THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 992

Session of 1989

INTRODUCED BY HERSHEY, BROUJOS, GODSHALL, SCHEETZ, COY, CHADWICK, FLEAGLE, NOYE, COLAIZZO, JAROLIN, TIGUE, B. SMITH, HAYDEN, JOSEPHS, SERAFINI, NAHILL, HAGARTY, CLYMER, BARLEY, JOHNSON, J. L. WRIGHT, CAWLEY, MAINE, LEH, BATTISTO AND LEE, APRIL 4, 1989

REFERRED TO COMMITTEE ON CONSERVATION, APRIL 4, 1989

AN ACT

Amending the act of July 28, 1988 (P.L.556, No.101), entitled 2 "An act providing for planning for the processing and 3 disposal of municipal waste; requiring counties to submit 4 plans for municipal waste management systems within their 5 boundaries; authorizing grants to counties and municipalities 6 for planning, resource recovery and recycling; imposing and 7 collecting fees; establishing certain rights for host 8 municipalities; requiring municipalities to implement recycling programs; requiring Commonwealth agencies to 9 10 procure recycled materials; imposing duties; granting powers 11 to counties and municipalities; authorizing the Environmental 12 Quality Board to adopt regulations; authorizing the 13 Department of Environmental Resources to implement this act; 14 providing remedies; prescribing penalties; establishing a 15 fund; and making repeals," providing for returnable beverage 16 containers; requiring a refund value for certain beverage 17 containers; further providing for duties of the Department of Environmental Resources; and providing civil penalties. 18 19 The General Assembly finds and determines that: 20 Discarded beverage containers are a major source of 21 litter and solid waste within this Commonwealth and a direct 22 threat to the health and safety of the citizens of 23 Pennsylvania.

The collection and disposal of discarded beverage

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- 1 containers and solid waste constitutes a great financial
- 2 burden for the citizens of this Commonwealth.
- 3 (3) Unsegregated disposal of beverage containers burdens
- 4 the constantly diminishing landfill capacity, impeding the
- 5 efficient operation of resource recovery plants.
- 6 (4) Discarded beverage containers create a hazard to
- 7 vehicular traffic, as well as a source of physical injury to
- 8 pedestrians, farm animals and machinery.
- 9 (5) Requiring a deposit on beverage containers will
- 10 provide incentive for the economically efficient collection
- and recycling of beverage containers.
- 12 (6) The establishment of redemption centers will provide
- new job positions within this Commonwealth, while
- simultaneously reducing the critical litter dilemma.
- 15 The General Assembly of the Commonwealth of Pennsylvania
- 16 hereby enacts as follows:
- 17 Section 1. The act of July 28, 1988 (P.L.556, No.101), known
- 18 as the Municipal Waste Planning, Recycling and Waste Reduction
- 19 Act, is amended by adding a chapter to read:
- 20 CHAPTER 16
- 21 <u>RETURNABLE BEVERAGE CONTAINERS</u>
- 22 Section 1601. Definitions.
- 23 The following words and phrases when used in this chapter
- 24 shall have the meanings given to them in this section unless the
- 25 context clearly indicates otherwise:
- 26 <u>"Beverage."</u> Beer or other malt beverage and mineral waters,
- 27 soda water and carbonated soft drinks in liquid form and
- 28 <u>intended for human consumption</u>.
- 29 <u>"Beverage container." The individual, separate bottle, can,</u>
- 30 jar or carton composed of glass, metal, paper, plastic or any

- 1 combination of those materials that is produced for the purpose
- 2 of containing a beverage.
- 3 "Consumer." A person purchasing a beverage in a beverage
- 4 container for use or consumption with no intent to resell such
- 5 <u>beverage</u>.
- 6 "Dealer." A person, firm or corporation who engages in the
- 7 sale of beverages in beverage containers to consumers.
- 8 "Distributor." A person, firm or corporation who engages in
- 9 the sale of beverages in beverage containers to a dealer in this
- 10 Commonwealth. The term includes a manufacturer who engages in
- 11 <u>such sales</u>.
- 12 <u>"Manufacturer." A person bottling, canning, packaging or</u>
- 13 <u>otherwise filling beverage containers for sale to distributors</u>
- 14 or dealers.
- 15 "Place of business." The location at which a dealer sells,
- 16 or offers for sale, beverages in beverage containers to a
- 17 consumer.
- 18 "Redeemer." A person who demands the refund value provided
- 19 for in exchange for an empty beverage container. The term does
- 20 not include a dealer as defined in this section.
- 21 "Redemption center." A facility established to redeem empty
- 22 beverage containers from consumers or to collect and sort empty
- 23 beverage containers from dealers and to prepare such containers
- 24 for redemption by an appropriate distributor.
- 25 "Use or consumption." Includes the exercise of a right or
- 26 power over a beverage incident to its ownership, other than its
- 27 sale, storage or retention for the purpose of sale.
- 28 <u>Section 1602</u>. <u>Refund value</u>.
- 29 <u>(a) General rule.--A beverage container sold or offered for</u>
- 30 sale in this Commonwealth shall have a refund value of not less

