals from decisions of the department 19 which require a person to obtain a certificate of need for 20 major medical equipment or the acquisition of an existing 21 health care facility.

(4)] (3) To fix the place of hearings in the area from
which the application arises in matters relating to
certificate of need.

(b) Hearings may be held before one or more members of the board, but action of the board shall be made by majority vote of the board.

28 SECTION 6. SECTION 503 OF THE ACT IS AMENDED TO READ:29 SECTION 503. COUNSEL.

30 THE [ATTORNEY GENERAL] <u>OFFICE OF GENERAL COUNSEL</u> SHALL 19910H1982B4124 - 18 - APPOINT COUNSEL TO SERVE AND ADVISE THE HEARING BOARD AND SHALL
 REPLACE SUCH COUNSEL UPON REQUEST OF THE BOARD.

3 SECTION 7. SECTION 505 OF THE ACT, AMENDED JULY 12, 1980
4 (P.L.655, NO.136), IS AMENDED TO READ:

5 Section 505. Hearings before the hearing board.

6 (a) All hearings before the hearing board shall be subject 7 to right of notice, hearing and adjudication in accordance with 8 2 Pa.C.S. Chaps. 5 and 7, known as the Administrative Agency 9 Law, and a written record shall be kept of said proceedings and 10 a copy thereof provided to the parties at cost.

(b) Persons conducting hearings under this act shall have the power to subpoena witnesses and documents required for the hearing, to administer oaths and examine witnesses and receive evidence in any locality which the hearing body may designate, having regard to the public convenience and proper discharge of its functions and duties.

17 (c) Notice of hearings before the hearing board shall be given to the parties at least 21 days in advance of the hearing. 18 19 In appeals to the board from the decision of the department on 20 an application for certificate of need or amendment thereof, 21 notice of the same shall be published in a newspaper in general 22 circulation in the [health service area and to the] areas [affected] where the service is proposed and in the Pennsylvania 23 24 Bulletin at least 14 days before the hearing.

(d) The hearing board shall have the authority to adopt
rules and regulations establishing procedures for the taking of
appeals and other procedural rules and regulations as it deems
advisable AS PROVIDED IN SECTION 601.
Section 6 8. Section 506 of the act is amended to read:

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30 Section 506. Appeals to the hearing board.

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1 [(a) Decisions of the department on an application for a 2 certificate of need or amendment thereto may be appealed within 3 30 days by any party or health systems agency who is involved in 4 the proceeding. The appeal to the hearing board shall be 5 commenced within 30 days of the appeal and shall be limited to issues raised by the appellant in the specification of 6 7 objections to the decision of the department which shall raise 8 no further issues not brought to the attention of the health 9 systems agency or the department, and the board shall entertain 10 no evidence that the hearing board is satisfied the appellant 11 was able, by the exercise of reasonable diligence, to have 12 submitted before the health systems agency and the department.] 13 (a) A decision of the department on an application for a 14 certificate of need or amendment thereto or a determination of 15 reviewability may be appealed within 30 days of the mailing date 16 of the decision BY THE APPLICANT OR BY INTERESTED PERSONS WHO 17 PARTICIPATED IN THE INITIAL REVIEW. The appeal to the hearing 18 board shall be commenced within 30 days of the filing of the notice of appeal. The appellant shall raise no issues not 19 20 brought to the attention of the department during its review, 21 and the board shall neither hear nor receive evidence unless it 22 is satisfied the appellant was unable to submit such evidence 23 before the department. For purposes of this subsection, an 24 appeal shall be deemed to commence with the establishment by the 25 board of a schedule for the filing of briefs by the parties to 26 the appeal.

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27 (b) [The] <u>In reaching its decisions, the</u> hearing board shall 28 be bound by the duly promulgated regulations of the department 29 and shall [give due deference to] <u>RECOGNIZE</u> the expertise of 30 [the health systems agencies and] the department [in reaching 19910H1982B4124 - 20 - 1 their decisions]. It shall receive any evidence as to challenges 2 of the authority of the department or the reasonableness of the 3 criteria or regulations used in the review of the application 4 for the sole purpose of creating a record for any subsequent 5 appeal to court.

6 [(c) When any decision of the hearing board is inconsistent 7 with the recommendations made with respect thereto by a health 8 systems agency, or with the applicable health systems plan or 9 annual implementation plan, the hearing board shall submit to 10 such health systems agency and all parties to the proceeding a 11 written, detailed statement of the reasons for the 12 inconsistency.]

13 (C) THE HEARING BOARD SHALL SUBMIT TO ALL PARTIES TO THE
 14 PROCEEDING A WRITTEN, DETAILED STATEMENT WHICH SETS FORTH ITS
 15 DECISION AND THE REASONING UPON WHICH THE DECISION IS BASED.
 16 Section 7 9. Section 507 of the act, repealed in part

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17 October 5, 1980 (P.L.693, No.142), is amended to read:

18 Section 507. Appeals and procedures on appeals.

19 The action of the hearing board may be appealed by any party 20 [or health systems agency] who is involved in [that proceeding] 21 <u>the appeal before the board</u>.

22 Section 8 10. Section 601 of the act, amended July 12, 1980 <---</p>
23 (P.L.655, No.136) AND REPEALED IN PART JUNE 25, 1982 (P.L.633, <---</p>
24 NO.181), is amended to read:

25 Section 601. Promulgation of rules and regulations.

26 [(a) All rules and regulations under this act shall be 27 prepared by the department and submitted for review by the 28 policy board and the department shall consult with the policy 29 board before proposed regulations are published.

30 (b) All rules and regulations adopted under this act shall 19910H1982B4124 - 21 - provide fair access and due process in all proceedings held to
 carry out the provisions of this act and shall not require an
 applicant to supply data or information as to other health care
 facilities or health maintenance organizations.

5 (e) The department shall also publish a notice of the 6 availability of proposed regulations relating to certificate of 7 need and any revisions thereof in accordance with the 8 designation agreement with the Secretary of Health, Education 9 and Welfare, if any, in at least two newspapers in general 10 circulation in the Commonwealth, together with a place they may 11 be examined and copied by interested persons.

(f) Proposed regulations establishing certificate of need review procedures and criteria or changes therein shall be distributed by the department to the SHCC, each health systems agency operating in the Commonwealth and Statewide health agencies and organizations and those agencies, if any, which establish rates for health care facilities and health maintenance organizations.

(g) The department shall distribute copies of adopted final regulations on certificate of need review procedures and criteria, and any revisions thereof, to persons set forth in subsection (f) and to the Departments of Health, Education and Welfare and shall provide such copies to other interested persons upon request.

(h) Prior to review by the department of new institutional health services under this act, the department shall disseminate to all health care facilities and health maintenance organizations within the Commonwealth, and shall publish in one or more newspapers in general circulation within the Commonwealth a description of coverage of the certificate of 19910H1982B4124 - 22 - need program for review, as determined under regulations, and
 any revisions thereof shall be similarly disseminated and
 published.]

4 (A) The department, in the exercise of its duties under this <-----5 act, shall have the power to adopt such regulations as are necessary to carry out the purposes of this act. Regulations 6 7 shall be adopted in conformity with the provisions of the act of 8 July 31, 1968 (P.L.769, No.240), referred to as the Commonwealth 9 Documents Law, and the act of June 25, 1982 (P.L.633, No.181), 10 known as the "Regulatory Review Act." 11 (B) ALL RULES AND REGULATIONS ADOPTED UNDER THIS ACT SHALL <----PROVIDE FAIR ACCESS AND DUE PROCESS IN ALL PROCEEDINGS HELD TO 12 13 CARRY OUT THE PROVISIONS OF THIS ACT AND SHALL NOT REQUIRE AN 14 APPLICANT TO SUPPLY DATA OR INFORMATION AS TO OTHER HEALTH CARE 15 FACILITIES OR HEALTH CARE PROVIDERS. 16 Section 9 11. Section 603 of the act, amended July 12, 1980 <----17 (P.L.655, No.136) and repealed in part October 5, 1980 (P.L.693, 18 No.142) and December 20, 1982 (P.L.1409, No.326), is amended to 19 read: 20 Section 603. Enforcement of orders relating to certificate of 21 need. 22 (a) (1) No certificate of need shall be granted to any 23 person for a [new institutional] health care facility or 24 reviewable, clinically related health service unless such [new institutional] facility or clinically related health 25 26 service is found by the department to be needed. 27 [Only those new institutional health services which (2) 28 are granted certificates of need shall be offered or 29 developed within the Commonwealth by any person.] No person shall offer or develop a health care facility or reviewable 30 19910H1982B4124 - 23 -

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clinically related health service without obtaining a

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2 <u>certificate of need AS REQUIRED BY THIS ACT.</u>

3 (3) [No expenditures in excess of \$150,000 in
4 preparation for the offering or development of a new
5 institutional health service shall be made by any person
6 unless a certificate of need for such services or
7 expenditures has been granted.

