## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## SENATE BILL No. 71 Session of 2009

INTRODUCED BY PICCOLA, RAFFERTY, WAUGH AND O'PAKE, JANUARY 29, 2009

REFERRED TO FINANCE, JANUARY 29, 2009

## AN ACT

1 2 3 4 5 6 7 8 9	Amending the act of March 10, 1949 (P.L.30, No.14), entitled "An act relating to the public school system, including certain provisions applicable as well to private and parochial schools; amending, revising, consolidating and changing the laws relating thereto," in duties and powers of boards of school directors, further providing for tax levies and, in school finances, for one annual tax levy, for power to incur debt, for tax levy, for taxing power and for limitations on tax levy.
10	The General Assembly of the Commonwealth of Pennsylvania
11	hereby enacts as follows:
12	Section 1. Section 507 of the act of March 10, 1949 (P.L.30,
13	No.14), known as the Public School Code of 1949, amended April
14	27, 1998 (P.L.270, No.46), is amended to read:
15	Section 507. General Powers; TaxationIn order to
16	establish, enlarge, equip, furnish, operate, and maintain any
17	schools or departments herein provided, [or to pay any school
18	indebtedness which any school district is required to pay, or to
19	pay any indebtedness that may at any time hereafter be created
20	by any school district,] or to enable [it] any school district
21	to carry out any provisions of this act, the board of school

directors in each school district is hereby vested with all the 1 2 necessary authority and power annually to levy and collect, in 3 the manner [herein] provided in this act, the necessary taxes required, in addition to the annual State appropriation, and 4 shall have, and be vested with, all necessary power and 5 authority to comply with and carry out any or all of the 6 provisions of this act. In the case of a school district of the 7 first class, the duties imposed by this section shall apply to a 8 city of the first class that is coterminous with a school 9 10 district of the first class.

Section 2. Section 603 of the act, amended June 2, 1965 (P.L.86, No.59) and September 1, 1965 (P.L.433, No.218), is amended to read:

14 Section 603. Only One Annual Tax Levy. -- There shall be but 15 one levy of school taxes made in each school district in each 16 year, which shall be assessed, levied, and collected for all the purposes provided in this act, and shall be uniform throughout 17 18 the territorial limit of each school district. [, except that 19 those school taxes which school districts are empowered to levy 20 under the authority of the act of June 25, 1947 (P.L.1145), as amended, may be levied at any time during the period authorized 21 for the assessment and levy of any school taxes: Provided, That 22 23 (1) where two or more school districts have voted to become a 24 union school district in accordance with the provisions of this 25 act and prior to the actual creation of the union school 26 district, the school board members by a majority vote of all the 27 members comprising said school boards shall assess and levy a 28 uniform school tax in all of the districts comprising said union 29 school district for general revenue purposes necessary to operate said union school district commencing the first day of 30

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July following the vote establishing said union district, and 1 2 (2) whenever hereafter a school district of the second, third, 3 or fourth class shall be annexed to and merged in, and become a part of a school district of the first class or first class A, 4 5 or shall be merged into and become a part of a school district of the first class A as a reorganized district under the 6 provisions of Article II, subdivision (i) of this act, the board 7 8 of public education of said school district of the first class 9 or first class A shall have power to levy a special school tax 10 on the territory which comprised said annexed and merged school district or on the territory which comprised the school district 11 into and becoming a part of a school district of the first class 12 13 A as a reorganized district, to provide for the expense and maintenance of the schools thereof from the end of the school 14 15 year of said annexed and merged or merged by force of 16 reorganization school district to the beginning of the next school year in said school district of the first class or first 17 18 class A, and to provide for and pay the floating indebtedness of said annexed and merged or merged by force of reorganization 19 20 school district. Said levy shall not exceed one-half of the last previous total annual millage levied by said school district of 21 the first class or first class A.] 22

Section 3. Section 631 of the act, amended December 6, 1972
(P.L.1445, No.323), is amended to read:

25 Section 631. Power to Incur Debt; Limitations.--The board of 26 school directors in any school district may, in any year, create 27 and incur an indebtedness against such school district and issue 28 bonds <u>and notes</u> to secure the same, payable as provided by [the 29 act of July 12, 1972 (Act No.185), known as the "Local 30 Government Unit Debt Act,"] <u>53 Pa.C.S. Pt. VII, Subpt. B</u>

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1 <u>(relating to indebtedness and borrowing)</u> or any amendment or re2 enactment thereof, for any or all of the following purposes:

3 (1) To purchase or acquire proper sites, buildings or
4 grounds for school use, or any lands additional to any existing
5 school sites or grounds;

6 (2) To erect, enlarge, equip or furnish any building for7 school use;

