## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## HOUSE BILL No. 2562 Session of 1990

INTRODUCED BY PIEVSKY, MAY 22, 1990

REFERRED TO COMMITTEE ON EDUCATION, MAY 22, 1990

## AN ACT

- 1 Amending the act of March 10, 1949 (P.L.30, No.14), entitled "An act relating to the public school system, including certain provisions applicable as well to private and parochial
- schools; amending, revising, consolidating and changing the
- laws relating thereto, further providing for funding
- 6 programs for exceptional children.
- 7 The General Assembly of the Commonwealth of Pennsylvania
- 8 hereby enacts as follows:
- 9 Section 1. Section 2509 of the act of March 10, 1949
- 10 (P.L.30, No.14), known as the Public School Code of 1949,
- 11 amended December 29, 1972 (P.L.1732, No.373), is amended to
- 12 read:
- 13 Section 2509. Payments on Account of Courses for Exceptional
- 14 Children.--[Annually, before] Before the first day of July, of
- 15 every year up to and including 1990, every school district or
- 16 joint board of school directors planning to conduct classes or
- 17 schools for [the] exceptional children shall submit, for prior
- 18 review and approval to establish the amount on which
- 19 reimbursement will be paid by the Department of Education, an

- 1 estimate of the cost of classes or schools for exceptional
- 2 children to be operated by the district or joint board during
- 3 the ensuing school year, and for transportation of pupils to and
- 4 from classes and schools for exceptional children conducted by
- 5 the district or joint board of school directors. [Every school
- 6 district, regardless of classification, shall be paid by the
- 7 Commonwealth for the school term 1953-1954, the sum of twenty
- 8 dollars (\$20) per pupil in average daily membership in a course
- 9 or courses for mentally handicapped children, and the sum of
- 10 thirty dollars (\$30) per pupil in average daily membership in a
- 11 course or courses for physically handicapped children, approved
- 12 by the Secretary of Education.] Beginning with the school term
- 13 of 1954-1955 [and for every school term thereafter] up to and
- 14 <u>including the 1990-1991 school term</u>, every school district,
- 15 regardless of classification, shall be paid by the Commonwealth
- 16 an amount to be determined by multiplying the average daily
- 17 membership in a course or courses for exceptional children, (1)
- 18 at the elementary level, by an amount determined by subtracting
- 19 the "instruction cost per elementary pupil," as defined in
- 20 section 2561 of this act, from the "instruction cost per special
- 21 class pupil," as hereinafter defined, for the preceding school
- 22 term, or from the instruction cost per special class elementary
- 23 pupil as approved for reimbursement by the Department of
- 24 Education in the budget for classes or schools for exceptional
- 25 children for the school year in which the class is operated,
- 26 whichever is the lesser, (2) at the secondary level, by an
- 27 amount determined by subtracting the "instruction cost per high
- 28 school pupil," as defined in section 2561 of this act, from the
- 29 "instruction cost per special class pupil," as hereinafter
- 30 defined, for the preceding school term, or from the instruction

- 1 cost per special classes secondary pupil as approved for
- 2 reimbursement by the Department of Education in the budget for
- 3 classes or school for exceptional children for the school year
- 4 in which the class is operated, whichever is the lesser.
- 5 To find the "instruction cost per special class pupil," add
- 6 (1) salaries of directors and supervisors of special education,
- 7 public school psychologists, principals of special schools and
- 8 assistants, teachers of approved special classes for exceptional
- 9 children, clerks and assistants employed in the district's
- 10 program for special education, (2) the district's contribution
- 11 to the retirement fund on behalf of directors and supervisors of
- 12 special education, public school psychologists, principals of
- 13 special schools and assistants, teachers of approved special
- 14 classes for exceptional children, clerks and assistants employed
- 15 in the district's program for special education, (3) the cost of
- 16 textbooks and supplies of the second class used in the
- 17 district's special education classes or schools, (4) the cost of
- 18 telephonic system equipment which enables handicapped children
- 19 to remain in their homes and still participate in classroom
- 20 activities. Divide the sum of (1), (2), (3), and (4) on that
- 21 part thereof which is approved by the Department of Education
- 22 for reimbursement by the total number of pupils, including those
- 23 pupils who have available for use telephonic system equipment
- 24 whereby they may remain at home and still participate in
- 25 classroom activities, in average daily membership in the
- 26 district's approved special classes for exceptional children.
- 27 The quotient so obtained shall be the "instruction cost per
- 28 special class pupil."
- 29 The average daily membership of speech correction classes
- 30 shall be calculated by multiplying (1) the average number of