8 (4)] No binding arrangement or commitment for financing 9 the offering or development of a [new institutional] <u>health</u> care facility or reviewable clinically related health service 10 11 shall be made by any person unless a certificate of need for 12 such [new institutional] <u>clinically related</u> health service <u>or</u> 13 facility[, or the preparation for the offering or development of the same] has been granted IN ACCORDANCE WITH THIS ACT. 14 15 (b) Orders for which the time of appeal has expired shall be 16 enforced by the department in summary proceedings or, when necessary, with the aid of the court. 17

18 (c) No collateral attack on any order, including questions 19 relating to jurisdiction shall be permitted in the enforcement 20 proceeding, but such relief may be sought when such relief has 21 not been barred by the failure to take a timely appeal.

22 (d) Any person operating a [new institutional] <u>reviewable</u> 23 clinically related health service or health care facility within 24 this Commonwealth for which no certificate of need has been obtained, after service of a cease and desist order of the 25 26 department, or after expiration of the time for appeal of any 27 final order on appeal, upon conviction thereof, shall be 28 sentenced to pay a fine of not less than \$100 or more than 29 \$1,000 and costs of prosecution. Each day of operating a [new institutional] clinically related health service or health care 30 19910H1982B4124 - 24 -

<u>facility</u> after issuance of a cease and desist order shall
 constitute a separate offense.

3 Any person [violating] who violates this act by [a (e) 4 willful failure] failing to obtain a certificate of need, [or 5 willfully] by deviating from the provisions of the certificate, [or] by beginning construction, [or] by providing services, or 6 by acquiring equipment after the expiration of a certificate of 7 need shall be subject to a penalty of not less than \$100 per day 8 and not more than \$1,000 per day. Each day [after notice to them 9 10 of the existence] of EACH such violation shall be considered a 11 separate offense.

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12 (f) The department [shall] <u>may</u> seek injunctive relief to
13 prevent continuing violations of this act. <u>In seeking such</u>
14 relief, the department need not prove irreparable harm.

(g) No license to operate a health care facility, [health maintenance organization, or new institutional] or reviewable <u>clinically related</u> health service by any person in this Commonwealth shall be granted and any license issued shall be void and of no effect as to any facility, organization, service or part thereof for which a certificate of need is required by this act and not granted.

[(h) No person shall acquire major medical equipment which will not be owned or operated in a health care facility or acquire an existing health care facility except in accordance with this act.]

26 Section 10 12. Section 701 of the act, amended July 12, 1980 <---</p>
27 (P.L.655, No.136), is amended to read:

28 Section 701. Certificate of need required; [new institutional]
29 <u>clinically related</u> health services subject
30 to review.

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[(a) No person shall offer, develop, construct or otherwise
 establish or undertake to establish within the State a new
 institutional health service without first obtaining a
 certificate of need from the department. For purposes of this
 chapter, "new institutional health services" shall include:

6 (1) The construction development or other establishment 7 of a new health care facility or health maintenance 8 organization.

9 (2) Any expenditure by or on behalf of a health care 10 facility or health maintenance organization in excess of 11 \$150,000 which, under generally accepted accounting 12 principles consistently applied, is a capital expenditure. 13 Expenditures for acquisitions of existing health care 14 facilities and health maintenance organizations shall not be 15 included unless the notice required by subsection (i) of 16 section 702 is not filed or the department finds within 30 17 days of receipt of such notice that the services or bed 18 capacity of the health care facility will be changed in being 19 acquired. An acquisition by or on behalf of a health care 20 facility or health maintenance organization under lease or 21 comparable arrangement, or through donation, which would have 22 required review if the acquisition had been by purchase, 23 shall be deemed a capital expenditure subject to review.

24 The obligation of any capital expenditure by or on (3) 25 behalf of a health care facility which results in the 26 addition of a health service not provided in or through the 27 facility in the previous 12 months or which increases the 28 number of beds (or redistributes beds among various 29 categories other than levels of care in a nursing home, or 30 relocates such beds from one physical facility or site to - 26 -19910H1982B4124

another) by more than ten beds or more than 10% of total bed
 capacity, as defined by the regulations, whichever is less,
 over a two-year period.

The addition of a health service which is offered in 4 (4) 5 or through a health care facility having an operating expense 6 in excess of the minimum annual operating expense established in accordance with Title XV of the Federal Public Health 7 8 Service Act, and which were not offered on a regular basis in 9 or through such health care facility or health maintenance organization within the 12-month period prior to the time 10 such services would be offered. 11

12 (5) Major medical equipment not owned by or located in a13 health care facility which will:

14 (i) be used to provide service for inpatients of a15 health care facility; or

16 (ii) for which a notice was not provided in17 accordance with subsection (i) of section 702.

(b) (1) Any expenditure by or on behalf of health care facilities or a health maintenance organization in excess of \$150,000 made in preparation for the offering or development of a new institutional health service and any binding arrangement or commitment by either of them for financing the offering or development of the new institutional health service shall be subject to review under this chapter.

(2) Nothing in this paragraph shall preclude the
department from granting a certificate of need which permits
expenditures only for predevelopment activities, but does not
authorize the offering or development of the new
institutional health service with respect to which such
predevelopment activities are proposed.

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1 (c) Notwithstanding the provisions of subsection (a) or (b) 2 a new institutional health service acquired, owned or operated 3 by a health maintenance organization and home health care shall 4 be subject to the provisions of this act only to the extent 5 required by Federal law.

6 (d) As higher minimum expenditures requiring review are set by the Federal Government, those limits shall immediately apply 7 in lieu of the minimum expenditure limits set by this act.] 8 9 (a) Any person, including, but not limited to, a health care 10 facility, health maintenance organization or health care provider who offers, develops, constructs, renovates, expands or 11 12 otherwise establishes or undertakes to establish within the 13 State a clinically related health service that is included in the department's list of reviewable services developed under 14 15 subsection (d), (e) or (f) SUBSECTIONS (D) AND (E) or a health care facility as defined in section 103 must obtain a 16 17 certificate of need from the department if one or more of the 18 following factors applies: 19 (1) The proposal requires a capital expenditure in 20 excess of \$2,000,000 under generally accepted accounting principles, consistently applied. 21 22 (2) The proposal involves the establishment of a health 23 care facility or a reviewable clinically related health 24 service. 25 (3) The proposal increases the number of licensed beds by more than ten beds or 10%, whichever is less, every two 26 27 years.

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28 (i) If the additional beds are acute-care beds and
29 are not beds in a distinct-part psychiatric,

30 <u>rehabilitation or long-term care unit, all licensed beds</u> 19910H1982B4124 - 28 -

1 of the acute-care facility shall be counted in 2 determining whether the increased number of beds exceeds 3 10%. 4 (ii) If the additional beds are beds in a distinct-5 part psychiatric, rehabilitation or long-term care unit of an acute-care facility, only the beds within that unit 6 shall be counted in determining whether the increased 7 8 number of beds exceeds 10%. 9 (iii) If the additional beds are in a free standing FREESTANDING psychiatric, rehabilitation or long-term 10 care facility, all licensed beds of the FREESTANDING 11 <---12 facility shall be counted in determining whether the 13 increased number of beds exceeds 10%. (4) The proposal substantially expands an existing 14 15 clinically related health service, as determined by the department in the State health services plan. 16 (b) For the purposes of this act, an expenditure for the 17 18 purpose of acquiring an existing health care facility OR <____ REPLACEMENT OF EOUIPMENT WHERE THERE IS NO CHANGE IN SERVICE 19 20 shall not be considered to be a capital expenditure subject to review. Expenditures for nonclinical activities or services, 21 22 such as parking garages, computer systems or refinancing of 23 debt, and research projects involving premarket approval of new equipment shall not be subject to review. 24 25 (c) The capital expenditure threshold identified in 26 subsection (a)(1) may be modified periodically by the department 27 to reflect any increase in the construction cost or other 28 factors influencing health care-related capital expenditures. The department shall publish a modification as a statement of 29 <-30 policy in the Pennsylvania Code. OF THE EXPENDITURE THRESHOLD <---19910H1982B4124 - 29 -

1 THROUGH THE REGULATORY REVIEW PROCESS.

2	(d) A list of reviewable clinically related health services	
3	shall be issued by the department on an annual basis. PUBLISHED	<
4	BY THE DEPARTMENT WITHIN 30 DAYS OF THE EFFECTIVE DATE OF THIS	
5	ACT AND MAY BE MODIFIED BY REGULATION ON AN ANNUAL BASIS.	
6	EXCLUSIVE OF NEW HIGH COST TECHNOLOGY, THE INITIAL LIST	
7	PUBLISHED BY THE DEPARTMENT AS REQUIRED UNDER THIS SUBSECTION	
8	SHALL BE NO MORE EXTENSIVE THAN THOSE SERVICES REVIEWABLE ON THE	
9	EFFECTIVE DATE OF THIS ACT. Criteria for inclusion of reviewable	
10	services shall include, but not be limited to:	
11	(1) the quality of the service to be offered is likely	
12	to be compromised through insufficient volumes or	
13	utilization;	
14	(2) the service is dependent upon the availability or OF	<
15	scarce natural resources such as human organs;	
16	(3) the operating costs associated with the service are	
17	reimbursed by major third party payors on a cost	
18	reimbursement basis; or	
19	(4) the service involves the use of new technology.	
20	(e) Within 30 days of the effective date of this act, the	<—
21	department shall publish a list of reviewable clinically related	
22	health services, as defined under this act, which it has	
23	determined will be subject to review pursuant to the provisions	
24	of subsection (d). The list shall apply to all proposals	
25	reviewed by the department on or after the effective date of	
26	this act.	
27	(f) With the exception of the reviewable list specified in	
28	subsection (e), the list of reviewable services shall be	
29	developed by the department after consultation with the policy	
30	board.	