8 (3) To repair, remodel or rebuild any building of the school9 district;

10 (3.1) To lease for an extended period building facilities or 11 portions of buildings constructed for school use and/or existing 12 building facilities or portions of existing building facilities 13 altered for school use;

14 (4) To purchase school buses;

To pay any indebtedness incurred by any municipality for 15 (5) 16 or on account of the school district or for school purposes, and 17 required by this act to be assumed by the school district; 18 (6) To pay any refund of taxes decreed by an order of court; 19 To refund certain bonds, as hereinafter provided; (7) 20 To fund floating indebtedness incurred for current (8) 21 expenses and debt service;

(9) To fund temporary indebtedness incurred for permanent
improvements, or in anticipation of proceeds from a bond issue;
(10) To purchase or acquire buildings for school use.

The indebtedness of any school district shall never exceed fifteen (15) per centum of the last assessed valuation of property taxable for school purposes therein.

28 Section 4. Section 652 of the act, amended August 5, 197729 (P.L.178, No.46), is amended to read:

30 Section 652. Tax Levy; Purposes; Limitations.--In all school

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districts of the first class the school taxes for the following 1 2 fiscal year shall be levied annually[, by the board of public 3 education thereof, ] on or after the second Monday of November and before the first Monday of December following. In all school 4 districts of the first class A the school taxes for the 5 following fiscal year shall be levied annually by the board of 6 public education on or after the first Monday of December and 7 8 before the end of the current fiscal year. [The board of public 9 education thereof shall annually levy a tax on each dollar of 10 the total assessments of all property assessed and certified for taxation in said district, which tax shall be ascertained, 11 12 determined, and fixed by adding together the following: 13 (1)An amount which, with all moneys received from the 14 Commonwealth applicable thereto, shall be sufficient to pay the 15 minimum salaries and increments of the teaching and supervisory 16 staff thereof as fixed and provided by law and to pay the contributions of said district to the teachers' retirement 17 18 system. For the purpose of computing the amount required to pay 19 the minimum salaries and increments fixed by law, but without 20 otherwise limiting the rights of the district to employ teachers or other employes, (i) The number of teachers on the salary 21 schedule of the elementary schools shall not exceed one for 22 23 every thirty pupils in average daily membership in such schools, 24 (ii) The number of teachers on the salary schedule of the junior high schools shall not exceed one for every twenty-two pupils in 25 average daily membership in such schools, (iii) The number of 26 teachers on the salary schedule of the senior high schools shall 27 28 not exceed one for every twenty-two pupils in average daily 29 membership in such schools, (iv) The number of teachers with salaries and increments fixed by law, on any salary schedule now 30

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established or hereafter established, and not specially 1 mentioned in this act, shall not exceed one for every twenty-two 2 3 pupils in average daily membership, (v) The number of principals in the elementary schools, and the principals in charge of all 4 other character of schools now established or hereafter 5 established, and not specially mentioned in this act, shall not 6 exceed one for every six hundred pupils in average daily 7 8 membership in such schools, (vi) The number of principals in the 9 junior and senior high schools shall not exceed one for every 10 twelve hundred pupils in average daily membership in such schools, (vii) The number of supervisors in all schools shall 11 not exceed one for every fifteen hundred pupils in average daily 12 13 membership, (viii) The number of attendance officers and home 14 and school visitors shall not exceed one for every two thousand 15 pupils in average daily membership in all elementary and 16 secondary schools, (ix) In all adult and extension school classes, the number of teachers shall not exceed one for every 17 18 twenty pupils in average daily membership in such schools. 19 The salary and increments, fixed by law, of members of the 20 teaching and supervisory staff whose number is not in some manner limited hereby, shall not be included within the purposes 21 authorized by clause (1) of this section, but shall be construed 22 23 and regarded as constituting expenses within the meaning of 24 clause (3) of this section.

Average daily membership, as used herein, shall be based upon membership during the preceding school term.

(2) An amount sufficient to pay the interest on, and retire at maturity the principal of, the indebtedness of said district incurred as authorized by law.

30 (2.1) An amount sufficient to pay any rentals agreed to be 20090SB0071PN0059 - 6 - paid to the State Public School Building Authority or any other
 authority created by the General Assembly, having State-wide
 jurisdiction.

4 (3) An amount sufficient to pay all other expenses and 5 requirements of said school district, which amount shall be 6 equivalent to not less than three, nor more than five, mills on 7 the dollar of the total assessment of all property assessed and 8 certified for taxation therein.

9 The total annual school tax levy for all purposes in any 10 school district of the first class shall not be more than eleven 11 and three-quarter (11 3/4) mills on the dollar of the total 12 assessment of all property assessed and certified for taxation 13 in the territory constituting the district.]

