PRINTER'S NO. 1860

## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## HOUSE BILL No. 75 Session of 1989

INTRODUCED BY BLAUM, DeWEESE, O'DONNELL, BORTNER, KUKOVICH, McHALE, CALTAGIRONE, ITKIN, HECKLER, MOEHLMANN, COWELL, HAGARTY, VEON, HAYDEN, JOSEPHS, KOSINSKI, RITTER, PRESSMANN, ARGALL, BATTISTO, BOWLEY, BUNT, BUSH, CAWLEY, COHEN, COLAFELLA, COLAIZZO, DELUCA, DIETTERICK, DORR, FARGO, FOX, FREEMAN, HALUSKA, HASAY, HERMAN, JAROLIN, LaGROTTA, LEVDANSKY, LINTON, MILLER, MICHLOVIC, MORRIS, MRKONIC, MARKOSEK, PETRONE, PISTELLA, RUDY, RYBAK, SERAFINI, D. W. SNYDER, STABACK, STUBAN, TANGRETTI, E. Z. TAYLOR, TIGUE, VAN HORNE, WAMBACH, WOGAN, J. L. WRIGHT, CAPPABIANCA, MELIO, McVERRY, BELARDI, KASUNIC, MAINE, S. H. SMITH, SCRIMENTI, BISHOP, LANGTRY AND BROUJOS, JANUARY 24, 1989

SENATOR LOEPER, RULES AND EXECUTIVE NOMINATIONS, IN SENATE, AS AMENDED, MAY 23, 1989

## AN ACT

1 2 3 4 5 6 7 8 9 10 11	Reenacting and amending the act of October 4, 1978 (P.L.883, No.170), entitled "An act relating to conflicts of interest involving certain public officials serving in State or State agencies and local political subdivision positions and prohibiting certain public employees from engaging in certain conflict of interest activities requiring certain disclosures and providing penalties," adding definitions; further providing for the membership, powers and duties of the State Ethics Commission and for persons who must file statements of financial interests; reestablishing the State Ethics Commission; and making an appropriation.
12	The General Assembly of the Commonwealth of Pennsylvania
13	hereby enacts as follows:
14	Section 1. The title and sections 1, 2, 3, 4, 5, 6, 7, 8, 9
15	and 10 of the act of October 4, 1978 (P.L.883, No.170), referred

1 to as the Public Official and Employee Ethics Law, are reenacted
2 and amended to read:

AN ACT

4 Relating to conflicts of interest involving certain public 5 officials serving in State or State agencies and local 6 political subdivision positions and prohibiting certain 7 public employees from engaging in certain conflict of 8 interest activities requiring certain disclosures and 9 providing penalties.

10 Section 1. Purpose.

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11  $(\underline{a})$  The Legislature hereby declares that public office is a public trust and that any effort to realize personal financial 12 13 gain through public office other than compensation provided by law is a violation of that trust. In order to strengthen the 14 15 faith and confidence of the people of the State in their 16 government, the Legislature further declares that the people 17 have a right to be assured that the financial interests of 18 holders of or nominees or candidates for public office do not 19 [present neither a conflict nor the appearance of a] conflict 20 with the public trust. Because public confidence in government 21 can best be sustained by assuring the people of the impartiality 22 and honesty of public officials, this act shall be liberally 23 construed to promote complete disclosure. <u>Furthermore, it is</u> 24 recognized that clear quidelines are needed in order to quide 25 public officials and employees in their actions. Thus, the 26 General Assembly by this act intends to define as clearly as 27 possible those areas which represent conflict with the public 28 trust. (b) It is recognized that many public officials, including 29

30 most local officials and members of the General Assembly, are 19890H0075B1860 - 2 -

1 citizen-officials who bring to their public office the knowledge and concerns of ordinary citizens and taxpayers. They should not 2 3 be discouraged from maintaining their contacts with their 4 community through their occupations and professions. Thus, in 5 order to foster maximum compliance with its terms, this act shall be administered in a manner that emphasizes guidance to 6 public officials and public employees regarding the ethical 7 8 standards established by this act. 9 (c) It is the intent of the General Assembly that this act 10 be administered by an independent commission composed of members 11 who are cognizant of the responsibilities and burdens of public officials and employees and who have demonstrated an interest in 12 13 promoting public confidence in government. Section 2. Definitions. 14 15 The following words and phrases when used in this act shall 16 have, unless the context clearly indicates otherwise, the 17 meanings given to them in this section: 18 "Advice." Any directive of the general counsel of the commission issued under section 7(11) and based exclusively on 19 20 prior commission opinions, this act, regulations promulgated pursuant to this act, and court opinions which interpret this 21 22 act. 23 "Authority of office or employment." The actual power provided by law, the exercise of which is necessary to the 24 25 performance of duties and responsibilities unique to a particular public office or position of public employment. 26 27 "Business." Any corporation, partnership, sole proprietorship, firm, enterprise, franchise, association, 28 organization, self-employed individual, holding company, joint 29 30 stock company, receivership, trust or any legal entity organized

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1 for profit.

"Business with which he is associated." Any business in 2 3 which the person or a member of the person's immediate family is 4 a director, officer, owner, employee or [holder of stock] has a 5 financial interest. "Candidate." Any individual who seeks nomination or election 6 to public office by vote of the electorate, other than a judge 7 or inspector of elections or official of a political party, 8 whether or not such individual is nominated or elected. An 9 10 individual shall be deemed to be seeking nomination or election 11 to such office if he has: 12 (1) received a contribution or made an expenditure or 13 given his consent for any other person or committee to 14 receive a contribution or make an expenditure for the purpose 15 of influencing his nomination or election to such office, 16 whether or not the individual has announced the specific 17 office for which he will seek nomination or election at the 18 time the contribution is received or the expenditure is made; 19 or 20 (2) taken the action necessary under the laws of this Commonwealth to qualify himself for nomination or election to 21 22 such office. 23 The term shall include individuals nominated or elected as write-in candidates unless they resign such nomination or 24 elected office within 30 days of having been nominated or 25 26 elected. 27 "Commission." The State Ethics Commission. 28 ["Compensation." Anything of economic value, however designated, which is paid, loaned, granted, given, donated or 29 30 transferred, or to be paid, loaned, granted, given, donated or

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1 transferred for or in consideration of personal services to any 2 person, official or to the State.]

3 <u>"Confidential information." Information not obtainable from</u>
4 reviewing a public document or from making inquiry to a publicly
5 available source of information.

"Conflict" or "conflict of interest." Use by a public 6 official or public employee of the authority of his office or 7 employment or any confidential information received through his 8 9 holding public office or employment for the private pecuniary benefit of himself, a member of his immediate family or a 10 11 business with which he or a member of his immediate family is associated. "Conflict" or "conflict of interest" does not 12 13 include an action having a de minimis economic impact or which 14 affects to the same degree a class consisting of the general 15 public or a subclass consisting of an industry, occupation or 16 other group which includes the public official or public employee, a member of his immediate family or a business with 17 18 which he or a member of his immediate family is associated. 19 "Contract." An agreement or arrangement for the acquisition, 20 use or disposal by a State or political subdivision of consulting or other services or of supplies, materials, 21 22 equipment, land or other personal or real property. "Contract" 23 shall not mean an agreement or arrangement between the State or 24 political subdivision as one party and a public official or 25 public employee as the other party, concerning his expense, 26 reimbursement, salary, wage, retirement or other benefit, tenure 27 or other matters in consideration of his current public 28 employment with a State or political subdivision.