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1	(E) ANY CHANGES TO THE LIST REQUIRED UNDER SUBSECTION (D)	<
2	AND PROPOSED BY REGULATION SHALL BE DEVELOPED BY THE DEPARTMENT	
3	AFTER CONSULTATION WITH THE POLICY BOARD.	
4	(g) (F) A facility providing treatment solely on the basis	<
5	of prayer or spiritual means in accordance with the tenets of	
6	any church or religious denomination, or a facility conducted by	
7	a religious organization for the purpose of providing health	
8	care services exclusively to clergy or other persons in a	
9	religious profession who are members of the religious	
10	denomination conducting the facility shall not be considered to	
11	constitute a health service subject to review under this act.	
12	(G) AS USED IN THIS SECTION, "NEW HIGH COST TECHNOLOGY"	<—
13	MEANS NEW TECHNOLOGICAL EQUIPMENT WITH AN AGGREGATE PURCHASE	
14	COST OF GREATER THAN \$500,000. THE DEPARTMENT SHALL CONSULT WITH	
15	NATIONAL MEDICAL AND SURGICAL SPECIALITY ORGANIZATIONS	
16	RECOGNIZED BY THE AMERICAN BOARD OF MEDICAL SPECIALITIES (ABMS)	
17	AND OTHER NATIONALLY RECOGNIZED SCIENTIFIC RESOURCES IN THE	
18	DETERMINATION OF WHAT CONSTITUTES NEW TECHNOLOGICAL EQUIPMENT.	
19	Section 11 13. Section 702 of the act, amended July 12, 1980	<—
20	(P.L.655, No.136) and repealed in part December 20, 1982	
21	(P.L.1409, No.326), is amended to read:	
22	Section 702. Certificates of need; notice of intent;	
23	application; issuance.	
24	(a) Projects [for facilities, services or equipment]	
25	requiring a certificate of need shall, at the earliest possible	
26	time in their planning, be submitted to [the health systems	
27	agency and] the department in a letter of intent in such detail	
28	advising of the scope and nature of the project as required by	
29	regulations. <u>Within 30 days after receipt of the letter of</u>	
30	intent, the department shall inform the applicant providing the	
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letter of intent whether the proposed project is subject to a
 certificate of need review or if additional information is
 required to make that determination. If the department
 determines that the project is subject to a certificate of need
 review, the project shall be subject to the remaining provisions
 of this act.
 (b) A person desiring to obtain or amend a certificate of

need shall apply <u>IN WRITING</u> to the [local health systems agency, 8 <----9 if any, and to the department simultaneously supplying to them 10 such information as is required by rules and regulations] 11 department supplying such information as is required by the 12 department in writing. The [health systems agency and the] <---13 department shall have [20] 45 60 business days after receipt of <----the application within which to [determine whether] assess the 14 15 application [is complete] and in which to request specific further information. If further information is requested, the 16 17 [agency requiring the same shall determine whether] department 18 shall complete its preliminary assessment of the application [is 19 complete] within [15] 30 45 business days of receipt of the <--20 same. +No information shall be required that is not specified in <____ 21 the rules and regulations promulgated by the department. <-----22 Timely notice of the beginning of review of the (C) 23 application by the [health systems agency shall be sent with the notice of a completed application, upon the expiration of the 24 25 time to determine that an application is complete, or 60 days or 26 more after the filing of the application upon written demand by the applicant that review begin, whichever shall first occur, 27 28 and the review shall be completed within 60 days of the "date of notification" unless the applicant agrees in writing to a 29 30 specified extension of time for the review by the health systems 19910H1982B4124 - 32 -

agency. A health systems agency shall have, at least, 60 days to 1 2 complete its review unless the health systems agency waives such time in writing.] <u>department shall be published after</u> 3 4 preliminary assessment of the application is completed by the department. The "date of notification" of the beginning of 5 review shall be the date such notice is sent, or the date such 6 notice is published in the Pennsylvania Bulletin or in a 7 newspaper of general circulation, whichever is [later] latest. 8 The department shall [consider the timely filed 9 (d) 10 recommendations or objections of the health systems agency in 11 reviewing the application and shall approve or disapprove the application, unless there is an agreed extension in writing, 12 13 within 30 days from receipt of the health systems agency report or report on a hearing for reconsideration before the health 14 15 systems agency, whichever is later, or upon the expiration of 16 the time for filing the same. If no action is taken within the 17 time permitted the department to make its findings, the 18 applicant may, following expiration of that time period, bring 19 an action in Court to require the department to approve or 20 disapprove the application and the court shall promptly issue 21 such an order upon proof that the period has been exceeded. If 22 permitted by amendment of the Federal law or regulation any 23 application upon which action is not taken within the prescribed 24 time shall be deemed needed and the department shall have no 25 right of appeal with respect thereto. No new institutional 26 health service shall be granted a certificate of need unless 27 found or deemed to be found needed by the department or on 28 appeal therefrom.] approve or disapprove the application within 90 days from the date of notification of the beginning of the 29 30 review. Upon written notice to the applicant, the department is 19910H1982B4124 - 33 -

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1 entitled to one extension, not to exceed 30 days, for review of the application. The applicant must agree in writing to 2 additional extensions. No health care facility or reviewable 3 clinically related health service shall be granted a certificate 4 5 of need unless found to be needed by the department or on appeal therefrom. UNLESS THE PERIOD FOR REVIEW IS EXTENDED BY THE 6 7 APPLICANT IN WRITING. 8 (e) (1) Certificates of need shall be granted or refused. 9 They shall not be conditioned upon the applicant changing 10 other aspects of its facilities or services or requiring the 11 applicant to meet other specified requirements, fand no such 12 condition shall be imposed by the department [or the health 13 systems agency] in granting or refusing approval [or 14 recommendation] that do not relate to the intent and objectives of this act. OF CERTIFICATES OF NEED. 15

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16 (2) A certificate of need shall state the maximum amount 17 of expenditures which may be obligated under it and 18 applicants proceeding with an approved project may not exceed 19 this level of expenditure except as allowed under the 20 conditions and procedures established by the department 21 through regulation.

22 (f) (1) The department shall make written findings which 23 state the basis for any final decision made by the 24 department. Such findings shall be [served upon the 25 applicant, the health systems agency or agencies, and all 26 parties to the proceedings, and shall be made available to 27 others upon request.] provided to the applicant and all <-28 persons expressing an interest in the proceedings, and shall 29 be made available to others upon written request. SERVED UPON <-----THE APPLICANT AND PROVIDED TO ALL PERSONS EXPRESSING AN 30 19910H1982B4124 - 34 -

<u>INTEREST IN THE PROCEEDINGS AND SHALL BE MADE AVAILABLE TO</u>
 <u>OTHERS UPON WRITTEN REQUEST.</u>

3 All decisions of the department shall be based (2) 4 solely on the record. No ex parte contact regarding the 5 application between any employee of the department who 6 exercises responsibilities respecting the application and the 7 applicant, any person acting on behalf of the applicant or 8 any person opposed to the issuance of the certificate of need 9 shall occur after the commencement of a hearing on the 10 application and before a decision is made by the department. 11 When the department makes a decision regarding the [(q) proposed new institutional health service which is inconsistent 12 with the recommendation made with respect thereto by a health 13 14 systems agency, or with the applicable health systems plan or 15 annual implementation plan, the department shall submit to such health systems agency and all parties to the proceeding a 16 17 written, detailed statement of the reasons for the

18 inconsistency.

(h)] (g) Modification of the application at any stage of the proceeding shall not extend the time limits provided by this act unless the [health systems agency] <u>department</u> expressly finds that the modification represents a substantial change in the character of the application.

(h) The responsibility of performing certificate of need
review may not be delegated by the department to a local or
regional entity. The department shall consider recommendations
of one or more community-based health services planning
committees whose localities are affected by specific
applications.

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30 [(i) (1) Before any person enters into a contractual 19910H1982B4124 - 35 - 1 arrangement to acquire major medical equipment which will not 2 be owned by or located in a health care facility or before 3 any person acquires an existing health care facility, such 4 person shall notify the department of such person's intent to 5 acquire such equipment or existing health care facility.

6 (2) The notice shall be in writing in a form specified 7 by the department and shall be made at least 30 days before 8 contractual arrangements are entered into to acquire the 9 major medical equipment or the existing health care facility.

10 (3) In the case of the intended acquisition of major 11 medical equipment, the notice shall contain information 12 regarding the use that will be made of the equipment. In the 13 case of the intended acquisition of an existing health care 14 facility, the notice shall contain information with regard to 15 the services to be offered in the facility and its bed 16 capacity.

17 (4) Within 30 days after the receipt of the notice, the 18 department shall inform the person providing the notice 19 whether or not the proposed acquisition is a new 20 institutional health service. If the department determines 21 that the acquisition will be a new institutional health 22 service, the acquisition shall be subject to the remaining 23 provisions of this act.

(5) A decision of the department that an acquisition
requires a certificate of need may be appealed to the Health
Facility Hearing Board.