Section 5. Section 652.1 of the act, amended November 30, 2004 (P.L.1471, No.187), is amended to read:

16 Section 652.1. Taxing Power of Elected Board of Public Education of School Districts of the First Class A.--(a) The 17 elected Board of Public Education in any school district of the 18 first class A shall have <u>no</u> authority to impose <u>real property</u> 19 20 taxes for the purposes of such school district. [as follows: 21 Without ordinance and under the following statutes their (1)22 reenactments and amendments, at the rates fixed therein, namely: 23 (i) (Reserved),

24 (ii) Act of June 20, 1947 (P.L.733, No.319), (Personal 25 Property Tax),

26 (iii) Act of August 24, 1961 (P.L.1135, No.508), (Income 27 Tax),

28 (iv) Real property tax acts:

29 Act of March 10, 1949 (P.L.30, No.14), 11.75 mills,

30 Act of November 30, 1955 (P.L.793, No.226), 1.5 mills,

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1 Act of July 12, 1957 (P.L.837, No.386), .75 mills, 2 Act of November 19, 1959 (P.L.1552, No.557), 2 mills, 3 Act of October 21, 1965 (P.L.650, No.321), 1 mill, Act of November 26, 1968 (P.L.1098, No.340), 6 mills, 4 Act of December 15, 1975 (P.L.483, No.143), 6 mills. 5 6 In addition to the taxing authority set forth in (2) (i) 7 the act of August 24, 1961 (P.L.1135, No.508), (Income Tax), by 8 ordinance, a tax of one per centum (1%) on wages, salaries, commissions and other earned income of individuals: Provided, 9 10 however, That the total tax levied under the act of August 24, 1961 (P.L.1135, No.508) and the total tax levied under this 11 subsection on wages, salaries, commissions and other earned 12 13 income of individuals may equal but shall not exceed two per 14 centum (2%).

(ii) A school district of the first class A located in whole or in part within a city of the second class shall share the earned income tax under this section with such city of the second class as follows: in tax year 2007, one-tenth of one per centum (0.1%) to the city; in tax year 2008, two-tenths of one per centum (0.2%) to the city; in tax year 2009 and thereafter, one-quarter of one per centum (0.25%) to the city.

(3) In addition to the taxing authority set forth in the real property tax acts referred to in section 652.1(a)(1)(iv), by ordinance a tax, sufficient to meet the school district's anticipated expenses on each dollar of the total assessment of all property assessed and certified for taxation in the territory constituting the district.

(4) In addition thereto, by ordinance on any persons,
transactions, occupations, privileges, subjects and real or
personal property as they shall determine not prohibited by

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section 2 of the act of December 31, 1965 (P.L.1257, No.511), 1 2 known as "The Local Tax Enabling Act" and not specifically 3 excluded under paragraph (5) hereof; even if the ordinance imposing such tax or taxes is duplicative of the taxes 4 enumerated in section 652.1(a)(1); but no ordinance shall 5 authorize the imposition of a tax on the wages, salary or net 6 7 income of any person not a resident of such school district. 8 (5)] (a.1) No tax of any kind may be imposed on admission to places of amusement, athletic events, motion picture theaters, 9 10 occupations or occupational privilege, gross receipts of businesses, including institutions and nonprofit services, and 11 parking, but this [paragraph] subsection shall not apply to 12 13 taxes imposed on the whole volume of business transacted by 14 retail and wholesale dealers in goods, wares and merchandise. 15 [(b) Any ordinance authorizing a tax, other than under a 16 statute and at the rate fixed thereby, shall fix the rate thereof and provide for the levy, assessment and collection of 17 18 the same.]

Section 6. Section 672 of the act, amended June 16, 1972 (P.L.449, No.138), December 10, 1974 (P.L.914, No.302), February 4, 1982 (P.L.1, No.1), June 7, 1993 (P.L.49, No.16) and December 22, 2003 (P.L.304, No.48), is amended to read:

23 Section 672. Tax Levy; Limitations.--(a) In all school 24 districts of the second, third, and fourth class, all school 25 taxes shall be levied and assessed by the board of school 26 directors therein, during the month of February or March or April or May or June each year, or no later than twenty days 27 28 following the enactment of legislation providing the 29 appropriation for basic education funding to be paid as a reimbursement for the preceding school year, for the ensuing 30

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fiscal year, except in districts of the second class where the 1 2 fiscal year begins on the first day of January, in which the 3 school taxes shall be levied and assessed during the month of October or November of each year. [In such school districts the 4 tax rate shall not exceed twenty-five mills on the dollar, on 5 6 the total amount of the assessed valuation of all property taxable for school purposes therein. Each school district of the 7 second, third or fourth class may also collect a per capita tax 8 on each resident or inhabitant of such district over eighteen 9 10 years of age, as herein provided.

