THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 843

Session of 1991

INTRODUCED BY KOSINSKI, McGEEHAN, PESCI, LEVDANSKY, TRELLO, BELARDI, VEON, COHEN, BISHOP, CARN, RICHARDSON, OLIVER, JOSEPHS, BUTKOVITZ, HAYDEN, WILLIAMS, STISH, HARPER, KENNEY, J. TAYLOR, O'BRIEN, PERZEL, WOGAN, McHUGH, MELIO, MAIALE, McNALLY, RIEGER, DONATUCCI AND ROEBUCK, MARCH 19, 1991

REFERRED TO COMMITTEE ON LABOR RELATIONS, MARCH 19, 1991

AN ACT

- 1 Providing for collective bargaining for school administrators in school districts of the first class.
- 3 The General Assembly declares that it is the public policy of
- 4 this Commonwealth and the purpose of this act to promote
- 5 orderly, constructive and harmonious relationships between each
- 6 school district of the first class and its school administrative
- 7 employees, subject, however, to the paramount right of the
- 8 citizens of this Commonwealth to keep inviolate the guarantees
- 9 for their health, safety and welfare and to the duty and
- 10 responsibility of the boards of public education of school
- 11 districts of the first class to provide an appropriate education
- 12 to the children of their districts. Unresolved disputes between
- 13 boards of public education of school districts of the first
- 14 class and their employees charged with managing, supervising and
- 15 administering the educational programs may be injurious to the
- 16 public and pupils. The delineation of the responsibilities, the

- 1 clarification of the administrative roles and the facilitation
- 2 of communications are vital to the functioning of the
- 3 educational system. Recognizing that continuing harmonious
- 4 relationships between school districts of the first class and
- 5 their management, supervisory and administrative employees are
- 6 essential to the educational process, the General Assembly has
- 7 determined that the overall policy may best be accomplished by
- 8 requiring school districts of the first class to negotiate and
- 9 bargain with employee organizations representing their
- 10 management, supervisory and administrative employees and to
- 11 enter into written agreements evidencing the result of such
- 12 bargaining.
- 13 The General Assembly of the Commonwealth of Pennsylvania
- 14 hereby enacts as follows:
- 15 Section 1. Collective bargaining.
- 16 (a) Initiation.--Upon the written request of an employee
- 17 organization, the appropriate representatives of the board of
- 18 public education of a school district of the first class shall
- 19 be required to enter into collective bargaining with
- 20 representatives of the school administrator's employee
- 21 organization for the purpose of reaching agreement upon all
- 22 questions concerning wages, hours and other terms and conditions
- 23 of employment. Any agreement reached as a result of such
- 24 collective bargaining shall contain, but shall not be limited
- 25 to, provisions concerning school administrators' salaries and
- 26 fringe benefits and a procedure for the resolution of grievances
- 27 which shall contain provisions for final, binding arbitration of
- 28 disputes or grievances arising out of the interpretation of the
- 29 provisions of the collective bargaining agreement. The procedure
- 30 to be adopted is a proper subject of bargaining.

- 1 (b) Execution. -- Once an agreement is reached between a
- 2 school district of the first class and the school
- 3 administrator's employee organization, the agreement shall be
- 4 reduced to writing and signed by the parties. Any provisions of
- 5 the contract requiring legislative action will be effective only
- 6 if such legislation is enacted. Such agreement shall continue in
- 7 effect until the time specified in the agreement, but in no
- 8 event for less than one school year.
- 9 (c) Impasse.--
- 10 (1) If in any case where the collective bargaining
- 11 process reaches an impasse and stalemate with the result that
- 12 said school district of the first class and the school
- 13 administrators' organization are unable to effect a
- 14 settlement, then either party to the dispute, after written
- notice to the other party containing specifications of the
- issue or issues in dispute, may request the appointment of a
- 17 board of arbitration. An impasse or stalemate shall be deemed
- 18 to occur in the collective bargaining process if the parties
- 19 do not reach a settlement of the issue or issues in dispute
- 20 by way of a written agreement within six months after
- 21 collective bargaining proceedings have been initiated.
- 22 (2) The board of arbitration shall be composed of three
- 23 persons, one appointed by the board of public education, one
- 24 appointed by the employee representative and a third member
- to be agreed upon by the board of public education and
- 26 employee representative. The members of the board
- 27 representing the board of public education and the employee
- 28 representative shall be named within five days from the date
- of the request for the appointment of such board. If, after a
- 30 period of ten days from the date of the appointment of the