29 <u>"De minimis economic impact." An economic consequence which</u>

30 <u>has an insignificant effect.</u>

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"Executive-level State employee." The Governor, Lieutenant Governor, cabinet members, deputy secretaries, the Governor's office staff, any State employee with discretionary powers which may affect the outcome of a State agency's decision in relation to a private corporation or business or any employee who by virtue of his job function could influence the outcome of such a decision.

8 <u>"Financial interest." Any financial interest in a legal</u> 9 <u>entity engaged in business for profit which comprises more than</u> 10 <u>5% of the equity of the business or more than 5% of the assets</u>

11 of the economic interest in indebtedness.

12 <u>"Findings report." An initial report containing findings of</u>

13 fact as determined by the commission's investigation but not

14 containing any conclusions of law or any determination of

15 whether there has been a violation of law.

16 <u>"Frivolous complaint." A complaint filed in a grossly</u>

17 <u>negligent manner without basis in law or fact.</u>

18 "Gift." [A payment, subscription, advance, forbearance, rendering or deposit of money, services or anything of value, 19 20 unless consideration of equal or greater value is received] Anything which is received without the exchange of consideration 21 <-----22 of equal OR GREATER value. "Gift" shall not include a political <-----23 contribution otherwise reported as required by law[,] or a 24 commercially reasonable loan made in the ordinary course of 25 business[, or a gift received from a member of the person's 26 immediate family or from a relative within the third degree of 27 consanguinity of the person or of the person's spouse or from 28 the spouse of any such relative].

29 "Governmental body." Any department, authority, commission, 30 committee, council, board, bureau, division, service, office, 19890H0075B1860 - 6 - officer, administration, legislative body, or other
 establishment in the Executive, Legislative or Judicial Branch
 of the State or a political subdivision thereof.

4 "Governmental body with which a public official or public employee is or has been associated." The entity within State 5 government or a political subdivision by which the public 6 official or employee is or has been employed or to which the 7 public official or employee is or has been appointed or elected 8 and subdivisions and offices within that entity. 9 "Honorarium." Payment made in recognition of published 10 11 works, appearances, speeches and presentations and which is not intended as consideration for the value of such services which 12

14 <u>does not include tokens presented or provided which are of de</u> 15 <u>minimis economic impact.</u>

are nonpublic occupational or professional in nature. The term

16 "Immediate family." [A spouse residing in the person's 17 household and minor dependent children.] <u>A parent, spouse,</u> 18 child, brother or sister.

19 "Income." Any money or thing of value received, or to be 20 received as a claim on future services or in recognition of services rendered in the past, whether in the form of a payment, 21 22 fee, salary, expense, allowance, forbearance, forgiveness, interest, dividend, royalty, rent, capital gain, reward, 23 24 severance payment, proceeds from the sale of a financial interest in a corporation, professional corporation, partnership 25 26 or other entity resulting from termination or withdrawal 27 therefrom upon assumption of public office or employment or any other form of recompense or any combination thereof. <u>"Income"</u> 28 refers to gross income and includes prize winnings and tax-29 30 exempt income. The term does not include honoraria, gifts,

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governmentally mandated payments or benefits, retirement, 1 pension or annuity payments funded totally by contributions of 2 3 the public official or employee, or miscellaneous, incidental income of minor dependent children. 4 5 "Indirect interest in real estate." Any business entity the assets of which are 80% or more in real property. 6 7 "Ministerial action." An action that a person performs in a prescribed manner in obedience to the mandate of legal 8 9 authority, without regard to, or the exercise of, the person's 10 own judgment as to the desirability of the action being taken. 11 "Nominee." Any person whose name has been submitted to a public official or governmental body vested with the power to 12 13 finally confirm or reject proposed appointments to public office 14 or employment. 15 "Nonministerial actions." An action in which the person 16 exercises his own judgment as to the desirability of the action 17 taken. 18 "Opinion." A directive of the commission issued pursuant to section 7(10) setting forth a public official's or public 19 20 employee's duties under this act. "Order." A directive of the commission issued pursuant to 21 22 section 7(13) at the conclusion of an investigation which 23 contains findings of fact, conclusions of law and penalties. 24 "Person." A business, governmental body, individual, 25 corporation, union, association, firm, partnership, committee, 26 club or other organization or group of persons. 27 "Political contribution." Any advance, conveyance, deposit, distribution, transfer of funds, loan, payment, pledge, purchase 28 of a ticket to a testimonial or similar fund-raising affair, or 29 30 subscription of money or anything of value, except volunteer

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services, in connection with a political campaign, and any 1 2 contract, agreement, promise, or other obligations, whether or 3 not legally enforceable, to make a political contribution. 4 "Political subdivision." Any county, city, borough, 5 incorporated town, township, school district, vocational school, county institution district, and any authority, entity or body 6 organized by the aforementioned. 7 8 "Public employee." Any individual employed by the Commonwealth or a political subdivision who is responsible for 9 10 taking or recommending official action of a nonministerial 11 nature with regard to: 12 (1) contracting or procurement; 13 (2) administering or monitoring grants or subsidies; 14 (3) planning or zoning; 15 (4) inspecting, licensing, regulating or auditing any 16 person; or 17 (5) any other activity where the official action has an 18 economic impact of greater than a de minimis nature on the 19 interests of any person. 20 "Public employee" shall not include individuals who are employed 21 by the State or any political subdivision thereof in teaching as 22 distinguished from administrative duties. 23 "Public official." Any [elected] <u>person elected by the</u> 24 <u>public</u> or appointed official in the Executive, Legislative or 25 Judicial Branch of the State or any political subdivision 26 thereof, provided that it shall not include members of advisory 27 boards that have no authority to expend public funds other than reimbursement for personal expense, or to otherwise exercise the 28 power of the State or any political subdivision thereof. 29 ["Public official" shall not include any appointed official who 30 - 9 -19890H0075B1860

receives no compensation other than reimbursement for actual
 expenses.]

3 <u>"Represent." To act on behalf of any other person in any</u>
4 activity which includes, but is not limited to, the following:
5 personal appearances, negotiations, lobbying and submitting bid
6 or contract proposals which are signed by or contain the name of
7 a former public official or public employee.

8 "State consultant." A person who, as an independent 9 contractor, performs professional, scientific, technical or 10 advisory service for a State agency, and who receives a fee, 11 honorarium or similar compensation for such services. A "State 12 consultant" is not an executive-level employee.

13 Section 3. Restricted activities.

(a) [No public official or public employee shall use his
public office or any confidential information received through
his holding public office to obtain financial gain other than
compensation provided by law for himself, a member of his
immediate family, or a business with which he is associated] <u>No</u>
public official or public employee shall engage in conduct that
constitutes a conflict of interest.