11 Boards of school directors of districts of the second, (b) third, and fourth classes are hereby authorized to levy 12 13 annually, a tax on each dollar of the total assessment of all property assessed and certified for taxation therein, (1) to pay 14 15 up to and including the salaries and increments of the teaching 16 and supervisory staff, (2) to pay rentals due any municipality authority or nonprofit corporation or due the State Public 17 18 School Building Authority, (3) to pay interest and principal on any indebtedness incurred pursuant to the act of July 12, 1972 19 20 (P.L.781, No.185), known as the "Local Government Unit Debt Act," or any prior or subsequent act governing the incurrence of 21 indebtedness of the school district, which tax shall be 22 23 unlimited, and (4) to pay for the amortization of a bond issue 24 which provided a school building prior to the first Monday of 25 July, 1959.

(c) The tax levied to pay salaries and increments of the teaching and supervisory staff shall not be invalidated by reason of the fact that in determining the amount to be raised by such tax for the payment of salaries and increments no deduction was made for appropriations or reimbursements paid or

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1 payable by the Commonwealth to the School District which are 2 applicable directly or indirectly to the salaries and 3 increments. None of said taxes shall be invalidated or affected 4 by reason of the fact that it may increase the total annual 5 school tax levy of any school district beyond the millage fixed 6 or limited by this section.]

7 The boards of school directors of all independent school (d) 8 districts in which the board members are elected or appointed by court may[, annually, levy a tax as herein authorized, at the 9 10 same time and in the same manner as other school districts of the same class to which such independent district belongs, in an 11 amount which shall be sufficient with all other taxes imposed by 12 13 such district to pay the expenses of such district as set forth 14 in subsection (b) of this section and to pay all other expenses 15 and requirements of such district: Provided, That such tax shall 16 not be more than seventy-five (75) mills on the dollar on the total amount of the assessed valuation of all property taxable 17 18 for school purposes within such district. Each such district may also] collect, annually, a per capita tax in an amount of not 19 20 less than one dollar (\$1) and not more than ten dollars (\$10) on each resident or inhabitant of such district over eighteen (18) 21 22 years of age.

23 [(e) The board of school directors of any school district of 24 the third class with a coterminous boundary with a third class city may in any year levy separate and different rates of 25 26 taxation for school purposes on all real estate classified as 27 land, exclusive of the buildings thereon, and on all real estate 28 classified as buildings on land. When real estate taxes are so 29 levied, (1) the rates shall be determined annually by a vote of the board of school directors of a school district of the third 30

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class based upon passage of the school district's annual budget, 1 2 (2) the rates may be levied by a school district of the third 3 class: Provided, That (i) the revenue obtained in the first year of the levy is not in excess of one hundred fifteen (115) per 4 5 centum of the aggregate revenue which the school district collected from a levy on real estate in the prior year, and (ii) 6 in the second and subsequent years, the school district levy on 7 8 real estate shall not be in excess of the aggregate revenue which a school district is empowered to collect under existing 9 10 statute, and (3) the rates levied by a school district of the third class shall be uniform as to all real estate within the 11 12 classification.]

Section 7. Section 672.2 of the act, added November 20, 1979 (P.L.465, No.97), is repealed:

15 [Section 672.2. School Districts Lying in More Than One 16 County; Tax Levy on Occupations.--(a) Any school district which lies in more than one (1) county and which levies an occupation 17 18 tax, shall levy such tax uniformly upon each occupational 19 category existing in all counties in which the district lies, at 20 the lowest assessed valuation for each equivalent occupational category as certified to the school district by the counties in 21 which the district lies. 22

(b) This section shall not apply to any school district which levies an occupational assessment tax on the effective date hereof unless the school district by resolution elected to be subject thereto.]

27 Section 8. Section 680.1 of the act, added October 20, 198828 (P.L.827, No.110), is repealed:

29 [Section 680.1. Temporary Continuance of Tax on Landfill or 30 Resource Recovery Facilities.--Notwithstanding the provisions of

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the act of July 28, 1988 (P.L.556, No.101), known as the "Municipal Waste Planning, Recycling and Waste Reduction Act," any school district that initially imposed a tax on a municipal waste landfill or resource recovery facility on or before June 30, 1988, but after December 31, 1987, may continue to collect such tax at the rate in effect on July 1, 1988, during the 1988-1989 school year only.]

8 Section 9. This act shall take effect immediately.