- 1 pupils in speech correction classes per week by (2) the number
- 2 of periods per week that speech correction is provided for the
- 3 individual pupil by (3) the number of minutes per period in
- 4 speech correction class. Divide the product of (1), (2) and (3)
- 5 by the total number of minutes spent in all classes weekly by
- 6 the average pupil. The quotient thus obtained will be the
- 7 "average daily membership for pupils in speech correction
- 8 classes."
- 9 For the school term of 1972-1973 [and for the school term of
- 10 each school year thereafter] up to and including the 1988-1989
- 11 <u>school term</u>, such payments shall consist of an amount payable in
- 12 two equal installments during the year of operation, with
- 13 adjustments to be made during the next succeeding school year.
- 14 The amount to be paid in equal installments on or about the
- 15 first day of August and on or about the first day of January of
- 16 the operating year shall be the sum of the products determined
- 17 by multiplying the anticipated equivalent full-time average
- 18 daily membership in courses for exceptional children as reported
- 19 on the approved budget for the operating year (1) at the
- 20 elementary level times an amount determined by subtracting the
- 21 estimated instruction cost per elementary pupil, as defined in
- 22 section 2561 of this act, for the preceding school term from the
- 23 budgeted instruction cost per special class elementary pupil as
- 24 approved by the Department of Education for the operating year
- 25 and (2) at the secondary level times an amount determined by
- 26 subtracting the estimated instruction cost per high school
- 27 pupil, as defined in section 2561 of this act, for the preceding
- 28 school term from the budgeted instruction cost per special class
- 29 secondary pupil as approved by the Department of Education for
- 30 the operating year.

- 1 The adjustment to be made during the school year immediately
- 2 succeeding the operating year shall be determined by subtracting
- 3 the payments made during the preceding year from the actual
- 4 amount of reimbursement which would have been payable for said
- 5 year if calculated as during the year 1954-1955 through 1971-
- 6 1972. When determined, the adjusted amount, if positive, shall
- 7 be paid promptly to the district and, if negative, shall be
- 8 withheld from any moneys due to such district out of any State
- 9 appropriation.
- 10 Section 2. Section 2509.1 of the act, amended July 8, 1989
- 11 (P.L.253, No.43), is amended to read:
- 12 Section 2509.1. Payment on Account of Transportation,
- 13 Classes and Schools for Exceptional and Institutionalized
- 14 Children.--[Annually, before] <u>Before</u> the first day of July, <u>of</u>
- 15 every year up to and including 1990, every intermediate unit
- 16 shall submit, for prior review and approval by the Department of
- 17 Education, an estimate of the cost of operating and
- 18 administering classes or schools for exceptional and
- 19 institutionalized children, including the cost of such fiscal
- 20 controls as auditing and necessary treasurer's and secretary's
- 21 bonds to be operated by the intermediate unit during the ensuing
- 22 school year, and for transportation of pupils to and from
- 23 classes and schools for exceptional children, whether or not
- 24 conducted by the intermediate unit. On or before the first day
- 25 of August of every year up to and including 1989, the
- 26 Commonwealth shall pay to the intermediate unit a sum equal to
- 27 one-half of the approved estimated annual cost of operation and
- 28 administration of classes and schools for exceptional and
- 29 institutionalized children and transportation for exceptional
- 30 children and, on or before the first day of January of every

- 1 year up to and including 1990, shall pay an equal sum, or a
- 2 lesser sum as may be shown to be necessary by an adjusted budget
- 3 based upon expenditures during the first half of the school
- 4 term.
- 5 For the 1990-1991 school term, such payments shall consist of
- 6 an amount payable in five installments during the next
- 7 <u>succeeding school year as follows: in August, thirty percent</u>
- 8 (30%) of the approved estimated cost, in November, twenty
- 9 percent (20%) of the approved estimated cost, in January, twenty
- 10 percent (20%) of the approved estimated cost, in March, twenty
- 11 percent (20%) of the approved estimated cost and in June, the
- 12 balance determined by subtracting the payments made during July,
- 13 November, January and March from the actual cost. At the end of
- 14 each school year all unexpended funds shall be credited to the
- 15 Commonwealth. Payments due for the succeeding school year on
- 16 account of the operation of such classes or upon direction of
- 17 the Secretary of Education shall be returned to the
- 18 Commonwealth. All such funds returned are hereby specifically
- 19 appropriated to the Department of Education for support of
- 20 schools and classes, and transportation for exceptional
- 21 children. For each school year up to and including 1989-1990,
- 22 for each child enrolled in any special class or school for
- 23 exceptional children operated by an intermediate unit, the
- 24 school district in which the child is resident shall pay to the
- 25 Commonwealth a sum equal to the "tuition charge per elementary
- 26 pupil" or the "tuition charge per high school pupil," as
- 27 determined for the schools operated by the district or by a
- 28 joint board of which the district is a member, for the same year
- 29 in which the special class or school is operated, as provided
- 30 for in section two thousand five hundred sixty-one of the act to