(j) (1)] (i) The department [shall] may provide [for] THAT <--28 categories of projects [which] shall receive simultaneous and <--29 comparative review. [and periods in which applications for such 30 projects must be received (and prohibiting submission of 19910H1982B4124 - 36 -

applications outside such periods). The time between the 1 beginning of any such period and the beginning of the next 2 3 succeeding period for submission of applications for any 4 category shall not exceed four months. No project shall be subject to such submission limitations if a notice of intent to 5 submit an application for the project is submitted prior to the 6 publication in the Pennsylvania Bulletin of a notice of proposed 7 rule making by the department to establish a category subject to 8 submission limitations. 9

10 (2) The following projects shall be exempt from any of11 the above batching provisions set forth in paragraph (1):

12 (i) Replacement of equipment not involving a13 substantial change in functional capacity or capability.

14 (ii) Renovations necessary to meet code requirements
15 which do not expand the capacity of the facility or
16 involve the addition of new services.

17 (iii) Repairs or reconstruction in the cases of18 emergency.

19 (iv) Installation of equipment or renovations which 20 will save energy but which do not expand the capacity of 21 the facility or involve the addition of a new service.] 22 Section 12 14. Section 704 of the act, amended July 12, 1980 <---23 (P.L.655, No.136), is amended to read:

24 Section 704. [Hearings before the department] <u>Notice of public</u>
 25 <u>meetings</u>.

26 [(a) The function of holding a public hearing is hereby 27 delegated to the appropriate HSA unless the department and the 28 HSA agree otherwise in writing in a particular case. If a public 29 hearing has been held by the health systems agency, no hearing 30 shall be held by the department in reaching its final decision. 19910H1982B4124 - 37 - If there has been no provision for such hearings before the
 health systems agency, the department shall provide notice of a
 public hearing and conduct that hearing in accordance with the
 provisions of section 703(b).

5 (b) Any person may, for good cause shown, request, in writing, a public hearing for the purpose of reconsideration of 6 7 a decision of the department within ten days of service of the decision of the department. The department shall set forth the 8 cause for the hearing and the issues to be considered at such 9 10 hearing. If such hearing is granted, it shall be held no sooner 11 than six days and no later than 14 days after such request is made, and may be limited to the issues submitted for 12 13 reconsideration. A summary of the oral testimony shall be made 14 of the hearing, and copies thereof supplied at cost to the 15 parties. The department shall affirm or reverse its decision and 16 submit the same to the parties, the persons requesting the hearing, and the health systems agency within 14 days of the 17 18 conclusion of such hearing. Any change in the decision shall be 19 supported by the reasons therefor.

(c) Where hearings are held on more than two days, consecutive days of hearings and intervening weekends and holidays shall be excluded in calculating the time permitted for the department to conduct its review, and if briefs are to be filed, ten days subsequent to the adjournment of the hearing shall also be excluded.]

(a) Notification of the beginning of review of a certificate
of need application shall be published by the department in the
appropriate news media and in the Pennsylvania Bulletin in
accordance with 45 Pa.C.S. Ch. 7 Subch. B (relating to
publication of documents). The notice shall identify the

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1 schedule for review, the date by which a public meeting must be
2 requested, and the manner in which notice will be given of a
3 meeting, if one is held.

4 (b) Interested persons may request a public meeting within 5 15 days of publication AND THE DEPARTMENT SHALL HOLD SUCH A <-MEETING or the department may require a public meeting during 6 the course of such review. The department shall publish written 7 notice of the meeting in the appropriate news media and the 8 9 Pennsylvania Bulletin at least 14 days prior to the public meeting date. In the meeting, the applicant and any interested 10 11 person providing prior notice to the department shall have the right to present oral or written comments and relevant evidence 12 13 on the application in the manner prescribed by the department. 14 The department shall prepare a transcript of the oral testimony 15 presented at the meeting. Meetings shall be held in accordance 16 with the quidelines and procedures established by the department 17 and published in the Pennsylvania Code as a statement of policy. 18 The department may require the applicant to provide copies of 19 the application to any interested person making a request for 20 such application, at the expense of the interested person. (c) The applicant may, for good cause shown, request in 21 22 writing a public meeting HEARING for the purpose of <-23 reconsideration of a decision of the department within ten days 24 of service of the decision of the department. The department 25 shall treat the request in accordance with the provisions of 1 26 Pa. Code 35.241 (relating to application for rehearing or 27 reconsideration). The department shall set forth the cause for 28 the meeting HEARING and the issues to be considered at such <---meeting. If such meeting HEARING. IF SUCH HEARING is granted, it 29 <-----30 shall be held no sooner than six days and no later than 30 days 19910H1982B4124 - 39 -

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30 WITH RESPECT TO SUCH FACTORS TO THE HEALTH SYSTEMS AGENCY	29	DEPARTMENT, THE APPLICATION SHALL BE REMANDED FOR CONSIDERATION	
	30	WITH RESPECT TO SUCH FACTORS TO THE HEALTH SYSTEMS AGENCY FOR	

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CONSIDERATION OF THE SAME. THE TIME, NOT TO EXCEED 45 DAYS, THAT 1 THE APPLICATION IS BEFORE THE HEALTH SYSTEMS AGENCY FOR SUCH 2 3 CONSIDERATION SHALL NOT BE COUNTED IN DETERMINING THE TIME 4 WITHIN WHICH THE DEPARTMENT SHALL TAKE ACTION ON THE 5 APPLICATION.] (4) GOOD CAUSE IS OTHERWISE FOUND TO EXIST. 6 7 Section 706. Information during review. 8 During the course of review [the health systems agency and] 9 the department shall upon written request of any person, set <-----10 forth the status, any findings [then] made in the proceeding and 11 other appropriate information requested. THE DEPARTMENT MAY <-----REQUIRE SUCH REQUESTS TO BE IN WRITING. 12 13 Section 14 16. Section 707 of the act, amended July 12, 1980 <-----(P.L.655, No.136), is amended to read: 14 15 Section 707. Criteria for review of applications for 16 certificates of need or amendments. 17 An application for a certificate of need shall be [(a) 18 recommended, approved, and issued when the application 19 substantially meets the requirements listed below; provided that 20 each decision, except in circumstances which pose a threat to 21 public health, shall be consistent with the State health plan: 22 The relationship of the application with the (1)23 applicable health systems plan and annual implementation plan has been considered. 24 25 (2) The services are compatible to the long-range 26 development plan (if any) of the applicant. 27 There is a need by the population served or to be (3) served by the services. 28 29 There is no appropriate, less costly, or more (4)

30 effective alternative methods of providing the services
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1 available.

2 (5) The service or facility is economically feasible,
3 considering anticipated volume of care, the capability of the
4 service area to meet reasonable charges for the service or
5 facility and the availability of financing.

6 (6) The proposed service or facility is financially 7 feasible both on an intermediate and long-term basis and the 8 impact on cost of and charges for providing services by the 9 applicant is appropriate.

10 (7) The proposed service or facility is compatible with11 the existing health care system in the area.

12 (8) The service or facility is justified by community 13 need and within the financial capabilities of the institution 14 both on an intermediate and long-term basis and will not have 15 an inappropriate, adverse impact on the overall cost of 16 providing health services in the area.

There are available resources (including health 17 (9) 18 manpower, management personnel, and funds for capital and 19 operating needs) to the applicant for the provision of the 20 services proposed to be provided, and there is no greater 21 need for alternative uses for such resources for the provision of other health services. The effect on the 22 23 clinical needs of health professional training programs in 24 the medical service area, the extent to which health professional schools in the medical service area will have 25 26 access to the services for training purposes and the extent 27 to which the proposed service will be accessible to all 28 residents of the area to be served by such services have been 29 considered.

30 (10) The proposed service or facility will have 19910H1982B4124 - 42 - available to it appropriate ancillary and support services
 and an appropriate organizational relationship to such
 services.

4 (11) The proposed services are consistent with the 5 special needs and circumstances of those entities which 6 provide services or resources both within and without the 7 health service area in which the proposed services are to be 8 located, including medical and other health professional 9 schools, multidisciplinary clinics, and specialty centers.

10 (12) The special needs and circumstances of health 11 maintenance organizations shall be considered to the extent 12 required by Federal law and regulation now or hereafter 13 enacted or adopted.

14 (13) The proposed services are not incompatible with any
15 biomedical or behavioral research projects designed for
16 national need for which local conditions offer special
17 advantages.

(14) Consideration of the need and availability in the community for services and facilities for allopathic and osteopathic physicians and their patients; and the religious orientation of the facility and the religious needs of the community to be served. This provision is not intended to create duplicative systems of care.

24 The factors which affect the effect of competition (15)on the supply of health services being reviewed with 25 26 particular reference to the existence and the capacity of 27 market conditions in advancing the purposes of quality 28 assurance, cost containment and responsiveness to consumer 29 preferences and the existence and capacity of utilization 30 review programs and other public and private cost control - 43 -19910H1982B4124

measures to give effect to consumer preferences and to
 establish appropriate incentives for capital allocations have
 been considered.

4 (16) Improvements or innovations in the financing and 5 delivery of health services which foster competition and 6 serve to promote quality assurance, cost effectiveness and 7 responsiveness to consumer preferences have been given 8 preference.