1 two arbitrators appointed by the board of public education

and by the employee representative, the third arbitrator has

3 not been selected by them, then either arbitrator may request

- 4 the American Arbitration Association, or its successor in
- function, to furnish a list of three members of said
- 6 association who are residents of this Commonwealth from which
- 7 the third arbitrator shall be selected. The arbitrator
- 8 appointed by the board of public education shall eliminate
- 9 one name from the list within five days after publication of
- 10 the list, following which the arbitrator appointed by the
- 11 employee representative shall eliminate one name from the
- 12 list within five days thereafter. The individual whose name
- remains on the list shall be the third arbitrator and shall
- act as chairman of the board of arbitration. The board of
- arbitration thus established shall commence the arbitration
- 16 proceedings within ten days after the third arbitrator is
- selected and shall make its determination within 30 days
- after the appointment of the third arbitrator.
- 19 (3) The determination of the majority of the board of
- arbitration thus established shall be final on the issue or
- issues in dispute and shall be binding upon the board of
- 22 public education and the employee representative. Such
- 23 determination shall be in writing and a copy thereof shall be
- forwarded to both parties to the dispute. No appeal therefrom
- 25 shall be allowed to any court. Such determination shall
- 26 constitute a mandate to the board of public education to take
- 27 the action necessary to carry out the determination of the
- 28 board of arbitration.
- 29 (4) With respect to matters which require legislative
- 30 action by the board of public education for implementation,

- such action shall be taken within one month following
- 2 publication of the findings. The effective date of any such
- action shall be the first day of the fiscal year following
- 4 the fiscal year during which the action is thus taken.
- 5 (5) The compensation, if any, of the arbitrator
- 6 appointed by the employee representative shall be paid by
- 7 them. The compensation of the other two arbitrators, as well
- 8 as all stenographic and other expenses incurred by the
- 9 arbitration panel in connection with the arbitration
- 10 proceedings, shall be paid by the board of public education.
- 11 (d) Prohibition.--School administrators shall continue to be
- 12 subject to the prohibition against strikes contained in the act
- 13 of June 30, 1947 (P.L.1183, No.492), referred to as the Public
- 14 Employe Anti-Strike Law.
- 15 (e) Definitions.--As used in this section, the following
- 16 words and phrases shall have the meanings given to them in this
- 17 subsection:
- "Collective bargaining," "bargain" and "negotiate." The
- 19 performance of the mutual obligation of school districts and the
- 20 employee representative to meet at reasonable times and confer
- 21 in good faith with respect to wages, hours and other terms and
- 22 conditions of employment, or the negotiation of an agreement or
- 23 any question arising thereunder and the execution of a written
- 24 contract incorporating any agreement reached, but such
- 25 obligation does not compel either party to agree to a proposal
- 26 or require the making of a concession, but shall not include a
- 27 requirement to bargain over matters of inherent managerial
- 28 policy nor the implementation of any provision which would be in
- 29 violation of, or inconsistent with, or in conflict with, any
- 30 statute or statutes of this Commonwealth, excluding, however,

- 1 section 704 of the act of July 23, 1970 (P.L.563, No.195), known
- 2 as the Public Employe Relations Act.
- 3 "Employee organization." An organization or any agency or
- 4 employee representation committee or plan in which membership is
- 5 limited to school administrators and which exists for the
- 6 purpose, in whole or in part, of dealing with school districts
- 7 concerning grievances, employee-employer disputes, wages, hours
- 8 of employment or conditions of work, but shall not include any
- 9 organization which practices discrimination in membership
- 10 because of race, color, creed, national origin or political
- 11 affiliation.
- 12 "School administrator." All supervisory and administrative
- 13 employees of a school district below the rank of superintendent,
- 14 district superintendent, executive director, associate
- 15 superintendent, assistant superintendent or assistant executive
- 16 director, but including the rank of first level supervisor, who,
- 17 by virtue of assigned duties, is in or is eligible to be in a
- 18 "meet and discuss unit" as defined and created under the act of
- 19 July 23, 1970 (P.L.563, No.195), known as the Public Employe
- 20 Relations Act, and all other employees except those specified in
- 21 this definition. The term shall not include those in or eligible
- 22 to be in a rank and file unit of public employees as created
- 23 under the aforesaid Public Employe Relations Act, or any
- 24 employee who has the duties and responsibilities of a personnel
- 25 director.
- 26 Section 2. Repeals.
- 27 The act of July 23, 1970 (P.L. 563, No. 195), known as the
- 28 Public Employe Relations Act, is repealed insofar as it is
- 29 inconsistent with the provisions of this act.
- 30 Section 3. Effective date.

1 This act shall take effect immediately.