## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## **HOUSE BILL**

No. 305

Session of 1987

INTRODUCED BY SAURMAN, HALUSKA, MORRIS, REINARD, CIVERA, HERMAN, NOYE, J. TAYLOR, J. L. WRIGHT, DISTLER, NAHILL, TRELLO, ITKIN, COLAFELLA, PETRONE, LASHINGER, BOOK, McHALE, R. C. WRIGHT, RAYMOND, HECKLER, SCHEETZ, CAPPABIANCA, G. SNYDER, FOX AND E. Z. TAYLOR, FEBRUARY 11, 1987

REFERRED TO COMMITTEE ON CONSERVATION, FEBRUARY 11, 1987

## AN ACT

- 1 Providing for the handling of asbestos-containing waste; and
- 2 conferring powers and duties on the Department of
- 3 Environmental Resources.
- 4 The General Assembly of the Commonwealth of Pennsylvania
- 5 hereby enacts as follows:
- 6 Section 1. Short title.
- 7 This act shall be known and may be cited as the Asbestos
- 8 Waste Disposal Act.
- 9 Section 2. Declaration of policy.
- 10 The General Assembly finds and declares as follows:
- 11 (1) Substantial amounts of asbestos materials are being
- 12 removed from schools and buildings throughout this
- 13 Commonwealth.
- 14 (2) Exposure to asbestos fibers and particles in the air
- has been linked, by reputable medical and scientific
- 16 authorities, to a significant increase in the incidence of
- 17 disease, such as asbestosis, bronchogenic carcinoma,

- 1 mesothelioma and other malignancies.
- 2 (3) Present storage, containment, transportation and
- 3 disposal methods of asbestos-containing waste do not meet
- 4 acceptable standards and, therefore, constitute a potential
- 5 significant health hazard.
- 6 (4) The purpose of this act is to provide for the proper
- 7 storage, containment, transportation and disposal of
- 8 asbestos-containing waste to ensure that exposure to asbestos
- 9 fibers is limited or nonexistent.
- 10 Section 3. Definitions.
- 11 The following words and phrases when used in this act shall
- 12 have the meanings given to them in this section unless the
- 13 context clearly indicates otherwise:
- 14 "Active waste disposal site." A disposal site other than an
- 15 inactive site.
- 16 "Adequately wetted." Sufficiently mixed or coated with water
- 17 or an aqueous solution to prevent dust emissions.
- 18 "Asbestos." The asbestiform varieties of serpentinite
- 19 (chrysotile), riebeckite (crocidolite), cummingtonite-grunerite,
- 20 anthophyllite and actinolite-tremolite.
- 21 "Asbestos-containing waste materials." Waste that contains
- 22 commercial asbestos and is generated by a source subject to 40
- 23 CFR Part 61, Subpart M. The term includes asbestos mill
- 24 tailings, asbestos waste from control devices, friable asbestos
- 25 waste material and bags or containers that previously contained
- 26 commercial asbestos. As applied to demolition and renovation
- 27 operations, the term includes only friable asbestos waste and
- 28 asbestos waste from control devices.
- 29 "Asbestos material." Asbestos or material containing
- 30 asbestos.

- 1 "Asbestos mill." A facility engaged in converting, or in any
- 2 intermediate step in converting, asbestos ore into commercial
- 3 asbestos. Outside storage of asbestos material is not considered
- 4 a part of the asbestos mill.
- 5 "Asbestos tailings." Solid waste that contains asbestos and
- 6 is a product of asbestos mining or milling operations.
- 7 "Asbestos waste from control devices." Waste material that
- 8 contains asbestos and is collected by a pollution control
- 9 device.
- 10 "Commercial asbestos." Asbestos that is extracted from
- 11 asbestos ore.
- 12 "Demolition." The wrecking or taking out of a load-
- 13 supporting structural member of a facility, together with
- 14 related handling operations.
- 15 "Department." The Department of Environmental Resources of
- 16 the Commonwealth.
- 17 "Emergency renovation operation." A renovation operation
- 18 that was not planned but results from a sudden, unexpected
- 19 event. The term includes operations necessitated by nonroutine
- 20 failures of equipment.
- 21 "Fabricating." Processing of a manufactured product that
- 22 contains commercial asbestos. The term does not include
- 23 processing at temporary sites for the construction or
- 24 restoration of facilities.
- 25 "Facility." An institutional, commercial or industrial
- 26 structure, installation or building. The term excludes apartment
- 27 buildings having four or less dwelling units.
- 28 "Facility component." A pipe, duct, boiler, tank, reactor,
- 29 turbine or furnace at or in a facility or a structural member of
- 30 a facility.