9 (17) The efficiency and appropriateness of the use of 10 existing services and facilities similar to those proposed 11 has been considered.

12 (18) In the case of existing services for facilities,
13 the quality of care provided by services or facilities in the
14 past has been considered.

15 (19) The contribution of the proposed new institutional 16 health service in meeting the health related needs of members 17 of medically underserved groups has been considered in 18 written findings.

19 (20) The special circumstances of applications with
 20 respect to the need for conserving energy have been
 21 considered.

(b) If the application is for a proposed service or facility which includes a construction project, a certificate of need shall be recommended, approved and issued when the provisions of subsection (a) are satisfied, and:

(1) the costs and methods of proposed construction
including the costs and methods of energy provision are
appropriate; and

29 (2) the impact on the costs of providing health services 30 by the applicant resulting from the construction is found to 19910H1982B4124 - 44 - be appropriate and the impact on the costs and charges to the public of providing health services by other persons is found to be not inappropriate.

4 (c) Whenever new institutional health services for
5 inpatients are proposed, a finding shall be made in writing by
6 the reviewing authority:

7 (1) as to the efficiency and appropriateness of the 8 existing use of the inpatient facilities similar to those 9 proposed;

10 (2) as to the capital and operating costs, efficiency 11 and appropriateness of the proposed new service and its 12 potential impact on patient charges;

13 (3) that less costly alternatives which are more 14 efficient and more appropriate to such inpatient service are 15 not available and the development of such alternatives has 16 been studied and found not practicable;

17 (4) that existing inpatient facilities providing 18 inpatient services similar to those proposed are being used 19 in an appropriate and efficient manner;

(5) that in the case of new construction, alternatives to new construction such as modernization or sharing arrangements have been considered and have been implemented to the maximum extent practicable;

(6) that patients will experience serious problems in
terms of cost, availability, accessibility or such other
problems as are identified by the reviewing agency in
obtaining inpatient care of the type proposed in the absence
of the proposed new service; and

29 (7) that in the case of a proposal for the addition of 30 beds for the provision of skilled nursing or intermediate 19910H1982B4124 - 45 -

1	care services, the addition will be consistent with the plans	
2	of the agency, if any, that is responsible for the provision	
3	and financing of long-term care services.	
4	A certificate of need shall be issued for inpatient services	
5	when the provisions of subsections (a) and (b) are satisfied and	
6	the findings of this subsection can be made.]	
7	(a) An application for certificate of need shall be	
8	considered for approval when THE DEPARTMENT DETERMINES THAT the	<
9	application substantially meets the requirements listed below:	
10	(1) There is need by the population served or to be	
11	served by the proposed service or facility.	
12	(2) The proposed service or facility will provide care	
13	consistent with quality standards established by the State	
14	<u>health services plan.</u>	
15	(3) The proposed service or facility will meet the	
16	standards identified in the State health services plan for	
17	access to care by medically underserved groups, including	
18	individuals eligible for medical assistance and persons	
19	without health insurance.	
20	(b) The department shall issue a certificate of need if the	
21	project substantially meets the criteria of subsection (a)(1),	
22	(2) and (3) and meets the additional criteria listed below,	<
23	provided that the project is consistent with the State health	
24	services plan UNLESS THE DEPARTMENT CAN DEMONSTRATE:	<
25	<u>(1) There is no A more appropriate, less costly or more</u>	<
26	effective alternative method of providing the proposed	
27	services.	
28	(2) The service or facility is NOT financially and	<
29	economically feasible considering anticipated volume of care	
30	and the availability of reasonable financing BASED ON	<

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1 INFORMATION RECEIVED FROM THE APPLICANT AND OTHER SOURCES

2 <u>DURING THE REVIEW PROCESS.</u>

3 (3) The proposed service or facility will not have an
4 inappropriate, adverse impact on the overall level of health
5 care expenditures in the area.

<----

6 [(d)] (c) Notwithstanding the provisions of subsections (a)[, (b) and (c)] and (b), applications for projects described 7 8 in subsection [(e)] (d) shall be approved unless the department finds that the facility or service with respect to such 9 10 expenditure as proposed is not needed or that the project is not 11 consistent with the State health services plan. An application made under this subsection shall be approved only to the extent 12 13 that the department determines it is required to overcome the conditions described in subsection [(e)] (d). 14

[(e)] (d) Subject to the provisions of subsection [(d)] (c), subsections (a)[, (b) and (c)] and (b) shall not apply to capital expenditures required to:

18 (1) [Eliminate] <u>eliminate</u> or prevent imminent safety
19 hazards as <u>a result of violations of</u> safety codes or
20 regulations[.]<u>;</u>

21 (2) [Comply] <u>comply</u> with State licensure standards[.];
22 <u>or</u>

(3) [Comply] <u>comply</u> with accreditation standards,
compliance with which is required to receive reimbursement or
payments under Title XVIII or XIX of the Federal Social
Security Act.

27Section 1517.Section 708 of the act is repealed.<--</th>28Section 1618.The act is amended by adding a section to<--</td>29read:

30 <u>Section 708.1.</u> Monitoring certificate of need; expiration of a 19910H1982B4124 - 47 -

certificate of need.

1

2	<u>A certificate of need or an amendment to it shall expire two</u>	
3	years from the date issued unless substantially implemented, as	
4	defined by regulation. The department may grant extensions for a	
5	specified time upon request of the applicant and upon a showing	
6	that the applicant has, or is making, a good faith effort to	
7	substantially implement the project. An expired certificate of	
8	need shall be invalid, and no person may proceed to undertake	
9	any activity pursuant to it for which a certificate of need or	
10	amendment is required. The applicant shall report to the	
11	department, on forms prescribed by the department, the status of	
12	the project until such time as the project is licensed or	
13	operational, if no license is required.	
14	Section 17 19. Section 709 of the act is amended to read:	<
15	Section 709. Emergencies.	
16	Notwithstanding any other provision of this act, [and	
17	pursuant to an agreement with the United States Department of	
18	Health, Education and Welfare,] in the event of an emergency the	
19	department may suspend the foregoing application process and	
20	permit such steps to be taken as may be required to meet the	
21	emergency including the replacement of equipment or facilities.	
22	Section 18 20. Sections 711, 802.1, 804, 806, 807, 808, 809,	<
23	810, 811 and 812 of the act, amended or added July 12, 1980	
24	(P.L.655, No.136), are amended to read:	
25	Section 711. Review of activities.	
26	(a) The department [and each health systems agency] shall	

27 prepare and publish not less frequently than annually reports of 28 reviews conducted under this act, including a statement on the 29 status of each such review and of reviews completed by [them, 30 including statements of the finding and] <u>it and statements of</u> 19910H1982B4124 - 48 -

the decisions made in the course of such reviews since the last 1 2 report. The department [and each health systems agency] shall 3 also make available to the general public for examination at 4 reasonable times of the business day all applications reviewed 5 by [them and all written materials on file at the agency pertinent to such review.] it. The department shall publish as a 6 <-----7 statement of policy in the Pennsylvania Code, its procedure for making records available to the public. SUCH REPORTS AND 8 <-APPLICATIONS SHALL BE CONSIDERED PUBLIC RECORDS. 9 10 (b) The [department in its] <u>department's</u> report which shall be submitted to the members of the Health and Welfare Committees 11 12 of the Senate and House of Representatives shall contain the 13 following information [classified by health system areas]: 14 The volume of applications submitted, by project (1)15 type, their dollar value, and the numbers and costs 16 associated with those approved and those not approved. 17 [(2) An estimate of the operating cost impact of the 18 approved projects. 19 The average time for review, by project type. (3) 20 (4)] (2) The assessment of the extent of competition in <-----21 specific service sectors that guided decisions. 22 [(5)] (3) A detailed description of projects involving <----23 nontraditional or innovative service delivery methods or 24 organizational arrangements and the decisions made on each of 25 these projects. <----26 (2) (4) The average time for review, by level of review. <----(5) THE FEES COLLECTED FOR REVIEWS AND THE COST OF THE 27 <-----28 PROGRAM. Section 802.1. Definitions. 29

30The following words and phrases when used in this chapter19910H1982B4124- 49 -

shall have, unless the context clearly indicates otherwise, the
 meanings given them in this section:

3 "Ambulatory surgical facility." A facility <u>or portion</u> 4 thereof not located upon the premises of a hospital which 5 provides specialty or multispecialty outpatient surgical treatment. Ambulatory surgical facility does not include 6 individual or group practice offices of private physicians or 7 dentists, unless such offices have a distinct part used solely 8 for outpatient surgical treatment on a regular and organized 9 10 basis. For the purposes of this provision, outpatient surgical 11 treatment means surgical treatment to patients who do not require hospitalization, but who require constant medical 12 13 supervision following the surgical procedure performed. "Birth center." A facility not part of a hospital which 14 15 provides maternity care to childbearing families not requiring 16 hospitalization. A birth center provides a home-like atmosphere 17 for maternity care, including prenatal labor delivery and 18 postpartum care related to medically uncomplicated pregnancies. 19 "Health care facility." [A general, tuberculosis,] For 20 purposes of Chapter 8, a health care facility includes, but is not limited to, a general, chronic disease or other type of 21 22 hospital, [a skilled nursing facility,] a home health care 23 agency, [an intermediate care] <u>a long-term care nursing</u> 24 facility, <u>cancer treatment centers using radiation therapy on an</u> 25 <u>ambulatory basis</u>, an ambulatory surgical facility, <u>a</u> birth 26 center regardless of whether such health care facility is 27 operated for profit, nonprofit or by an agency of the 28 Commonwealth or local government. The department shall have the authority to license other health care facilities as may be 29 necessary due to emergence of new modes of health care. When the 30 19910H1982B4124 - 50 -

department so finds, it shall publish its intention to license a 1 particular type of health care facility in the Pennsylvania 2 3 Bulletin IN ACCORDANCE WITH THE ACT OF JUNE 25, 1982 (P.L.633, <-----4 NO.181), KNOWN AS THE "REGULATORY REVIEW ACT." The term health 5 care facility shall not include an office used primarily for the private practice of [medicine, osteopathy, optometry, 6 7 chiropractic, podiatry or dentistry,] <u>a health care</u> 8 practitioner, nor a program which renders treatment or care for 9 drug or alcohol abuse or dependence unless located within a 10 health facility, nor a facility providing treatment solely on 11 the basis of prayer or spiritual means. [A mental retardation facility is not a health care facility except to the extent that 12 13 it provides skilled nursing care.] The term health care facility 14 shall not apply to a facility which is conducted by a religious 15 organization for the purpose of providing health care services 16 exclusively to clergymen or other persons in a religious 17 profession who are members of a religious denomination. 18 ["Health care provider" or "provider." An individual, a 19 trust or estate, a partnership, a corporation (including 20 associations, joint stock companies and insurance companies), 21 the Commonwealth, or a political subdivision or instrumentality 22 (including a municipal corporation or authority) thereof, that

Home health care agency." An organization or part thereof staffed and equipped to provide nursing and at least one therapeutic service to <u>persons who are</u> disabled, aged, injured or sick [persons] in their place of residence. The agency may also provide other health-related services to protect and maintain persons in their own home.

operates a health care facility.]

23

30 "Hospital." An institution having an organized medical staff 19910H1982B4124 - 51 -

1 [which is primarily engaged in] established for the purpose of providing to inpatients, by or under the supervision of 2 3 physicians, diagnostic and therapeutic services for the care of persons who are injured, disabled, pregnant, diseased [or], sick 4 5 or mentally ill [persons], or rehabilitation services for the rehabilitation of persons who are injured, disabled, pregnant, 6 diseased [or], sick or mentally ill [persons]. The term includes 7 facilities for the diagnosis and treatment of disorders within 8 the scope of specific medical specialties, but not facilities 9 10 caring exclusively for the mentally ill.

11 ["Intermediate care facility." An institution which provides on a regular basis health-related care and services to resident 12 13 individuals who do not require the degree of care and treatment which a hospital or skilled nursing facility is designed to 14 15 provide, but who because of their mental or physical condition 16 require health-related care and services above the level of room 17 and board. Intermediate care facilities exclusively for the 18 mentally retarded commonly called ICF/MR shall not be considered 19 intermediate care facilities for the purpose of this act and 20 shall be licensed by the Department of Public Welfare.

"Skilled nursing facility." Any facility or part of a 21 22 facility in which professionally supervised nursing care and related medical and other health services are provided for a 23 24 period exceeding 24 hours for two or more individuals who are 25 not in need of hospitalization and are not relatives of the 26 nursing home administrator, but who because of age, illness, 27 disease, injury convalescence or physical or mental infirmity 28 need such care.]

29 <u>"Long-term care nursing facility." A facility that provides</u>
30 <u>either skilled or intermediate nursing care or both levels of</u>
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1 care to two or more patients, who are unrelated to the licensee,
2 for a period exceeding 24 hours. Intermediate care facilities
3 exclusively for the mentally retarded commonly called ICF/MR
4 shall not be considered long-term care nursing facilities for
5 the purpose of this act and shall be licensed by the Department
6 of Public Welfare.

7 Section 804. Administration.

8 (a) Discrimination prohibited.--Except as otherwise provided 9 by law, no provider shall discriminate in the operation of a 10 health care facility on the basis of race, creed, sex or 11 national origin.

12 (b) Prevention of duplication. -- In carrying out the 13 provisions of this chapter and other statutes of this Commonwealth relating to health care facilities, the department 14 15 and other departments and agencies of the State and local 16 governments shall make every reasonable effort to prevent 17 duplication of inspections and examinations. [Within 12 months 18 of the enactment date of this chapter, the department shall 19 establish subject to the approval of the Governor a method of 20 scheduling inspections whereby inspections of health care 21 facilities by all departments and agencies of the Commonwealth 22 shall be coordinated insofar as reasonably possible. Within 24 23 months of the enactment date of this chapter, the department shall make the dates of expiration of Medicaid and Medicare 24 25 certification coincide with licensure and shall subsequently] 26 The department may make the dates of licensure expiration 27 coincide with medical assistance and Medicare certification or 28 applicable nationally recognized accrediting agencies accreditation and shall combine these surveys and inspections 29 30 where practical.

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(c) Health care innovation.--The department shall administer
 this chapter so as to encourage innovation and experimentation
 in health care and health care facilities <u>consistent with the</u>
 <u>provisions of this chapter</u> and shall encourage contributions of
 private funds and services to health care facilities.

6 (d) Reports.--The department shall report annually to the General Assembly on the effectiveness of the licensing and 7 enforcement of this chapter. Such report shall include 8 appropriate data according to nature of facility relating to 9 10 provisional licenses issued, nature of violations of 11 regulations, and number of facilities against which sanctions had to be taken. [and the number of facilities with pending 12 13 serious violations. The report shall also include 14 recommendations for statutory and administrative changes which 15 the department deems desirable to enhance the quality of care 16 provided by health care facilities.]

17 Section 806. Licensure.

(a) License required.--No person shall maintain or operate a
health care facility without first having obtained a license
therefor issued by the department. No health care facility can
be a provider of medical assistance services unless it is
licensed by the department and certified as a medical assistance
provider.

24 (b) Development of regulations. -- In developing rules and 25 regulations for licensure the department shall take into 26 consideration [conditions for participation in government and] Federal certification standards and the standards of other third 27 28 party [payments] payors for health care services and [the standards of the Joint Commission on Accreditation of Hospitals, 29 30 the Committee on Hospital Accreditation of the American 19910H1982B4124 - 54 -

Osteopathic Association and such other accrediting bodies] <u>such</u>
 <u>nationally recognized accrediting agencies</u> as the department may
 find appropriate.

4 (c) Fire and emergency standards. -- Notwithstanding any other 5 provision of law other than standards required [by the Federal Government as a condition of participation] for Federal 6 7 <u>certification</u> by that type of health care facility in the Medicare or Medicaid program, no health care facility shall be 8 required to satisfy any regulation relating to fire or similar 9 10 emergency circumstance more stringent than those required of 11 hospitals by the Joint Commission on Accreditation of 12 [Hospitals] Health Organizations OR SUCH NATIONALLY RECOGNIZED 13 ACCREDITING AGENCIES AS THE DEPARTMENT MAY FIND APPROPRIATE and 14 the department shall adopt and enforce the appropriate standards. 15

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16 (d) Home health care agency regulations. -- In developing 17 rules and regulations for licensure of home health care agencies 18 the department shall take into consideration the standards of 19 [the National Association of Home Health Agencies, National League of Nursing, Joint Commission on the Accreditation of 20 Hospitals and National Council for Homemakers, Home Health Aides 21 22 and other accrediting bodies] nationally recognized accrediting 23 agencies as the department may find appropriate. Home health care agencies certified as providers by the department to the 24 25 Federal Government for purposes of the Medicare program shall be 26 deemed to comply with and satisfy the department's regulations 27 governing home health care agencies.

(e) Public disclosure.--[Rules and regulations of thedepartment shall require:

30 (1) The licensee to provide to the appropriate health 19910H1982B4124 - 55 - systems agency information that the health systems agency is
 required to collect pursuant to section 1513(b) of the
 Federal National Health Planning and Resources Development
 Act.

5 (2) The licensee to make available to the public upon 6 request the licensee's current daily cost reimbursement under 7 Blue Cross, medical assistance and Medicare as well as the 8 average daily charge to other insured and noninsured private 9 pay patients.

10 (3) Disclosure of the persons owning 5% or more of the 11 licensee as well as the licensee's officers and members of 12 the board of directors.] <u>The department shall require</u> 13 <u>disclosure of the persons owning 5% or more of the health</u> 14 <u>care facility as well as the health care facility's officers</u> 15 <u>and members of the board of directors.</u>

16 (F) AMBULATORY SURGICAL FACILITIES STANDARDS.--WITHIN ONE

<---

17 YEAR OF THE EFFECTIVE DATE OF THIS ACT, TO THE EXTENT POSSIBLE,

18 THE DEPARTMENT SHALL PUBLISH IN THE PENNSYLVANIA BULLETIN

19 PROPOSED REGULATIONS ESTABLISHING REVISED STANDARDS FOR

20 LICENSURE OF AMBULATORY SURGICAL FACILITIES. SUCH STANDARDS

21 SHALL PROVIDE FOR SEPARATE LICENSURE CRITERIA FOR OFFICE-BASED

22 SURGICAL FACILITIES AND FOR COMPREHENSIVE FREESTANDING

23 AMBULATORY SURGICAL FACILITIES, INCLUDING, BUT NOT LIMITED TO:

24

(1) FIRE AND SAFETY STANDARDS;

25 (2) PERSONNEL AND EQUIPMENT REQUIREMENTS; AND

26 (3) QUALITY ASSURANCE PROCEDURES.