21 No person shall offer or give to a public official, [or] (b) 22 public employee or <u>nominee or</u> candidate for public office or a 23 member of his immediate family or a business with which he is 24 associated, <u>based on the offeror's or donor's understanding that</u> 25 the vote, official action or judgment of the public official or 26 public employee or nominee or candidate for public office would 27 be influenced thereby, and no public official, [or] public employee or <u>nominee or</u> candidate for public office shall solicit 28 29 or accept, anything of monetary value, including a gift, loan, 30 political contribution, reward, or promise of future employment 19890H0075B1860 - 10 -

1	based on any understanding of that public official, public
2	employee or nominee that the vote, official action, or judgment
3	of the public official or public employee or <u>nominee or</u>
4	candidate for public office would be influenced thereby.
5	(c) (1) No public official or public employee shall accept
6	an honorarium.
7	(2) This subsection shall not be applied retroactively.
8	(d) (1) No person shall solicit or accept a severance
9	payment or anything of monetary value contingent upon the
10	assumption or acceptance of public office or employment.
11	(2) This subsection shall not prohibit:
12	(i) Payments received pursuant to an employment
13	agreement in existence prior to the time a person becomes
14	a candidate or is notified by a member of a transition
15	team, a search committee or a person with appointive
16	power that he is under consideration for public office or
17	makes application for public employment.
18	(ii) Receipt of a salary, fees, severance payment or
19	proceeds resulting from the sale of a person's interest
20	in a corporation, professional corporation, partnership
21	or other entity resulting from termination or withdrawal
22	therefrom upon the assumption or acceptance of public
23	office or employment.
24	(3) Payments made or received pursuant to paragraph
25	(2)(i) and (ii) shall not be based on the agreement, written
26	or otherwise, that the vote or official action of the
27	prospective public official or employee would be influenced
28	thereby.
29	(4) This subsection shall not be applied retroactively.
30	[(c)] <u>(e)</u> No public official or public employee or [a member
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of his immediate family or any business in which the person or a 1 2 member of the person's immediate family is a director, officer, 3 owner or holder of stock exceeding 5% of the equity at fair market value of the business] his spouse or child or any 4 5 business in which the person or his spouse or child is associated shall enter into any contract valued at \$500 or more 6 7 [with a governmental body unless the contract has been awarded through an open and public process, including prior public 8 9 notice and subsequent public disclosure of all proposals 10 considered and contracts awarded.] with the governmental body 11 with which the public official or public employee is associated or any subcontract valued at \$500 or more with any person who 12 13 has been awarded a contract with the governmental body with 14 which the public official or public employee is associated, 15 unless the contract has been awarded through an open and public 16 process, including prior public notice and subsequent public 17 disclosure of all proposals considered and contracts awarded. IN 18 SUCH A CASE, THE PUBLIC OFFICIAL OR PUBLIC EMPLOYEE SHALL NOT 19 HAVE ANY SUPERVISORY OR OVERALL RESPONSIBILITY FOR THE 20 IMPLEMENTATION OF ADMINISTRATION OF THE CONTRACT. Any contract 21 or subcontract made in violation of this subsection shall be 22 voidable by a court of competent jurisdiction if the suit is 23 commenced within 90 days of the making of the contract or 24 subcontract. 25 [(d) Other areas of possible conflict shall be addressed by 26 the commission pursuant to paragraph (9) of section 7.] 27 [(e)] <u>(f)</u> No former <u>public</u> official or public employee shall represent a person, with [or without] promised or actual 28

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29 compensation, on any matter before the governmental body with 30 which he has been associated for one year after he leaves that

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1 body.

2 [(f)] (g) No person shall use for any commercial purpose
3 information copied from statements of financial interests
4 required by this act or from lists compiled from such
5 statements.

6 [(q)] (h) No former executive-level State employee may for a period of two years from the time that he terminates his State 7 employment be employed by, receive compensation from, assist or 8 act in a representative capacity for a business or corporation 9 10 that he actively participates in recruiting to the Commonwealth 11 of Pennsylvania or that he actively participated in inducing to open a new plant, facility or branch in the Commonwealth or that 12 13 he actively participated in inducing to expand an existent plant or facility within the Commonwealth, provided that the above 14 15 prohibition shall be invoked only when the recruitment or 16 inducement is accomplished by a grant or loan of money or a 17 promise of a grant or loan of money from the Commonwealth to the 18 business or corporation recruited or induced to expand.

19 [(h) (1) Any individual who holds an appointive office in 20 any political subdivision shall not have an interest in any 21 contract or construction in which that political subdivision 22 shall enter or have an interest.

(2) Any person violating the provisions of this
subsection shall be barred for a period of five years from
engaging in any business or contract with any political
subdivision or the Commonwealth or any of its agencies.

27 (3) For purposes of this subsection the term "interest" 28 shall not include the ownership of shares of stock in any 29 corporation in an amount of 5% or less of the total issue for 30 said corporation.]

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1 (i) Where voting conflicts are not otherwise addressed by the Constitution of Pennsylvania or by any law, rule, 2 3 regulation, order or ordinance, the following procedure shall be employed. Any public official or public employee, who in the 4 5 discharge of his official duties, would be required to vote on a matter that would result in a conflict of interest shall abstain 6 from voting and, prior to the vote being taken, publicly 7 8 announce and disclose the nature of his interest as a public 9 record in a written memorandum filed with the person responsible 10 for recording the minutes of the meeting at which the vote is 11 taken, provided that whenever a governing body would be unable to take any action on a matter before it because a majority of 12 13 members of the body are required to abstain from voting under the provisions of this subsection, then such members shall be 14 15 permitted to vote if disclosures are made as otherwise provided herein. IN THE CASE OF A THREE-MEMBER GOVERNING BODY, WHERE ONE 16 17 MEMBER HAS ABSTAINED FROM VOTING AS A RESULT OF A CONFLICT OF 18 INTEREST, AND THE REMAINING TWO MEMBERS OF THE GOVERNING BODY HAVE CAST OPPOSING VOTES, THE MEMBER WHO HAS ABSTAINED SHALL BE 19 20 PERMITTED TO VOTE TO BREAK THE TIE VOTE IF DISCLOSURE IS MADE AS 21 OTHERWISE PROVIDED HEREIN. 22 Section 4. Statement of financial interests required to be 23 filed. 24 Each public official of the Commonwealth shall file a (a) 25 statement of financial interests for the preceding calendar year 26 with the commission no later than May 1 of each year that he 27 holds such a position and of the year after he leaves such a 28 position. Each public employee [employed by] and public official of the Commonwealth shall file a statement of financial 29 30 interests for the preceding calendar year with the department, 19890H0075B1860 - 14 -

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agency, body or bureau in which he is employed or to which he is 1 appointed or elected no later than May 1 of each year that he 2 3 holds such a position and of the year after he leaves such a 4 position. Any other public employee or public official shall file a statement of financial interests with the governing 5 authority of the political subdivision by which he is employed 6 or within which he is appointed or elected no later than May 1 7 8 of each year that he holds such a position and of the year after he leaves such a position. Persons who are full-time or part-9 time solicitors for political subdivisions are required to file 10 11 under this section.