- 1 which this is an amendment. In the event that any school
- 2 district has not established such "tuition charge per elementary
- 3 pupil" or "tuition charge per high school pupil," the Secretary
- 4 of Education shall fix a reasonable charge for such district for
- 5 the year in question. In addition, the district shall pay on
- 6 account of transportation by the intermediate unit of pupils to
- 7 and from classes and schools for exceptional children, whether
- 8 or not conducted by the intermediate unit, an amount to be
- 9 determined by subtracting from the cost of transportation per
- 10 pupil the reimbursement due the district on account of such
- 11 transportation in order to facilitate such payments by the
- 12 several school districts. [The] <u>During each school year up to</u>
- 13 and including 1990-1991, the Secretary of Education shall
- 14 withhold from any moneys due to such district out of any state
- 15 appropriation, except from reimbursements due on account of
- 16 rentals as provided in section two thousand five hundred eleven
- 17 point one of the act to which this is an amendment, the amounts
- 18 due by such school districts to the Commonwealth. All amounts so
- 19 withheld are hereby specifically appropriated to the Department
- 20 of Education for the support of public schools. [The cost of
- 21 operating and administering classes and schools for
- 22 institutionalized children, including the cost of necessary
- 23 fiscal controls, shall be paid by the Commonwealth.] Annually,
- 24 before the first day of July 1991 and each year thereafter
- 25 <u>intermediate units shall submit for prior review and approval by</u>
- 26 the Department of Education, an estimate of the cost of
- 27 operating and administering classes or schools for
- 28 institutionalized children during the ensuing school year and
- 29 for transportation of pupils to and from classes and schools for
- 30 <u>exceptional children</u>, whether or not conducted by the

- 1 intermediate unit. The approved estimated cost of operating and
- 2 administering classes and schools for institutionalized
- 3 <u>children</u>, including the cost of necessary fiscal controls, and
- 4 for transportation shall be paid by the Commonwealth. For each
- 5 child enrolled in an intermediate unit operated class or school
- 6 for institutionalized children, the school district in which the
- 7 child is resident shall pay to the Commonwealth a sum equal to
- 8 the "tuition charge per elementary pupil," or the "tuition
- 9 <u>charge per high school pupil," as determined for the schools</u>
- 10 operated by the district or by a joint board of which the
- 11 <u>district is a member, based upon the costs of the preceding</u>
- 12 school term as provided for in section two thousand five hundred
- 13 sixty-one of the act to which this is an amendment. In the event
- 14 that any school district has not established such "tuition
- 15 <u>charge per elementary pupil" or "tuition charge per high school</u>
- 16 pupil, " the Secretary of Education shall fix a reasonable charge
- 17 for such district for the year in question. In addition, the
- 18 district shall pay on account of transportation by the
- 19 intermediate unit of pupils to and from classes and schools for
- 20 <u>exceptional children</u>, whether or not conducted by the
- 21 intermediate unit, an amount to be determined by subtracting
- 22 from the cost of transportation per pupil the reimbursement due
- 23 the district on account of such transportation in order to
- 24 <u>facilitate such payments by the several school districts. The</u>
- 25 Secretary of Education shall withhold from any moneys due to
- 26 <u>such district out of any State appropriation, except from</u>
- 27 reimbursements due on account of rentals as provided in section
- 28 two thousand five hundred eleven point one of the act to which
- 29 this is an amendment, the amounts due by such school districts
- 30 to the Commonwealth. All amounts so withheld are hereby