27 THE PURPOSE OF SUCH CRITERIA SHALL BE TO ASSURE QUALITY CARE

28 DELIVERY IN SAID FACILITIES. UNTIL SUCH TIME THE REVISED

- 29 REGULATIONS ARE ADOPTED, THE EXISTING RULES AND REGULATIONS
- 30 GOVERNING THE LICENSURE OF AMBULATORY SURGICAL FACILITIES SHALL

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1 <u>APPLY.</u>

2 Section 807. Application for license.

3 (a) Submission to department. -- Any person desiring to secure 4 a license to maintain and operate a health care facility shall submit an application therefor to the department upon forms 5 prepared and furnished by it, containing such information as the 6 department considers necessary to determine that the health care 7 8 provider and the health care facility meet the requirements of licensure under the provisions of this act and the rules and 9 regulations relating to licensure. Application for renewal of a 10 11 license shall be made upon forms prepared and furnished by the 12 department in accordance with the rules and regulations of the 13 department.

(b) Fees.--Application for a license or for renewal of a
license shall be accompanied by [a fee of \$50 plus \$2 for each
inpatient bed in excess of 75 beds.] <u>the following fees:</u>

17	(1) Regular or Special License:	
18	Home Health Agency \$250.00	
19	Ambulatory Surgical Facility 250.00	
20	Birth Center 70.00	
21	Long-Term Care Nursing Facility 250.00	
22	Plus Per Each Inpatient Bed 4.00	<—
23	PLUS PER EACH LONG TERM CARE BED IN EXCESS OF	<—
24	<u>75 BEDS</u> 2.00	
25	Hospital	
26	Every Two Years 500.00	
27	<u>Plus Per Each Inpatient Bed</u>	
28	Every Two Years 4.00	
29	Other Health Care Facility \$100.00	
30	(2) Provisional License All Facilities:	
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1	Provisional I \$400.00
2	Plus Per Each Inpatient Bed 4.00
3	Provisional II 600.00
4	Plus Per Each Inpatient Bed 6.00
5	Provisional III 800.00
6	Plus Per Each Inpatient Bed 8.00
7	Provisional IV 1,000.00
8	Plus Per Each Inpatient Bed 10.00
9	(c) BondThe department, by regulations, may require new
10	applicants for a license to post a bond.
11	Section 808. Issuance of license.
12	(a) StandardsThe department shall issue a license to a
13	health care provider when it is satisfied that the following
14	standards have been met:
15	(1) that the health care provider is a responsible
16	person;
17	(2) that the place to be used as a health care facility
18	is adequately constructed, equipped, maintained and operated
19	to safely and efficiently render the services offered;
20	(3) that the health care facility provides safe and
21	efficient services which are adequate for the care, treatment
22	and comfort of the patients or residents of such facility;
23	(4) that there is substantial compliance with the rules
24	and regulations adopted by the department pursuant to this
25	act; and
26	(5) that a certificate of need has been issued if one is
27	necessary.
28	(b) Separate and limited licensesSeparate licenses shall
29	not be required for different services within a single health
30	care facility except that home health care or [skilled or

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intermediate] <u>long-term</u> nursing care will require separate
 licenses. [A single facility providing both skilled and
 intermediate care shall need only one separate license to cover
 those services.] A limited license, excluding from its terms a
 particular service or portion of a health care facility, may be
 issued under the provisions of this act.

7 (c) [Modification of license] <u>Addition of services</u>.--When 8 the certificate of need for a facility is amended as to services 9 which can be offered, the department shall issue [a modified] <u>an</u> 10 <u>appropriate</u> license for those services upon demonstration of 11 compliance with licensure requirements.

12 Section 809. Term and content of license.

13 (a) Contents.--All licenses issued by the department under 14 this chapter shall:

(1) [with the exception of provisional licenses for health care facilities other than hospitals expire one year from the date on which issued and for hospitals expire two years from the date on which issued unless renewed;] <u>be</u> issued for a specified length of time as follows, including the provision of section 804(b):

(i) all health care facilities, other than 21 22 hospitals, for a period of one year, and for hospitals 23 for a period of two years with the expiration date to be the last day of the month in which license is issued; 24 (ii) provisional licenses for the length of time to 25 26 be determined by the department upon issuance of the provisional license; 27 28 be on a form prescribed by the department; (2) not be transferable except upon prior written 29 (3)

30 approval of the department;

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(4) be issued only to the health care provider and for
 the health care facility or facilities named in the
 application;

4 (5) specify the maximum number of beds, if any, to be
5 used for the care of patients in the facility at any one
6 time; and

7 (6) specify [whether the license has been granted to the
8 health care facility as a whole or, if not, shall specify
9 those portions of or services offered by the facility which
10 have been excluded from the terms of the license] <u>limitations</u>
11 which have been placed on the facility.

12 (b) Posting.--The license shall at all times be posted in a13 conspicuous place on the provider's premises.

14 (c) Visitation.--Whenever practicable, the department shall 15 make its visitations and other reviews necessary for licensure contemporaneously with similar visitations and other reviews 16 17 necessary for provider certification in the Medicare and medical 18 assistance programs and the department shall endeavor to avoid 19 duplication of effort by the department and providers in the 20 certificate of need, medical assistance and Medicare provider 21 certification and licensure procedures. This shall not preclude 22 the department from unannounced visits.

23 (d) Use of beds in excess of maximum.--Except in case of extreme emergency, no license shall permit the use of beds for 24 25 inpatient use in the licensed facility in excess of the maximum 26 number set forth in the license without first obtaining written 27 permission from the department: Provided, That during the period 28 of a license, a health care facility may without the prior approval of the department increase the total number of beds by 29 30 not more than ten beds or 10% of the total bed capacity, 19910H1982B4124 - 60 -

1 whichever is less.

Section 810. Reliance on accrediting agencies and Federal
 Government.

4 (a) Reports of other agencies. -- After a provider has been 5 licensed or approved to operate a health care facility for at least [three] TWO years under this or prior acts, none of which 6 7 has been pursuant to a provisional license, the department may rely on the reports of the Federal Government or nationally 8 recognized accrediting agencies [if the government or agency 9 10 standards are substantially] to the extent those standards are 11 determined by the department to be similar to regulations of the 12 department and if the provider agrees to:

<-----

13 (1) direct the agency or government to provide a copy of14 its findings to the department; and

(2) permit the department to inspect those areas or programs of the health care facility not covered by the agency or government inspection or where the agency or government report discloses more than a minimal violation of department regulations.

20 (b) Coordination of inspections. -- [All State agencies and all divisions or units of such agencies which conduct regular 21 22 on-site inspections of health care facilities shall, within 120 23 days of the enactment of this amendatory act, advise the 24 department of the type of inspections they conduct, the time 25 required to inspect and the frequency of such inspections. In accordance with the plan approved by the Governor, the] The 26 27 department shall coordinate, to the extent possible, inspections 28 by State agencies other than the department [and shall advise 29 other agencies which inspections shall be made only after 30 written notice to the department and may require other State 19910H1982B4124 - 61 -

agencies to make their inspections simultaneously with the 1 inspection by the department]. Nothing herein shall be 2 3 interpreted to preclude the department from any follow-up inspection of a health care facility in which deficiencies were 4 found in the original inspections or more frequent inspections 5 of health care facilities that received provisional licenses. 6 7 (c) Right of inspection preserved. -- This section shall not 8 be construed to be a limitation on the department's right of inspection otherwise permitted by section 813. 9

Section 811. Reasons for revocation or nonrenewal of license. The department may refuse to renew a license or may suspend or revoke or limit a license for all or any portion of a health care facility, or for any particular service offered by a facility, or may suspend admissions for any of the following reasons:

16 (1) A serious violation of provisions of this act or of
17 the regulations for licensure issued pursuant to this act or
18 of Federal laws and regulations. For the purpose of this
19 paragraph, a serious violation is one which poses a
20 significant threat to the health [of patients] or safety of
21 patients or residents.

(2) Failure of a licensee to submit a plan with areasonable timetable to correct deficiencies.

24 (3) The existence of a cyclical pattern of deficiencies25 over a period of two or more years.

26 (4) Failure, by the holder of a provisional license, to
27 correct deficiencies in accordance with a timetable submitted
28 by the applicant and agreed upon by the department.

29 (5) Fraud or deceit in obtaining or attempting to obtain30 a license.

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(6) Lending, borrowing or using the license of another,
 or in any way knowingly aiding or abetting the improper
 granting of a license.

4 (7) Incompetence, negligence or misconduct in operating
5 the health care facility or in providing services to
6 patients.

7 (8) Mistreating or abusing individuals cared for by the8 health care facility.

9 (9) Serious violation of the laws relating to medical10 assistance or Medicare reimbursement.