- 1 than 5c. The refund value shall be fixed and shall be a uniform
- 2 amount throughout the distribution process in this Commonwealth.
- 3 (b) Exception.--This section shall not apply to beverage
- 4 containers sold or offered for sale for consumption on
- 5 <u>interstate passenger carrier or aircraft.</u>
- 6 <u>Section 1603</u>. <u>Beverage container labeling requirements</u>.
- 7 (a) Contents of label. -- A beverage container offered for
- 8 sale in this Commonwealth by a dealer or distributor shall be
- 9 clearly marked, by embossing on the container or by printing on
- 10 a label affixed to the container the following information:
- 11 <u>(1) The refund value of the container.</u>
- 12 (2) The word "Pennsylvania" or the letters "PA."
- (b) Private labels. -- In the case of private label beverages,
- 14 such information may be embossed or printed on a label which is
- 15 <u>securely or permanently affixed to the beverage container.</u> For
- 16 purposes of this section, the term "private label beverages"
- 17 means beverages purchased from a beverage manufacturer in
- 18 beverage containers that bear a brand name or trademark and that
- 19 are for sale at retail directly by the owner or licensee of such
- 20 brand name or trademark, or through retail dealers affiliated
- 21 <u>with such owners or licensees by a cooperative or franchise</u>
- 22 agreement.
- 23 (c) Metal containers.--In the case of a metal beverage
- 24 container, the information required under this section shall be
- 25 <u>imprinted or embossed on the top of the container.</u>
- 26 (d) Responsibility.--The responsibility for embossing or
- 27 permanently imprinting the required information on the beverage
- 28 container shall be with the person, firm or corporation who
- 29 bottles, cans or otherwise fills or packages a beverage
- 30 container. In the case of private label beverages, the brand

- 1 owner for whose exclusive account the beverages are bottled,
- 2 canned or otherwise packaged shall have the responsibility for
- 3 <u>such embossing or permanent imprinting</u>.
- 4 <u>Section 1604</u>. <u>Refunding</u>.
- 5 (a) Deposit. -- At the time of sale, a consumer shall deposit
- 6 with the dealer the refund value of every beverage container
- 7 purchased.
- 8 (b) Acceptance and refund. -- A dealer shall accept at his
- 9 place of business any empty beverage container of the design,
- 10 shape, size, color, composition and brand sold by the dealer
- 11 within the past 60 days and shall pay the person who presents
- 12 the container the refund value of every beverage container
- 13 <u>returned</u>.
- 14 (c) Discontinued container.--A dealer shall redeem an empty
- 15 <u>beverage container of a kind, size or brand, the sale of which</u>
- 16 has been discontinued by the dealer, for not less than 60 days
- 17 after the last sale by the dealer of such beverage container.
- 18 Sixty days prior to such date, the dealer shall post, at the
- 19 point of sale, notice of the last date on which the discontinued
- 20 <u>beverage container shall be redeemed.</u>
- 21 (d) Daily limit.--A dealer may limit the total number of
- 22 beverage containers any one customer returns for a refund in any
- 23 one business day to 240 beverage containers or another number
- 24 greater than 240.
- 25 <u>(e) Refusal.--A dealer may refuse acceptance of any beverage</u>
- 26 <u>container during no more than three hours in any one business</u>
- 27 day. The dealer shall post such hours conspicuously at his place
- 28 of business.
- 29 <u>(f) Duties of distributor.--A distributor shall:</u>
- 30 (1) Accept, from a dealer or from an operator of a

- 1 redemption center located or operated exclusively within the
- 2 <u>territory of the distributor, or whose operator certifies to</u>
- 3 <u>the distributor that redeemed containers were from a dealer</u>
- 4 <u>located within such territory, any empty beverage container</u>
- of the kind, size or brand sold by the distributor, or refuse
- 6 to pay to such dealer or redemption center operator the
- 7 refund value of the beverage container, unless the container
- 8 <u>is exempted under section 1607.</u>
- 9 (2) Remove an empty beverage container from the premises
- of a dealer serviced by the distributor or from the premises
- of a redemption center sponsored by dealers serviced by the
- 12 <u>distributor</u>, provided that such premises are located within
- the territory of the distributor.
- 14 (3) Pay the refund value to dealers in accordance with
- the schedule for payment by the dealer to the distributor for
- full beverage containers, and pay such refund value to
- 17 operators of redemption centers not more than 20 days after
- 18 receipt of the empty containers.
- 19 (4) Redeem an empty container of a kind, size or brand
- of beverage container, the sale of which has been
- 21 <u>discontinued by the distributor, for not less than 150 days</u>
- 22 after the last delivery of such kind, size or brand of
- 23 beverage container. Not less than 120 days before the last
- 24 <u>date such containers may be redeemed, the distributor shall</u>
- 25 <u>notify any dealer who brought the discontinued beverage</u>
- 26 containers that the distributor will not redeem such empty
- 27 beverage containers.
- 28 (5) Pay to a dealer or operator of a redemption center a
- 29 <u>handling fee of 1ç for each beverage container in addition to</u>
- the refund value established in section 1602.