- 1 "Friable asbestos material." Material containing more than
- 2 1% asbestos by weight that hand pressure can crumble, pulverize
- 3 or reduce to powder when dry.
- 4 "Inactive waste disposal site." A disposal site or portion
- 5 of it where additional asbestos-containing waste material will
- 6 not be deposited and where the surface is not disturbed by
- 7 vehicular traffic.
- 8 "Manufacturing." The combining of commercial asbestos or, in
- 9 the case of woven friction products, the combining of textiles
- 10 containing commercial asbestos, with other material, including
- 11 commercial asbestos, and the processing of this combination into
- 12 a product.
- "Outside air." The air outside buildings and structures.
- 14 "Particulate asbestos material." Finely divided particles of
- 15 asbestos material.
- 16 "Planned renovation operations." A renovation operation, or
- 17 a number of such operations, in which the amount of friable
- 18 asbestos material that will be removed or stripped within a
- 19 given period of time can be predicted. Individual nonscheduled
- 20 operations are included if a number of such operations can be
- 21 predicted to occur during a given period of time based on
- 22 operating experience.
- 23 "Remove." To take out friable asbestos materials from a
- 24 facility.
- 25 "Renovation." Altering one or more facility components. The
- 26 term does not include operations in which load-supporting
- 27 structural members are wrecked or taken out.
- 28 "Roadways." Surfaces on which motor vehicles travel. The
- 29 term includes highways, roads, streets, parking areas and
- 30 driveways.

- 1 "Strip." To take off friable asbestos materials from part of
- 2 a facility.
- 3 "Structural member." A load-supporting member of a facility,
- 4 such as beams and load-supporting walls, or a nonload-supporting
- 5 member, such as ceilings and nonload-supporting walls.
- 6 "Visible emissions." Emissions containing particulate
- 7 asbestos material that are visually detectable without the aid
- 8 of instruments. The term does not include condensed uncombined
- 9 water vapor.
- 10 Section 4. Storage and containment.
- 11 (a) General rule. -- Friable asbestos containing waste shall
- 12 either be processed or formed into nonfriable forms, treated
- 13 with water (wetted), or treated by another method approved by
- 14 the department.
- 15 (b) Storage. -- After wetting, friable asbestos-containing
- 16 waste shall be sealed in leak-tight containers while wet.
- 17 Sealing shall be interpreted as rendering the container
- 18 sufficiently closed from the outside air as far as storage,
- 19 transportation and disposal is concerned so that no leak occurs
- 20 which could cause visible asbestos emission to the outside air.
- 21 (1) The following two container forms are acceptable for
- 22 the proper storage of asbestos-containing waste:
- 23 (i) Multiple leak-proof plastic bags with 12 mils
- 24 cumulative thickness.
- 25 (ii) Single/multiple leak-proof plastic bags with
- 26 six mils cumulative thickness enclosed in a steel or
- 27 cardboard drum.
- 28 (2) The containers specified in paragraph (1), shall be
- labeled. The labels shall be printed in letters of sufficient
- 30 size and contrast as to be readily visible and legible. They