11 (10) Serious violation of other applicable Federal or
12 State laws.

13 Section 812. Provisional license.

14 [When there are numerous deficiencies or a serious specific 15 deficiency in compliance with applicable statutes, ordinances or 16 regulations, and when the department finds:

(1) the applicant is taking appropriate steps to correct the deficiencies in accordance with a timetable submitted by the applicant and agreed upon by the department; and

(2) (2) there is no cyclical pattern of deficiencies over a period of two or more years, then the department may issue a provisional license for a specified period of not more than six months which may be renewed three times at the discretion of the department.

25 Upon overall compliance, a regular license shall be issued.]
26 When there are numerous deficiencies or a serious specific

27 deficiency in compliance with applicable statutes, ordinances or

28 regulations, and when the department finds the applicant is

29 taking appropriate steps to correct the deficiencies in

30 accordance with a timetable submitted by the applicant and

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agreed upon by the department and there is no cyclical pattern 1 of deficiencies over a period of two or more years, then the 2 3 department may issue a provisional license for a specified 4 period of not more than six months which may be renewed three 5 times at the discretion of the department. Upon overall SUBSTANTIAL compliance, including payment of any 6 <---fines levied pursuant to section 817(d), a regular license shall 7 8 be issued. 9 Section 19 21. Section 814 of the act, added July 12, 1980 <____ 10 (P.L.655, No.136) and repealed in part December 20, 1982 (P.L.1409, No.326), is amended to read: 11 Section 814. Provider violations. 12 13 (a) Notice of violations. --Whenever the department shall 14 upon inspection, investigation or complaint find a violation of

15 this chapter or regulations adopted by the department pursuant 16 to this chapter or pursuant to Federal law, it shall give 17 written notice thereof specifying the violation or violations 18 found to the health care provider. Such notice shall require the health care provider to take action or to submit a plan of 19 20 correction which shall bring the health care facility into 21 compliance with applicable law or regulation within a specified 22 time. The plan of correction must be submitted within 30 days of receipt of the written notice or sooner if directed to do so by 23 the department. The department may ban admissions or revoke a 24 25 license before a plan of correction is submitted whenever 26 deficiencies pose a significant threat to the health or safety

27 <u>of patients or residents</u>.

(b) Appointment of [master] <u>temporary management</u>.--When the health care provider has failed to bring the facility into compliance within the time [so] specified <u>by the department</u>, or 19910H1982B4124 - 64 -

when the facility has demonstrated [a pattern of episodes of 1 2 noncompliance alternating with compliance over a period of at 3 least two years] that it is unwilling or unable to achieve 4 compliance, such as would convince a reasonable person that any 5 correction of violations would be unlikely to be maintained, the department may petition the <u>Commonwealth</u> Court or the Court of 6 Common Pleas of the county in which the facility is located to 7 appoint [a master] temporary management designated as qualified 8 9 by the department to assume operation of the facility at the 10 facility's expense [for a specified period of time or until all 11 violations are corrected and all applicable laws and regulations 12 are complied with, or] to assure the health and safety of the 13 facility's patients or residents until improvements are made to 14 bring the facility into compliance with the laws and regulations 15 for licensure or until there is an orderly closure of the 16 facility. In the alternative, the department in its discretion 17 may proceed in accordance with this chapter. 18 Section 20 22. Sections 817 and 820 of the act, added July 12, 1980 (P.L.655, No.136), are amended to read: 19 20 Section 817. Actions against violations of law, rules and 21 regulations.

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(a) Actions brought by department.--Whenever any person, regardless of whether such person is a licensee, has violated any of the provisions of this chapter or the regulations issued pursuant thereto, the department may maintain an action in the name of the Commonwealth for an injunction or other process restraining or prohibiting such person from engaging in such activity.

29 (b) Civil penalty.--Any person, regardless of whether such 30 person is a licensee, who has committed a violation of any of 19910H1982B4124 - 65 -

1	the provisions of this chapter or of any rule or regulation
2	issued pursuant thereto, including failure to correct a serious
3	licensure violation (as defined by regulation) within the time
4	specified in a deficiency citation, may be assessed a civil
5	penalty by an order of the department of up to [\$100 for each
6	day that such violation continues.] <u>\$500 for each deficiency for</u>
7	each day that each deficiency continues. Civil penalties shall
8	be collected from the date the facility receives notice of the
9	violation until the department confirms correction of such
10	violation.
11	(c) Funds collected as a result of the assessment of a civil
12	penaltyWhen all other sources of funding have been exhausted,
13	the department shall apply funds collected as a result of the
14	assessment of a civil penalty to the protection of the health or
15	property of patients or residents of the health care facility.
16	Funds may be utilized to:
17	(1) Provide payment to temporary management.
18	(2) Maintain the operation of the health care facility
19	pending correction of deficiencies or closure.
20	(3) In the case of a long-term care nursing facility,
21	relocate residents to other licensed health care facilities.
22	(4) In the case of a long-term care nursing facility,
23	reimburse residents for personal funds lost. MISAPPROPRIATED <
24	PERSONAL NEEDS ALLOWANCE.
25	(d) Facility closure for threat to health or safety
26	Whenever the department determines that deficiencies pose an
27	immediate and serious threat to the health or safety of the
28	patients or residents of the health care facility, the
29	department may direct the closure of the facility and the
30	transfer of patients or residents to other licensed health care
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1 <u>facilities.</u>

2 Section 820. Existing rules and regulations.

3 (a) Continuation of rules and regulations.--Existing rules 4 and regulations applicable to health care facilities not clearly 5 inconsistent with the provisions of this chapter, shall remain in effect until replaced, revised or amended. [In developing 6 7 regulations, the department shall give priority to developing minimum standards for home health agencies and other health care 8 facilities not previously subject to regulation.] Sections 103.2 9 10 and 103.6 of Title 28 of the Pennsylvania Code are repealed. 11 Expiration of licenses.--All health care providers (b) licensed[, approved or certified] on the effective date of this 12 13 chapter to establish, maintain or operate a health care facility 14 shall be licensed for the period remaining on the license[, 15 certification or approval. If a health care facility has a 16 license, approval or equivalent certification without an expiration date, it shall be deemed for the purposes of this 17 18 section to expire one year after its date of issuance]. At the 19 expiration of the existing license [certification or approval], 20 the health care facility shall be subject to licensure pursuant 21 to this chapter. 22 Section 21 23. The act is amended by adding sections to 23 read:

24 <u>Section 902.1. Fees for review of certificate of need</u> 25 <u>applications.</u>

26 (a) The department shall charge a fee of \$150 for each

27 letter of intent filed. The letter of intent fee shall be

28 deducted from the total application fee required under

29 subsection (b) if an application is submitted on the project

30 proposed in the letter of intent.

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1	(b) For each application the department shall charge a fee,	
2	payable on submission of an application. The fee shall not be	
3	<u>less than \$500 plus up to \$3 per \$1,000 of proposed capital</u>	
4	expenditure and shall not be more than \$20,000.	
5	(c) The department shall publish a fee schedule in the	
6	Pennsylvania Bulletin which shall explain the procedure for	
7	filing fees.	
8	(d) All fees payable under this section are due upon the	
9	<u>date of filing a letter of intent or application. If a person</u>	
10	fails to file the appropriate fee, all time frames required of	
11	the department under this act, with respect to review of a	
12	letter of intent or application, are suspended until the	
13	applicable fee is paid in full.	
14	Section 904.1. Sunset.	
15	The authority, obligations and duties arising under Chapter 7	
16	of this act and all other provisions of this act pertaining to	
17	certificates of need shall terminate five FOUR years after the	<
18	effective date of this section. TWELVE MONTHS PRIOR TO THIS	<
19	EXPIRATION, THE LEGISLATIVE BUDGET AND FINANCE COMMITTEE SHALL	
20	COMMENCE A REVIEW OF THE IMPACT OF THE CERTIFICATE OF NEED	
21	PROGRAM ON QUALITY, ACCESS AND COST OF HEALTH CARE SERVICES	
22	REVIEWABLE UNDER THIS ACT.	
23	SECTION 904.2. SEVERABILITY.	
24	THE PROVISIONS OF THIS ACT ARE SEVERABLE. IF ANY PROVISION OF	
25	THIS ACT OR ITS APPLICATION TO ANY PERSON OR CIRCUMSTANCE IS	
26	HELD INVALID, THE INVALIDITY SHALL NOT AFFECT OTHER PROVISIONS	
27	OR APPLICATIONS OF THIS ACT WHICH CAN BE GIVEN EFFECT WITHOUT	
28	THE INVALID PROVISION OR APPLICATION.	
29	Section $\frac{22}{24}$ 24. Any cancer treatment center required to be	<—
30	licensed pursuant to the provisions of this act shall obtain the	

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required license within two years of the effective date of this
 act.

3 Section 23 25. (a) Articles IX and X of the act of June 13, <--
4 1967 (P.L.31, No.21), known as the Public Welfare Code, are
5 repealed insofar as they relate to health care facilities as
6 defined in Chapter 8.

7 (b) All other acts and parts of acts are repealed insofar as8 they are inconsistent with this act.

9 Section 24 26. This act shall take effect in 60 days <----10 IMMEDIATELY. <----