12 [(b) Each candidate for public office shall file a statement 13 of financial interests for the preceding calendar year with the 14 commission prior to filing a petition to appear on the ballot 15 for election as a public official. A petition to appear on the ballot shall not be accepted by an election official unless the 16 17 petition includes an affidavit that the candidate has filed the 18 required statement of financial interests with the commission.] 19 (b) (1) Any candidate for a State-level public office shall 20 file a statement of financial interests for the preceding calendar year with the commission on or before the last day 21 22 for filing a petition to appear on the ballot for election. A 23 copy of the statement of financial interests shall also be 24 appended to such petition.

25 (2) Any candidate for county-level or local office shall
26 file a statement of financial interests for the preceding
27 calendar year with the governing authority of the political
28 subdivision in which he is a candidate on or before the last
29 day for filing a petition to appear on the ballot for
30 election. A copy of the statement of financial interests

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1 <u>shall also be appended to such petition.</u>

(3) No petition to appear on the ballot for election 2 3 shall be accepted by the respective State or local election officials unless the petition has appended thereto a 4 5 statement of financial interests as set forth in paragraphs (1) and (2). Failure to file the statement in accordance with 6 the provisions of this act shall, in addition to any other 7 8 penalties provided, be a fatal defect to a petition to appear 9 on the ballot. (c) Each [candidate] nominee for public office [nominated by 10

a public official or governmental body and subject to confirmation by a public official or governmental body] shall file a statement of financial interests for the preceding calendar year with the commission and with the official or body that is vested with the power of confirmation at least ten days before the official or body shall approve or reject the nomination.

(d) No public official shall be allowed to take the oath of office or enter or continue upon his duties, nor shall he receive compensation from public funds, unless he has filed a statement of financial interests [with the commission] as required by this act.

(e) [(1) Any candidate for State or county-wide public
office shall file a statement of financial interests with the
commission pursuant to this act and shall file a copy of that
statement with the Board of Elections in the county in which
the candidate resides.

28 (2) Any candidate for local office shall file a
29 statement of financial interests with the commission pursuant
30 to this act and shall file a copy of that statement with the
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governing authority of the political subdivision in which he
 is a candidate.

3 (f)] All statements of financial interest filed pursuant to 4 the provisions of this act shall be made available for public 5 inspection and copying during regular office hours, and copying 6 <u>facilities shall be made available at a charge not to exceed</u> 7 actual cost.

8 Section 5. Statement of financial interests.

9 (a) The statement of financial interests filed pursuant to 10 this act shall be on a form prescribed by the commission<u>. All</u> 11 <u>information requested on the statement shall be provided to the</u> 12 <u>best of the knowledge, information and belief of the person</u> 13 <u>required to file</u> and shall be signed under [penalty of perjury 14 by the person required to file the statement] <u>oath or equivalent</u> 15 <u>affirmation</u>.

(b) The statement shall include the following information for the prior calendar year with regard to the person required to file the statement [and the members of his immediate family].

19 (1) [The name] <u>Name</u>, address and <u>public</u> position [of the
20 person required to file the statement].

(2) [The occupations or professions of the person
required to file the statement and those of his immediate
family] <u>Occupation or profession</u>.

(3) Any direct or indirect interest in any real estate
which was sold or leased to the Commonwealth, any of its
agencies or political subdivisions; purchased or leased from
the Commonwealth, any of its agencies or political
subdivisions; or which was the subject of any condemnation
proceedings by the Commonwealth, any of its agencies or
political subdivisions.

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1 (4) The name and address of each creditor to whom is 2 owed in excess of \$5,000 and the interest rate thereon. 3 However, loans or credit extended between members of the 4 immediate family and mortgages securing real property which 5 is the principal <u>or secondary</u> residence of the person filing 6 [or of his spouse] shall not be included.

7 (5) The name and address of any [person who is the]
8 direct or indirect source of income totalling in the
9 aggregate [\$500] <u>\$1,000</u> or more. However, this provision
10 shall not be construed to require the divulgence of
11 confidential information protected by statute or existing
12 professional codes of ethics <u>or common law privileges</u>.

13 [(6) The name and address of any person from whom a gift 14 or gifts valued in the aggregate at \$200 or more were 15 received, and the value and the circumstances of each gift. 16 However, this provision shall not be applicable to gifts 17 received from the individual's spouse, parents, parents by 18 marriage, siblings, children or grandchildren.

19 (7) The source of any honorarium received which is in20 excess of \$100.]

(6) The name and address of the source and the amount of 21 22 any gift or gifts valued in the aggregate at \$200 or more and 23 the circumstances of each gift. This paragraph shall not 24 apply to a gift or gifts received from a spouse, parent, parent by marriage, sibling, child, grandchild, other family 25 26 member or friend when the circumstances make it clear that 27 the motivation for the action was a personal or family 28 relationship. However, for the purposes of this subsection, 29 the term "friend" shall not include a registered lobbyist or an employee of a registered lobbyist. This paragraph shall 30 19890H0075B1860 - 18 -

1	not be applied retroactively.	
2	(7) (i) The name and address of the source and the	
3	amount of any payment for or reimbursement of actual	
4	expenses for transportation and lodging or hospitality	
5	received in connection with public office or employment	
6	where such actual expenses for transportation, lodging or	
7	hospitality exceed \$200 in the course of a single	
8	occurrence. This paragraph shall not apply to expenses	
9	reimbursed by the governmental body with which the public	
10	official or employee is associated, OR TO EXPENSES	<
11	REIMBURSED BY AN ORGANIZATION OR ASSOCIATION OF PUBLIC	
12	OFFICIALS OR EMPLOYEES OF POLITICAL SUBDIVISIONS WHICH	
13	THE PUBLIC OFFICIAL OR EMPLOYEE SERVES IN AN OFFICIAL	
14	CAPACITY.	
15	(ii) This paragraph shall not be applied	
16	retroactively.	
17	(8) Any office, directorship or employment of any nature	
18	whatsoever in any business entity.	
19	(9) Any financial interest in any legal entity engaged	
20	in business for profit.	
21	(10) The identity of any financial interest in a	
22	business with which the reporting person is or has been	
23	associated in the preceding calendar year which has been	
24	transferred to a member of the reporting person's immediate	
25	family.	
26	(c) [The] Except where an amount is required to be reported	
27	pursuant to paragraphs (6) and (7), the statement of financial	
28	[interest] <u>interests</u> need not include specific amounts for [any	
29	of] the items required to be listed.	
30	Section 6. State Ethics Commission.	
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1 There is established a State Ethics Commission composed (a) of seven members[,]. The President pro tempore of the Senate, 2 3 the Minority Leader of the Senate, the Speaker of the House, and 4 the Minority Leader of the House shall each appoint one member. 5 Three members shall be appointed by the Governor without confirmation. No more than two of the members appointed by the 6 Governor shall be of the same political party. No appointee 7 shall have served as an officer in a political party for one 8 year prior to his appointment. 9 (b) Members of the commission shall serve for terms of five 10 11 years[, except that, of the members first appointed: 12 (1) the two members appointed by the President pro 13 tempore and Minority Leader of the Senate shall serve for 14 four years; 15 (2) the two members appointed by the Speaker and the 16 Minority Leader of the House shall serve for two years; and 17 (3) of the three members appointed by the Governor two 18 shall serve for three years, and one shall serve for five 19 years]. 20 (c) No member shall be appointed to more than one full fiveyear term on the commission. 21 22 (d) No individual, while a member or employee of the commission, shall: 23 hold or campaign for any other public office; 24 (1)25 (2) hold office in any political party or political 26 committee; 27 (3) actively participate in <u>or contribute to</u> any political campaign; 28 29 directly or indirectly attempt to influence any (4) 30 decision by a governmental body, other than a court of law or

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1 as a representative of the commission on a matter within the 2 jurisdiction of the commission; or

3 (5) be employed by the Commonwealth <u>or a political</u>
4 <u>subdivision</u> in any other capacity, whether or not for
5 compensation.