- 1 specifically appropriated to the Department of Education for the
- 2 <u>support of public schools.</u>
- 3 Section 3. Section 2509.4 of the act, added July 8, 1989
- 4 (P.L.253, No.43), is amended to read:
- 5 Section 2509.4. Payments on Account of Special Education
- 6 Services.--(a) For the school year 1989-1990, the following
- 7 provisions shall apply to the Commonwealth's payments of funds
- 8 to school districts and intermediate units for the provisions of
- 9 special education services.
- 10 (1) On or before the first day of August, the Commonwealth
- 11 shall pay to school districts and intermediate units an amount
- 12 which represents fifty percent (50%) of the total State funds
- 13 available for such programs operated in the school year 1989-
- 14 1990.
- 15 (2) On January 1, 1990, a second payment shall be made to
- 16 school districts and intermediate units consisting of one-fourth
- 17 (1/4) of the total State funds available for such programs
- 18 operated in the school year 1989-1990.
- 19 (3) If, by March 1, 1990, the State Board of Education has
- 20 adopted revisions to Chapter 13 Special Education regulations
- 21 and/or the 22 Pa. Code Ch. 341 standards, the final payment
- 22 shall consist of the remaining State funds available for such
- 23 programs operated in the school year 1989-1990. If, on March 1,
- 24 1990, the State Board of Education has not adopted revisions to
- 25 Chapter 13 Special Education regulations and/or 22 Pa. Code Ch.
- 26 341 standards, but the Secretary of the Budget determines that
- 27 sufficient progress has been made, a one-time waiver in order to
- 28 make an additional payment of no more than one-eighth (1/8) of
- 29 the total State funds available for such programs operated in
- 30 the school year 1989-1990 may be made.

- 1 (b) From the funds appropriated in the 1989-1990 fiscal year
- 2 and notwithstanding the provisions of subsection (a)(1), (2) and
- 3 (3), fifty million dollars (\$50,000,000) shall be paid on August
- 4 1, 1989, to school districts for programs operated in school
- 5 year 1988-1989 with the additional payment of forty-nine million
- 6 dollars (\$49,000,000) of the funds due the school districts for
- 7 the programs operated in school year 1988-1989 to be paid on or
- 8 before December 1, 1989. Any adjustments to these payments may
- 9 be made in June 1990 on the basis of actual data.
- 10 (c) During the school term of 1990-1991, the Commonwealth
- 11 shall pay to each school district the balance due on account of
- 12 approved special education programs operated by each school
- 13 <u>district during the 1989-1990 school term. Such payments shall</u>
- 14 consist of an amount payable in five installments as follows: in
- 15 August of 1990, thirty percent (30%) of the estimated balance
- 16 <u>due</u>, in November of 1990, twenty percent (20%) of the estimated
- 17 <u>balance due</u>, in <u>January of 1991</u>, twenty percent (20%) of the
- 18 estimated balance due, in March of 1991, twenty percent (20%) of
- 19 the estimated balance due and in June 1991, the remainder,
- 20 <u>determined by adding the payments made under subsection (a) to</u>
- 21 the payments made during August, November, January and March and
- 22 subtracting the result from the actual reimbursable amount
- 23 earned for the 1989-1990 school term.
- 24 Section 4. The act is amended by adding sections to read:
- 25 <u>Section 2509.5. Special Education Excess Costs.--(a) During</u>
- 26 the school term of 1991-1992 and each school term thereafter,
- 27 the Commonwealth shall pay to each school district the excess
- 28 costs earned by the district pursuant to this section for
- 29 approved special education programs and services provided during
- 30 the immediately preceding school term by the district, or by

- 1 intermediate units or by other school districts, or by consortia
- 2 of school districts or by other approved public educational
- 3 agencies to exceptional students who are school district
- 4 residents. Such payments shall consist of an amount payable in
- 5 <u>five installments as follows: in August, thirty percent (30%) of</u>
- 6 the estimated amount, in November, twenty percent (20%) of the
- 7 <u>estimated amount, in January, twenty percent (20%) of the</u>
- 8 <u>estimated amount, in March, twenty percent (20%) of the</u>
- 9 <u>estimated amount and in June, the balance due, determined by</u>
- 10 <u>subtracting the payments made during August, November, January</u>
- 11 and March from the actual excess costs earned by the school
- 12 <u>district</u>.
- 13 (b) The excess costs earned by each school district for
- 14 approved special education programs and services shall be
- 15 <u>determined according to the following formula: For the 1990-1991</u>
- 16 school year and each school year thereafter school districts
- 17 shall be paid by the Commonwealth on account of the excess costs
- 18 for special education of the district's pupils an amount to be
- 19 determined by multiplying the district's market value/income aid
- 20 ratio or .3750, whichever is greater, by the excess cost factor
- 21 and by the average daily membership of resident pupils enrolled
- 22 in approved special education programs and services. For the
- 23 school year 1990-1991 and each school year thereafter, the
- 24 excess cost factor used to compute school district entitlements
- 25 to payments pursuant to this section shall be nine thousand
- 26 <u>twenty-five dollars (\$9,025).</u>
- 27 (c) The provisions of subsection (a) notwithstanding, the
- 28 Commonwealth's payment to each school district shall not exceed
- 29 the prior year base amount by greater than nine percent (9%).
- 30 (d) The prior year base amount for the payments made during