- 1 Section 1605. Vending machine operators.
- 2 An operator of a vending machine which sells, or offers for
- 3 sale, beverages in beverage containers shall post a notice
- 4 conspicuously on each vending machine indicating that a refund
- 5 of not less than 5c is available on every beverage container.
- 6 The notice shall contain information regarding where and from
- 7 whom that refund may be obtained. This subsection shall not be
- 8 construed to require vending machine operators to provide
- 9 refunds on the premises where the vending machines are located.
- 10 Section 1606. Redemption centers.
- 11 (a) Registration of center. -- Any person may establish a
- 12 redemption center and shall have the right to determine the
- 13 kind, size and brand of beverage container it shall accept. A
- 14 person establishing a redemption center within this Commonwealth
- 15 shall register with the department on a form provided by the
- 16 <u>department with such information as the department requires</u>,
- 17 including, but not limited to, the following:
- 18 (1) The name of the business principals of the
- 19 redemption center and the address of the business.
- 20 (2) The name and address of the dealers to be served by
- 21 <u>the redemption center.</u>
- 22 (3) The types of beverage containers to be accepted.
- 23 (4) The hours of operation.
- 24 (5) Whether the beverage containers will be accepted
- 25 <u>from consumers.</u>
- 26 (b) Changes to be reported to department. -- A change in
- 27 procedure shall be reported to the department by the operator of
- 28 the redemption center within 48 hours of the change during the
- 29 <u>normal business week. A redemption center may be established to</u>
- 30 serve all persons or to serve certain specified dealers.

- 1 Section 1607. Permitted refusals.
- 2 (a) Absence of refund value on container. -- A dealer or
- 3 operator of a redemption center may refuse to accept from a
- 4 redeemer, and a distributor may refuse to accept from a dealer
- 5 or operator of a redemption center, any empty beverage container
- 6 which does not state thereon the refund value of the beverage
- 7 container.
- 8 (b) Altered or adulterated container. -- A dealer or operator
- 9 of a redemption center may refuse to accept any broken bottle,
- 10 corroded or disembodied can, or any beverage container which
- 11 contains foreign material, as determined by rules and
- 12 regulations to be promulgated by the department.
- 13 Section 1608. Prohibition on certain types of containers and
- 14 holders.
- No beverage container shall be sold or offered for sale to
- 16 <u>consumers in this Commonwealth in the following form:</u>
- 17 (1) In a metal container designed or construed with a
- 18 part of the container which is detachable in opening the
- 19 container, unless such detachable part will decompose by
- 20 <u>photodegradation, chemical degradation or biodegradation.</u>
- 21 (2) In beverage containers connected to each other by a
- 22 separate holding device constructed of plastic which does not
- 23 decompose by photodegradation, chemical degradation or
- 24 <u>biodegradation within a reasonable period of time upon</u>
- 25 exposure to the elements.
- 26 Section 1609. Educational programs.
- 27 (a) Public information program. -- Commonwealth informational
- 28 material, such as travel pamphlets, road maps and similar
- 29 publications, submitted for printing on or after the effective
- 30 date of this act shall bear a statement informing the general

- 1 public of this Commonwealth's deposit law.
- 2 (b) School program. -- The Department of Education may
- 3 incorporate information concerning this act in educational
- 4 <u>material it distributes to primary and secondary educational</u>
- 5 institutions within this Commonwealth.
- 6 (c) Litter Control Education Fund. --
- 7 (1) There is hereby established a separate account in
- 8 the State Treasury to be known as the Litter Control
- 9 <u>Education Fund. This fund shall consist of those moneys which</u>
- 10 the General Assembly may from time to time appropriate, plus
- civil fines collected pursuant to section 1612.
- 12 (2) All moneys in the fund are hereby appropriated to
- the Department of Education on a continuing basis. The
- 14 Secretary of Education shall have the authority to allocate
- such funds in an efficient manner for educational and
- informational programs relating to litter control and
- 17 <u>recycling</u>.
- 18 Section 1610. Rules and regulations.
- 19 The department shall administer the provisions of this
- 20 chapter and shall adopt and promulgate rules and regulations
- 21 <u>necessary to effectuate the purposes hereof.</u>
- 22 Section 1611. Enforcement.
- 23 The Attorney General and district attorneys shall enforce the
- 24 provisions of this chapter.
- 25 Section 1612. Penalty.
- 26 A dealer, distributor or redemption center operator who
- 27 violates provisions of this chapter shall be subject to a civil
- 28 penalty for each violation and shall pay a fine of not more than
- 29 \$1,000 per violation.
- 30 Section 1613. Annual report.

- 1 The department shall make a comprehensive review of the
- administration, application and impact of the provisions of this 2
- 3 <u>chapter relating to the sale of beverages in returnable</u>
- 4 containers and shall report to the General Assembly annually on
- or before the anniversary of the effective date of this chapter. 5
- Section 2. This act shall take effect in 90 days. 6