1	shall bear one of the following warnings:
2	CAUTION
3	Contains Asbestos
4	Avoid Opening or Breaking Container
5	Breathing Asbestos is Hazardous to Your Health
6	CAUTION
7	Contains Asbestos Fibers
8	Avoid Creating Dust
9	Breathing Asbestos May Cause Serious Bodily Harm
10	(3) The requirements of this subsection are in addition
11	to those required by the Federal Environmental Protection
12	Agency's National Emission Standards for Hazardous Air
13	Pollutants, 40 CFR 61, Subpart M; 25 Pa. Code Chapter 75
14	(relating to solid waste management); and other relevant
15	State or Federal statutes and regulations.
16	(c) Exceptions
17	(1) Nonfriable asbestos-containing waste does not
18	require processing treatment or special packaging as long as
19	the waste is not rendered friable at any stage.
20	(2) The department may approve an alternative storage
21	method if the waste quantity or physical form does not lend
22	itself to storage under subsection (b). No visible emissions
23	should occur due to the alternative methods.
24	Section 5. Transportation.
25	(a) General rule
26	(1) The asbestos-containing waste material shall be
27	transported in a vehicle without compaction and in a manner
28	which will not create visible emission to the outside air. If
29	asbestos is transported with other waste, it shall be done in
30	such a manner that the asbestos is segregated from the other

- 1 waste to ensure the safe handling and disposal without the
- 2 risk of commingling.
- 3 (2) The vehicle transporting asbestos-containing waste
- 4 shall be covered by a tarp in all cases.
- 5 (3) Friable asbestos shall be removed from demolition
- 6 waste prior to bulk transportation.
- 7 (b) Recordkeeping.--
- 8 (1) Before accepting wastes, a transporter shall
- 9 determine if the waste is properly wetted and containerized.
- 10 (2) A transporter shall require a chain-of-custody form
- 11 signed by the generator. The chain-of-custody form shall
- 12 include:
- 13 (i) The name and address of the generator.
- 14 (ii) The name and address of the pickup site.
- 15 (iii) The estimated quantity of asbestos-containing
- waste.
- 17 (iv) The types of containers used.
- 18 (v) The destination of the waste.
- 19 (vi) The signature of the disposal site operator
- 20 upon delivery at a waste disposal facility.
- 21 (c) Other law. -- The transportation of asbestos containing
- 22 waste shall conform to the applicable requirements found in 40
- 23 CFR 61, Subpart M; 25 Pa. Code Chapter 75 (relating to solid
- 24 waste management); and other relevant State or Federal statutes
- 25 and regulations.
- 26 Section 6. Disposal.
- 27 (a) Selecting disposal site. -- Asbestos-containing waste
- 28 shall be disposed of at a site which has a special permit issued
- 29 by the department to receive such waste. The department shall
- 30 specify in the permit the maximum quantity of the asbestos-

- containing waste which may be received per day and in total. 1
- (b) Receiving asbestos-containing waste. --2
- 3 (1) A disposal site approved for receipt of asbestos-
- 4 containing waste shall require notification by the generator
- 5 that the load contains asbestos.
- (2) The disposal site operator shall: 6
- Inspect the loads to verify that asbestos waste 7 (i) is properly contained in leak-tight containers and 8 labeled appropriately. 9
- (ii) Contact the Federal Environmental Protection 10 11 Agency if the operator believes the asbestos-containing waste is in a condition that may cause significant fiber 12 13 release during disposal.
- (iii) After verification that the load is 14 15 acceptable, sign the chain-of-custody form to release the 16 asbestos-containing waste from the hauler.
- 17 (c) Waste disposition and covering. --
- 18 The permitted disposal site shall be required to 19 cover friable asbestos-containing waste immediately upon 20 receipt at the disposal facility.
- 21 (2) Asbestos-containing waste shall be covered in one of 22 the following ways:
- 23 (i) With at least six inches of compacted nonasbestos-containing material. 24
- 25 (ii) With a resinous or petroleum-based dust 26 suppression agent that effectively binds dust and 27 controls wind erosion. This agent shall be used as 28 recommended for the particular dust suppression agent. 29 Other equally effective dust suppression agents may be

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1 Protection Agency.

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- 2 (3) No asbestos-containing waste may be allowed to be 3 stored onsite. If the cover requirements cannot be met, no
- 5 (4) Asbestos-containing waste shall be disposed into 6 segregated cells. Asbestos-containing waste may not be mixed 7 directly with other wastes. There shall be a separate area of

asbestos-containing waste may be accepted at the facility.

9 (5) Covering asbestos-containing waste shall be
10 accomplished in a manner to ensure that there will be no
11 visible emissions by disturbing or puncturing the asbestos12 containing waste containers.

the facility for asbestos waste disposal.