- 1 the 1991-1992 school year shall be the sum of the school
- 2 <u>district's excess cost for 1990-1991 of classes or schools for</u>
- 3 <u>exceptional children pursuant to section 2509 of this act, plus</u>
- 4 the Commonwealth's payment to the intermediate unit, as
- 5 <u>determined by the Department, on account of special education</u>
- 6 provided to school district resident exceptional children during
- 7 1990-1991 pursuant to section 2509.1 of this act, less the
- 8 school district's total tuition charges for elementary students
- 9 and secondary students in special classes or schools for
- 10 <u>exceptional children operated by the intermediate unit pursuant</u>
- 11 to section 2509.1 of this act.
- 12 (e) For any school district whose revenue available for the
- 13 1991-1992 school year is less than the revenue available to the
- 14 school district in the 1990-1991 school year, that school
- 15 <u>district shall be paid by the Commonwealth during the 1991-1992</u>
- 16 school year, the school district's earned reimbursement under
- 17 subsection (a) for the 1991-1992 school year plus the difference
- 18 between the revenue available for 1990-1991 less the revenue
- 19 available for 1991-1992. The payment under this subsection shall
- 20 be made pursuant to the same installment payment schedule as set
- 21 <u>out in subsection (a).</u>
- 22 (f) For purposes of subsection (e), the revenue available to
- 23 a school district during the 1990-1991 school year shall be the
- 24 Commonwealth's payment to each school district during the 1990-
- 25 1991 school year pursuant to section 2509 of this act, plus the
- 26 Commonwealth's payment to the intermediate unit during the 1990-
- 27 1991 school year, as determined by the Department of Education,
- 28 on account of school district resident exceptional students
- 29 provided special education by the intermediate unit, pursuant to
- 30 section 2509.1 of this act plus the 1990-1991 school year

- 1 <u>equivalent full-time average daily membership in school district</u>
- 2 <u>elementary special education classes multiplied by the</u>
- 3 <u>"elementary tuition charge" under section 2561 of this act and</u>
- 4 the 1990-1991 school year equivalent full-time average daily
- 5 membership in school district secondary special education
- 6 classes multiplied by the "high school tuition charge" under
- 7 section 2561 of this act.
- 8 (g) For purposes of subsection (e), the revenue available to
- 9 <u>a school district during the 1991-1992 school year shall be the</u>
- 10 school district's earned excess costs under subsection (a), plus
- 11 the amount of the tuition that would have been withheld from the
- 12 <u>school district for the 1991-1992 school year pursuant to</u>
- 13 section 2509.1 of this act, plus the 1991-1992 school year
- 14 equivalent full-time average daily membership in school district
- 15 <u>elementary school classes multiplied by the "elementary tuition</u>
- 16 charge" under section 2561 of this act and the 1991-1992 school
- 17 year equivalent full-time average daily membership in school
- 18 district special education classes multiplied by the "high
- 19 <u>school tuition charge" under section 2561 of this act.</u>
- 20 Section 2509.6. Extraordinary Special Education Program
- 21 Expenses.--The Department of Education shall for the 1991-1992
- 22 school year and each school year thereafter set aside one
- 23 percent (1%) of the State appropriation for extraordinary
- 24 <u>expenses approved by the Secretary of Education to be incurred</u>
- 25 <u>in providing a special education program or service to an</u>
- 26 <u>exceptional student</u>. The Secretary of Education shall establish
- 27 quidelines for the application, approval and expenditure of
- 28 these funds and shall report annually to the General Assembly on
- 29 <u>such expenditures.</u>
- 30 Section 2509.7. Director Support of Intermediate Unit

- 1 <u>Services for Exceptional Children.--The Department of Education</u>
- 2 shall, for the 1991-1992 school year and each school year
- 3 thereafter, pay two percent (2%) of the State appropriation for
- 4 special education to intermediate units in August of the school
- 5 year to facilitate the cooperative provision of special
- 6 <u>education services and programs for students with low-incidence</u>
- 7 <u>handicaps</u>, and to provide regional planning, training, technical
- 8 <u>assistance</u>, data collection and program evaluation in special
- 9 <u>education</u>. No intermediate unit shall receive less than one
- 10 <u>hundred thousand dollars (\$100,000) annually on account of this</u>
- 11 <u>section</u>.
- 12 Section 5. This act shall take effect immediately.