6 (e) A majority of the commission by resolution shall declare vacant the position on the commission of any member who takes 7 part in activities prohibited by subsection (d). An individual 8 appointed to fill a vacancy occurring other than by the 9 10 expiration of a term of office shall be appointed for the 11 unexpired term of the member he succeeds, and is eligible for appointment to one full five-year term thereafter. Any vacancy 12 13 occurring on the commission shall be filled within 30 days in 14 the manner in which that position was originally filled.

15 (f) The commission shall elect a chairman and a vice chairman. The vice chairman shall act as chairman in the absence 16 17 of the chairman or in the event of a vacancy in that position. 18 (g) Four members of the commission shall constitute a quorum and the votes of a majority of the members present is required 19 20 for any action or recommendation of the commission. The chairman 21 or any four members of the commission may call a meeting 22 provided that advance written notice is mailed to each member 23 and to any person who requests notice of such meetings.

(h) Members of the commission shall be compensated at a rate
of [\$50] <u>\$125</u> per day and shall receive reimbursement for their
actual and necessary expenses while performing the business of
the commission.

(i) The commission shall employ an executive director, a
 [general] <u>chief</u> counsel, and such other staff as are necessary
 to carry out its duties pursuant to this act. The executive
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director shall be responsible for the administrative operations 1 of the commission and shall perform such other duties as may be 2 3 delegated or assigned to him by the commission, except that the 4 commission shall not delegate the making of regulations to the executive director. The [general] chief counsel shall be the 5 chief legal officer of the commission. The commission may obtain 6 the services of experts and consultants as necessary to carry 7 8 out its duties pursuant to this act. The State Treasurer and the Attorney General shall make available to the commission such 9 10 personnel, facilities, and other assistance as the commission 11 may request.

12 Section 7. [Duties] <u>Powers and duties</u> of the commission.

13 In addition to other <u>powers and</u> duties prescribed by law, the 14 commission shall:

15 (1) Prescribe and publish rules and regulations to carry16 out the provisions of this act.

17 (2) Prescribe forms for statements and reports required
18 to be filed by this act and furnish such forms to persons
19 required to file such statements and reports.

20 (3) Prepare and publish guidelines setting forth
21 recommended uniform methods of accounting and reporting for
22 use by persons required to file statements and reports by
23 this act.

24 (4) Accept and file any information voluntarily supplied25 that exceeds the requirements of this act.

26 (5) Inspect statements of financial interests which have
 27 been filed in order to ascertain whether any reporting person
 28 has failed to file such a statement or has filed a deficient
 29 statement. If, upon inspection, it is determined that a

30 reporting person has failed to file a statement of financial

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1 interests or that any statement which has been filed fails to 2 conform with the requirements of section 5, then the 3 commission shall, in writing, notify the person. Such notice shall state in detail the deficiency and the penalties for 4 5 failure to file or for filing a deficient statement of financial interests. 6 7 [(5) Make] (6) Provide that statements and reports 8 filed with the commission be made available for public 9 inspection and copying during regular office hours and [make] 10 provide that copying facilities be made available at a charge not to exceed actual cost and advise other State and local 11 12 agencies of the provisions of this paragraph. 13 [(6)] (7) Compile and maintain an index of all reports and statements filed with the commission to facilitate public 14 15 access to such reports and statements and instruct other 16 State and local agencies which receive and file financial interest statements in the maintenance of systems which 17 18 facilitate public access to such statements. [(7)] (8) Prepare and publish annual summaries of 19 20 statements and reports filed with the commission. 21 [(8)] (9) Preserve statements and reports filed with the 22 commission for a period of five years from date of receipt 23 and advise other State and local agencies which receive and 24 store financial interests statements to preserve such 25 statements for a period of five years from date of receipt. 26 [(9) (i)] (10) Issue to any person, upon such person's 27 request, an opinion with respect to such person's duties 28 under this act. The commission shall, within 14 days, either 29 issue the opinion or advise the person who made the request whether an opinion will be issued. No person who acts in good 30 19890H0075B1860 - 23 -

faith on an opinion issued to him by the commission shall be 1 2 subject to criminal or civil penalties for so acting, 3 provided that the material facts are as stated in the opinion 4 request. The commission's opinions shall be public records 5 and may from time to time be published. The person requesting the opinion may, however, require that the opinion shall 6 7 contain such deletions and changes as shall be necessary to protect the identity of the persons involved. 8

9 [(ii)] (11) Provide written advice to any person or the appointing authority or employer of said official, upon 10 their request with respect to such person's duties under this 11 12 act. Such advice shall be provided within 21 working days of 13 the request, provided that the time may be extended for good cause. It shall be a complete defense in any enforcement 14 proceeding initiated by the commission, and evidence of good 15 16 faith conduct in any other civil or criminal proceeding, if 17 the requester, at least 21 working days prior to the alleged 18 violation, requested written advice from the commission in 19 good faith, disclosed truthfully all the material facts and 20 committed the acts complained of either in reliance on the 21 advice or because of the failure of the commission to provide advice within 21 days of the request [of] or such later 22 23 extended time. The person requesting the advice may, however, 24 require that the advice shall contain such deletions and 25 changes as shall be necessary to protect the identity of the 26 persons involved.

27 [(iii)] (12) Initiate an inquiry, pursuant to
28 section 8(a), where [an opinion] a complaint has not been
29 [requested] filed but where there is a reasonable belief that
30 a conflict may exist. [Such inquiry shall be conducted in
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privacy with full respect to the confidentiality of all the parties involved in the alleged conflict. If the commission finds that there is a conflict, the information shall be provided for criminal proceedings unless the alleged offender removes himself from the conflict with receiving financial gain.