- (6) Final closure of a cell containing asbestos waste shall be as follows:
- (i) The disposal facility shall cover the cell containing asbestos waste with at least an additional 30 inches of compacted nonasbestos material to provide a 36inch final cover.
  - (ii) To control erosion of the final cover, the area shall be properly graded and vegetated.
- 21 (d) Controlling public access.--
- 22 (1) Sites which dispose of asbestos-containing waste
  23 shall require fencing around the perimeter of the sections of
  24 the sites where asbestos-containing waste is deposited. The
  25 fencing shall be at least six feet high, and it shall be
  26 topped with a barb wire guard to deter public access.
  - (2) Access to the facilities shall be limited to one or two entrances with gates that can be locked if left unattended.
- 30 (3) Warning signs shall be displayed at all entrances
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1 and at intervals of 330 feet or less along the property line at the site. The warning signs shall: 2 3 (i) Be posted in such a manner and location that a 4 person can easily read the legend. 5 (ii) Conform to the requirements of 51-cm. x 36-cm. (20" x 14") upright formal signs specified in 29 CFR 6 1910.145(d)(4). 7 (iii) Display the following legend in the lower 8 panel with letter sizes and styles of a visibility at 9 10 least equal to those specified in this subparagraph. 11 Size Legend Asbestos Waste Disposal 2.5 cm. (1 inch) Sans Serif, 12 13 Site Gothic or Block 14 Do Not Create Dust 1.9 cm. (3/4 inch) Sans Serif, 15 Gothic or Block 16 Breathing Asbestos is 14 Point Gothic 17 Hazardous to Your 18 Health 19 (e) Conveyance of disposal site property. -- The grantor, in a 20 deed for the conveyance of property in which asbestos-containing 21 waste is presently being disposed, or has ever been disposed by 22 the grantor or to the grantor's actual knowledge, shall include 23 in the property description section of the deed an 24 acknowledgement of asbestos-containing waste disposal and a 25 notice warning against excavation of the disposal site. The 26 acknowledgement shall include, but not be limited to, the extent the information is available, the surface area size and tract 27 28 location of the disposed waste. These requirements shall be made 29 part of the deed for future conveyances or transfers of the subject property. The warranty in the deed shall not be

- 1 applicable to the surface area size and exact location of the
- 2 disposed asbestos-containing waste.
- 3 (f) Other law.--The disposal of asbestos-containing waste
- 4 shall conform to the applicable requirements found in 40 CFR 61,
- 5 Subpart M, and other relevant State or Federal statutes and
- 6 regulations.
- 7 Section 7. Demolition.
- 8 (a) General rule. -- Removable asbestos concentrations shall
- 9 be removed from the buildings or demolition wastes before
- 10 storage, transportation and disposal at demolition waste sites.
- 11 (b) Exception. -- A variance to subsection (a) may be
- 12 considered if the asbestos concentrations involved are
- 13 nonfriable or are in such a small quantity that the removal is
- 14 either impractical or unnecessary.
- 15 Section 8. Applicability of Federal and State laws and
- 16 regulations.
- 17 If the requirements of this act conflict with Federal or
- 18 State statutes and regulations, the requirements of this act
- 19 shall apply if they are not less restrictive than Federal
- 20 statutes and regulations.
- 21 Section 9. Disapproval.
- 22 The department may disapprove or rescind a prior approval if
- 23 any of the following applies:
- 24 (1) The requirements of this act are not met.
- 25 (2) Waste characteristics are different from those
- 26 provided in submitted documents.
- 27 (3) Waste is handled in an environmentally unsound
- 28 manner.
- 29 (4) Waste disposal, alone or in conjunction with other
- 30 waste, would create a nuisance, harm or hazard to the public

- 1 or the environment.
- (5) Conditions of the request by the applicant or the 2
- 3 approval by the department conflict with the act of July 7,
- 1980 (P.L.380, No.97), known as the Solid Waste Management 4
- Act, or relevant Federal regulations. 5
- 6 Section 10. Effective date.
- 7 This act shall take effect in 60 days.