Issue advisory opinions to any present or 7 (iv) former State employee who contemplates terminating his 8 State employment and/or becoming employed by, contracting 9 10 with, assisting or acting in a representative capacity 11 for a business or corporation, upon such employee's 12 request. That opinion shall state whether, upon the facts 13 presented, such employment, contract, assistance or representation would be in violation of section 3(q). If 14 15 the advisory opinion states that such employment, 16 contract, assistance or representation would not be in 17 violation of the provisions of section 3(g), the person 18 who requested the opinion may not be prosecuted or 19 penalized, either criminally or civilly, under the 20 provisions of this act provided that the actions under 21 question bear a substantial similarity to the facts presented to the commission.] 22

23 (13) Issue findings reports and orders relating to 24 investigations initiated pursuant to section 8, which set 25 forth the alleged violation, findings of fact and conclusions 26 of law. An order may include recommendations to law 27 enforcement officials. Any order resulting from a finding 28 that a public official or public employee has obtained a 29 financial gain in violation of this act may require the restitution plus interest of that gain to the appropriate 30 - 25 -19890H0075B1860

governmental body. The commission or the Office of Attorney 1 2 General shall have standing to apply to the Commonwealth 3 Court to seek enforcement of an order requiring such restitution. This restitution requirement shall be in 4 5 addition to any other penalties provided for in this act. [(10)] (14) Hold hearings, take testimony, issue 6 7 subpoenas and compel the attendance of witnesses. 8 [(11)] (15) Make recommendations to law enforcement 9 officials either for criminal prosecution or dismissal of charges arising out of violations of this act. 10 11 [(12)] (16) Prepare and publish special reports, 12 educational materials, and technical studies to further the 13 purposes of this act. [(13)] (17) Prepare and publish, prior to June 1 of each 14 15 year, an annual report summarizing the activities of the 16 commission. (18) Transmit, free of charge, copies of each order, 17 18 advice and opinion which has become a matter of public record to the Governor, each member of the General Assembly and at 19 20 least one public library in each county. QUARTERLY TO THE LAW <-----21 LIBRARY OF EACH COUNTY, ONE PUBLIC LIBRARY IN EACH COUNTY, THE STATE LIBRARY, THE STATE SENATE LIBRARY, THE PENNSYLVANIA 22 23 ASSOCIATION OF COUNTY COMMISSIONERS, THE PENNSYLVANIA 2.4 ASSOCIATION OF BOROUGHS, THE PENNSYLVANIA STATE ASSOCIATION 25 OF TOWNSHIP SUPERVISORS, THE PENNSYLVANIA STATE ASSOCIATION OF TOWNSHIP COMMISSIONERS, THE PENNSYLVANIA SCHOOL BOARDS 26 ASSOCIATION AND THE PENNSYLVANIA LEAGUE OF CITIES. 27 28 (19) Hold at least two public hearings each year, of 29 which at least one shall be held in Harrisburg and at least one shall be held in a location other than Harrisburg, to 30 19890H0075B1860 - 26 -

1 seek input from persons and organizations who represent any

2 <u>individual subject to the provisions of this act and from</u>
3 other interested parties.

4 Section 8. Investigations by the commission.

5 (a) Upon a complaint signed under penalty of perjury by any 6 person or upon its own motion, the commission [shall

investigate], through its executive director, shall conduct a 7 8 preliminary inquiry into any alleged violation of this act. [All 9 commission proceedings and records relating to an investigation 10 shall be confidential until a final determination is made by the 11 commission. The executive director shall notify any person under investigation by the commission of the investigation and of the 12 13 nature of the alleged violation within five days of the commencement of the investigation. Within 15 days of the filing 14 15 of a sworn complaint by a person alleging a violation, and every 30 days thereafter until the matter is terminated, the executive 16 17 director shall notify the complainant of the action taken to 18 date by the commission together with the reasons for such action or nonaction.] The commission shall keep information, records 19 20 and proceedings relating to a preliminary inquiry confidential. The commission shall, however, have the authority to refer the 21 22 case to law enforcement officials during a preliminary inquiry 23 or anytime thereafter without providing notice to the subject of the inquiry. The commission shall complete its preliminary 24 25 inquiry within 60 days of its initiation.

(b) If a preliminary [investigation] <u>inquiry</u> fails to [indicate probable cause for belief] <u>establish reason to believe</u> that this act has been violated, the commission shall terminate the [investigation] <u>inquiry</u> and so notify the complainant and the person who had been [under investigation.] <u>the subject of</u> 19890H0075B1860 - 27 - the inquiry. If the commission determines that a complaint is
 frivolous, it shall so state.

3 (c) If a preliminary inquiry establishes reason to believe 4 that this act has been violated, the commission may, through its executive director, initiate an investigation to determine if 5 there has been a violation. The commission shall keep 6 information, records and proceedings relating to an 7 investigation confidential until a final determination is made, 8 9 except as otherwise provided in subsection (q). No investigation 10 may be commenced until the person who is the subject of the 11 investigation has been notified and provided a general statement of the alleged violation or violations of the act and other 12 applicable statutes with respect to such investigation. Service 13 14 of notice is complete upon mailing which shall be by certified 15 or registered mail. The commission shall notify the complainant 16 within 72 hours of the commencement of an investigation and, thereafter, the commission shall advise the complainant and the 17 18 person who is the subject of the investigation of the status of 19 the investigation at least every 90 days until the investigation 20 is terminated. The commission shall, within 180 days of the initiation of an investigation, either terminate the 21 22 investigation pursuant to subsection (d) or issue a findings 23 report pursuant to subsection (e). Upon a showing by the executive director of the need for extension of this period, the 24 25 commission may extend an investigation for up to two 90-day 26 periods, provided that each 90-day extension shall be approved 27 by a majority vote of members present. In no event shall a 28 findings report be issued later than 360 days after initiation 29 of an investigation. 30 (d) If an investigation conducted under this act indicates

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1	that no violation has been committed, the commission shall
2	immediately terminate the investigation and send written notice
3	of such determination to the complainant and the person who was
4	the subject of the investigation.
5	(e) The commission, upon the completion of an investigation,
б	shall issue a findings report to the subject of the
7	investigation setting forth the pertinent findings of fact. The
8	subject shall have the right to respond to said findings and to
9	request an evidentiary hearing on said matter. The commission
10	shall grant any request for a hearing. Said hearing shall be
11	held in Harrisburg or, at the request of the subject, in either
12	Philadelphia or Pittsburgh. Any response to the findings report
13	must either admit or deny by corresponding number and letter the
14	pertinent facts set forth. The subject of the investigation
15	shall have access to any evidence intended to be used by the
16	commission at the hearing and any exculpatory evidence developed
17	by the commission in the course of its investigation. Matters
18	not specifically denied in the response shall be deemed
19	admitted. The response must be filed within 30 days of the
20	issuance of the findings report unless the time period is
21	extended by the commission for good cause shown. Hearings
22	conducted upon request shall be instituted within 45 days after
23	the filing of the response.
24	(f) Within 30 days of the receipt by the commission of the
25	<u>hearing record, or if no hearing is to be held, within 30 days</u>
26	of the receipt by the commission of the response to the findings
27	report, the commission shall issue an order which shall be
28	final. Upon receipt of a final order, the subject shall have the
29	right to file a petition for reconsideration in accordance with
30	the regulations of the commission.
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<ul> <li>closed to the public unless the subject requests an open</li> <li>hearing. Any person who appears before the commission shall have</li> <li>all of the due process rights, privileges and responsibilities</li> <li>of a party or witness appearing before an administrative agency</li> <li>of this Commonwealth. All witnesses summoned for such hearings</li> <li>shall receive reimbursement for reasonable expenses in</li> <li>accordance with 42 Pa.C.S. § 5903 (relating to compensation and</li> <li>expenses of witnesses). At the conclusion of a hearing</li> <li>concerning an alleged violation and in a timely manner, the</li> <li>commission shall deliberate on the evidence and determine, by</li> <li>majority vote of the members present, whether there has been a</li> <li>violation of this act. At least four members of the commission</li> <li>present at a meeting must find a violation beyond a reasonable</li> <li>doubt CLEAR AND CONVINCING PROOF. The names of the members</li> <li>finding a violation and the names of those dissenting and</li> <li>abstaining shall be listed in the order. The determination of</li> <li>fact, shall be a matter of public record.</li> <li>(h) Orders which become final in accordance with the</li> <li>provisions of this section shall be available as public</li> <li>documents, but the files and records of the commission relating</li> <li>to the case shall remain confidential.</li> <li>(i) Any person aggrieved by an opinion or order which</li> <li>becomes final in accordance with the provisions of this act who</li> <li>has direct interest in such opinion or order shall have the</li> <li>right to appeal therefrom in accordance with law and general</li> <li>(j) No public official or public employee shall discharge</li> <li>any official or employee or change his official rank, grade or</li> </ul>	1	(g) Hearings conducted pursuant to this section shall be
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28 <u>rules.</u> 29 (j) No public official or public employee shall discharge	26	has direct interest in such opinion or order shall have the
29 (j) No public official or public employee shall discharge	27	right to appeal therefrom in accordance with law and general
	28	<u>rules.</u>
30 any official or employee or change his official rank, grade or	29	(j) No public official or public employee shall discharge
	30	any official or employee or change his official rank, grade or

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1	compensation, or deny him a promotion, or threaten to do so, for
2	filing a complaint with or providing information to the
3	commission or testifying in any commission proceeding. No member
4	of the commission and no employee of the commission shall
5	discharge any employee of the commission or change his official
6	rank, grade or compensation, or threaten to do so, for providing
7	any information about the internal operations of the commission,
8	not required by law to be kept secret, to any legislator or
9	legislative staff member, or testifying in any legislative
10	proceeding.
11	(k) As a general rule, no person shall disclose or
12	acknowledge, to any other person, any information relating to a
13	complaint, preliminary inquiry, investigation, hearing or
14	petition for reconsideration which is before the commissioner.
15	<u>However, a person may disclose or acknowledge to another person</u>
16	matters held confidential in accordance with this subsection
17	when the matters pertain to any of the following:
18	(1) final orders of the commission as provided in
19	<pre>section 8(h);</pre>
20	(2) hearings conducted in public pursuant to section
21	<u>8(g);</u>
22	(3) for the purpose of seeking advice of legal counsel;
23	(4) filing an appeal from a commission order;
24	(5) communicating with the commission or its staff, in
25	the course of a preliminary inquiry, investigation, hearing
26	or petition for reconsideration by the commission;
27	(6) consulting with a law enforcement official or agency
28	for the purpose of initiating, participating in or responding
29	to an investigation or prosecution by the law enforcement
30	official or agency;
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1 (7) testifying under oath before a governmental body or 2 a similar body of the United States of America; 3 (8) any information, records or proceedings relating to a complaint, preliminary inquiry, investigation, hearing or 4 5 petition for reconsideration which the person is the subject 6 of; or 7 (9) such other exceptions as the commission, by regulation, may direct. 8 9 (L) IF A PUBLIC OFFICIAL OR PUBLIC EMPLOYEE HAS REASON TO 10 BELIEVE THE COMPLAINT IS FRIVOLOUS AS DEFINED BY THIS ACT, OR 11 WITHOUT PROBABLE CAUSE AND MADE PRIMARILY FOR A PURPOSE OTHER 12 THAN THAT OF REPORTING A VIOLATION OF THIS ACT, OR A PERSON 13 PUBLICLY DISCLOSED OR CAUSED TO BE DISCLOSED THAT A COMPLAINT 14 AGAINST THE PUBLIC OFFICIAL OR PUBLIC EMPLOYEE HAS BEEN FILED 15 WITH THE COMMISSION, THE PUBLIC OFFICIAL OR PUBLIC EMPLOYEE 16 SHALL NOTIFY THE COMMISSION AND THE COMMISSION, THROUGH ITS EXECUTIVE DIRECTOR, SHALL CONDUCT AN INVESTIGATION. 17 18 (1) (M) The commission may conduct an investigation within five years after the alleged occurrence of any violation of this 19

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20 <u>act.</u>

21 Section 9. Penalties.

(a) Any person who violates the provisions of section 3(a)
[and (b)] <u>, (b) and (c)</u> is guilty of a felony and shall be fined
not more than \$10,000 or imprisoned for not more than five
years, or be both fined and imprisoned.

(b) Any person who violates the provisions of section [3(c)] 3(d) through [(h) or] (i), section 4 or section 5(a) is guilty of a misdemeanor and shall be fined not more than \$1,000 or imprisoned for not more than one year, or be both fined and imprisoned.

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1 (c) Any person who obtains financial gain from violating any provision of this act, in addition to any other penalty provided 2 3 by law, shall pay [into the State Treasury] a sum of money equal 4 to three times the <u>amount of the</u> financial gain resulting from 5 such violation into the State Treasury or the treasury of the political subdivision. Treble damages shall not be assessed 6 against a person who acted in good faith reliance on the advice 7 8 of legal counsel.

9 The penalties prescribed in this act do not limit the (d) 10 power of either House of the Legislature to discipline its own 11 members or impeach a public official, and do not limit the power of agencies or commissions to discipline officials or employees. 12 13 (e) Any person who violates the confidentiality of a commission proceeding pursuant to section 8, is guilty of a 14 15 misdemeanor and shall be fined not more than \$1,000 or 16 imprisoned for not more than one year, or be both fined and 17 imprisoned. Any person who engages in retaliatory activity 18 proscribed by section 8(j) is guilty of a misdemeanor and, in 19 addition to any other penalty provided by law, shall be fined 20 not more than \$1,000 or imprisoned for not more than one year, 21 or be both fined and imprisoned. Any person who willfully 22 affirms or swears falsely in regard to any material matter 23 before a commission proceeding pursuant to section 8 is guilty of a felony and shall be fined not more than \$5,000 or 24 25 imprisoned for not more than five years, or be both fined and 26 imprisoned. 27 (f) In addition to any other civil remedy or criminal

28 penalty provided for in this act, the commission may, after
29 notice has been served in accordance with paragraph (5) of
30 section 7 and upon a majority vote of its members, levy a civil
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1 penalty upon any person subject to this act who fails to file a
2 statement of financial interests in a timely manner or who files
3 a deficient statement of financial interests, at a rate of not
4 more than \$25 for each day such statement remains delinquent or
5 deficient. The maximum penalty payable under this paragraph is
6 \$250.

7 (q) A public official of a political subdivision who acts in good faith reliance on a written, nonconfidential opinion of the 8 9 solicitor of the political subdivision or upon an opinion of the 10 solicitor of the political subdivision, publicly stated at an 11 open meeting of the political subdivision and recorded in the 12 official minutes of the meeting shall not be subject to the 13 penalties provided for in subsections (a) and (b), nor for the treble damages provided for in subsection (c). 14

15 Section 10. [Court employees.] <u>Constables.</u>

16 Nothing in this act, or in any other law or court rule shall 17 be construed to prohibit any constable [or any employee of a 18 court of common pleas, the Municipal Court of Philadelphia, the 19 Traffic Court of Philadelphia, or any employee of a district 20 justice] from also being an officer of a political body or 21 political party as such terms are defined in the act of June 3, 22 1937 (P.L.1333, No.320), known as the "Pennsylvania Election 23 Code," and the same may hold the office of a county, State or national committee of any political party, and may run for and 24 25 hold any elective office, and may participate in any election 26 day activities.

Section 2. The act is amended by adding a section to read:
<u>Section 10.1. Wrongful use of act.</u>

29 (a) A person who signs a complaint alleging a violation of 30 this act against another is subject to liability for wrongful 19890H0075B1860 - 34 -

## 1 <u>use of this act if:</u>

2	(1) (i) he acted in a grossly negligent manner or	<—
3	without probable cause and primarily for a purpose other than	
4	that of reporting a violation of this act; or	
5	(ii) he publicly disclosed or caused to be disclosed	
6	that a complaint against a person had been filed with the	
7	<u>commission; and</u>	
8	(2) the complaint was frivolous as defined by this act	
9	or there was a lack of probable cause for belief that this	
10	act had been violated by the person.	
11	(1) THE COMPLAINT WAS FRIVOLOUS, AS DEFINED BY THIS ACT,	<—
12	OR WITHOUT PROBABLE CAUSE AND MADE PRIMARILY FOR A PURPOSE	
13	OTHER THAN THAT OF REPORTING A VIOLATION OF THIS ACT; OR	
14	(2) HE PUBLICLY DISCLOSED OR CAUSED TO BE DISCLOSED THAT	
15	A COMPLAINT AGAINST A PERSON HAD BEEN FILED WITH THE	
16	COMMISSION.	
17	(b) A person who signs a complaint alleging a violation of	
18	this act has probable cause for doing so if he reasonably	
19	believes in the existence of the facts upon which the claim is	
20	based and either:	
21	(1) reasonably believes that under those facts the	
22	complaint may be valid under this act; or	
23	(2) believes to this effect in reliance upon the advice	
24	of counsel, sought in good faith and given after full	
25	disclosure of all relevant facts within his knowledge and	
26	information.	
27	(c) When the commission determines that a complainant has	
28	violated the provisions set forth in section 10.1(a) the	
29	commission upon receiving a written request from the subject of	
30	the complaint shall provide the name and address of the	
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1	complainant to said subject. If the commission determines that a
2	complainant has not violated the provisions of subsection (a),
3	the commission shall notify the subject accordingly. The subject
4	shall have the right to appeal the commission's determination
5	and the commission shall schedule an appeal hearing. The subject
6	shall show cause why the complainant violated the provisions of
7	this section. If the commission grants the appeal, the
8	commission shall immediately release the complainant's name and
9	address to the subject. If the commission denies the appeal, it
10	shall present evidence why the complainant's name and address
11	shall not be released.
12	(d) When the essential elements of an action brought
13	pursuant to this section have been established, the plaintiff is
14	entitled to recover for the following:
15	(1) The harm to his reputation by a defamatory matter
16	alleged as the basis of the proceeding.
17	(2) The expenses, including any reasonable attorney
18	fees, that he has reasonably incurred in proceedings before
19	the commission.
20	(3) Any specific pecuniary loss that has resulted from
21	the proceedings.
22	(4) Any emotional distress that has been caused by the
23	proceedings.
24	(5) Any punitive damages according to law in appropriate
25	cases.
26	Section 3. Section 11 of the act is reenacted and amended to
27	read:
28	Section 11. Supplemental provisions.
29	Any governmental body may adopt requirements to supplement
30	this act, provided that no such [requirement] requirements shall
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1 in any way be less restrictive than the act.

2 Section 4. Sections 12 and 13 of the act are reenacted to 3 read:

4 Section 12. Conflict of law.

5 If the provisions of this act conflict with any other
6 statute, ordinance, regulation or rule, the provisions of this
7 act shall control.

8 Section 13. Severability.

9 If any provision of this act, or the application thereof to 10 any person or circumstance, is held invalid, the validity of the 11 remainder of this act and the application of such provisions to 12 other persons and circumstances shall not be affected thereby. 13 Section 5. Section 14 of the act, amended February 26, 1979 14 (P.L.1, No.1), is reenacted to read:

15 Section 14. Effective date.

16 This act shall take effect January 1, 1979 except that subsections (b) and (e) of section 4 shall take effect August 1, 17 18 1979 and subsections (a) and (d) of section 4 shall take effect January 1, 1980: Provided, however, That the Ethics Commission 19 20 shall have the power and duty to require the filing of the financial disclosure statements of candidates for elective 21 22 office between August 1, 1979 and January 1, 1980 at least 60 days prior to such election, or in the case of a special 23 election at least 15 days prior to such election. 24

25 Section 6. Persons who are members of the State Ethics 26 Commission on the effective date of this act shall serve until 27 their current terms have expired and shall be subject to the 28 additional restrictions of section 6(d)(3) and (5) of the act of 29 October 4, 1978 (P.L.883, No.170), referred to as the Public 30 Official and Employee Ethics Law, unless a current commissioner 19890H0075B1860 - 37 -

was employed by a political subdivision on or before the 1 2 effective date of this amendatory act, in which case the 3 restriction set forth in section 6(d)(5) shall not apply. 4 Section 7. All rules and regulations promulgated by the State Ethics Commission shall remain in full force and effect 5 until amended or rescinded by the commission, provided that the 6 7 commission shall immediately initiate action to rescind or amend any rule or regulation that is in conflict with the provisions 8 9 of this amendatory act or to promulgate additional regulations 10 which may be required to implement the provisions of this 11 amendatory act.

12 Section 8. This act, with respect to the State Ethics 13 Commission, constitutes the legislation required to reestablish 14 an agency pursuant to the act of December 22, 1981 (P.L.508, 15 No.142), known as the Sunset Act. The State Ethics Commission 16 shall continue, together with its statutory functions and 17 duties, until December 31, 1994, when it shall terminate and go 18 out of existence unless reestablished or continued by the General Assembly for an additional ten years. Evaluation, 19 20 review, termination, reestablishment and continuation of the agency beyond December 31, 1994, and every tenth year 21 22 thereafter, shall be conducted pursuant to the Sunset Act. 23 Section 9. This amendatory act shall not apply to violations 24 committed prior to the effective date of this act, and causes of 25 action initiated for such violations shall be governed by the 26 prior law, which is continued in effect for that purpose as if 27 this act were not in force. For the purposes of this section, a violation was committed prior to the effective date of this act 28 if any elements of the violation occurred prior thereto. 29

 30
 Section 10. The sum of \$30,000 is hereby appropriated to the

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State Ethics Commission for the indexing of all opinions, orders
 or advice of the commission, and for the maintenance of this
 index.

4 Section 11. This act shall apply as follows:

5 (1) Section 1 (the definitions in section 2 of the act 6 that are used in sections 4 and 5 of the act, insofar as the 7 definitions relate to sections 4 and 5) shall apply to 8 occurrences which take place after the effective date of this 9 act.

10 (2) Section 1 (sections 4 and 5 of the act) shall apply 11 to occurrences which take place after the effective date of 12 this act.

13 Section 12. This act shall take effect immediately.